



Bettendorf^{IOWA}
a premier city

Annual Budget

FY 2025/26

July 1, 2025 – June 30, 2026

Decker P. Ploehn, City Administrator

Jason J. Schadt, Finance Director

Adopted April 15, 2025



Guide to the Budget Document

The purpose of this section is to provide the reader with a general explanation of the format and content of the fiscal year [2025/26 budget](#) document and to act as an aid in budget review. This document provides all summary and supporting data on the general financial condition of the City and details services, programs, and staffing levels adopted for all departments.

For ease of use, the electronic version of the document includes bookmarks in the navigation pane and a table of contents with links to each page of the document.

The Introductory Section includes the Mayor’s Message, the Vision Statement and listing of priority issues adopted by the Mayor and City Council, the Budget in Brief, and various summary schedules showing revenues and appropriations for all funds. Information regarding the City’s taxable valuation base, tax levy rates and tax levy amounts are also included.

Each Fund Type Section is tabbed and presents fund and program performance budget information. The fund types include the General Fund, Special Revenue Funds, Debt Service Fund, Capital Funds and Business-Type Funds. Each tab includes a general description of each fund, five years of history of revenue, expenditures and changes in fund balances, descriptions of revenues and expenditures and other detailed information.

The programs are grouped by type following each fund and include Public Safety, Public Works, Culture and Recreation, Community & Economic Development, General Government, Debt Service and Business-Type Activities. The detail includes a program description, performance objectives, performance indicators (demand, workload, productivity, and effectiveness), and a written budget analysis for each program. Budget detail by revenue source, expenditure totals and staffing levels is also included. For comparison purposes, all program budget information includes the actuals from fiscal year 2022/23 and 2023/24, the amended budget for the fiscal year 2024/25 and the adopted budget 2025/26 fiscal year.

The last tab, the Supplemental Information includes a profile of the community, financial management policies and basis of accounting, and a glossary.



GOVERNMENT FINANCE OFFICERS ASSOCIATION

*Distinguished
Budget Presentation
Award*

PRESENTED TO

**City of Bettendorf
Iowa**

For the Fiscal Year Beginning

July 01, 2024

Christopher P. Morill

Executive Director

The Government Finance Officers Association of the United States and Canada (GFOA) presented an award of Distinguished Budget Presentation to the City of Bettendorf, Iowa for fiscal year beginning July 1, 2024. In order to receive this award a governmental agency must publish a budget document that meets program criteria as a policy document, operations guide, financial plan and as a communications device. The Distinguished Budget Presentation Award is presented annually to those governmental agencies meeting and surpassing the strict criteria and guidelines as established by GFOA. The City of Bettendorf continues to improve and surpass the guidelines and will submit this fiscal year 2025/26 Annual Budget book for eligibility for our 31st consecutive award.

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INTRODUCTION



The City of Bettendorf is a premier city in which to live! **Our vision for the City is to be the most livable community, with rich educational, cultural, and recreational opportunities where we enjoy a vibrant riverfront and a growing, competitive business environment.** Bettendorf is growing! The 2020 Census counted 39,102 residents of the City. Our population has increased 17.7% since 2010. New construction and property valuation continue at an incredible pace. Bettendorf truly is a premier destination for living, working, investing and being entertained.

As our mission states: **Bettendorf citizens value safety, education, families and cultural and recreational opportunities. They expect good communication, quick response, and quality services. They want wise planning and effective use of resources. The City of**

Bettendorf responds to these diverse community expectations by delivering the finest services, making Bettendorf a premier place to live.

Prior to the adoption of the FY 2025/26 budget, the City Council completed our annual goal setting sessions guided by this vision, mission statement and input from the community. The adopted budget incorporates funding for many of the Action Agenda items identified under five overarching goals for the city. Those goals include:

1. **Financially sound city providing quality city service**
2. **Orderly growth and quality development**
3. **Growing current businesses and attracting new businesses**
4. **Riverfront & Downtown development**
5. **Premier place to live in the Quad Cities**

Additionally, the City Council has identified eleven targets for action for FY 2025/26. They are:

Top Priorities	High Priorities
Police Facility/City Hall/Citywide Space: Needs Study, Direction, Referendum 2025	Developer Contributions to Infrastructure
Waste Water Treatment Plant Improvements	Grant Capacity Development
Middle Road: 4-laning to I-80	Green Bridge Development Agreement
West Bridge District Riverfront Development	Flood Prone Areas to Future Uses: Plan, Partnership, Direction
Parks Master Plan Update	Public Projects – Leach Park & West Bridge Area
	Isle Upgrade Project

Goal 1: Financially sound city providing quality city services

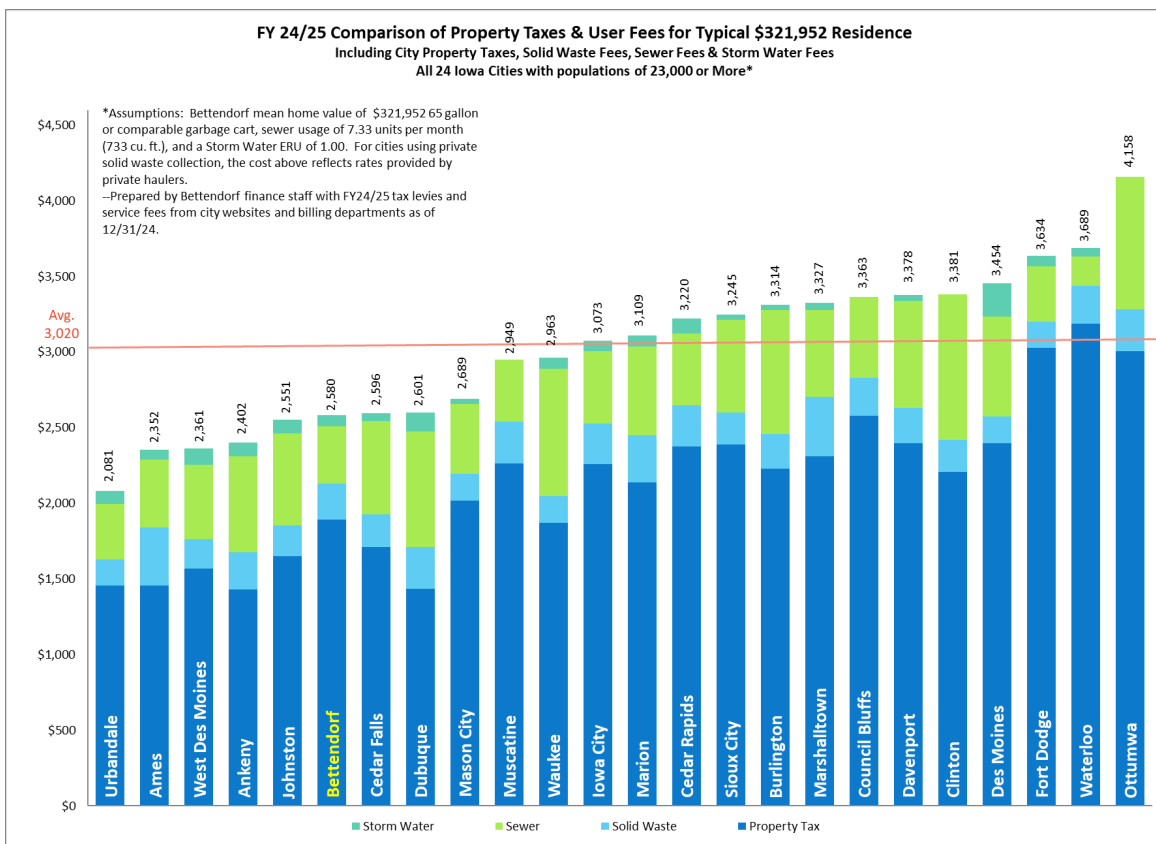
The FY 25/26 budget continues to demonstrate Bettendorf’s financial strength and flexibility. The City Council was challenged to continue to fund high quality services while continuing our strategic approach of lean operations and aggressive capital investment with limited growth in property tax revenue. FY 25/26 is the second year impacted by property tax legislation limiting property tax growth by automatically reducing the General Fund levy rate. The General Fund levy rate will be reduced from \$7.64 last year, to \$7.57. This change reduces property tax growth by about \$200,000 in FY 25/26 and almost \$700,000 since the law was implemented.



Despite these limitations, Bettendorf’s financial position remains strong. The City’s debt rating remains AA+ by S&P Global. In 2024 Bettendorf was recognized as a “Triple Crown” city by the Government Finance Officers Association for the second year in a row. Triple Crown cities hold all three GFOA awards for financial reporting, popular financial reporting and the budget document.

Our city services continue to be highly rated in citizen surveys and other community engagement efforts. To better understand the financially sound portion of Goal 1 we compared all fees, taxes and cost of maintaining a median value home in

Bettendorf to that of 20 other cities in Iowa with populations over 23,000. Total costs for Bettendorf residents are 8th lowest among the group. We are extremely proud of this measure which shows that Bettendorf offers excellent value for the high quality city services Bettendorf residents enjoy.



Goal 2: Orderly growth & quality development

As of the 2020 census, 39,102 people call Bettendorf home. That's a 17.7% increase over 2010. This growth has spurred a number of new housing developments in the northeast portion of Bettendorf. The city issued an average of 130 building permits for new single-family homes over the last ten years. The average sales price for homes in Bettendorf is over \$457,000 and the city continues to grow at about 6% in valuation each year.

Bettendorf has responded to this growth by investing significantly in the Capital Improvement Program to maintain current infrastructure and pave the way for future growth. During the next five years the City will spend over \$100 million on projects such as: street reconstruction & resurfacing, alley rehabilitation, sidewalk repair and sewer, storm water improvements, and parks & recreation enhancements.

Planning for growth is a priority for 2025/26. Action agenda items include, a referendum for a new police station, improvements at the waste water treatment plant, development agreements for redevelopment of areas downtown, and an update to the parks masterplan. The photos below provide a birds eye view of our growth since 2010.

Goal 3: Growing Current Businesses & Attracting New Businesses

Bettendorf has experienced significant growth of new and existing businesses, most notably in the area surrounding the TBK Bank Sports Complex. Previously known as BettPlex, the 75 acre, regional sports complex includes indoor and outdoor sports, a 2-story family entertainment center, fitness center, sports bar, concessions and retail spaces. The sports complex has served as an anchor development and helped to make Bettendorf a destination for sports and entertainment tourism. In 2024 and 2025 an exciting expansion of the complex was constructed. The new additions stretch the complex to the east and include more outdoor turf fields, a state-of-the-art golf entertainment attraction and additional commercial development including a hotel. Check out [this video](#) for a virtual flyover and summary of the completed project.

The City is supportive of growth throughout our community. In 2024 the City Council and I celebrated 30 ribbon cuttings and 3 ground breakings for new and expanded businesses in Bettendorf.



Goal 4: Creating riverfront & downtown development

There is a lot to be excited about in Bettendorf’s downtown. Construction of the new I-74 bridge over the Mississippi River and demolition of the old bridge is complete. The new bridge includes a cantilevered pedestrian path with an overlook.

In 2024, downtown business owners renewed the Downtown Bettendorf Organization (DBO) to provide a unified voice and demonstrate their commitment to the downtown. The DBO is funded in part by Self Supported Municipal Improvement District (SSMID) tax. Participating businesses have agreed to pay an additional \$2.75/\$1,000 taxable value. In FY 25/26 the SSMID will generate about \$208,000 to be invested in projects that advance the goals of the DBO.

Downtown Bettendorf is quickly becoming a destination to live, work, play, visit and invest. Specific actions in 2025/26 include: riverfront development west of the bridge, including public projects such as the revitalization of Leach Park. A concept for the “West Bridge District” is shown below.

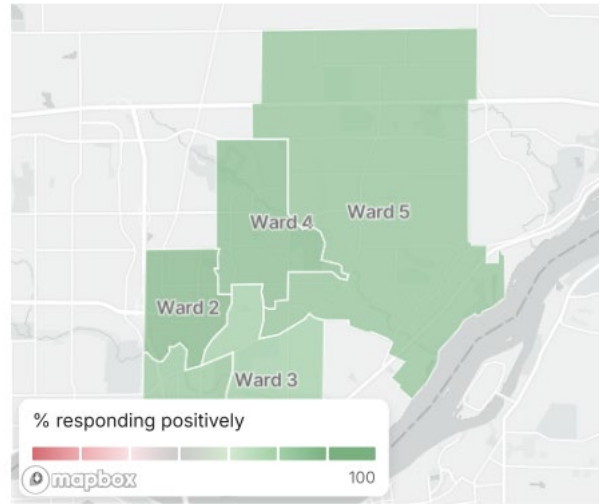


Goal 5: Striving to be a premier place to live in the Quad Cities

In the most recent Zencity survey, 77% of respondents and all voting wards positively rated the overall quality of life in Bettendorf. This measures favorably against similar cities and national benchmarks. The City boasts top-notch cultural, leisure and recreation opportunities, award winning public and private schools and highly rated, nationally recognized city services.

The overall quality of life in Bettendorf is **13% higher** than its cohort and **higher** than the national score.

77%	64%	65%
Bettendorf	Cohort	National



There are exciting things happening throughout the City. I am proud of what we have accomplished and excited to see what the future holds. The FY 2025/26 budget allocates significant funding to these initiatives, and more, that make Bettendorf a premier place to live.

Thank you,

Mayor Bob Gallagher



Mayor Gallagher greets visitors at Public Works Day.



Mayor Gallagher celebrates state champion wrestlers from Bettendorf High School.

Bettendorf, Iowa

ESTABLISHED:	1903
LAND AREA:	21.4 SQ. MI.
2020 POPULATION:	39,102

HISTORY:

Previously Lillienthal, then Gilbert, Bettendorf is named for William and Joseph Bettendorf who moved their iron wagon business to the city at the in the early 1900s.

GEOGRAPHY:

Bettendorf is one of the “Quad Cities”, a metropolitan area on the Mississippi River including Davenport and Bettendorf, Iowa and Moline, East Moline and Rock Island, Illinois. At the intersection of several major transportation routes, Bettendorf is within 300 miles of several large Midwestern cities and over 37 million people.



DEMOGRAPHICS:

Population Trends (U.S. Census)	
1950	5,132
1960	10,534
1970	22,126
1980	27,381
1990	28,132
2000	31,275
2010	33,217
2020	39,102

Minorities comprise 16.9% of Bettendorf’s population. This is in line with the statewide figure of 15.8% but lower than the 21.5% minority population in Scott County. The percentage of persons five years and older speaking a language at home other than English was 7.7% according to the U.S. Census Bureau.

Bettendorf residents have a high level of educational attainment according to the U.S. Census Bureau. High school graduates comprise 97.4% of residents 25 years of age or older in Bettendorf.

The comparable figure for Iowa as a whole is 92.5%. Bettendorf has a particularly high proportion of residents who are college graduates. Residents with four or more years of college represent 51.2% of the population in Bettendorf, compared to 32.6% in Scott County and 29.3% in the state of Iowa.

The U.S. Census Bureau estimates 66% people 16 years and over in Bettendorf are part of the civilian labor force. Of these, 40% are male and 60% were female. The table below shows occupation categories for the City. A substantially larger proportion of Bettendorf residents are employed in managerial, professional, administrative, technical, sales, and administrative support occupations than in the state as a whole.

Employed Persons by Occupation (U.S. Census)		
Occupation	Bettendorf	Iowa
Management, business, arts	44.0%	31.3%
Service occupations	26.2%	25.9%
Sales and office occupations	12.4%	14.8%
Natural resources, construction & maintenance	7.1%	1.1%
Production, transportation & material moving	10.3%	18.1%

Representative Employers in the Quad Cities Region		
Employer	Business	# of Employees
Deere & Company	Agricultural OEM	6,400
Rock Island Arsenal	Defense manufacturing	6,300
Unity Point Regional Health System	Healthcare	6,100
Genesis Health System	Healthcare	4,700
Hy-Vee Food Stores	Grocery	4,200
Wal-Mart Super Centers	Warehouse clubs & super centers	3,600
The Hon Company	Office furniture manufacturing	3,200
Tyson Fresh Meats	Food processing	2,400
Davenport Community Schools	Public education	2,170
Kraft Foods/Oscar Mayer	Food processing	1,200

Bettendorf has consistently had household incomes above state and national averages. Listed below are estimates for household and per capita income from the period of 2018–2022.

Median Household Income (U.S. Census)	
Bettendorf	\$100,570
Davenport	\$59,890
Scott County	\$72,792
Iowa	\$70,571
United States	\$75,149

HOUSING:

Census data estimates there are 14,267 households in the City. Residential growth continues to be steady in Bettendorf. The following table shows the number and valuation of permits issued for new residential construction in Bettendorf over the last ten years.

Year	Single-Family		Multi-Family	
	Permits Issued	Valuation	Permits Issued	Valuation
2015	164	\$42,806,587		
2016	143	\$43,421,362		
2017	140	\$40,438,412		
2018	134	\$41,960,891		
2019	119	\$39,528,222		
2020	149	\$43,351,408		
2021	98	\$40,972,154	130	\$18,301,366
2022	76	\$27,492,402	90	\$24,141,663
2023	90	\$39,880,711	125	\$19,719,930
2024	71	\$27,035,206	318	\$47,125,942

COMMUNITY GOVERNMENT:



Bettendorf has a Mayor-Council form of government. The Mayor and Council members serve four-year terms. It is the responsibility of the Mayor and Council to choose a City Administrator. The City Administrator is a full-time, salaried employee who manages the administrative functions of the City government, while the Council acts as the law-making, policy-forming body. There are seven Council members: one for each of the five wards in the City and two at-large members. Other municipal officials, such as the Director of Public Works, City Attorney, and the heads of the various boards and commissions are appointed by the Mayor with the approval of the City Council. The Police Chief is appointed by and serves at the discretion of the Mayor. The Library Board of Trustees hires the Library Director. (Source: City Code of Bettendorf Iowa)

BUSINESS & ECONOMY:

The TBK Sports Complex (the “TBK”) opened in 2018 and has made Bettendorf a sports tourism destination at the intersection of I-80 and Middle Road. The site is an economic catalyst and development around the complex has exceeded expectations. To meet demand, MFG, LLC and FG80 Holdings, LLC has expanded the development in 2024 on the 109 acres east of the TBK. This development includes additional indoor turf fields, the Iron Tee golf entertainment destination, an additional hotel, restaurants, retail and office users. The City has engaged the developers in an agreement that will guarantee a minimum assessed value of \$32 million, but values are currently expected to exceed \$80 million. The City Bettendorf has supported this expansion with additional infrastructure improvements, including a pedestrian bridge across Middle Road, a 75% TIF rebate, and economic development grants.



The development and resulting traffic around the sports complex has necessitated that the Iowa Department of Transportation move up the construction of a new “tight-diamond” interchange at I-80 and Middle Road. The project was put into year three of the Department of Transportation’s 5-year plan. Construction is set to begin in 2026. The new interchange will provide safer, more efficient access to and from the interstate.

Bettendorf’s downtown continues to redevelop after the completion of the new I-74 bridge. Riverfront properties to the east and west of the new bridge have received interest from investors for further multi residential and commercial developments. In fiscal year 2020/21, the Downtown Bettendorf Organization (DBO) began to collect taxes levied for a Self-Supported Municipal Improvement District, or SSMID. The creation of the SSMID, and it’s renewal in 2025, received overwhelming support from downtown property owners. The taxes levied for the SSMID are used at the discretion of the DBO for projects specific to downtown improvement. These downtown projects are expected to spur additional development and make the City’s downtown area a destination to live, work, and play.

The City continues to experience strong residential and commercial growth, especially in areas serving the north and east portions of the City. 484 single-family homes have been built in the last

five years. 663 Multi-Family units have been added since tracking began in 2021. The average sales price of homes in Bettendorf is \$457,000. The City is committed to investing in projects that support such growth including major arterial streets, sanitary sewers, storm water management projects, and parks.



Construction of a new Spencer Creek lift station is underway. The \$10 million project will expand the sanitary sewer system in the northeastern part of the City and allow for development to the north of I-80. An additional \$14 million sewer project is under consideration to provide service to an annexation area east of the City's current border.

The Forest Grove Road and Middle Road paving project is complete and design work is underway for the expansion of Middle Road, south to Crow Creek Road. The multi-year project will serve existing subdivisions to the south as well as provide significantly improved access to businesses and attractions throughout the Middle Road corridor.

Construction is complete on the replacement of the City's Splash Landing Aquatic Center. The new aquatic center opened in May and will remain under City ownership, but operations will be handled by the YMCA. Adjacent to the aquatic center, the City's new, permanent outdoor ice rink opened in December. Together the projects cost about \$23 million. The aquatic portion of project is funded with equal parts City funding, YMCA funding and private grants. The partnership benefits both organizations and will provide a great new amenity in Bettendorf.

Ten Principal Property Taxpayers	Taxable Value
Isle Casino (GLP Capital LP)	61,817,615
MidAmerican Energy Co.	44,393,502
Genesis Health System	30,169,273
The BettPlex LLC	25,595,764
Wellspire Bettendorf LLC	23,799,947
Iowa American Water Company	18,693,534
Continental 203 Fund LLC	18,128,933
Chateau Knoll LLC	12,732,499
Ascentra Credit Union	12,185,528
Duck Creek Station LLC	11,502,013

EDUCATION:

There are two public school systems serving the City of Bettendorf, both of which are highly regarded for the quality of their programs, staff, and facilities. The Bettendorf Community School District serves about 4,700 students in six elementary schools, one middle school, and a four-year senior high school. The high school is a five-building complex located on a 60-acre site. The eastern part of the City has approximately 4,500 students served by the Pleasant Valley Community School District that includes a four-year senior high, a junior high, and four elementary schools. There are also two private schools in Bettendorf. Lourdes Catholic elementary school has a pre-kindergarten through grade eight enrollment of approximately 400. Rivermont Collegiate, a college preparatory day school, has a preschool through grade 12 enrollment of 260.

Three colleges are available locally. Scott Community College offers associate degrees, pre-professional programs, and adult community education. St. Ambrose University is an accredited four-year, co-educational liberal arts college. Palmer College of Chiropractic is located Davenport. The University of Iowa is just 60 miles away in Iowa City. There are also several institutions of higher education in the Illinois Quad Cities including: Augustana College, Western Illinois University and Black Hawk College.

CULTURE & RECREATION:

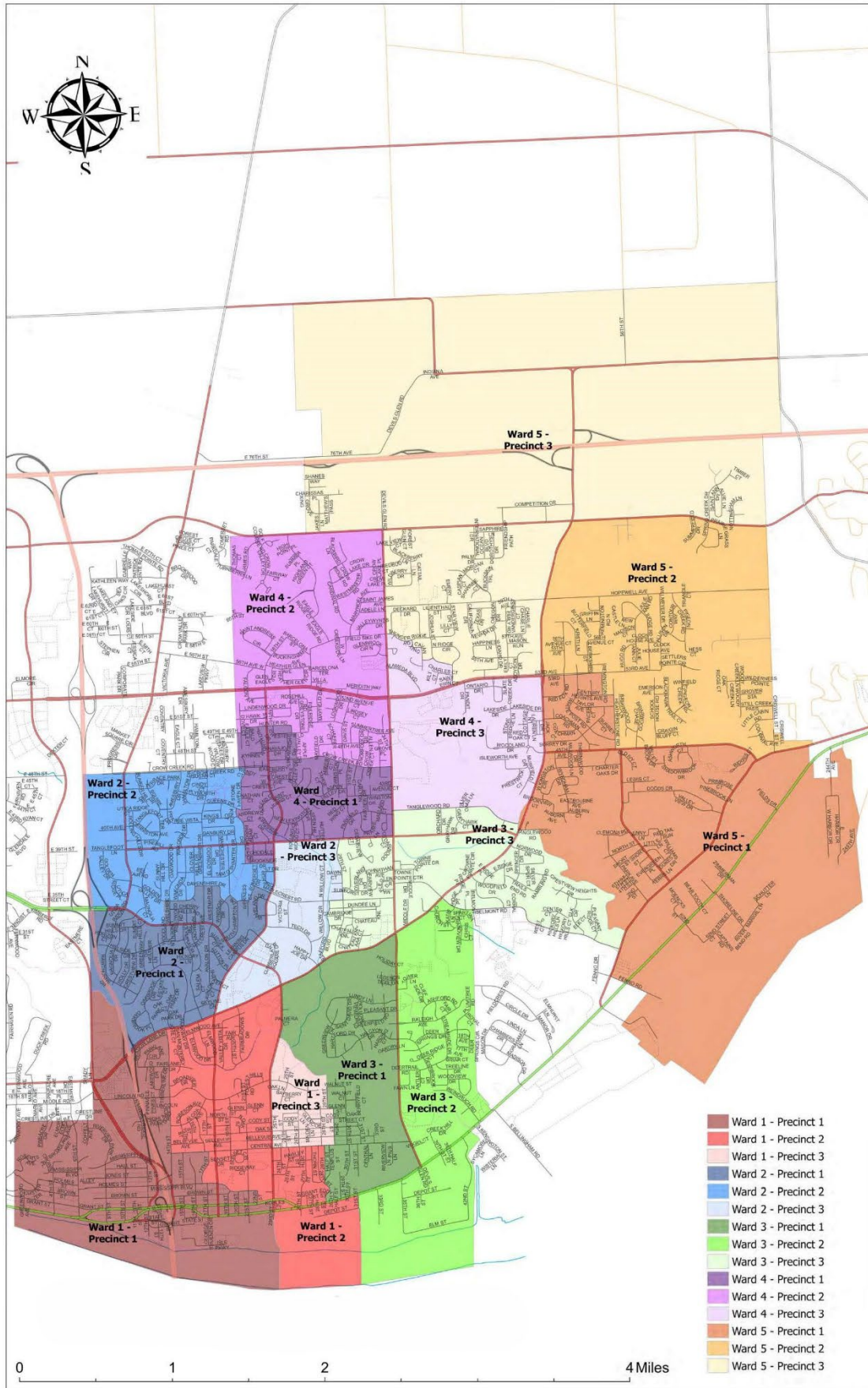
As part of an urban community of over 400,000, Bettendorf residents have a wide range of cultural and recreation opportunities from which to choose. The City of Bettendorf operates a public library that serves over 300,000 visitors annually. Adjacent to the Library on what the City has named the Learning Campus, is the Bettendorf Family Museum. The Family Museum caters to families with young children offering a 10,000 square foot exhibit hall, dance studio, art studio, pre-school classes and more. Together, the Library and Family Museum work together to enhance the educational and cultural life of the community.

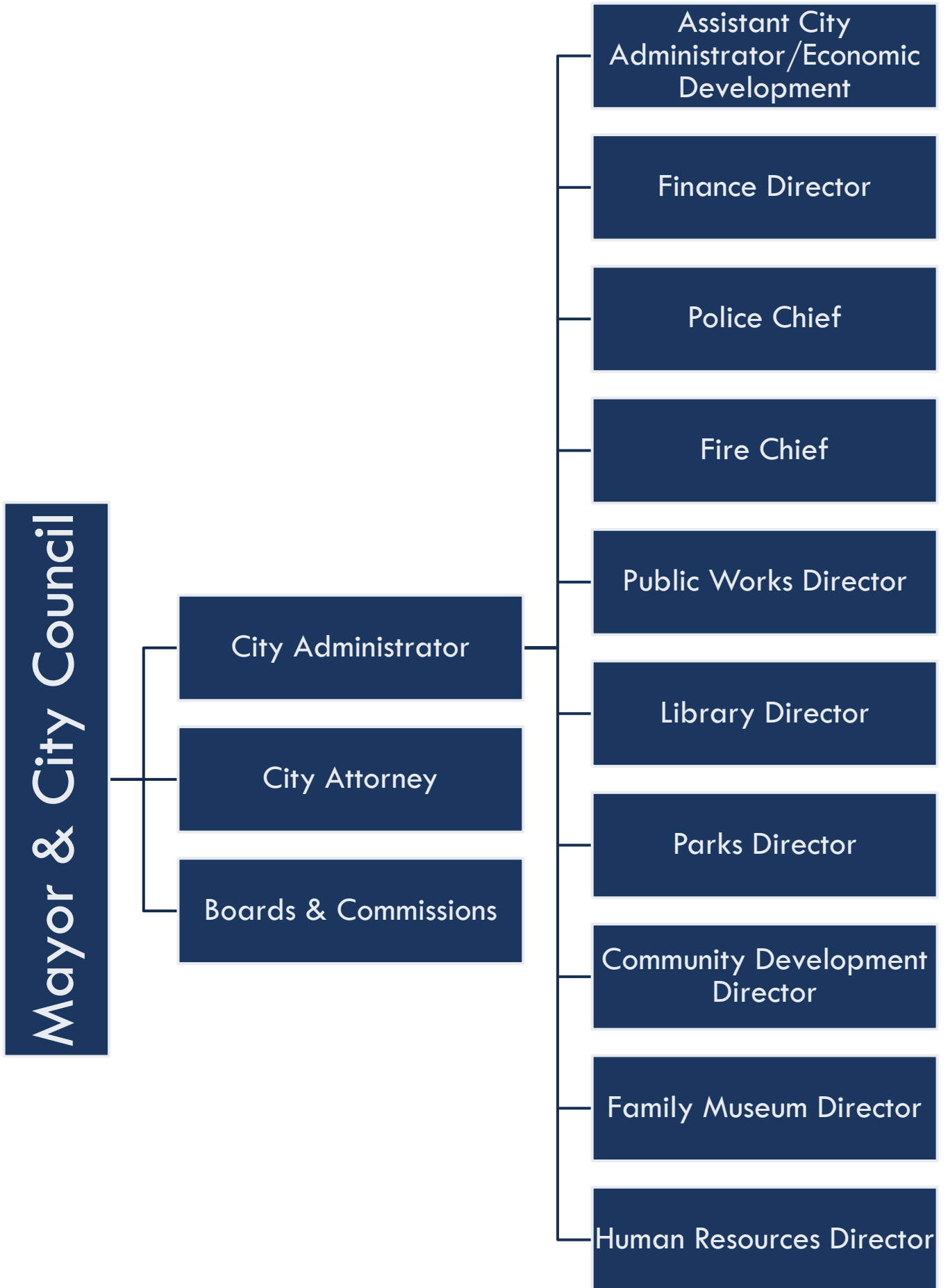
Bettendorf has been diligent about obtaining park lands even as the City has grown rapidly. Bettendorf manages and maintains 21 parks, over 20 miles of separated and recreation trails, a Community Center, and Palmer Hills Golf Course. In 2023, the City partnered with the YMCA to begin construction on a state-of-the-art outdoor aquatic facility. Once complete the City will own the facility, and the YMCA will take control of operations. Adjacent to the aquatic facility the City will construct and operate an outdoor ice rink to provide a recreational opportunities in the winter months.

Bettendorf residents are within just a few minutes of several cultural and recreational activities around the Quad Cities:

- The Mississippi River provides opportunities for boaters, hunters, anglers and those that enjoy observing nature and wildlife.
- The Quad City Symphony, one of mid-America's finest metropolitan orchestras, presents an annual series of concerts with guest artists from around the world.
- Quad City Arts is an umbrella organization that promotes cultural life in the Quad Cities.
- The Tax Slayer Center is a 10,500 seat civic center in Moline that brings big name entertainment to the Quad Cities and serves as "Home Ice" to the Quad City Mallards minor league hockey team.
- The Adler Theatre, a beautifully restored art deco theatre presents a diverse line-up of live, theatrical productions, celebrity headliners, first-rate Broadway shows, comedians and more.
- The Putnam Museum offers traveling exhibits as well as large collections of American Indian, ancient cultures, regional history and natural history.
- The Figge Arts Center exhibits local, regional, national and international artists, with a special emphasis on Iowa native Grant Wood, Mexican Colonial art and Haitian contemporary art.
- The PGA tour makes an annual stop at TPC Deere Run. The John Deere Classic golf tournament attracts big name professional golfers as well as thousands of spectators each summer.
- Modern Woodman Park, one of the oldest minor league ball parks in the country, is home to the Quad City River Bandits minor league baseball team and some of the best views in the Quad Cities.







The City’s budgetary process begins ten months prior to the beginning of the City’s fiscal year. In early fall, at an annual strategic planning session with an outside facilitator, the Mayor, Council, City Administrator and departments heads reflect on accomplishments during the prior year in an attempt to redefine the City’s goals and set out objectives as to how they can be achieved in both the long and short term. The process of developing comprehensive goals and policy agenda priorities for the City is an ongoing process as the needs of the community changes. The strategic planning model is summarized in the table below, followed by the City’s Vision, Mission, Core Beliefs, long-term goals & objectives, and finally action items prioritized in the FY 25/26 Budget.

<p>Value-based principles that describe the preferred future in 15 years</p>	<p style="text-align: center;">VISION</p>	<p style="text-align: center;"><u>Destination</u> “You Have Arrived”</p>
<p>Strategic goals that focus outcome-based objectives and potential actions for 5 years</p>	<p style="text-align: center;">PLAN</p>	<p style="text-align: center;"><u>Map</u> “The Right Route”</p>
<p>Focus for one year – a work program: policy agenda for Mayor and Council, management agenda for staff; major projects</p>	<p style="text-align: center;">EXECUTION</p>	<p style="text-align: center;"><u>Itinerary</u> “The Right Direction”</p>
<p>Principles that define the responsibility of City government and frame the primary services – core service businesses</p>	<p style="text-align: center;">MISSION</p>	<p style="text-align: center;"><u>Vehicle</u> “The Right Bus”</p>
<p>Personal values that define performance standards and expectations for employees</p>	<p style="text-align: center;">CORE BELIEFS</p>	<p style="text-align: center;"><u>Fuel</u> “The Right People”</p>

The Vision Statement for the City of Bettendorf outlines what Bettendorf wants in the future. Our preferred future is defined in value-based principles that can guide policies, decisions and operations.

Our Vision is...

The City of Bettendorf is a premier city in which to live. The City of Bettendorf is the most livable community for families with rich educational, cultural and recreational opportunities where we enjoy a vibrant riverfront and a growing, competitive business environment.

We take pride in our great community.

A Premier City means...

- Pacesetting
- Progressive
- Cutting edge
- Service excellence
- Uses best management practices

A Most livable community for families means...

- People feel safe and secure
- All generations of the family feel welcome
- People have convenient access to services, shopping and leisure amenities
- Residents enjoy great parks, connected bike and hike trails, and green areas

Rich educational, cultural and recreational opportunities means...

- Every family member has a choice of leisure time activity
- Citizens have the use of top quality library that offers a variety of programs and services
- Residents and visitors have opportunities for life-long learning from the programs and services offered at our Family Museum
- Everyone finds convenient opportunities through programs and services offered at recreational facilities
- Students attend schools that are among the best in Iowa and the nation

A Vibrant Riverfront means...

- The Mississippi River provides a beautiful gateway to Bettendorf residents have access to the river for active and passive leisure activities
- Tourists are drawn to the riverfront to enjoy anything from walking to gaming
- The riverfront has a charming, quaint feeling and character
- Healthy businesses exist along the river
- People enjoy unmatched vistas and views of the river

A Growing, competitive business environment means...

- High technology businesses locate here and build their companies here
- The I-80/Middle Road area is a successful high technology business park
- Multiple business and commercial centers exist within Bettendorf at downtown, Duck Creek, I-80/Middle Road and along major corridors
- Medical businesses provide the best local healthcare
- Quality retail businesses provide convenient shopping opportunities
- City government is friendly to small business by being responsive and supportive

Pride in our great community means...

- Citizens trust city government and community leaders
- Residents businesses, schools and the city work together as partners sharing resources for the benefit of the community
- Residents and businesses give to the community by contributing time and resources
- Community and neighborhood events pull residents together, building a strong sense of community
- Citizens are well informed and are involved in shaping Bettendorf's future
- People are friendly, welcome new ideas and respect others
- Citizens are proud to say, "We are from Bettendorf, Iowa."

The Mission for the City of Bettendorf defines the purpose of the organization.

Our Mission is...

Bettendorf citizens value safety, education, families and cultural and recreational opportunities.

They expect good communication, quick response, and quality services.

They want wise planning and effective use of resources.

The City of Bettendorf responds to these diverse community expectations by delivering the finest services,

making Bettendorf a

Premier Place to Live.

Core beliefs are value based principles which define specific performance standards and guide behavior and actions. Core beliefs tell how the city conducts business.

Our Core Beliefs are...

Teamwork, Professionalism Responsibility & Pride

Our belief in teamwork means we...

- Encourage cooperation
- Communicate effectively
- Practice open-mindedness
- Support city decisions
- Acknowledge the contributions of all

Our belief in professionalism means we...

- Treat others with honesty and respect
- Inspire creativity and innovation in ourselves and others
- Take a thoughtful approach to planning and problem solving
- Engage in continual skill development and personal development.
- Encourage leadership development

Our belief in responsibility means we...

- Always consider organizational and community impact
- Always seek opportunities for improvement
- Accept accountability for results
- Take responsibility/seek solutions/solve the problem
- Know the city vision, mission, core beliefs and their connection to our job duties

Our belief in pride means we...

- Recognize and celebrate each other's efforts, contributions and quality results
- Maintain a positive attitude
- Exhibit a positive approach to citizens, customers, and co-workers
- Promote the city to the community
- Strive to be known and recognized for our quality services

The Plan: Long-term goals that have guided decision making and the budget process.

- 1. Financially Sound City Providing Quality City Services**
- 2. Orderly Growth and Quality Development**
- 3. Growing Current Businesses and Attracting New Businesses**
- 4. Riverfront/Downtown Development –
A destination for living, working and entertainment**
- 5. Premier Place to Live in the Quad Cities**

Goal 1: Financially sound city providing quality city services

Objectives

- 1 Have balanced operating budget with adequate resources for services and reserves
- 2 Manage City debt responsibly by balancing capital projects and investing in our future
- 3 Provide services in an efficient, fair manner with convenient access to users
- 4 Hire and retain a premier City workforce that is well-trained and has competitive employment packages
- 5 Have continuous management and services improvement process
- 6 Expand public understanding of the City of Bettendorf – services, programs, projects and finances

Policy Actions 2025

- 1 Police Facility/City Hall/Citywide Space Needs: Study, Report, Direction, Referendum 2025 *(Top Priority)*
- 2 Grant Writer Capacity Development *(High Priority)*
- 3 Developer Financial Contributions to Infrastructure *(Top Priority)*
- 4 Grant Writer Capacity Development *(High Priority)*

Management Actions 2025

- 1 Developer Financial Contributions to Infrastructure *(High Priority)*
- 2 Citywide IT Master Plan/Upgrade *(Top Priority)*
- 3 Department Head Hiring and Onboarding (Parks and Police) *(Top Priority)*
- 4 Iowa American Water Rate Increase *(High Priority)*
- 5 Cybersecurity Policy and Response Plan *(High Priority)*
- 6 FEMA Homes Acquisition *(High Priority)*
- 7 ERP/Financial Software Implementation Completion *(High Priority)*

Goal 2: Orderly Growth and Quality Development

Objectives

- 1 Managing growth: financial and service capacity and infill development
- 2 Maintain effective road and street system at adopted and revised City standards
- 3 New developments consistent with standards and plans
- 4 Sufficient resources to provide City infrastructure and services to new developments
- 5 Effective sanitary and storm water management systems that are comprehensive and citywide
- 6 Plans that guide future growth and development in Bettendorf

Policy Actions 2025

- 1 Waste Water Treatment Plant Improvements *(Top Priority)*
- 2 Middle Road 4-laning to I-80 *(Top Priority)*
- 3 I-80 Area Development Master Plan *(Top Priority)*
- 4 Flood Prone Areas to Future Uses: Plan, Partnership with Ducks Unlimited, Actions *(High Priority)*

Management Actions 2025

- 1 I-80 and Middle Road Overlay District Development & Approval *(Top Priority)*
- 2 I-80 Interchange Project Monitoring and Next Steps *(Top Priority)*
- 3 Monument Signs and Electronic Reader Boards Policy *(High Priority)*
- 4 Zoning Ordinance Update *(High Priority)*
- 5 Quiet Zones Update, Direction, Action *(High Priority)*
- 6 Alley Program Funding to Sidewalks *(High Priority)*

Goal 3: Growing Current Businesses & Attracting New Businesses

Objectives

- 1 Develop I-80/Middle Rd. consistent with the City’s vision
- 2 “The Plex” area as a major regional tourist destination and sports tourism attraction
- 3 More diverse businesses and tax base that are insulated from economic changes
- 4 Retain and grow quality businesses
- 5 Encourage the revitalization of older commercial areas

Management Actions 2025

- 1 Major Developments in TBK Area: QCRH, Genesis (*Top Priority*)
- 2 Business Licensing to Business Registry (*High Priority*)

Goal 4: Riverfront/Downtown Development

Objectives

- 1 Create a sense of place for Downtown
- 2 Develop west of I-74 for Downtown and Riverfront
- 3 Create a walkable, pedestrian friendly Downtown
- 4 Develop Downtown and Riverfront as a destination point for business and tourism
- 5 Have numerous reasons for our residents to go Downtown
- 6 Have adequate consumer services in the Downtown area for individuals who choose to live here
- 7 Increase access to the Mississippi River

Policy Actions 2025

- 1 West Bridge District Riverfront Development: Master Plan, Development Agreement, Funding *(Top Priority)*
- 2 Green Bridge Update, Next Steps, Development Agreement *(High Priority)*
- 3 Isle Upgrade Project *(High Priority)*
- 4 Public Projects – Leach Park and West Bridge Area: Report, Direction, Funding *(High Priority)*

Management Actions 2025

- 1 City Center Motel Resolution *(High Priority)*

Goal 5: Premier Place to Live in the Quad Cities

Objectives

- 1 Recognized as a "Safe City"
- 2 More attractive streetscapes and gateways
- 3 Greater sense of community and participation
- 4 Top-quality facilities and programs for your leisure time through partnerships
- 5 Improved/upgraded parks, parks maintenance and upgraded park amenities
- 6 Livable homes that are well-maintained and attractive
- 7 Recreational trails throughout our Bettendorf Community

Policy Actions 2025

- 1 Parks Master Plan Update (*Top Priority*)
- 2 The Landing Maintenance Standards Development (*High Priority*)

Management Actions 2025

- 1 Community-wide Active Shooter Program (*High Priority*)



The following “Budget in Brief” summarizes the highlights of the FY 25/26 budget, as adopted by the City Council on April 15, 2025. Bettendorf is among the fastest growing cities in the State as evidenced by the 2020 Census. Since 2010, Bettendorf’s population has grown 17.7%, to 39,102. City Council’s priorities and the resulting FY 25/26 budget are focused on both continuing and responding to the growth of the City. The adopted fiscal year 2026 budget, net of transfers and internals, totals \$112,926,639, an increase of \$9,697,635 or 9% compared to the amended fiscal year 2025 budget.

	FY 25/26 Adopted	FY 24/25 Amended	\$ Change	% Change
Operating	63,644,766	61,268,230	2,376,536	3.88%
Debt Service	16,992,460	15,776,087	1,216,373	7.71%
Capital Projects	32,289,413	26,184,687	6,104,726	23.31%
Total	112,926,639	103,229,004	9,697,635	9.39%

Operating expenditures total \$63,644,766, an increase of \$2,376,536 or just 3.88%. Debt service expenditures total \$16,992,460, an increase of \$1,216,373 or 7.71%. Capital budget expenditures total \$32,289,413, an increase of \$6,104,726 or 23.31%. Much of this increase is attributable to the construction of a gateway pedestrian bridge over Middle Road. The bridge will connect phases 1 and 2 of the TBK Sports Complex development area and is largely funded by the tax increment generated by the development.

The budget includes total revenues, net of transfers and internals, of \$103,707,209, down. Property taxes are the City’s primary funding source for general government operations and account for 37% of the City’s total revenues. The remaining 63% of revenues is derived from non-property tax sources with a significant reliance on service charges at 18%, comprised largely of user fees related to enterprise funds (i.e. solid waste, sewer, and storm water). Bond proceeds and intergovernmental revenues at 11% and 14%, respectively, also constitute a significant percentage of total revenue. Both sources are a major source of funding for the annual capital improvement program.

The following schedule presents a summary of all budgeted revenues, net of transfers and internals, for the fiscal year beginning July 1, 2025, and the percentage of total and the amount and percentage of change in relation to prior year amended revenues.

Revenues	FY 25/26 Adopted	% of Total	\$ Change from FY 24/25 Amended	% Change from FY 24/25 Amended
Property Taxes	\$38,653,562	37.27%	1,332,065	3.57%
Other City Taxes	\$16,589,682	16.00%	707,743	4.46%
Licenses and Permits	\$1,438,250	1.39%	(58,000)	-3.88%
Use of Money and Property	\$1,566,035	1.51%	(420,695)	-21.18%
Intergovernmental	\$12,040,056	11.61%	1,785,852	17.42%
Charges for Services	\$18,776,104	18.10%	506,496	2.77%
Special Assessments	\$13,500	0.01%	0	0%
Bond Proceeds, Misc., Other Financing Sources	\$14,630,020	14.11%	(6,552,342)	-30.93%
Total	\$103,707,209	100.00%	(2,698,881)	-2.33%

The fiscal year 2026 budget includes an increase in expenditures from \$103,229,004 in the amended fiscal year 2025 budget to \$112,926,639 in fiscal year 2026—an increase of 9.39%. Net of debt service and capital projects, the change between the two years is an increase of \$2,376,536, or just 3.88%. This is most attributable to the 12.83% increase in Community & Economic Development service area, due to increased Tax increment financing rebates.

The following schedule presents a summary of all budgeted expenditures, net of transfers and internals, for the fiscal year beginning July 1, 2025, and the percentage of total and the amount and percentage of change in relation to prior year amended expenditures.

Expenditures	FY 25/26 Adopted	% of Total	\$ Change from FY 24/25 Amended	% Change from FY 24/25 Amended
Public Safety	18,157,678	16.08%	610,444	3.48%
Public Works	4,467,716	3.96%	172,439	4.01%
Culture & Recreation	7,365,199	6.52%	357,715	5.10%
Community & Economic Development	6,043,463	5.35%	687,198	12.83%
General Government	6,502,343	5.76%	187,258	2.97%
Debt Service	16,992,460	15.05%	1,216,373	7.71%
Capital Projects	32,289,413	28.59%	6,104,726	23.31%
Business Type/Enterprises	21,108,367	18.69%	361,482	1.74%
Total	112,926,639	100.00%	3,939,411	9.39%

TAX BASE GROWTH AND LOCAL ECONOMY

The growth in Bettendorf’s population has been accompanied by growth in taxable value. Property taxes continue to be the major revenue source for the City of Bettendorf. The City is increasingly reliant on growth in taxable value and property tax revenue to fund governmental activities as other revenue streams have not increased to keep pace with the City’s growth. The 2023 state legislation limiting property tax revenue growth poses significant challenges for fast growing Cities. To keep up with demand and continue to provide exceptional services, Bettendorf will need to rely on other sources of revenue such as sales tax, hotel/motel tax, and charges for services.

For FY 25/26, taxable valuations for general government purposes increased by \$98,587,821, or 3.4%, and taxable valuations for debt service purposes increased by \$119,970,332 or 3.9%. Growth in assessed valuation is offset by the state mandated “rollback” and expanded exemptions for residential properties. For FY 25/26, residential properties are taxed on 47.4316% of assessed value. Up slightly from 46.3428% in FY 24/25, but down from 54.6501% two years ago. In addition to the rollback, valuation exempt from taxation increased by \$10 million to \$24.8 million in FY 25/26. The FY 25/26 levy rate of \$13.11/\$1,000 of taxable valuation, will generate \$38.8 million in property taxes.

The Iowa State Legislature continues to seek reductions in property tax collection by local governments. Additional legislation was proposed in 2025, but ultimately did not pass. Similar legislation is expected to be taken up in 2026. To date, state property tax legislation has reduced taxable value as a percent of assessed value from 62% to 51% over the last ten years. The change from FY 23/24 to FY 24/25 alone reduced taxable value by \$393 million, equal to \$3 million in potential property tax revenue if fully levied. In 2010, legislation mandated that taxable value on commercial and industrial property be reduced from 100% of assessed value to 90%. Beginning in FY 23/24, the first \$150,000 of value for each commercial property, will be rolled back at the same rate as the residential class. The State Legislature has also created a new multi-residential property classification. Properties in this new classification were previously taxed like commercial property. Over the last eight years, taxable value has been reduced by 3.75% per year. In FY 24/25, the multi-residential class was reclassified as residential and values rolled back by same percentage as residential property. This will reduce property tax revenue significantly with no backfill from the state. In 2023, the Governor signed property tax relief legislation that will significantly limit growth in property tax revenue by systematically reducing the General Fund levy rate to a point that equates to a defined valuation growth percentage. Bettendorf is in a unique position to be able respond this new legislation. For FY 23/24, all allowable levy rates were consolidated in the General Fund levy rate to allow for the largest amount of growth in following years. As this rate is reduced due to growth, the City will go back to using the other allowable levy rates to fill the gap. The following table shows the “rollback” rates by class over the last 10-years.

Fiscal Year	Residential Rollback	Multi-Residential Rollback	Commercial/Industrial Rollback
FY 25/26	47.4316	47.4316	90.0000
FY 24/25	46.3428	46.3428	90.0000
FY 23/24	54.6501	54.6501	90.0000
FY 22/23	54.1302	63.7500	90.0000
FY 21/22	56.4094	67.5000	90.0000
FY 20/21	55.0743	71.2500	90.0000
FY 19/20	56.9180	75.0000	90.0000
FY 18/19	55.6209	78.7500	90.0000
FY 17/18	56.9391	82.5000	90.0000
FY 16/17	55.7335	86.2500	90.0000

The City expects its tax base to continue to exhibit moderate to strong growth given the ample availability of developable land and strong regional employment opportunities. Bettendorf, one of the Quad Cities of Iowa and Illinois, has experienced steady growth as evidenced by an increase both in population (17% since 2010) and full valuation. The City’s full valuation, currently valued at \$5.6 billion, has grown steadily at an average annual rate of 6.2% over the past ten years. The City expects continued growth in residential development, as approximately 35% of the City’s land remains available and primarily zoned for housing construction. For FY 2025/26, the City’s taxable valuation base (including TIF increment values) totals \$3.1 billion and the residential class of property represents 75% of that tax base.

The City continues to benefit from a diverse regional employment base, which includes the Rock Island Arsenal, Deere & Company, Arconic, and Genesis Medical Center. Socioeconomic indicators are higher than national medians, with median family income levels at 131% (as a % of the U.S), in 2020. Unemployment spiked to 11.2% in April 2020, due to the economic impact of the COVID-19 pandemic, but has returned to just 2.4% as of April 2024.

FY 25/26 BUDGET HIGHLIGHTS

As evidenced by the 2020 census, valuation and new construction, Bettendorf is growing! However, most of the growth is not available for taxation due to state limitations on revenue. Growth has allowed the City remain lean on the operating side of the budget, while investing aggressively in capital infrastructure improvements. Bettendorf’s growth in population has also resulted in larger allocations of local option sales tax and road use tax revenue.

Growth in population allows the City to limit the impact of fee increases in the utilities funds. Council approved the recommendation for a 2% fee increase in the Solid Waste Fund, a 5% increase in the Sanitary Sewer Fund, and a \$0.10/ERU increase in the Storm Water Fund. Fee increases are project driven and are anticipated to continue to over the next several years to fund required improvements for Bettendorf’s share of the Wastewater Treatment Plant in Davenport and critical infrastructure projects within the City’s own sanitary sewer system. The table below shows the impact of changes to property taxes and utilities fees on average Bettendorf properties.

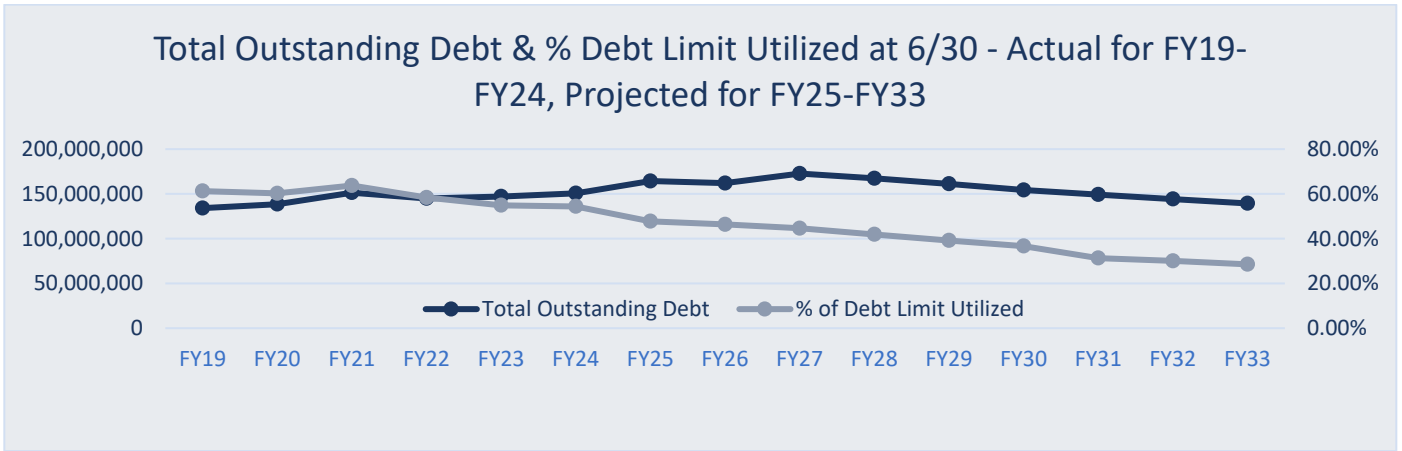
	Residential	Commercial
	Mean Value: \$321,952 (Rollback = 47.4316%)	Sample Value: \$1,277,410 (Rollback = 90%, 1 st \$150K = 47.4316%)
City's Portion of Property Tax \$13.11	\$45.96	\$21.41
Sewer Fees \$4.27 per unit (\$0.22 increase)	\$19.36 (22 units/quarter)	\$50.16 (57 units/quarter)
Storm Water Fees \$5.90 per ERU (\$0.10 increase)	\$1.20 (1.00 ERU/month)	\$14.82 (12.35 ERU/month)
Solid Waste Fees \$18.88 per month (2% increase) (Based on 65 gal. Cart)	\$4.44	NA
Total Increase	\$70.96 (+\$5.91 per Month)	\$86.39 (+\$7.20 per month)
Total Annual Cost of Services	\$2,667	\$16,119

In 2021 the City completed an IT needs assessment and adopted the resulting 5-year plan. The FY 25/26 budget continues funding the plan including the completion of ERP system implementation, network re-architecture, cybersecurity improvements and video traffic monitoring.

The City of Bettendorf has practiced the concept of maintaining “lean operations” and taking advantage of low interest costs to be “aggressive” on capital improvements. FY 25/26 continues this practice. Together capital projects and debt service make up over 44% of the total budget. This practice has allowed us to replace or upgrade a significant amount of City infrastructure over the past several years. As interest rates continue to rise, new projects and debt issuances will be given careful consideration. The FY 25/26 budget funds important capital projects such as sanitary sewer expansions, neighborhood streets reconstruction, and the Middle Road pedestrian bridge connecting phase 1 of the TBK Bank Sports Complex development to phase 2 of the project.

The capital budget and debt service go hand-in-hand as general obligation debt is the largest source of funding for the capital improvement program. Property taxes, specifically those collected through the debt service levy, are used to make principal and interest payments on general obligation debt issued to pay for infrastructure projects.

The state constitution limits the amount of debt outstanding to no more than 5% of the actual value of all taxable property within the corporate limits. Outstanding debt as a percentage of this statutory limit is known as the debt margin. The City Council has prioritized reducing the debt margin, while continuing to be aggressive on capital improvements. The following graph represents the historical and projected use of the debt limit, or debt margin:



Bettendorf’s above-average debt burden has been the result of the aggressive capital demands placed on a fast-growing city. It has impacted the total property tax levy, with a higher than average debt service levy when compared to cities of similar size in Iowa and across the country. Efforts remain focused on further reducing the debt service levy. Front-loaded debt structures are being utilized to rapidly amortize debt over the short-term.

Highlights of the debt service budget include:

- Holding the debt service levy at \$4.85 per \$1,000 of taxable property valuation.
- Reduction in borrowing for capital projects through the use of road use tax fund revenues.
- Reduction in utilization of the constitutional debt limit.

FUTURE BUDGET ISSUES

- Legislative limitations on property tax revenue
 - State legislative actions reducing and limiting growth in taxable valuation and taxes levied have had significant impacts on cities across the state. Additional limitations will hamper our ability to respond to further growth of the City without growth in other available revenue sources or reductions in levels of service.
- Sanitary Sewer Infrastructure Improvements
 - A recently completed study, found nearly \$30 million of projects to reduce inflow and infiltration in the City’s existing sewer system.
 - A \$10 million project is required to improve the Spencer Creek lift station in order to expand the sewer system to the north. Another \$14 million project is necessary to serve potential annexation to the east.
 - In addition, Bettendorf is responsible for roughly 20% of projects required by the DNR to improve waste water treatment plant shared with Davenport, Riverdale and Panorama Park. \$30 million in critical improvement are necessary at the plant over the next 5-years. Bettendorf is responsible for approximately \$6 million of these costs.

- Continuing to meet the demands of our growing city in times of soaring costs and supply chain delays
 - FY 25/26 is the 2nd of four year contracts with the City's four collective bargaining units. The contracts include higher than normal increases driven by the competitive market for labor.
 - The cost of employee health insurance is up over 38% from FY22. The City's liability insurance coverage is increasing by 55% in the same period.
 - Vehicles and equipment purchases are increasing at about 10% annually. A single-axle dump truck purchased for \$90,000 in 2010 will cost \$250,000 this year. A heavy-duty pick-up with a dump box that was purchased for \$55,000 in 2012 will cost \$135,000 this year.

The FY 25/26 Budget continues to provide excellent city services and promote quality of life while maintaining a strong financial position. The city's diversified revenue base continues to see signs of growth, and staff remains committed to responsibly reducing expenditures and creating efficiencies in operations. The preparation of the fiscal year 25/26 budget involved an overall team effort by City staff and City Council.

The Mayor and City Council are very pleased to have balanced the FY 25/26 budget. They thank all department heads and their staff for diligently managing their budgets and for their part in maintaining the City's sound financial management practices. The Mayor and Council also express their sincere appreciation to Finance Department staff for their diligent work on the each and every year.

Given the financial conditions in the State and in the community, the challenge to continue high levels of service to the community is one that staff and Council must approach together. Decisions on levels of service to be provided throughout the community have and will continue to generate much discussion, especially when financial resources become more limited and demand for services increases.

The City will continue to look toward cooperative efforts between other governmental agencies in order to provide for the best overall level of service to the community as a whole. With strong leadership and a commitment to improve the quality of life in the community, the Mayor and Council are looking forward to working with City staff and the citizens of Bettendorf during the upcoming year to achieve the goals, objectives, programs and services outlined in this budget.

The remaining pages of this "Budget in Brief" will provide a deeper dive to some of the issues discussed above. Historical information provided shows how we arrived to this point. Long range forecasts will build on trends to provide a look to the future.

BASIS OF ACCOUNTING

The City of Bettendorf's accounting system generally records revenues when earned and expenses when incurred. Budget appropriations for the City of Bettendorf are, accordingly, also projected on this basis of accounting.

The City also recognizes encumbrances for budgetary purposes. For the City, encumbrances include supplies ordered but not yet received, and services contracted but not yet expended by the City. Encumbrances are charges against a budget or appropriation for accounting purposes. Accordingly, expenditures/expenses in this document include encumbered expenditures/expenses. Encumbrances do not lapse at year-end and provide authorization for expenditures/expenses for the following year.

The accounting system and the budget appropriation process are also structured in accordance with generally accepted accounting principals (GAAP). The accounts of the City of Bettendorf are organized and operated on the basis of funds and account groups. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements. Account groups are a reporting device to account for certain assets and liabilities of the governmental funds not recorded directly in those funds. The format includes basic fund types as follows:

Government Funds are used to account for the City's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., when they are "measurable and available." "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers all revenues available if they are collected within 60 days after year-end. Expenditures are recognized when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgements which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes, interest and special assessments are susceptible to accrual. Sales taxes collected and held by the state at year-end on behalf of the City are also recognized as revenue. Licenses and permits, fines and forfeitures, fees and refunds and other receipts become measurable and available when cash is received by the City and are recognized as revenue at that time.

Entitlements and shared revenues are recognized at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

Governmental Funds include the following fund types:

General Fund: This is the City's primary operating fund. It accounts for all financial resources of the City, except for those required to be accounted for in another fund.

Special Revenue Funds: These funds account for the proceeds of specific revenue sources (other than certain capital projects that are legally restricted to expenditures for specific projects).

Debt Service Fund: To account for the servicing of general long-term debt not being financed by a specific source.

Capital Projects Funds: are used to account for all resources used in the acquisition and construction of capital facilities and other capital assets, with the exception of those that are financed through proprietary funds.

Proprietary Funds are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector (business-type activities). The measurement focus is upon income determination, financial position and cash flows. In accordance with Governmental Accounting Standards Board (GASB), the City has elected to apply all applicable Financial Accounting Standards Board (FASB) pronouncements.

Enterprise Funds are used to account for those operations that are financed and operated in a manner similar to private business or where the board has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

Internal Service Funds are used to Finance and account for services and commodities provided by designated departments or agencies to other departments and agencies of the City.

Fiduciary Funds account for assets held by the City in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the City under the terms of a formal trust agreement.

Expenditures are classified by function. The term function refers to the major program areas by the Iowa Administrative Code. Classification provides information on the purposes or objectives of expenditures. Follows are the areas of classification and samples of expenditures to include:

Public Safety: This program's objective is to reduce the amount and effects of external harm to individuals and damage to property, and in general to promote an atmosphere of personal security from external events. Police, fire, and traffic signals are included in this program.

Public Works: This program provides satisfactory opportunities for a productive and enjoyable living for the citizens of Bettendorf both as individuals and as a community. Activities included in this program are Roads, Bridges, sidewalks, street lighting, traffic control, snow removal, highway engineering, street cleaning and other public works.

Culture & Recreation: This program promotes the general wellbeing of the City and encourages the fullest development of cultural and educational potentials of the citizens in the community. This program includes the activities of the Bettendorf Library, Community Center and the Parks and Recreation operations.

Community & Economic Development: This program provides for community and economic development and also includes city beautification, planning and zoning and housing & urban renewal.

General Government: This program provides for the functioning of the government and assures the general administration of the municipality. Activities included in this program are Mayor and Council, general administration of the City, finance, risk management, health insurance, and building and grounds.

Business Type Activities: This program includes all enterprise funds and internal service funds. These programs include Sewer Enterprise, Family Museum, Garbage Collection & Recycling, Palmer Hills Golf Course, Storm Water Enterprise, Transit, Employee Health Insurance, Risk Management and City Garage.

The City is required by the State of Iowa to appropriate funds for capital projects on a fiscal year basis. The Capital Projects section of this document includes descriptive information on each project with estimated costs and financing sources.

BUDGET PREPARATION

The preparation of the City of Bettendorf's budget involves the interaction of City departments, boards, the Mayor and City Council and the general public. This process begins with the initial distribution of budget materials to departments and is completed with the City Council's certification of a budget for the upcoming fiscal year.

The City's budgetary process begins ten months prior to July 1st, the beginning of the City's fiscal year. In early fall at an annual strategic planning session with an outside facilitator, the Mayor, Council, City Administrator and departments heads reflect on accomplishments during the prior year in an attempt to redefine the City's goals and set out objectives as to how they can be achieved in both the long and short term. The process of developing comprehensive goals and policy agenda priorities for the City is an ongoing process as the needs of the community changes.

The process of incorporating the annual goals and action agenda priorities into the annual budget process is enhanced each year, in early October, by having a budget kick-off meeting involving the Mayor, Council, City Administrator and departments' heads to reemphasize the goals and action agenda priorities and identifies additional specific areas to be reviewed during the upcoming budget process. These specific areas of review are used by department heads as they prepare their budget requests for the ensuing year. At the end of October, Budget Planning Manuals and appropriate

worksheets are distributed to department heads. The Budget Planning Manuals identify the budgetary process and give specific directions on the process. The City of Bettendorf's system includes the completion of several Program Performance Budget (PPB) forms which are described in detail in the manual.

The City of Bettendorf's budgetary process takes place in the NetSuite for Government Planning & Budgeting module, and consequently, all departments submit their budget requests on-line on the computer directly to the finance department for review. Each individual department's primary responsibility is to review the historical data in respect to services to be provided to the citizens of the City by the department in the upcoming budget year. Personnel and wage information are provided by the Finance Department. The department heads review the information to determine what level of appropriation will be required to provide the current level of services. Any additional services proposed to be provided to the general public at the request of either the department, City Administrator, or City Council, are identified and highlighted during the budget review process.

Additionally, while analyzing expenditure requirements in order to support current service levels, the department is also requested to establish performance objectives for the upcoming fiscal year. These performance objectives relate to the service levels currently provided by the department's programs. Quarterly status reports on the progress being made toward the current year's performance objectives are also required and are forwarded to the City Council throughout the fiscal year for their review and information. The City's Program Performance Budget system is further explained at the end of this budget preparation process discussion.

In regard to goals and objectives, the City Council, during their work sessions in January, discuss and identify target issues for the overall operation of the City. These annual target issues are reviewed mid-term for possible changes or refinements. A complete listing of the target issues appears in the Introductory Section of this document.

Department requests for appropriations are submitted to the Finance Department for initial review by the end of November. The department heads meet with the City Administrator and the Finance Director during the remainder of December and the first part of January regarding the proposed budgets. The Finance Department prepares revenue estimates from input from the respective departments. Each department is required to submit potential revenue estimates for their programs. The Finance Department estimates general revenues such as those from the state and federal government, and lastly determines the City's taxing ability. A preliminary budget is discussed with the City Administrator. This preliminary budget reflects the budget requests as submitted by the departments.

The City Administrator and Finance Director presents to the City Council a balanced budget in early February. The City Council is given a budget review packet which includes the budget message from the City Administrator, various schedules dealing with taxation and property valuations, in addition to

the proposed revenue schedules, expenditure schedules, and summary of department programs as they pertain to the proposed budget. Copies of the initial proposed budget as presented to the City Council are available at the City Clerk's office and public library for citizen review.

The summary information of the department programs include a history of financial data in addition to a revised estimate for the current year and the proposed budget for both expenditures and revenues. Additionally, a brief description of the program is presented with other program performance indicator information as it applies to the budget. Any changes from the current year to the proposed year are noted. Of special importance are the inclusion of the performance objectives for the programs within each department.

February and March are devoted to discussions with the City Council. At the Council's first budget work session in February, each program is briefly reviewed and, if appropriate, budget issues are identified and written down for further discussion at subsequent budget work sessions. In addition, each Council member, based on his own review of the budget materials or from budget discussions, identifies other budget issues and policy matters which then are also noted. These budget issues then become subsequent agenda items at future budget sessions until all are resolved. These sessions, as in the case of the goals and objectives sessions of the City Council, are open to the general public.

After the general budget meetings with City staff and department heads, the City Council meets to discuss the City's services and items of concern to the operation of the City. These discussions basically entail a balancing of proposed requests and potential revenue sources. The City Council identifies items that they had previously discussed which were to be considered as additions or deletions to the proposed budget. The Council then has the task of weighing certain services or programs within the organization in light of available resources. After the Council agrees upon a proposed level of service, and likewise an appropriation level, the Council sets the first of two public hearings. Notice of such public hearings is made online and in the local official newspapers and a summary of proposed expenditure and revenue levels is included in that publication. According to state law, the tax rate cannot be increased after publication of the proposed expenditure levels for the public hearing. During the public hearings, citizens are given the opportunity to voice their objections or support of the proposed budget as presented. No action is required by Council after the first public hearing which typically takes place in later March or early April.

By mid-April a second public hearing is held, the City Council considers any comments made and then acts upon the approval of the budget. The Council officially authorizes by resolution to certify with the County Auditor and the State Office of Management the adopted budget for the upcoming year on or before the state law deadline of April 30th. After certification, the budget is reviewed by staff and detailed information changed in light of City Council discussions. The budget is subsequently printed and available for distribution. The budget document then becomes an instrument and a guide for the Council and departments during the year for achieving the goals and objectives and providing programs and services as described in the budget.

BUDGET AMENDMENT

The State Code of Iowa provides that “A city budget as finally adopted for the following fiscal year, becomes effective July 1st, and constitutes the city appropriation for each program and purpose specifies therein until amended as provided in this section. A city budget for the current fiscal year may be amended for any of the following purposes:

- To permit the appropriation and expenditure of unexpended, unencumbered cash balances on hand at the end of the preceding fiscal year which had not been anticipated in the budget.
- To permit the appropriation and expenditures of amounts anticipated to be available from sources other than property taxation, and which had not been anticipated in the budget.
- To permit transfers from the Debt Service Fund, the Capital Improvements Reserves funds, the Emergency Fund, or other funds established by state law to any other city fund unless specifically prohibited by state law.
- To permit transfers between programs with the General Fund. The budget amendment must be prepared and adopted in the same manner as the original budget,...

Consequently, according to state requirements, a public hearing is set for the amendment of the current year’s budget. The information supplied to the City Council and general public includes the public hearing notice, a detailed listing of proposed amendments by department. Each proposed amendment is likewise described as to its purpose or need. A budget amendment is to be completed by May 31st of each year in order to allow time for a potential hearing to be held. The decision on the protest hearing needs to be rendered before June 30th, the end of the fiscal year. Any amendment of the budget after May 31st, which is properly appealed and, likewise, without adequate time for hearing and decision before June 30th, is considered void.

The following Budget Calendar shows how the budget process is carried out by month.

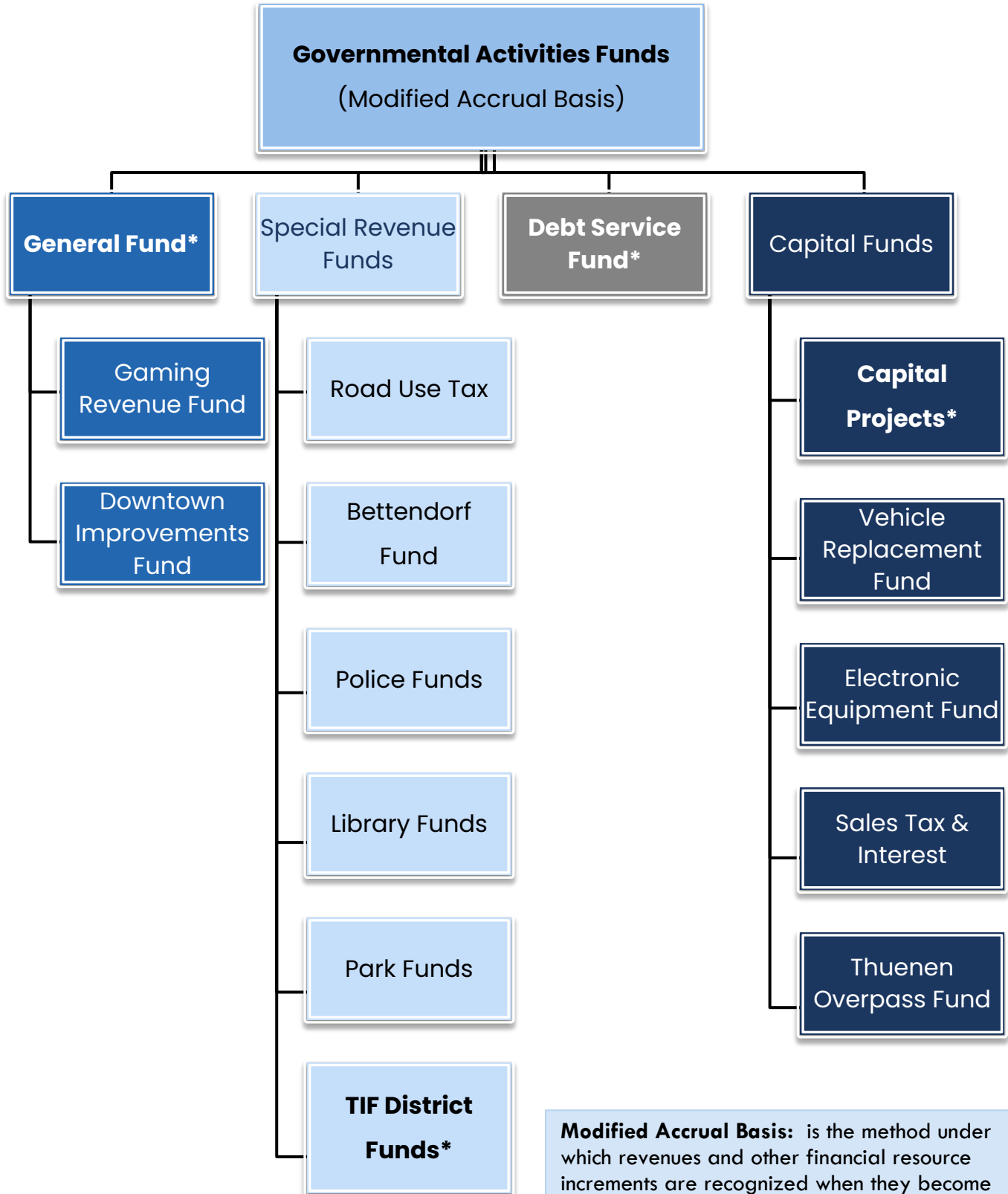


BUDGET SUMMARY BY FUND

The City's accounts are organized on the basis of funds and each fund is considered to be a separate accounting entity. Budget summaries including all funds are shown here, with revenue and expenditure detail immediately following. In depth information for each fund can be found in the subsequent sections.

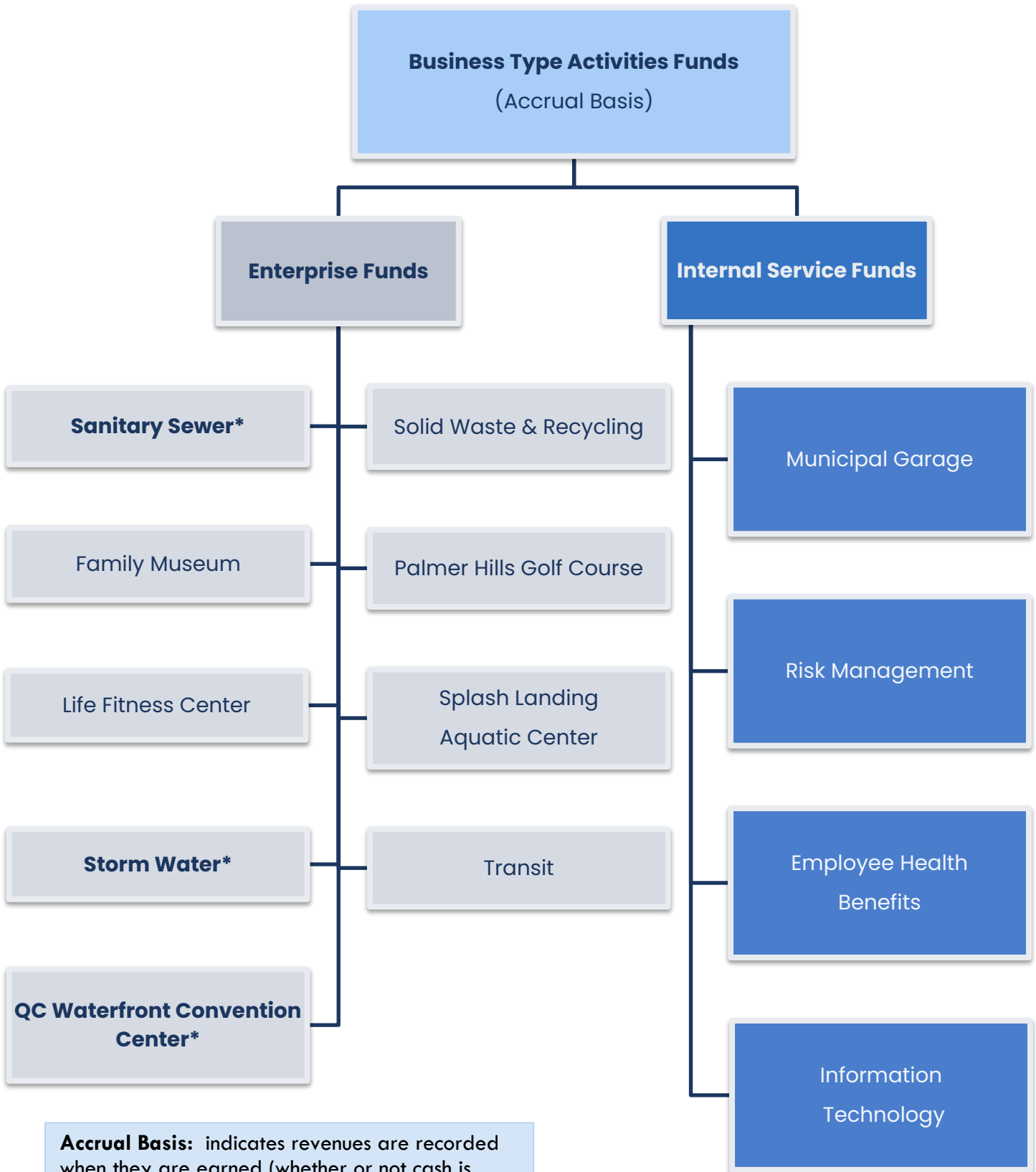
Fund	FY26	FY26	Revenue over (under) Expenditures
	Adopted Budget	Adopted Budget	
	Total Revenues	Total Expenses	
1001 - General Fund	36,096,981	35,312,686	+784,295
1002 - Riverboat Gaming	1,425,000	1,484,969	-59,969
1003 - Downtown Improvements	202,300	95,000	+107,300
Total General Funds	37,724,281	-36,892,655	831,626
2000 - Employee Benefits	1,341,747	1,341,747	+0
2060 - Road Use Fund	6,107,000	7,053,441	-946,441
2110 - Drug/Seizure	10,500	9,000	+1,500
2120 - Federal Drug Seizure Fund	25,750	29,000	-3,250
2140 - Fire Donations	10,000	133,000	-123,000
2160 - Chaplains Petty Cash	10,800	8,000	+2,800
2170 - Police Donations Fund	10,000	-	+10,000
2210 - Library Open Access	2,000	20,000	-18,000
2220 - Enrich Iowa Funds	100	6,000	-5,900
2240 - Interlibrary Loan	700	-	+700
2250 - Kakert Estate Fund	1,400	1,500	-100
2260 - Library Gift Fund	67,500	66,400	+1,100
2300 - Hendricks Gift Fund	700	-	+700
2320 - Peterson Estate	1,000	-	+1,000
2360 - Family Museum Gift Fund	10,000	-	+10,000
2400 - SSMID Downtown Area	232,531	232,531	+0
2510 - Fields Dev TIF	990	990	+0
2536 - CDCQC LLC TIF	601,272	601,272	+0
2537 - Ascentra TIF	257,446	257,446	+0
2538 - Middle I-80 LLC TIF	746,851	746,851	+0
2539 - Twin Bridges TIF	243,633	243,633	+0
2540 - JJZ LLC TIF	59,741	59,741	+0
2542 - Sports Center TIF	648,056	648,056	+0
2549 - MBGA TIF	218,383	218,383	+0
2550 - Bettindustrial TIF	290,636	290,636	+0

Fund	FY26	FY26	Revenue over (under) Expenditures
	Adopted Budget	Adopted Budget	
	Total Revenues	Total Expenses	
2558 - FG80 TIF	65,903	65,903	+0
2559 - MFG TIF	115,902	115,902	+0
2590 - TIF/Rivers Edge	853,169	853,169	+0
2720 - Bettendorf Fund	60	500	-440
Total Special Revenue Funds	11,933,770	-13,003,101	-1,069,331
3110 - Debt Service Fund	15,594,771	16,365,770	-770,999
4000 - Capital Projects	17,107,000	26,316,914	-9,209,914
4010 - Vehicle Replacement Fund	1,100,750	2,133,588	-1,032,838
4020 - Technology Replacement	278,000	896,300	-618,300
4070 - CIP/Local Opt Tax & Int	3,260,000	3,202,500	+57,500
4080 - Geo Thuenen Dr Overpass	12,000	-	+12,000
Total Capital Funds	21,757,750	-32,549,302	-10,791,552
5200 - Sewer Utility	7,662,499	6,021,588	+1,640,911
5500 - Solid Waste/Recycling Ent	3,720,474	3,444,999	+275,475
5550 - Family Museum	2,729,269	3,148,358	-419,089
5600 - Palmer Hills Golf Course	1,748,500	2,079,018	-330,518
5750 - Aquatic Center Fund	50,120	50,120	+0
5800 - Storm Water Utility	3,540,556	2,233,143	+1,307,413
5850 - Transit	1,663,275	1,892,424	-229,149
5900 - QC Waterfront Convention	2,574,500	2,388,717	+185,783
Total Enterprise Funds	23,689,193	-21,258,367	2,430,826
6830 - Municipal Garage	2,187,471	2,187,471	+0
6840 - Risk Management	1,752,437	1,752,437	+0
6860 - Employee Insurance	6,088,226	6,088,226	+0
6880 - Information Services	2,296,599	2,296,599	+0
Total Internal Service Funds	12,324,733	-12,324,733	0
Total	123,024,498	0 -132,393,928	0 -9,369,430



*Denotes Major Funds as reported in the city's annual financial statements.

Modified Accrual Basis: is the method under which revenues and other financial resource increments are recognized when they become both "measurable" and "available to finance expenditures in the current period." "Available" means collectable in the current period or soon enough thereafter to be used to pay the liabilities of the current period.



Accrual Basis: indicates revenues are recorded when they are earned (whether or not cash is received at the time) and expenditures are recorded when goods and services are received (whether cash disbursements are made at the time or not).

***Denotes Major Funds as reported in the city's annual financial statements.**

FUND – FUNCTION RELATIONSHIP (NET OF TRANSFERS)

Fund	41 - Public Safety	42 - Public Works	44 - Culture & Recreation	45 - Community & Economic Development	46 - General Government	47 - Debt Service	48 - Capital Projects	49 - Business Type	Total
1001 - General Fund	18,111,678	-	7,291,299	1,877,422	6,502,343	2,500	433,886	-	34,219,128
1002 - Riverboat Gaming	-	-	-	350,000	-	-	-	-	350,000
1003 - Downtown Improvements	-	-	-	-	-	-	95,000	-	95,000
2060 - Road Use Fund	-	4,467,716	-	25,000	-	-	2,560,725	-	7,053,441
2110 - Drug/Seizure	9,000	-	-	-	-	-	-	-	9,000
2120 - Federal Drug Seizure Fund	29,000	-	-	-	-	-	-	-	29,000
2140 - Fire Donations	-	-	-	-	-	-	133,000	-	133,000
2160 - Chaplains Petty Cash	8,000	-	-	-	-	-	-	-	8,000
2210 - Library Open Access	-	-	20,000	-	-	-	-	-	20,000
2220 - Enrich Iowa Funds	-	-	6,000	-	-	-	-	-	6,000
2250 - Kakert Estate Fund	-	-	1,500	-	-	-	-	-	1,500
2260 - Library Gift Fund	-	-	46,400	-	-	-	20,000	-	66,400
2400 - SSMID Downtown Area	-	-	-	208,200	-	-	-	-	208,200
2510 - Fields Dev TIF	-	-	-	990	-	-	-	-	990
2536 - CDCQC LLC TIF	-	-	-	601,272	-	-	-	-	601,272
2537 - Ascentra TIF	-	-	-	257,446	-	-	-	-	257,446
2538 - Middle I-80 LLC TIF	-	-	-	746,851	-	-	-	-	746,851
2539 - Twin Bridges TIF	-	-	-	243,633	-	-	-	-	243,633
2540 - JJZ LLC TIF	-	-	-	59,741	-	-	-	-	59,741
2542 - Sports Center TIF	-	-	-	173,866	-	474,190	-	-	648,056
2549 - MBGA TIF	-	-	-	218,383	-	-	-	-	218,383
2550 - Bettindustrial TIF	-	-	-	290,636	-	-	-	-	290,636
2558 - FG80 TIF	-	-	-	49,427	-	-	-	-	49,427
2559 - MFG TIF	-	-	-	86,927	-	-	-	-	86,927
2590 - TIF/Rivers Edge	-	-	-	853,169	-	-	-	-	853,169
2720 - Bettendorf Fund	-	-	-	500	-	-	-	-	500
3110 - Debt Service Fund	-	-	-	-	-	16,365,770	-	-	16,365,770
4000 - Capital Projects	-	-	-	-	-	150,000	26,166,914	-	26,316,914
4010 - Vehicle Replacement Fund	-	-	-	-	-	-	2,133,588	-	2,133,588
4020 - Technology Replacement	-	-	-	-	-	-	746,300	-	746,300
5200 - Sewer Utility	-	-	-	-	-	-	-	5,971,588	5,971,588
5500 - Solid Waste/Recycling Ent	-	-	-	-	-	-	-	3,394,999	3,394,999
5550 - Family Museum	-	-	-	-	-	-	-	3,148,358	3,148,358
5600 - Palmer Hills Golf Course	-	-	-	-	-	-	-	2,079,018	2,079,018
5750 - Aquatic Center Fund	-	-	-	-	-	-	-	50,120	50,120
5800 - Storm Water Utility	0	-	-	-	-	-	-	2,183,143	2,183,143
5850 - Transit	-	-	-	-	-	-	-	1,892,424	1,892,424
5900 - QC Waterfront Convention	-	-	-	-	0	-	-	2,388,717	2,388,717
6830 - Municipal Garage	-	-	-	-	-	-	-	2,187,471	2,187,471
6840 - Risk Management	-	-	-	-	-	-	-	1,752,437	1,752,437
6860 - Employee Insurance	-	-	-	-	-	-	-	6,088,226	6,088,226
6880 - Information Services	-	-	-	-	-	-	-	2,296,599	2,296,599
Total	18,157,678	4,467,716	7,365,199	6,043,463	6,502,343	16,992,460	32,289,413	33,433,100	125,251,372

City of Bettendorf

Fund Balance History, Major Funds

Fiscal year 2025/26 Budget

Fund	FY 20/21 Actual	FY 21/22 Actual	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Budget	FY 25/26 Budget
General	11,210,184	11,245,882	13,296,333	15,606,757	16,782,760	17,690,463
% of expenditures	46.22%	38.44%	46.08%	51.20%	49.27%	50.27%
Road Use	2,360,500	3,364,177	4,246,263	4,302,721	3,187,510	2,241,069
% of expenditures	51.46%	78.29%	89.61%	74.48%	44.76%	31.77%
Debt Service	637,239	734,894	1,048,158	1,116,761	996,805	225,806
Gaming	1,175,445	2,016,948	1,944,457	1,765,694	671,461	611,492
Sales Tax	1,877,022	2,584,667	2,116,196	2,357,828	1,563,567	1,621,067
Vehicle	442,185	1,547,629	941,079	1,977,937	2,126,348	3,227,098
Technology	609,543	1,801,675	2,301,618	1,801,369	777,669	159,369
Health Insurance	1,397,178	1,429,779	1,069,393	1,121,131	1,121,131	1,121,131
Risk Management	948,865	995,838	995,838	995,468	995,468	995,468

Summary of Governmental Funds Fund Balance Targets

Fund Balance	Non-Spendable	Restricted	Committed	Assigned	Unassigned	Total Fund Balance	Projected 6/30/25
General			10%		20%-25%	30%-35%	50%
Road Use		20%-25%	15%			35%-40%	31%
Capital Repl.				<\$500,000*			See Funds
Debt Service		<\$500,000*					\$231,806

*Maximum of \$500,000 unless additional funds are needed for planned future expenditures

Summary of Business Type Funds Reserve Targets

Self-Supported Enterprise Funds	Cash (excluding bond proceeds) equal to 25% of annual operating revenue, plus up to 100% of accumulated depreciation
Subsidized Enterprise Funds	Cash (excluding bond proceeds) equal to 15% of annual operating expenditures
Employee Health Insurance & Risk Management Funds	Net position equal to 25% of annual operating expenditures
IT & Municipal Garage Funds	Cash equal to or greater than total liabilities, net position greater than zero

REVENUE BY FUND

	FY23	FY24	FY25	FY26
	Actual	Actual	Amended Budget	Adopted Budget
1001 - General Fund	30,905,737	32,792,856	35,418,157	36,096,981
1002 - Riverboat Gaming	1,570,012	1,462,743	1,412,000	1,425,000
1003 - Downtown Improvements	206,031	162,653	204,500	202,300
2000 - Employee Benefits	4,404,458	0	1,300,875	1,341,747
2060 - Road Use Fund	5,620,640	5,833,757	6,012,000	6,107,000
2110 - Drug/Seizure	26,200	4,073	10,850	10,500
2120 - Federal Drug Seizure Fund	19,302	25,475	51,500	25,750
2140 - Fire Donations	2,238	2,154	70,000	10,000
2160 - Chaplains Petty Cash	6,106	8,827	14,450	10,800
2170 - Police Donations Fund	-	-	40,000	10,000
2210 - Library Open Access	3,857	5,847	3,000	2,000
2220 - Enrich Iowa Funds	334	447	185	100
2240 - Interlibrary Loan	1,239	1,983	1,200	700
2250 - Kakert Estate Fund	2,337	3,712	2,250	1,400
2260 - Library Gift Fund	98,946	68,043	99,574	67,500
2300 - Hendricks Gift Fund	4,684	7,101	1,100	700
2320 - Peterson Estate	1,523	2,436	1,480	1,000
2360 - Family Museum Gift Fund	-	-	296,612	10,000
2400 - SSMID Downtown Area	219,083	213,096	234,341	232,531
2510 - Fields Dev TIF	13,598	14,131	18,481	990
2536 - CDCQC LLC TIF	275,080	263,104	320,458	601,272
2537 - Ascentra TIF	221,275	221,072	259,028	257,446
2538 - Middle I-80 LLC TIF	522,818	562,069	725,817	746,851
2539 - Twin Bridges TIF	378,134	355,202	238,039	243,633
2540 - JJZ LLC TIF	3,952	8,654	50,947	59,741
2541 - Leclair Mfg TIF	44,282	44,896	-	-
2542 - Sports Center TIF	539,389	531,237	642,209	648,056
2543 - Hotel Associates TIF	231,053	193,109	-	-
2545 - Plantatn/Tanglft Inv TIF	193,253	33,810	-	-
2546 - Burlington Coat TIF	92,286	-	-	-
2549 - MBGA TIF	173,138	183,196	218,383	218,383
2550 - Bettindustrial TIF	76,965	129,618	301,108	290,636
2558 - FG80 TIF	-	-	-	65,903
2559 - MFG TIF	-	-	-	115,902
2590 - TIF/Rivers Edge	832,926	816,267	853,146	853,169
2720 - Bettendorf Fund	98	156	100	60
2870 - 2021 ARPA Funding	87,193	5,546,682	228	0
2880 - Emergency Management Fund	-	98,156	-	-
3110 - Debt Service Fund	14,049,829	14,918,273	15,009,441	15,594,771
4000 - Capital Projects	23,692,975	20,679,364	22,712,141	17,107,000
4010 - Vehicle Replacement Fund	1,094,688	2,165,338	1,878,155	1,100,750
4020 - Technology Replacement	1,078,907	349,869	293,000	278,000
4070 - CIP/Local Opt Tax & Int	2,990,529	3,301,631	3,250,000	3,260,000
4080 - Geo Thuenen Dr Overpass	17,274	31,541	16,000	12,000
5200 - Sewer Utility	6,888,373	7,428,530	7,354,904	7,662,499
5500 - Solid Waste/Recycling Ent	3,477,548	3,718,734	3,672,505	3,720,474
5550 - Family Museum	2,268,411	2,933,336	3,249,415	2,729,269
5600 - Palmer Hills Golf Course	1,854,879	2,009,327	1,794,931	1,748,500
5700 - Life Fitness Center Fund	743,233	0	-	-
5750 - Aquatic Center Fund	2,633,912	12,009,364	79,932	50,120
5800 - Storm Water Utility	3,605,009	3,531,906	3,503,279	3,540,556
5850 - Transit	1,514,975	2,194,453	1,675,608	1,663,275
5900 - QC Waterfront Convention	2,827,673	1,829,050	2,580,000	2,574,500
6830 - Municipal Garage	1,777,142	2,128,539	2,108,956	2,187,471
6840 - Risk Management	1,132,530	1,705,262	1,692,583	1,752,437
6860 - Employee Insurance	4,830,961	5,195,408	5,702,977	6,088,226
6880 - Information Services	1,156,590	1,611,681	2,195,112	2,296,599
Total Fund	124,413,605	137,338,169	127,570,957	123,024,498

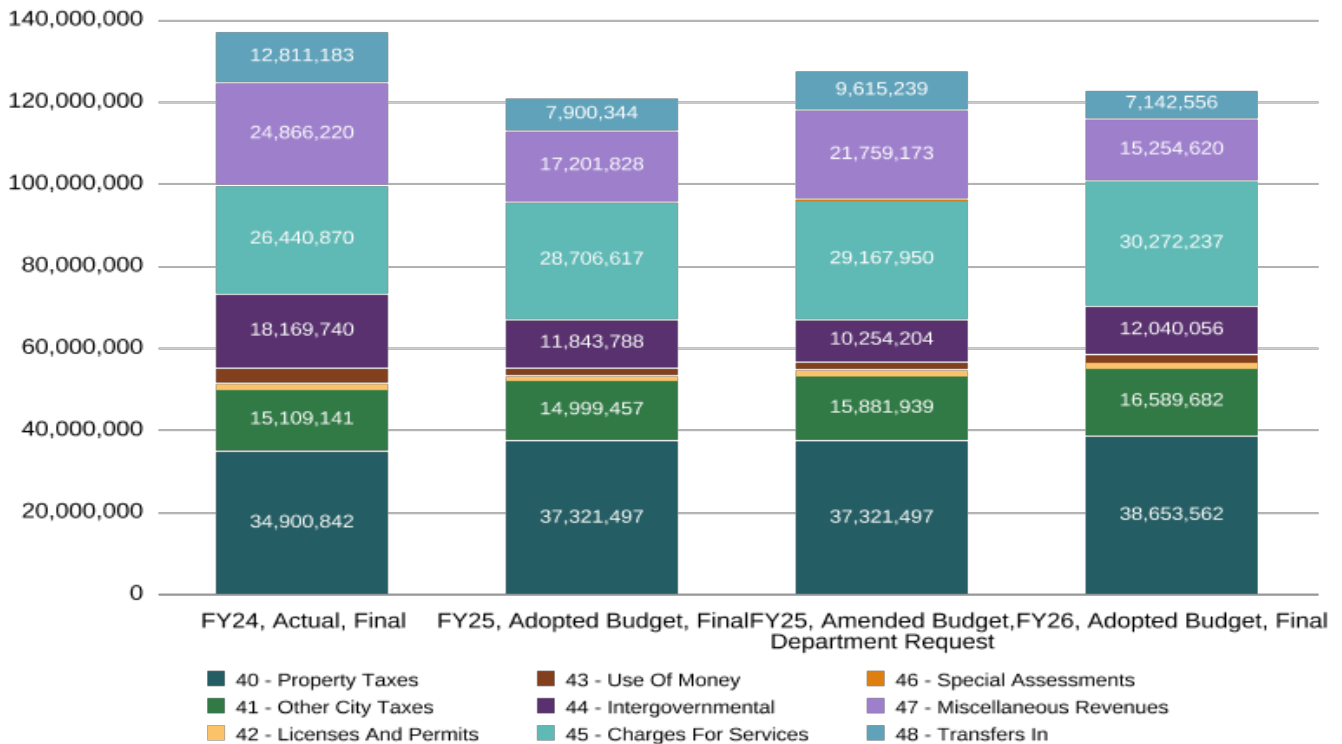
EXPENDITURES BY FUND

	FY23	FY24	FY25	FY26
	Actual	Actual	Amended Budget	Adopted Budget
1001 - General Fund	28,853,267	30,482,437	33,811,440	35,312,686
1002 - Riverboat Gaming	1,642,503	1,641,506	2,490,233	1,484,969
1003 - Downtown Improvements	241,525	140,693	95,000	95,000
2000 - Employee Benefits	4,404,458	51,970	1,300,875	1,341,747
2060 - Road Use Fund	4,738,554	5,777,300	7,147,430	7,053,441
2110 - Drug/Seizure	-	37,379	9,000	9,000
2120 - Federal Drug Seizure Fund	86,965	13,119	44,000	29,000
2140 - Fire Donations	53,035	-	50,000	133,000
2160 - Chaplains Petty Cash	7,994	3,621	8,000	8,000
2210 - Library Open Access	11,425	11,021	20,000	20,000
2220 - Enrich Iowa Funds	-	6,000	6,000	6,000
2250 - Kakert Estate Fund	-	1,000	1,500	1,500
2260 - Library Gift Fund	77,009	94,238	96,600	66,400
2300 - Hendricks Gift Fund	-	150,000	-	-
2400 - SSMD Downtown Area	236,897	211,780	234,341	232,531
2510 - Fields Dev TIF	13,795	14,133	18,481	990
2536 - CDCQC LLC TIF	242,538	263,312	320,458	601,272
2537 - Ascentra TIF	216,783	221,303	259,028	257,446
2538 - Middle I-80 LLC TIF	537,930	562,205	725,817	746,851
2539 - Twin Bridges TIF	355,747	355,395	238,039	243,633
2540 - JJZ LLC TIF	3,875	8,684	50,947	59,741
2541 - Leclair Mfg TIF	43,942	44,907	-	-
2542 - Sports Center TIF	555,066	531,367	642,209	648,056
2543 - Hotel Associates TIF	225,130	193,263	-	-
2545 - Plantatn/Tanglft Inv TIF	189,369	33,837	-	-
2546 - Burlington Coat TIF	91,710	-	-	-
2549 - MBGA TIF	84,781	91,674	218,383	218,383
2550 - Bettindustrial TIF	75,468	129,650	301,108	290,636
2558 - FG80 TIF	-	-	-	65,903
2559 - MFG TIF	-	-	-	115,902
2590 - TIF/Rivers Edge	800,241	816,927	853,146	853,169
2720 - Bettendorf Fund	-	-	500	500
2870 - 2021 ARPA Funding	0	5,582,624	31,469	0
2880 - Emergency Management	61,605	1,470	7,048	-
3110 - Debt Service Fund	13,736,566	14,849,671	15,123,397	16,365,770
4000 - Capital Projects	18,932,665	23,037,577	20,715,404	26,316,914
4010 - Vehicle Replacement Fund	1,701,237	1,128,481	1,794,744	2,133,588
4020 - Technology Replacement	578,964	850,119	1,334,500	896,300
4070 - CIP/Local Opt Tax & Int	3,459,000	3,060,000	3,998,261	3,202,500
4080 - Geo Thuenen Dr Overpass	-	58,233	-	-
5200 - Sewer Utility	4,663,749	5,019,821	5,717,906	6,021,588
5500 - Solid Waste/Recycling Ent	2,719,838	2,997,225	3,449,786	3,444,999
5550 - Family Museum	2,306,167	2,487,404	2,986,290	3,148,358
5600 - Palmer Hills Golf Course	2,023,410	2,113,984	2,051,095	2,079,018
5700 - Life Fitness Center Fund	2,609,924	0	-	-
5750 - Aquatic Center Fund	1,329,102	9,994	50,831	50,120
5800 - Storm Water Utility	1,785,824	1,908,426	2,290,307	2,233,143
5850 - Transit	1,338,728	1,458,024	1,810,912	1,892,424
5900 - QC Waterfront Convention	2,936,980	2,189,163	2,539,758	2,388,717
6830 - Municipal Garage	1,738,466	2,065,278	2,108,956	2,187,471
6840 - Risk Management	1,132,530	1,705,631	1,692,583	1,752,437
6860 - Employee Insurance	5,191,346	5,143,670	5,702,977	6,088,226
6880 - Information Services	1,084,326	1,569,851	2,195,112	2,296,599
Total Fund	113,120,434	119,125,364	124,543,871	132,393,928

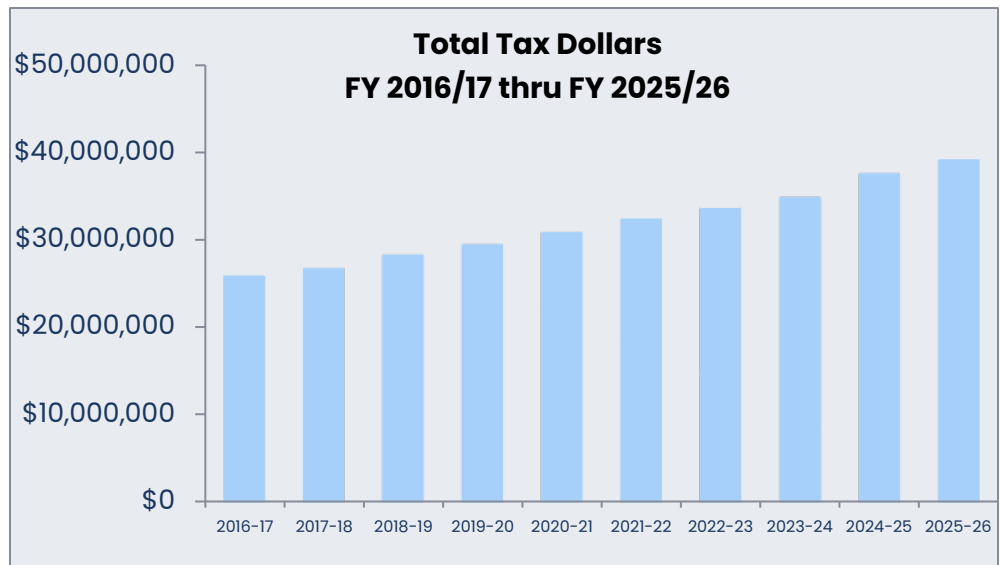
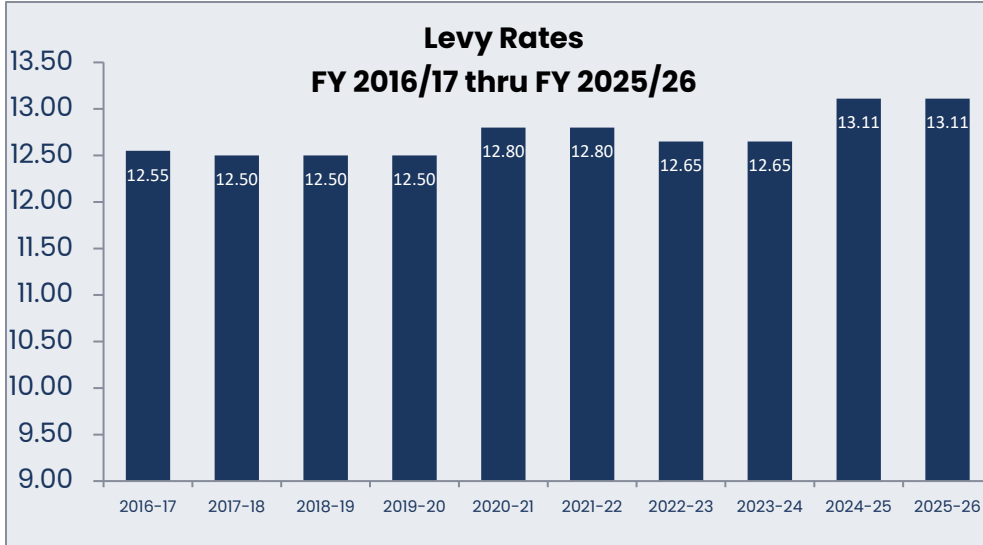
REVENUE BY SOURCE

The City has eleven separate revenue sources, or categories, for budgeting revenues. They are property taxes, tax increment financing, other city taxes, licenses and permits, use of money and property, intergovernmental, charges for services, special assessments, miscellaneous, bond proceeds and other financing sources. All revenues within the City’s budget are categorized as one of these types. Each source is comprised of many individual revenue sources that vary greatly in how they are derived and how they change. Budgeted revenues for fiscal year 2026, included those from transfers and internal service funds, total \$123,024,498.

Revenue Source	FY24	FY25	FY25	FY26
	Actual	Adopted Budget	Amended Budget	Adopted Budget
40 - Property Taxes	34,900,842	37,321,497	37,321,497	38,653,562
41 - Other City Taxes	15,109,141	14,999,457	15,881,939	16,589,682
42 - Licenses And Permits	1,559,903	1,052,000	1,496,250	1,438,250
43 - Use Of Money	3,466,533	1,854,870	2,061,205	1,620,035
44 - Intergovernmental	18,169,740	11,843,788	10,254,204	12,040,056
45 - Charges For Services	26,440,870	28,706,617	29,167,950	30,272,237
46 - Special Assessments	13,736	14,000	13,500	13,500
47 - Miscellaneous Revenues	24,866,220	17,201,828	21,759,173	15,254,620
48 - Transfers In	12,811,183	7,900,344	9,615,239	7,142,556
Total Revenue	137,338,169	120,894,401	127,570,957	123,024,498



PROPERTY TAXES: Net property taxes are comprised of current taxes levied on property less estimated uncollected taxes on the current levy plus delinquent property taxes from prior years. Net property tax collections will increase 4.16% over FY 24/25 levels, or \$1,557,159. This increase is largely due to valuation from new construction and the slight increase in the residential rollback.



TIF REVENUE: TIF revenues are the proceeds from a tax authorized by ordinance in an urban renewal area. The funds may be used to pay principal and interest on loans or bonds, TIF rebates, advances, and other indebtedness for urban renewal purposes. For FY 25/26, \$3.9 million is expected to be generated by TIF funds.

OTHER CITY TAXES: Other City Taxes are comprised primarily of Excise Taxes, Mobile Home Taxes, Hotel/Motel Tax, Local Option Sales Tax, Cable TV Franchise Tax and Gaming Revenue from the local casino. Other City Taxes are expected to remain relatively stable FY 25/26. The City hopes to realize approximately \$8.1 million in sales tax revenue and \$1.4 million from gaming revenue for FY 25/26.

Over the last several years gaming revenue has been used to supplement the operating budgets of several of the City's Enterprise funds in an effort to keep user fees low without affecting property taxes. Going forward, the Council desires to work towards using the majority of annual gaming revenue to once again supplement the capital projects budget and for "one-time" purchases of capital equipment verses "on-going" operating expenses.

SPECIAL ASSESSMENTS: Special Assessment revenue is money paid by the benefited property owner in accordance with the City's Assessment Policy. Special Assessments are projected to total \$13,500 in FY 25/26.

LICENSES AND PERMITS: Licenses and Permits primarily include general fund receipts from City collected revenue on such items as cigarette licenses and various building permits. For FY 25/26 this revenue stream is budgeted to decline slightly as rising interest rates slow the pace of new construction.

CHARGES FOR SERVICES: Charges for Services include revenues from the collection of various fees. Charges for Services now comprise about 1% of total governmental funds revenue. The City now has eight Enterprise Funds and four Internal Service Funds that properly account for the majority of the City's Charges for Services.

INTERGOVERNMENTAL: Intergovernmental revenue includes Federal Grants and Reimbursements, State Shared Revenues and Local Grants and Reimbursements. For FY 25/26 intergovernmental will total over \$12 million. These funds are largely allocated to transportation related expenditures such as road maintenance and construction projects, and the public transit system.

USE OF MONEY: Use of money and property includes interest, rents and gains/losses on investments. For FY 25/26, this revenue stream is projected to decline as interest rates fall. Total investment income is projected to total \$1.6 million for FY 25/26.

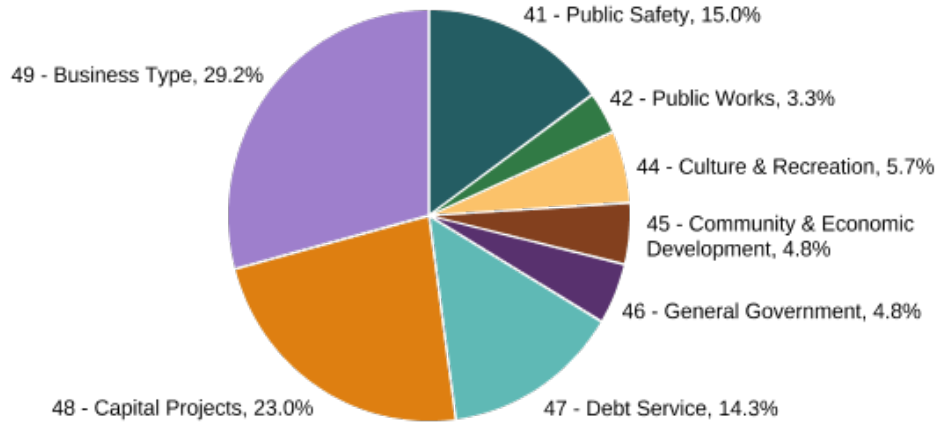
PROCEEDS OF LONG-TERM DEBT: Proceeds of Long-Term Debt include proceeds from bond sales or other long-term obligations. \$11.6 million of bonds are projected to be issued during FY 25/26 for capital projects in the Governmental Funds. Proceeds from the debt issued will cover capital improvement projects through the majority of the 2026 construction season. Bonds are typically sold in the third quarter of each fiscal year in anticipation of the spring and summer construction season.

OTHER: Other revenue includes miscellaneous and other financing sources of revenue that cannot be properly classified in the other revenue categories listed above. For the City, these sources include the sale of fixed assets, sale of land, local grants, donations, and refunds and reimbursements. Miscellaneous revenue under this category is estimated at \$3.5 million for FY 25/26.

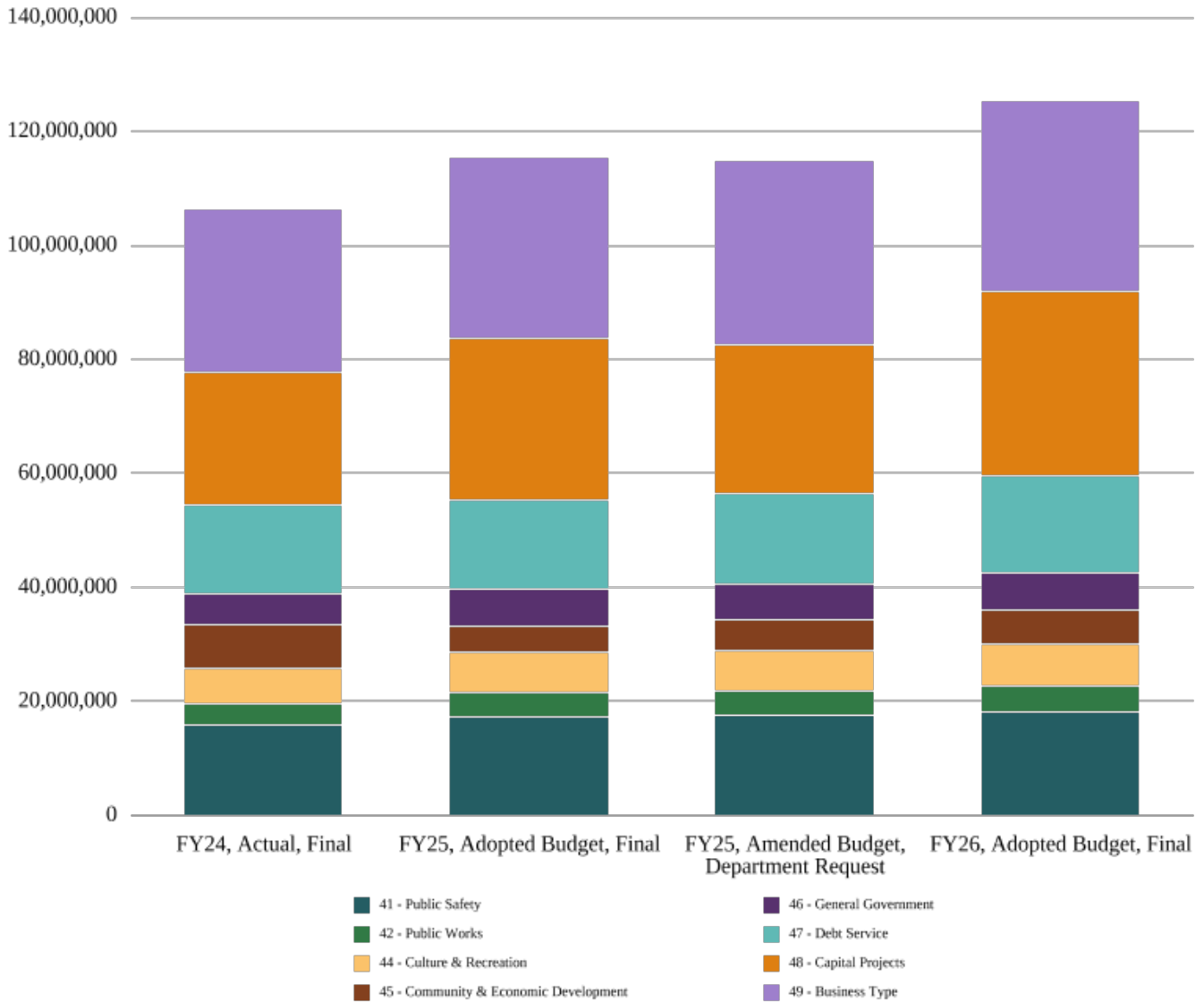
EXPENDITURES BY FUNCTION – NET OF TRANSFERS

The City reports expenditures by state defined functions. They are: Public Safety, Public Works, Culture & Recreation, Community & Economic Development, General Government, Debt Service, Capital Projects and Business Type Activities.

	FY23	FY24	FY25	FY26
	Actual	Actual	Amended Budget	Adopted Budget
41 - Public Safety	15,126,483	15,755,792	17,547,234	18,157,678
42 - Public Works	3,338,041	3,833,415	4,295,277	4,467,716
44 - Culture & Recreation	5,705,712	6,124,520	7,007,484	7,365,199
45 - Community & Economic	4,838,419	7,678,605	5,356,265	6,043,463
46 - General Government	4,833,851	5,331,003	6,315,085	6,502,343
47 - Debt Service	14,353,133	15,624,463	15,776,087	16,992,460
48 - Capital Projects	23,130,583	23,300,162	26,184,687	32,289,413
49 - Business Type	29,379,551	28,666,221	32,446,513	33,433,100
	100,705,772	106,314,180	114,928,632	125,251,372



EXPENDITURES BY FUNCTION – NET OF TRANSFERS



TRANSFER SUMMARY

Transfers are transactions between funds of the primary government. Transfers can be a subsidy from one fund to another or contributions toward a capital project.

	From General	From Gaming	From Employee Benefits	From SSMID	From TIF Funds	From Electronic	From CIP/LOT	From Sewer	From Storm Water	From Solid Waste	Total Transfers In
To General Fund			1,341,747								1,341,747
To Downtown Improvements						95,000					95,000
To Road Use								50,000	50,000	50,000	150,000
To Twin Bridges TIF				24,331							24,331
To Debt Service					45,451						45,451
To Capital Projects		275,000				1,775,000					2,050,000
To Vehicle Replacement		100,000				900,000					1,000,000
To Electronic						250,000					250,000
To Family Museum	625,000	709,969									1,334,969
To Palmer Hills Golf		50,000				182,500					232,500
To Aquatic Center	50,120										50,120
To Transit	418,438										418,438
To Information Services						150,000					150,000
Total Transfers Out	1,093,558	1,134,969	1,341,747	24,331	45,451	150,000	3,202,500	50,000	50,000	50,000	7,142,556

LONG RANGE FORECASTING

Long-range forecasting creates a context for evaluating cash flows and fund balances, builds awareness of the probable results of funding and spending decisions, assists in identifying future financial challenges, and spurs discussion of the key goals and strategies that guide future planning. Long-range forecasting does not present a 5-year budget, instead it is an internal evaluation tool for staff to project possible outcomes based on a set of variables and assumptions. These long-range forecasting assumptions become a foundation to the annual budget process.

GENERAL FUND: The 5-year forecast of the General Fund considers changes in assessed valuation, the rollback and the impact of rising costs for personnel, goods and services.

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
<i>Assessed Valuation Growth</i>	1.9%	3.9%	4.0%	3.9%	3.0%
<i>Residential Rollback</i>	47.4316%	47.0000%	47.0000%	47.0000%	47.0000%
<i>Taxable Valuation</i>	2,966,385,307	3,085,040,719	3,193,017,144	3,320,737,830	3,436,963,654
<i>General Fund Levy Rate</i>	7.57135	7.42289	7.34939	7.20529	7.13395

ROAD USE TAX FUND: The 5-year forecast of the Road Use Fund is dependent on the amount of fuel tax received by the state and distributed to the City based on population.

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
<i>IDOT per Capita Distribution</i>	140.50	141.50	142.50	143.50	144.50
<i>Road Use Tax</i>	5,790,000	5,935,000	6,085,000	6,235,000	6,150,000
<i>Expenditures</i>	7,053,441	6,337,441	6,519,384	6,273,605	6,585,167
<i>Ending Fund Balance</i>	2,220,847	1,963,406	1,674,022	1,780,417	1,730,250

DEBT SERVICE FUND: The 5-year forecast of the Debt Service Fund considers changes in assessed valuation, the rollback, planned capital projects, and the impact of rising costs of interest.

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
<i>Assessed Valuation Growth</i>	2.5%	3.8%	3.9%	3.7%	3.0%
<i>Residential Rollback</i>	47.4316%	47.0000%	47.0000%	47.0000%	47.0000%
<i>Taxable Valuation</i>	3,063,429,058	3,197,794,666	3,311,408,857	3,422,243,483	3,521,475,537
<i>Debt Service Levy Rate</i>	4.85000	4.85000	4.85000	4.85000	4.85000

SANITARY SEWER FUND: The 5-year forecast of the Sanitary Sewer Fund maintains positive cash flows while considering variables such as: rate changes, growth of the City, obligations at the wastewater treatment, debt service requirements and capital projects.

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
<i>Projected Rates (I&I & Spencer Creek)</i>	4.27	4.50	4.74	4.99	5.26
<i>Share of WWTP debt/capital</i>	1,056,863	3,771,927	2,417,425	520,777	545,489
<i>Ending Cash</i>	3,758,718	3,602,334	3,348,810	2,569,325	2,597,603

SOLID WASTE & RECYCLING FUND: The 5-year forecast of the Solid Waste & Recycling Fund works towards breakeven operations and adequate cash reserves while considering variables such as: rate changes, growth of the City and capital acquisitions.

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
<i>% Rate Increase</i>	2%	2%	2%	3%	3%
<i>Capital Acquisitions</i>	1,502,509	235,000	0	0	1,083,333
<i>Operating Income</i>	213,275	170,151	149,966	145,475	140,194
<i>Ending Cash</i>	2,376,105	2,729,005	3,296,721	3,859,946	3,334,557

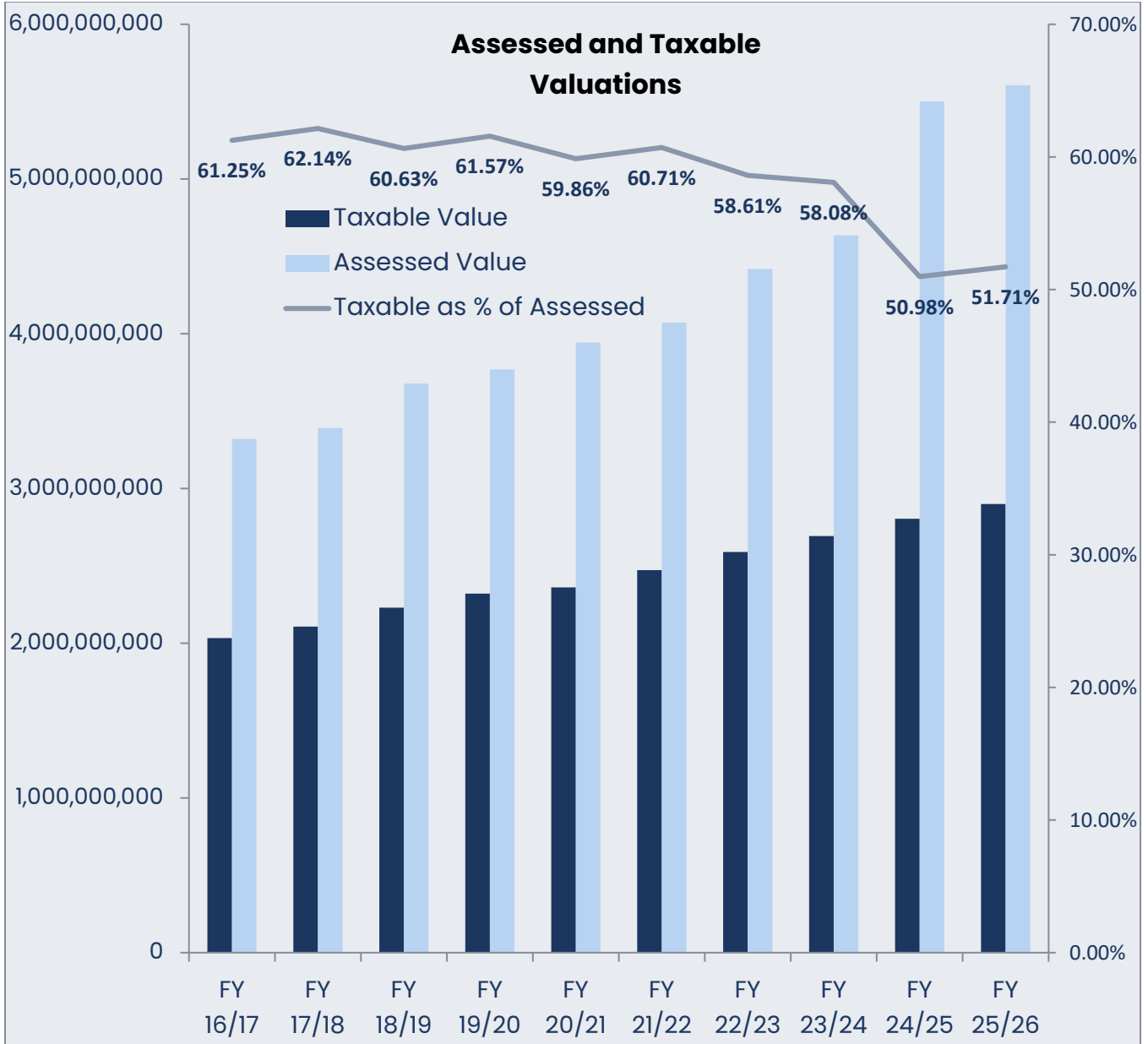
STORM WATER UTILITY FUND: The 5-year forecast of the Storm Water Utility Fund maintains positive cash flows while considering variables such as: rate changes, growth of the City, debt service requirements and capital projects.

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
<i>Projected Rate/ERU</i>	5.90	6.00	6.00	6.00	6.00
<i>Capital Acquisitions</i>	1,710,000	4,270,000	950,000	1,700,000	900,000
<i>Ending Cash</i>	2,214,084	2,135,757	2,380,734	1,899,529	2,391,845

PROPERTY TAX VALUATION

Assessed and Taxable Valuations, All Property Types

Property Type	Assessed Value	Taxable Value	Percent of Assessed	Assessed Value	Taxable Value	Percent of Assessed
FY 2016/17			FY 2017/18			
Residential	2,751,564,008	1,530,215,897	55.6126%	2,819,954,174	1,605,302,661	56.9266%
Multi-Residential	91,420,659	78,737,091	86.1261%	91,500,594	75,328,945	82.3262%
Commercial	433,873,600	385,565,129	88.87%	436,826,191	388,145,357	88.86%
Industrial	38,098,466	34,080,800	89.45%	38,272,750	34,130,586	89.18%
Public Utility	8,188,718	8,143,854	99.45%	8,189,960	8,136,322	99.35%
Less Military Exemptions	(3,748,448)	(3,748,448)	N/A	(3,653,996)	(3,653,996)	N/A
Total	3,319,397,003	2,032,994,323	61.25%	3,391,089,673	2,107,389,875	62.14%
Agricultural	9,027,790	4,162,430	46.11%	8,971,250	4,261,305	47.50%
FY 2018/19			FY 2019/20			
Residential	3,092,614,363	1,719,602,998	55.6035%	3,175,987,092	1,807,110,670	56.8992%
Multi-Residential	91,585,204	71,878,130	78.4823%	91,885,481	68,625,008	74.6854%
Commercial	451,118,107	400,557,275	88.79%	459,138,039	406,947,937	88.63%
Industrial	39,378,773	34,974,162	88.81%	39,363,965	34,908,971	88.68%
Public Utility	6,477,978	6,417,382	99.06%	6,657,075	6,595,105	99.07%
Less Military Exemptions	(3,539,172)	(3,539,172)	N/A	(3,429,904)	(3,429,904)	N/A
Total	3,677,635,253	2,229,890,775	60.63%	3,769,601,748	2,320,757,787	61.57%
Agricultural	9,046,090	4,925,411	54.45%	8,450,430	4,743,429	56.13%
FY 2020/21			FY 2021/22			
Residential	3,303,244,692	1,818,136,736	55.0409%	3,401,365,422	1,917,500,564	56.3744%
Multi-Residential	127,978,176	91,085,062	71.1723%	159,485,752	106,058,265	66.5002%
Commercial	467,406,080	411,330,673	88.00%	463,554,174	405,627,038	87.50%
Industrial	39,410,033	34,854,760	88.44%	39,114,242	34,548,440	88.33%
Public Utility	8,655,866	8,575,209	99.07%	11,947,868	11,702,720	97.95%
Less Military Exemptions	(3,344,712)	(3,344,712)	N/A	(3,252,112)	(3,252,112)	N/A
Total	3,943,350,135	2,360,637,728	59.86%	4,072,215,346	2,472,184,915	60.71%
Agricultural	6,212,860	5,062,447	81.48%	6,096,180	5,122,657	84.03%
FY 2022/23			FY 2023/24			
Residential	3,690,736,681	1,995,666,829	54.0723%	4,057,444,998	2,214,672,193	54.5829%
Multi-Residential	174,617,431	109,278,409	62.5816%			
Commercial	502,961,732	439,809,198	87.44%	529,456,403	435,191,418	82.20%
Industrial	40,698,189	35,850,122	88.09%	42,722,460	36,524,307	85.49%
Public Utility	12,293,539	12,210,553	99.32%	8,863,536	8,775,880	99.01%
Less Military Exemptions	(3,116,916)	(3,116,916)	N/A	(2,978,016)	(2,978,016)	N/A
Total	4,418,190,656	2,589,698,195	58.61%	4,635,509,381	2,692,185,782	58.08%
Agricultural	5,569,260	4,958,945	89.04%	5,391,750	4,941,162	91.64%
FY 2024/25			FY 2025/26			
Residential	4,803,676,590	2,223,534,394	46.2882%	4,923,787,279	2,332,754,696	47.3772%
Commercial	639,781,825	531,464,045	83.07%	637,677,376	529,683,055	83.06%
Industrial	63,304,856	54,741,901	86.47%	61,624,712	53,307,968	86.50%
Public Utility	9,936,086	9,835,277	98.99%	8,446,627	8,347,312	98.82%
Less Military Exemptions	(14,960,477)	(14,960,477)	N/A	(24,805,000)	(24,805,000)	N/A
Total	5,501,738,880	2,804,615,140	50.98%	5,606,730,994	2,899,288,031	51.71%
Agricultural	7,030,500	5,050,503	71.84%	6,783,900	5,010,425	73.86%



As illustrated in the chart, despite significant increases in population, growth in taxable value has been not kept pace with growth in full assessed value. The rollback, coupled with property tax legislation enacted in recent years has reduced taxable value as a percent of assessed value from 62% to 51% over the past 10 years. Growing cities such as Bettendorf will struggle to maintain service levels as demand for services outpaces growth in revenue.

**City of Bettendorf, Iowa
FY 2025/26 Assessed Valuations**

vs.

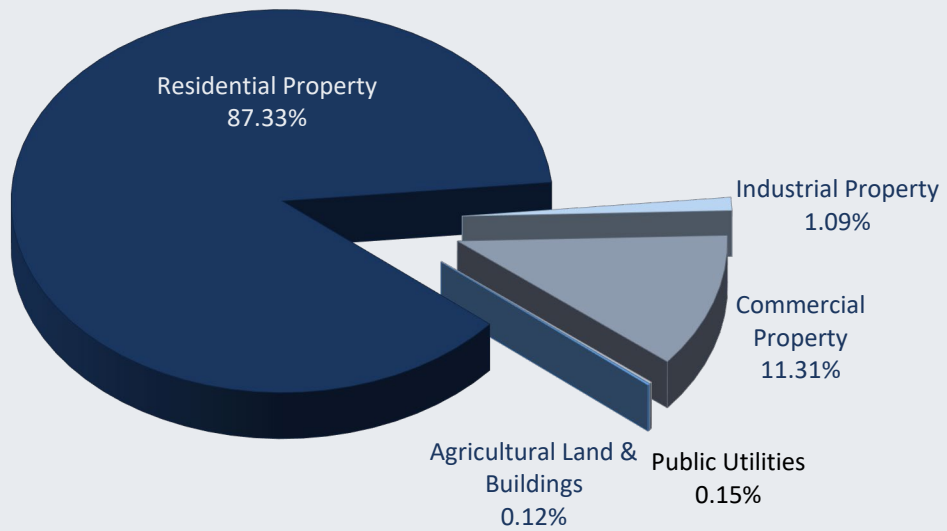
**Taxable Valuations
by Property Type**

	100%			
	Assessed Valuation	Percent of Total	Taxable Valuation	Percent of Total
Residential Property	\$4,923,787,279	87.33%	\$2,332,754,696	79.64%
Industrial Property	61,624,712	1.09%	53,307,968	1.82%
Commercial Property	637,677,376	11.31%	529,683,055	18.08%
Public Utilities	8,446,627	0.15%	8,347,312	0.28%
Agricultural Land & Building:	6,783,900	0.12%	5,010,425	0.17%
Total Valuations	\$5,638,319,894	100.00%	\$2,929,103,456	100.00%
Less Exemptions	(24,805,000)		(24,805,000)	
Total Net Valuation	<u>\$5,613,514,894</u>		<u>\$2,904,298,456</u>	

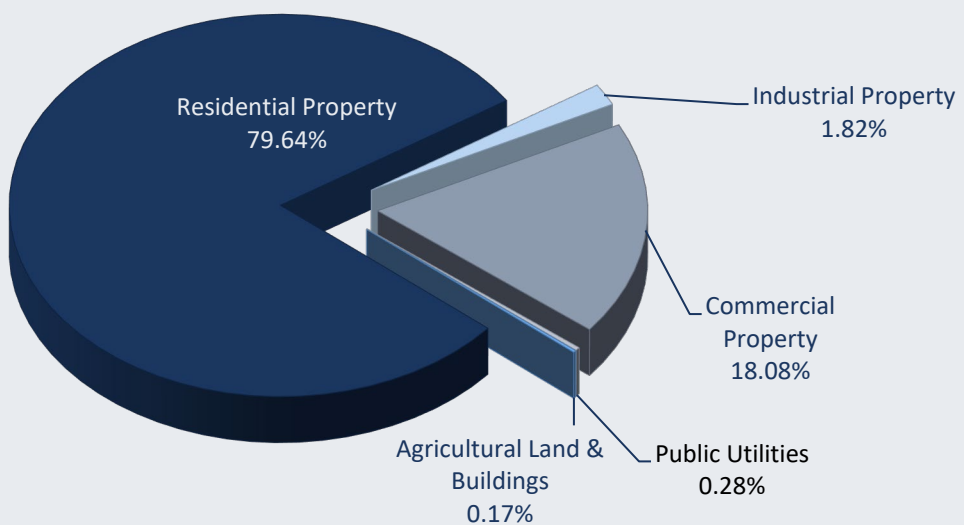
TIF Increment Values(for Debt Service levy only):

Downtown TIF	\$62,464,749
Fields Development	\$39,073
Spruce Hills	\$24,257,770
Sports Complex PH. 1	\$53,455,003
Sports Complex PH. 2	\$7,811,696
JJZ LLC	\$2,357,839
BettIndustrial LLC	\$11,470,732
Total TIF	<u>\$161,856,862</u>

100 % Assessed Valuations by Property Type for FY 2025/26



Taxable Valuations by Property Type for FY 2025/26

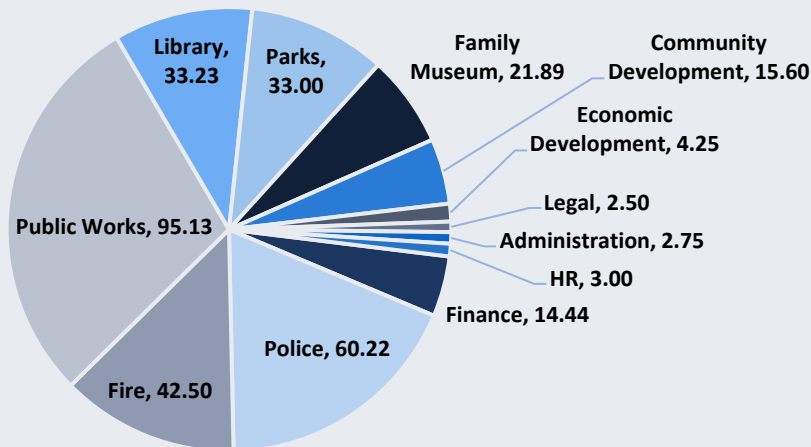


PERSONNEL SUMMARY

Full & Part-time Employees by Department & Activity

Department	Activity														Total
	Public Safety	Public Works	Culture & Recreation	Community & Economic Development	General Government	Sanitary Sewer	Recycling/Solid Waste	Family Museum	Palmer Hills Golf Course	Storm Water	Transit	QCWCC	Garage	IT	
Finance		0.36			5.77	1.28	0.84	0.04	0.09	0.78	0.12	0.15	0.01	5.00	14.44
Police	60.22														60.22
Fire	42.50														42.50
Public Works		32.45	10.95		7.74	8.15	15.94	1.70		4.02	8.16		6.02		95.13
Library			33.23												33.23
Parks			17.52						15.48						33.00
Family Museum								21.89							21.89
Community Development	6.88			8.72											15.60
Economic Development					4.25										4.25
Legal		0.01			2.46	0.01	0.01				0.01				2.50
Administration		0.05			2.59	0.03	0.03		0.05						2.75
HR		0.10			2.88	0.01	0.01								3.00
Total	109.60	32.97	61.70	8.72	25.69	9.48	16.83	23.63	15.62	4.80	8.29	0.15	6.03	5.00	328.51

Full-time Equivalents by Department



The sharp decrease in FTE's in FY 23/24 can be attributed to this reduction in staffing due to the sale of the Life Fitness Center and closure of the aquatics center.



GENERAL FUND

The General Funds are used to account for and report all financial resources not accounted for and reported in other funds.

The City of Bettendorf has three General Funds, as follows:

General Fund- The main operating fund, accounts for all transactions of the City which pertain to general administration and services traditionally provided to citizens, except those specifically accounted for elsewhere.

Gaming Fund – To account for the gaming revenue received by the City, and the expenditures approved by the City Council.

Downtown Improvements – To account for the monies set aside from various sources for the purpose of improvements in the City's downtown business district.

GENERAL FUNDS - Including Gaming & Downtown Improvements FY 2021/22 through FY 2025/2026

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes	15,064,363	15,915,470	20,988,562	21,937,499	22,677,291	739,792	3.37%
Other city taxes	8,658,301	8,005,587	8,251,931	8,365,183	8,525,833	160,650	1.92%
Special assessments	27,324	34,346	12,069	11,500	11,500	-	0.00%
Licenses and permits	954,835	1,104,335	1,343,208	1,338,750	1,230,750	(108,000)	-8.07%
Intergovernmental	754,273	916,909	1,267,305	1,638,175	1,639,830	1,655	0.10%
Charges for services	482,640	975,412	1,053,234	1,336,000	1,239,000	(97,000)	-7.26%
Interest	103,233	578,339	797,150	348,500	284,300	(64,200)	-18.42%
Other	390,482	588,468	609,793	663,175	679,030	15,855	2.39%
Total revenue	26,435,451	28,118,866	34,323,252	35,638,782	36,287,534	648,752	1.82%
Expenditures:							
Public Safety	13,829,256	15,056,883	15,738,566	17,479,186	18,111,678	632,492	3.62%
Public Works	-	-	-	-	-	-	0.00%
Culture & Recreation	4,522,001	5,626,703	6,023,986	6,903,384	7,291,299	387,915	5.62%
Community & Economic Development	1,125,278	1,670,767	1,678,420	1,966,770	2,227,422	260,652	13.25%
General Government	4,923,601	4,852,737	5,331,003	6,315,085	6,502,343	187,258	2.97%
Debt service	114,333	29,454	-	28,500	2,500	(26,000)	-91.23%
Capital Projects	674,336	793,921	685,848	542,886	528,886	(14,000)	-2.58%
Total expenditures	25,188,805	28,030,465	29,457,823	33,235,811	34,664,128	1,428,317	4.30%
Revenue over(under) expenditures	1,246,646	88,401	4,865,429	2,402,971	1,623,406	(779,565)	-32.44%
Financing sources (uses):							
Operating transfers in	4,536,534	4,499,458	95,000	1,395,875	1,436,747	40,872	2.93%
Operating transfers out	(4,975,101)	(2,706,837)	(2,806,813)	(3,160,862)	(2,228,527)	932,335	-29.50%
Proceeds from bonds	-	-	-	-	-	-	
Other financing sources	-	61,444	-	-	-	-	
Financing sources (uses), net	(438,567)	1,854,065	(2,711,813)	(1,764,987)	(791,780)	973,207	-55.14%
(under) expenditures and other financing	808,079	1,942,466	2,153,616	637,984	831,626	193,642	30.35%
Fund balance, beginning	12,838,207	13,646,286	15,588,752	17,742,368	18,380,352	637,984	3.60%
Adjustment for restatement							
Fund balance, ending	13,646,286	15,588,752	17,742,368	18,380,352	19,211,978	831,626	4.52%

Statement of Revenue, Expenditures & Changes in

2025/26

Revenue	General	1001 - General Fund	1002 - Riverboat Gaming	1003 - Downtown Improvements
40 - Property Taxes	21,937,499	21,937,499	-	-
41 - Other City Taxes	8,362,583	6,912,583	1,450,000	-
42 - Licenses And Permits	869,500	869,500	-	-
43 - Use Of Money	468,410	409,260	51,850	7,300
44 - Intergovernmental	1,619,867	1,619,867	-	-
45 - Charges For Services	1,147,350	1,147,350	-	-
46 - Special Assessments	12,000	12,000	-	-
47 - Miscellaneous Revenues	458,800	358,800	-	100,000
48 - Transfers In	1,545,875	1,450,875	-	95,000
Total Revenue	36,421,884	34,717,734	1,501,850	202,300
Expenditures				
41 - Public Safety	17,321,289	17,321,289	-	-
42 - Public Works	-	-	-	-
44 - Culture & Recreation	7,057,633	7,057,633	-	-
45 - Community & Economic Development	2,065,131	1,715,131	350,000	-
46 - General Government	6,275,571	6,275,571	-	-
47 - Debt Service	2,500	2,500	-	-
48 - Capital Projects	542,886	447,886	-	95,000
49 - Business Type	-	-	-	-
080 Transfers Out	2,602,197	1,050,824	1,551,373	-
Total Expenditures	35,867,207	33,870,834	1,901,373	95,000
Change in Fund Equity	+554,677	+846,900	-399,523	+107,300

General Fund

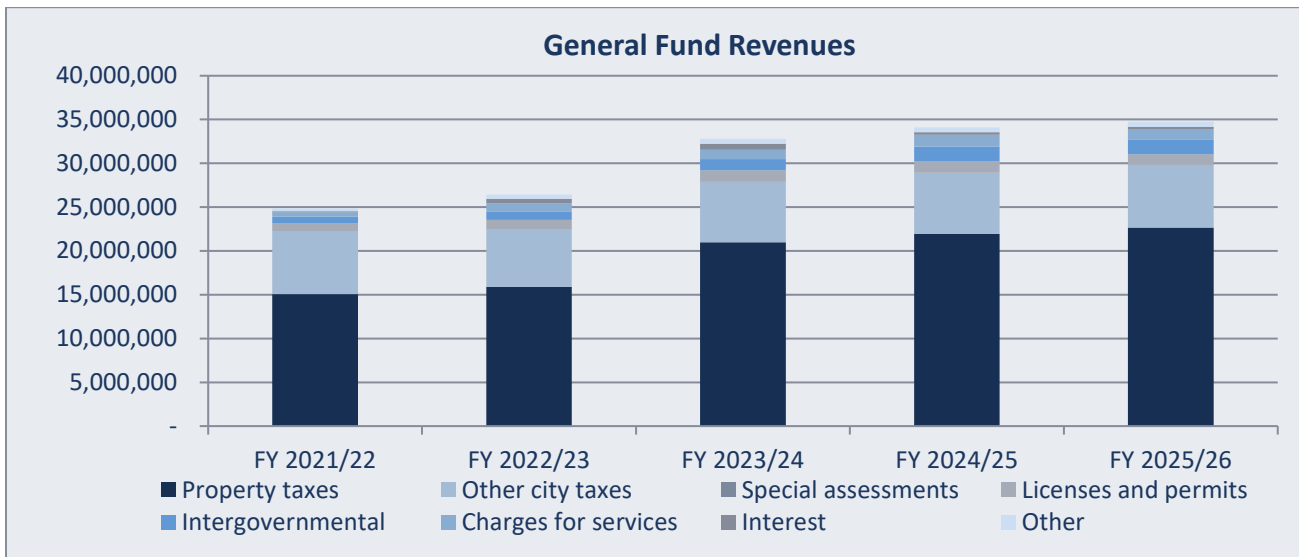
Services within the main General Fund include police and fire protection, library, parks, community and economic development, and general administration. The General Fund is the primary source of appropriations to fund costs of providing these services. Consequently, considerable importance is placed upon the fund’s financial condition. The City Council and staff’s objective is to maintain an acceptable level of service for its citizens within the limitations of revenue sources that are available to support these activities.

To attain the objective of maintaining the General Fund as a self-funding entity, revenues and/or available balances must be provided to support expenditures during the entire fiscal year. Consequently, the City Council adopted a fund balance policy in July 2021 that establishes a minimum General Fund Balance of 20%-25% of net annual operating expenses, plus an additional 10% emergency reserve fund, for a total of 35%. The following is a ten-year history of General Fund balances. The fund balance is temporarily inflated as a result of fully funding six firefighters, through a property tax increase, that are currently funded with a federal SAFER grant. About \$4 million of the total fund balance is on loan to the Landing project and will be repaid as private grant funds are received over the next several years.

Fiscal Year	June 30 Fund Balance	Operating Expenditures	Fund Balance as a Percent of Operating Expenditures
16/17	5,868,257	23,283,813	25.20%
17/18	4,953,285	25,031,662	19.79%
18/19	6,292,219	23,578,482	26.69%
19/20	7,404,705	24,620,170	30.08%
20/21	11,210,187	24,254,672	46.22%
21/22	11,245,884	29,252,278	38.44%
22/23	13,296,343	28,853,266	46.08%
23/24	15,606,757	30,482,437	51.20%
24/25 Amended	17,213,474	33,811,440	50.91%
25/26 Budget	17,997,769	33,870,834	50.97%

Major Revenue Sources

The fiscal year 2025/26 budget projects an increase in general fund operating revenue (excluding transfers) of approximately 1.87% from fiscal year 2024/25. The City has seen steady growth in the property valuations that fund property taxes, the major revenue for the General Fund. However, some of the new growth is located in Tax Increment Financing (TIF) districts. The growth in these districts does not contribute to general fund property taxes until after the district expires; generally ten to twenty years following inception. The following sections discuss the sources of general fund revenue, along with assumptions behind the budget projections.



Property Taxes

The general fund directly finances the majority of the City's day to day operations. In total, property tax revenue constitutes 65% of all general fund revenue and has a major influence on City operations. Property tax support in the General Fund can include several separate levy rates: the General Fund levy, Transit and Tort Liability levies and special revenue levy rates for employee benefits. For FY 23/24, in response to legislation limiting the growth of the General Fund levy rate, the City combined all separate levy rates into the General Fund levy totaling \$7.80/1,000 of taxable valuation. The maneuver maximizes the General Fund levy rate in future years and frees up other levy rates to fill any reduction of the General Fund levy. Based on growth in taxable value, the new law automatically reduced the General Fund levy rate for FY 25/26 to \$7.57. The City can now begin to utilize the other available levy rates to fill the gap or even increase the consolidated levy rate. After the \$0.46 increase last year to fully fund six firefighters brought on with a federal SAFER grant, the consolidated operating levy rates remain \$8.26 in total.

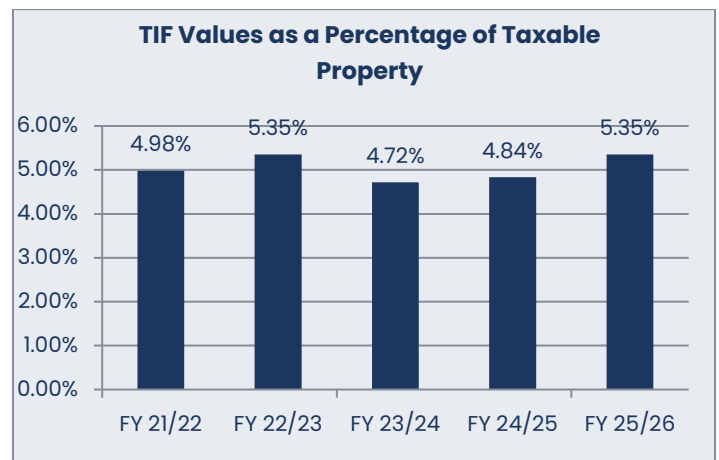
Tax levy analysis

Property tax support of the General Fund is projected to increase by 3.37%, or \$739,792 mainly due to increased taxable valuation.. With the uncertainty of future property tax revenue due to legislative action, the City Council decided to secure funding for six firefighters hired with a federal SAFER grant in 2024. The grant will cover the cost of the firefighters for three years, after which the City must take on the full cost. By increasing the levy rate \$0.46 in FY 24/25, the firefighters will be fully funded at the end of the grant period.

The state mandated residential rollback remains at historic lows. For FY 25/26 residential properties will be taxed on just 47.4316% of assessed value. Up slightly from 46.3428% in FY 24/25.

Fiscal Year	Residential property	Commercial property
2016/17	55.6259%	90%
2017/18	56.9391%	90%
2018/19	55.6209%	90%
2019/20	56.9180%	90%
2020/21	55.0743%	90%
2021/22	56.4094%	90%
2022/23	54.1302%	90%
2023/24	54.6501%	90%
2024/25	46.3428%	90%
2025/26	47.4316%	90%

The portion of the City included in TIF districts totals \$164,141,027 in taxable valuation primarily due to the improvement agreements with the Isle of Capri and the TBK Sports Center. The ability to tax the incremental property valuation in these districts is lost by the general fund until the TIF debt expires. Taxes generated by the incremental valuations in these districts are captured in a special revenue fund for the financing of public improvements or economic development within the district. For fiscal year 2025/26, based on the values, the dollar amount lost to the General Fund is estimated at \$1,355,805. The chart is a five year history of TIF taxable valuations as a percentage of all taxable property.



Other City Taxes

Effective April 1, 1989, voters approved 1% Local Option Sales Tax. The purpose of the tax is to use it for capital projects (40%) and for property tax relief (60%). The City has budgeted approximately \$8.1 million in total Local Option Sales Tax collections in fiscal year 2025/26. 60% or \$4,860,000 will be deposited to the General Fund of the City and 40% or \$3,240,000 to the Local Option Sales Tax Projects Fund. Sales tax revenue generated in Scott County is distributed to the cities based on population. Bettendorf's growth in the 2020 census resulted in a larger share of the revenue for the City.

The City also has a voted hotel/motel tax of 7% on the rental of hotel rooms. The annual estimate for this tax is \$1,550,000. Two hotels opened in Bettendorf this year attributing to the expected increase. There is an agreement to forward 25% of this tax to the Quad City Convention and Visitors Bureau. Based on the estimate, this year that amount will be \$387,500.

All utilities providing service in the State of Iowa pay an excise tax based on profits. The City's share of the tax for FY 25/26 is estimated at \$532,033.

Franchise taxes include Cable Television Franchise tax which is remitted on a quarterly basis from Mediacom, the local cable provider. It is trending downward as other television options enter the market, but expected to reach \$180,000 in FY 25/26.

We continue to estimate modest growth in revenue in the Other City Taxes category.

Other City Taxes	FY 21/22 Actual	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget	\$ Inc (Dec) from 25	% Inc (Dec) from 25
Local Option Sales Tax	5,276,368	4,418,000	4,817,677	4,800,000	4,860,000	60,000	1.25%
Hotel/Motel Tax	1,152,129	1,321,393	1,318,266	1,500,000	1,550,000	50,000	3.33%
Utility Excise Tax	409,640	476,737	498,672	501,383	532,033	30,650	6.11%
Franchise Tax	285,858	264,010	234,214	185,000	180,000	(5,000)	-2.70%
Mobile Home Tax	2,473	7,303	9,181	3,800	3,800	-	0.00%
Total Other City Taxes	7,126,468	6,487,443	6,878,010	6,990,183	7,125,833	135,650	1.94%

Special Assessments

Special assessments are for sidewalk repair, weed cutting and snow removal if a homeowner does not comply with City Code. These collections are estimated at \$11,500 for FY 25/26.

Licenses and Permits

Licenses and permits revenues are expected to be \$1,230,750 in FY 25/26. These can fluctuate depending upon building trends within the city.

Licenses & Permits	FY 21/22 Actual	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget	\$ Inc (Dec) from 25	% Inc (Dec) from 25
Liquor, Beer & Cigarette permits	3,100	2,200	3,225	3,000	3,000	-	0.00%
Building permits	611,472	612,632	863,765	800,000	750,000	(50,000)	-6.25%
Electrical permits	50,973	71,748	97,235	115,000	100,000	(15,000)	-13.04%
Mechanical permits	110,641	136,117	186,196	175,000	170,000	(5,000)	-2.86%
Plumbing permits	60,937	98,209	98,799	138,000	100,000	(38,000)	-27.54%
Right of way permits	84,741	147,390	61,000	70,000	70,000	-	0.00%
Business licenses	30,274	33,593	30,051	35,000	35,000	-	0.00%
Miscellaneous licenses	2,697	2,446	2,937	2,750	2,750	-	0.00%
Total licenses & permits	954,835	1,104,335	1,343,208	1,338,750	1,230,750	(108,000)	-8.07%

Intergovernmental

State replacement credits include monies & credits, military exemption revenues and machinery & equipment replacement that have been phased out. It has been estimated at \$1,639,830 for FY 25/26.

State shared revenues include Liquor licenses and usually stay fairly steady throughout the years.

State, Federal and Local grants include a number of federal grants related to the Police Department, local funding for covering additional fire districts and a Police Liaison Officer at the local schools, and a state grant for enforcing traffic safety. This can vary widely from year to year depending upon the grants being approved.

	FY 21/22	FY 22/23	FY 23/24	FY 24/25	FY 25/26	\$ Inc (Dec)	% Inc (Dec)
Intergovernmental	Actual	Actual	Actual	Amended	Budget	from 25	from 25
State replacement credits	301,578	380,775	578,861	495,482	462,663	(32,819)	-6.62%
State shared revenues	51,238	57,778	65,232	65,000	65,000	-	0.00%
State grants	87,879	97,266	96,053	91,124	94,500	3,376	3.70%
Federal grants	111,558	147,061	291,575	734,369	759,467	25,098	3.42%
Other governments revenue	202,020	234,029	235,584	252,200	258,200	6,000	2.38%
Total Intergovernmental	754,273	916,909	1,267,305	1,638,175	1,639,830	1,655	0.10%

Charges for Services

Several city departments charge fees for various services and programs offered. There are filing and application fees such as rental and subdivision inspections. Recreation program and other parks fees, such as ballfield and park shelter rentals, are included in the General Fund. There are also miscellaneous charges for police & fire report copies, hazardous materials clean-up charges, and other special event fees. An increase of \$85,250 is expected for FY 25/26.

	FY 21/22	FY 22/23	FY 23/24	FY 24/25	FY 25/26	\$ Inc (Dec)	% Inc (Dec)
Charges for Services	Actual	Actual	Actual	Amended	Budget	from 25	from 25
Filing & application fees	298,144	206,448	153,145	222,000	182,000	(40,000)	-18.02%
Recreation fees	97,228	529,744	613,276	838,800	781,800	(57,000)	-6.80%
Parks Rentals	39,546	186,908	154,217	151,000	151,000	-	0.00%
Miscellaneous	47,722	52,312	132,596	124,200	124,000	(200)	-0.16%
Total Charges for Services	482,640	975,412	1,053,234	1,336,000	1,238,800	(97,200)	-7.28%

Use of Money

Interest is earned on invested idle public funds. Interest revenue can fluctuate due to variable interest rates and the amount of cash balances available to invest. Interest revenue is budgeted to decrease to \$252,000 in FY 25/26.

Other use of money is for rental of buildings. City also rents tower space to mobile phone providers.

Penalty and interest is charged to property owners who fail to pay their special assessments timely.

Use of Money	FY 21/22 Actual	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget	\$ Inc (Dec) from 25	% Inc (Dec) from 25
Interest	(77,812)	297,417	693,852	302,000	252,000	(50,000)	-16.56%
Rents and leases	195,342	221,832	147,129	157,710	157,710	-	0.00%
Penalty and interest	-	113	107	-	-	-	
Total Use of Money	117,530	519,362	841,088	459,710	409,710	(50,000)	-10.88%

Miscellaneous Revenues

All other types of revenues that do not fit into the categories above are considered miscellaneous. The FY 25/26 budget is estimated at \$421,320. Miscellaneous Revenue includes:

- Fines and forfeitures such as traffic violations and violations of cigarette permit fines.
- Donations of any kind other than intergovernmental are included here.
- Other grants from local agencies, such as from the riverboat agencies for various departmental needs.
- Refunds and reimbursements of any kind to any department are included.
- Miscellaneous one-time categories not included in any of the above categories.

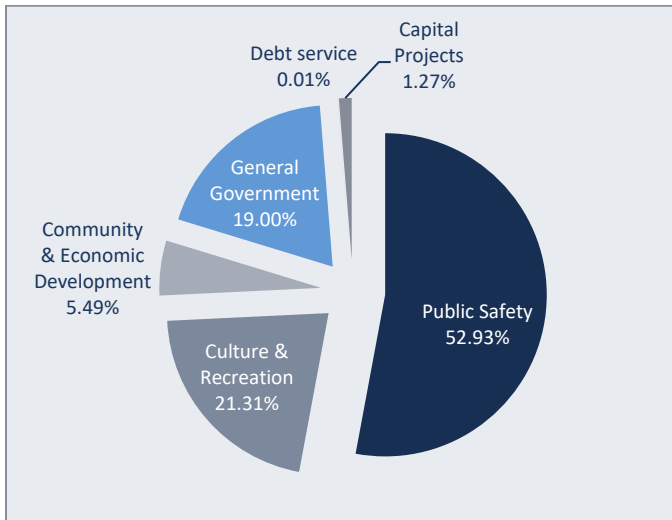
Fines and forfeitures	125,011	119,838	111,943	117,000	122,000	5,000	4.27%
Donations	4,933	32,045	25,965	37,530	6,020	(31,510)	-83.96%
Other grants	-	-	-	-	-	-	
Refunds and reimbursements	163,198	187,910	246,355	219,541	271,600	52,059	23.71%
Miscellaneous	25,873	40,913	25,117	31,394	21,700	(9,694)	-30.88%
Total Miscellaneous Revenues	319,015	380,706	409,380	405,465	421,320	15,855	3.91%

Transfers In

Other funds transfer in to the General Fund on a regular basis. The following is the budget for FY 2025/26 and the purpose for the transfer.

Transfer in from	Amount	Purpose
Employee Benefits Fund	\$1,341,747	Transfer of property tax revenue levied for the cost of employee health benefits and the Police & Fire pension.
Total Transfers In	\$1,341,747	

Expenditure Highlights:



General Fund expenditures (excluding transfers out) for FY 2025/26 are projected to increase 4.56% from the FY 2024/25 estimate mainly due to cost of living increases, staffing additions, and inflation on supplies and services.

Public Safety

One of the main services the City provides is police and fire protection. Public safety represents the largest expenditure budget category, accounting for 52.9% of the General Fund budget. Also included in Public safety are the building inspections division and flood control. In total, Public Safety is budgeted to increase by 3.62%.

Culture and Recreation

Bettendorf citizens value the cultural and recreational opportunities provided by the City. The Library provides access to informational, educational and recreational resources to the community, and encourages people of all ages to develop and sustain a lifelong appreciation for the rewards of self-directed reading and learning. The Parks and Recreation department provides long term planning of park facilities as well as the maintenance of the City's parklands, Frozen Landing outdoor ice rink, and the City's 4th of July celebration. In total, the Culture and Recreation category will increase \$387,915, or 5.62% in FY 25/26.

Community and Economic Development

This function provides for City planning and Community Development administration services which includes processing development related applications and providing assistance to developers and the general public in explaining code requirements and development expectations/standards, establishing a basis to support staff recommendations and subsequent City Council actions and preparing standards, policies, and ordinances and conducting special studies. FY 24/25 budgets are up 16%.

General Government

General Government includes the following:

- The Mayor and City Council provide policy direction and leadership on behalf of the citizens. City Administration serves as the principal advisor to the Mayor and City Council on matters relating to the overall operations of the City.
- Finance Administration coordinates and administers all City financial services including accounting, payroll, budgeting, purchasing, information processing and customer service billing and collection. Finance also provides financial advice to the Mayor, City Council, City Administrator and other department heads.
- The City Clerk maintains records as required by state law.
- Legal represents the City in litigation, regulatory, or union matters and provides advice, reviews resolutions, ordinances, contracts and other documents.
- City Hall & General Buildings provides for the utilities, maintenance and repair of all city buildings.
- Tort Liability provides for administration of the risk management and liability insurance functions of the City
- Other General Government includes the Human Resources Department which provides personnel support to all City departments in employee related matters, including recruitment, selection, orientation, employee benefits, union issues and discipline.

General government expenditures are expected to increase by 2.97% in FY 25/26.

Capital Projects

The City budgets for equipment purchases for items that cost over \$5,000 and for library books in total.

Department/Description	FY 25/26 Budget
Library Materials Budget	397,886
Police Department Equipment	36,000
Total General Fund	433,886

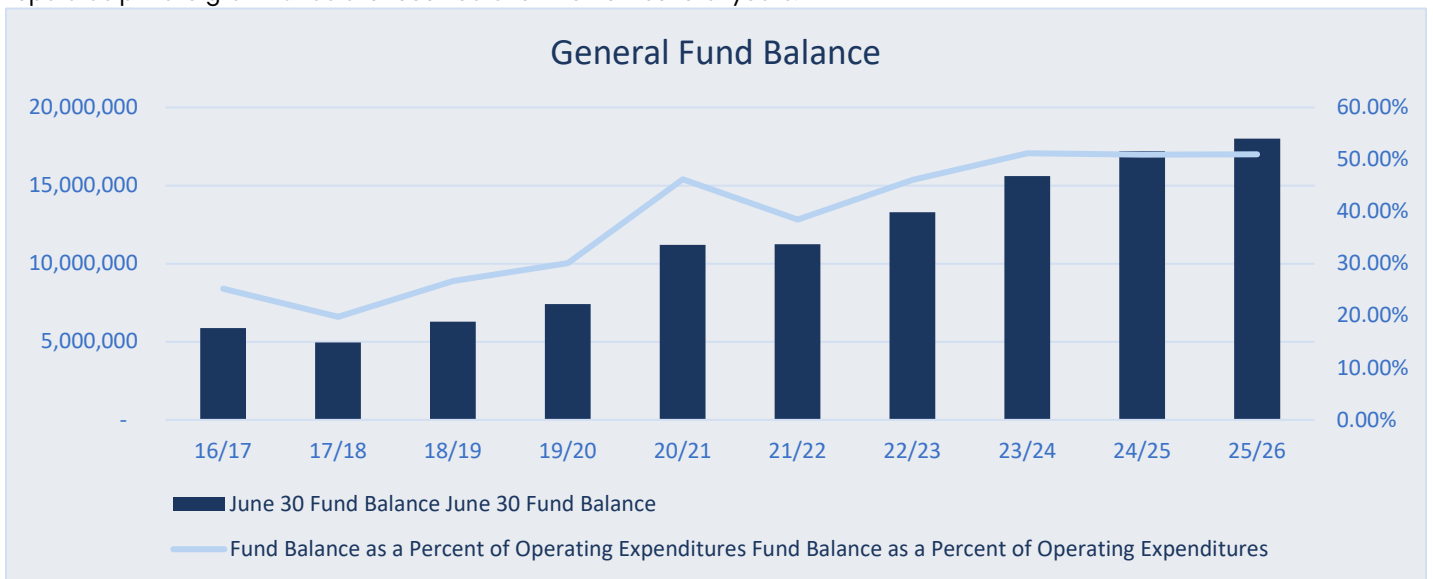
Transfers Out

The General Fund transfers out to several other funds on a regular basis. In FY 24/25, transfers total \$1,050,824, or the equivalent of \$0.37 of the General Fund levy rate. The following schedule shows the budgeted transfers out for FY 24/25:

Transfer out to:	Amount	Reason
Family Museum of Arts & Science	\$625,000	Funds a portion of the operating expenditures of the Family Museum.
The Landing	\$50,120	Covers the cost of liability insurance and IT charges for the currently under construction Landing project (aquatic center and ice rink)
Transit Fund	\$418,438	Funds the portion of the operating expenditures of the City's mass transit system not covered by earned revenue and state or federal grants.
Total	\$1,093,558	

Ending Fund Balance

One measure of a City's financial strength is the level of fund balance. Fund balance is the accumulated revenues in excess of expenditures. In order for the City to operate from July 1 through October 10th, when the first substantial property tax payment is received, 20-25% of annual operating expenses in the fund balance is necessary. The 20-25% minimum has been the adopted policy of the City for many years. Bond rating agencies also strongly recommend a fund balance close to that level. In June of 2021, Council adopted an updated policy that adds an optional 10% Emergency Reserve Fund. The budgeted fund balance at June 30, 2026 is projected to be \$17,997,769 which is approximately 50.97% of fiscal year 2025/26 operating expenditures. The fund balance is temporarily inflated as a result of fully funding six firefighters, through a property tax increase, that are currently funded with a federal SAFER grant. About \$4 million of the total fund balance is on loan to the Landing project and will be repaid as private grant funds are received over the next several years.



5-Year General Fund Outlook

The following tables show five years of estimates going forward through FY 29/30. The estimates illustrate the effect of new property tax legislation on the General Fund levy rate and revenue from property taxes and replacements. The new legislation, [House File 718](#), calls for the General Fund levy to be reduced to offset growth in taxable value. Bettendorf is fortunate to have capacity in other allowable levy rates, such as Transit, Tort & Liability and Employee Benefits. These other allowable levy rates will allow us to incrementally backfill the lost property tax revenue due to the mandated reduction in the General Fund levy rate. However, this is a temporary solution as those levies are capped at the level necessary to fund their specific purpose.

City of Bettendorf, General Fund Summary

Revenues:	FY 24/25	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
General Fund	7.64706	7.57135	7.42289	7.34939	7.20529	7.13395
Transit	0.12106	0.14106	0.15000	0.15000	0.15000	0.15000
Tort	0.04733	0.10304	0.15000	0.15000	0.15000	0.15000
Employee benefits	0.44455	0.44455	0.53711	0.61061	0.75471	1.02605
Debt service	4.85000	4.85000	4.85000	4.85000	4.85000	4.65000
Total levy	13.11000	13.11000	13.11000	13.11000	13.11000	13.11000
Levy rate change	0.46000	-	-	-	-	-
Levy rate Gen Fund	7.81545	7.81545	7.72289	7.64939	7.50529	7.43395
Taxable Value	2,867,797,486	2,966,385,307	3,085,040,719	3,193,017,144	3,320,737,830	3,436,963,654
Property taxes	21,937,499	22,677,291	23,825,430	24,424,633	24,923,100	25,550,216
Hotel/motel	1,500,000	1,550,000	1,550,000	1,550,000	1,550,000	1,550,000
\$5 Room Fee	140,000	210,000	240,000	240,000	240,000	240,000
Local option sales tax	4,740,000	4,860,000	4,957,200	5,056,344	5,157,471	5,260,620
Cable tv franchise tax	200,000	180,000	180,000	180,000	180,000	180,000
Other city taxes	505,183	535,833	100,000	100,000	100,000	100,000
Special assessments	11,500	11,500	16,000	16,000	16,000	16,000
Construction permits	1,261,500	1,121,500	1,000,000	1,000,000	1,000,000	1,000,000
Other Licenses & permits	109,250	109,250	115,000	115,000	115,000	115,000
Commercial backfill	241,659	209,510	125,660	107,297	53,649	53,649
BPTC Backfill	215,339	213,153	200,000	200,000	200,000	
SAFER Grant Proceeds	620,869	645,967	625,604			
Other Intergovernmental	560,308	571,200	570,000	570,000	570,000	570,000
Subdivision inspections	75,000	75,000	100,000	100,000	100,000	100,000
Recreation fees	940,700	933,700	920,000	920,000	920,000	920,000
Other Charges for services	232,800	230,300	160,000	160,000	160,000	160,000
Use of money & miscellaneous	643,307	621,030	400,000	400,000	400,000	400,000
Transfer in from Sales Tax & Gaming				-	-	-
Other transfers in						
Transfers in from Employee benefits	1,300,875	1,341,747	1,657,006	1,949,688	2,506,194	3,526,497
Total Revenues	35,235,789	36,096,981	36,741,900	37,088,962	38,191,414	39,741,982

Expenditures:	FY 24/25	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
Public safety	17,616,248	18,111,678	18,836,145	19,589,591	20,373,175	21,188,102
Culture & recreation	7,029,267	7,291,299	7,510,038	7,735,339	7,967,399	8,206,421
Community & economic development	1,688,023	1,877,422	1,933,745	1,991,757	2,051,510	2,113,055
General government	6,255,233	6,502,343	6,697,413	6,898,336	7,105,286	7,318,444
Debt service	2,500	2,500	2,500	2,500	2,500	2,500
Capital projects	447,886	433,886	450,000	450,000	450,000	450,000
Transfer out to FMAS	625,000	625,000	635,000	635,000	645,000	645,000
Transfer out to Splash Landing	48,463	50,120				
Transfer out to Transit	347,166	418,438	425,000	475,000	525,000	550,000
Transfer out to Electronic						
Transfer out to Vehicle						
Total all expenditures	34,059,786	35,312,686	36,489,841	37,777,523	39,119,869	40,473,522
Inc(dec) in fund balance	1,176,003	784,295	252,059	(688,561)	(928,455)	(731,541)
Ending fund balance	16,782,760	17,567,055	17,819,114	17,130,554	16,202,098	15,470,558
Fund balance %	49.27%	49.75%	48.83%	45.35%	41.42%	38.22%
Due From Splash Landing Project	3,499,998	2,966,664	2,433,330	2,099,996	1,766,662	1,433,328
Extra Levy for SAFER Firefighters	813,338	1,654,132	2,442,264	2,442,264	2,442,264	2,442,264
Fund balance % net of Splash & Safer	37%	37%	35%	33%	31%	29%

GENERAL FUND
FY 2021/22 through FY 2025/2026

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes	15,064,363	15,915,470	20,988,562	21,937,499	22,677,291	739,792	3.37%
Other city taxes	7,126,467	6,487,122	6,878,010	6,990,183	7,125,833	135,650	1.94%
Special assessments	27,324	34,346	12,069	11,500	11,500	-	0.00%
Licenses and permits	954,835	1,104,335	1,343,208	1,338,750	1,230,750	(108,000)	-8.07%
Intergovernmental	754,273	916,909	1,267,305	1,638,175	1,639,830	1,655	0.10%
Charges for services	482,640	975,412	1,053,234	1,336,000	1,239,000	(97,000)	-7.26%
Interest	117,530	519,362	693,852	302,000	252,000	(50,000)	-16.56%
Other	319,015	484,867	556,616	563,175	579,030	15,855	2.82%
Total revenue	24,846,447	26,437,823	32,792,856	34,117,282	34,755,234	637,952	1.87%
Expenditures:							
Public Safety	13,829,256	15,056,883	15,738,566	17,479,186	18,111,678	632,492	3.62%
Public Works						-	
Culture & Recreation	4,522,001	5,626,703	6,023,986	6,903,384	7,291,299	387,915	5.62%
Community & Economic Development	1,125,278	1,320,764	1,328,420	1,616,770	1,877,422	260,652	16.12%
General Government	4,923,601	4,852,737	5,331,003	6,315,085	6,502,343	187,258	2.97%
Debt service	114,333	29,454	-	28,500	2,500	(26,000)	-91.23%
Capital Projects	441,683	552,396	545,155	447,886	433,886	(14,000)	-3.13%
Total expenditures	24,956,152	27,438,937	28,967,130	32,790,811	34,219,128	1,428,317	4.36%
Revenue over(under) expenditures	(109,705)	(1,001,114)	3,825,726	1,326,471	536,106	(790,365)	-59.58%
Financing sources (uses):							
Operating transfers in	4,441,534	4,404,458	-	1,300,875	1,341,747	40,872	
Operating transfers out	(4,296,126)	(1,414,334)	(1,515,307)	(1,020,629)	(1,093,558)	(72,929)	7.15%
Proceeds from bonds						-	
Other financing sources		61,444				-	
Financing sources (uses), net	145,408	3,051,568	(1,515,307)	280,246	248,189	(32,057)	-11.44%
(under) expenditures and other financing	35,703	2,050,454	2,310,419	1,606,717	784,295	(822,422)	-51.19%
Fund balance, beginning	11,210,181	11,245,884	13,296,338	15,606,757	17,213,474	1,606,717	10.30%
Adjustment for restatement							
Fund balance, ending	11,245,884	13,296,338	15,606,757	17,213,474	17,997,769	784,295	4.56%



PROGRAM DESCRIPTION:

The enforcement of laws and ordinances, prevention of crime and protection of life and property.

ANALYSIS: All divisions, such as patrol, traffic, investigations, special operations, and our crime prevention unit, work together to prevent and decrease crime in our community. Our citizens are great partners in our ability to keep Bettendorf a safe community.

Having a full-time crime prevention officer enhances our ability to communicate in a timely manner with our citizens. This officer educates our citizens through our Neighborhood Watch program on criminal activity in the city.

2025 Chief Keith Kimball retired. New Chief Doug Scott took the lead in the Spring. Several new officers will be hired in 2025 to replace retiring and promoted police officers. Bettendorf continues to successfully recruit new officers, but the number of applications has declined from several years ago.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner	Departmental costs per capita	\$225	\$240	\$240	\$240
		Overtime expenditures	\$321,936	\$350,000	\$350,000	\$350,000
		Sworn FTE's per 1,000	1.50	1.60	1.60	1.60
Premier place to live	Recognized as Safest City	% of citizens surveyed rating overall feeling of safety as good or excellent	79%	85%	85%	85%
		Traffic accidents involving injury per 1,000 population	5.82	<4.0	<4.0	<4.0
		DUI arrest per 1,000 population	4.03	<2.0	<2.0	<2.0
		Violent crimes per 1,000 population	5.21	<4.0	<4.0	<4.0
		Drug arrests per 1,000 population	15.78	<12.0	<12.0	<12.0
	Greater sense of community and participation	# volunteer hours	3,250	3,500	3,500	3,500
		% of citizens surveyed rating sense of community as good or excellent	58%	56%	65%	65%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Grants & Contributions	21,800	27,363	30,000	1,000
Fees & Charges	142,036	198,197	216,000	216,000
Intergovernmental	286,968	285,035	273,500	278,500
Licenses & Permits	953	1,235	1,000	1,000
General Fund	8,431,247	8,702,723	9,606,611	9,858,447
Total Revenue	8,883,004	9,214,553	10,127,111	10,354,947
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	5,424,175	5,702,899	6,198,942	6,434,036
Employee Benefits & Costs	2,333,429	2,413,550	2,655,187	2,738,582
Staff Development	102,248	124,078	113,000	71,750
Repair, Maint & Utilities	284,705	243,254	226,807	234,341
Contractual Services	370,282	439,577	580,432	589,300
Services & Commodities	333,608	284,446	316,743	250,938
Capital Expenditures	34,557	6,749	36,000	36,000
Debt Service	0	0	0	0
Total Expenditures	8,883,004	9,214,553	10,127,111	10,354,947

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Chief of Police	1.00	1.00	1.00	1.00
Captain	2.00	2.00	2.00	2.00
Lieutenant	5.00	5.00	5.00	5.00
Sergeant	7.00	7.00	7.00	10.00
Police Officer	36.00	36.00	36.12	34.12
Executive Secretary	0.50	0.50	0.50	0.50
Administrative Assistant	1.00	1.00	1.00	1.00
Social Worker	1.00	1.00	1.00	1.00
Crossing Guard	2.54	2.54	2.84	2.72
Records Specialist	4.00	4.00	4.00	4.00
Police Total	60.04	60.04	60.46	61.34

PROGRAM DESCRIPTION: To provide an efficient, effective emergency medical service and firefighting force while accomplishing all services essential to a professional, progressive, and innovative department.

ANALYSIS:

While the number of fire incidents remains stable, the number of EMS responses continues to increase annually. We continue to assess how to increase the percentage of fires confined to object of origin and decrease the value of property lost to fire.

Six new firefighters were added in FY 20/21 to respond from the Surrey Heights Fire Station. For FY 22/23, Council approved an additional 3 firefighters. In FY 23/24 the Department was awarded a federal SAFER Grant to fund the hiring of 6 additional firefighters. The grant covers the cost of the new personnel for three years. In addition, a Fire Marshal was added to staff in FY 24/25.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23	FY 23/24	FY 24/25	FY 25/26
			Actual	Actual	Target	Target
Financially sound city providing quality services	Provide services in efficient manner	Departmental costs per capita	\$125.97	\$119.37	\$122.95	\$126.64
		Overtime expenditures	\$369,825	\$321,184	\$350,000	\$350,000
		Sworn FTE's per 1,000 population	1.25	1.27	1.50	1.50
	A premier workforce that is well-trained and competitively compensated	Hours trained per firefighter	192	192	192	192
Premier place to live	Recognized as Safest City	% of citizens surveyed rating overall feeling of safety as good or excellent	79%	85%	85%	85%
		Total structure & non-structure fire incidents	93	97	90	90
		% of residential fires confined to object or structure of origin	97%	100%	100%	100%
		Value of property lost to fire	\$1.37MM	\$1.1 MM	\$1 MM	\$1 MM
		EMS responses	3,077	3,141	3,000	3,000
	Greater sense of community and participation	# of active volunteers	8	4	10	10
		% of citizens surveyed rating sense of community as good or excellent	58%	56%	70%	70%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Grants & Contributions	270	240	250	250
Fees & Charges	10,880	5,822	5,050	5,050
Intergovernmental	109,380	267,171	723,069	749,167
General Fund	5,442,667	5,640,659	5,833,477	6,251,450
Total Revenue	5,563,197	5,913,892	6,561,846	7,005,917
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	3,284,192	3,525,458	3,924,175	4,190,610
Employee Benefits & Costs	1,516,634	1,583,368	1,758,357	1,856,812
Staff Development	79,059	86,299	99,258	82,250
Repair, Maintenance & Utilities	282,473	256,492	327,768	294,970
Contractual Services	175,941	193,878	248,488	290,125
Services & Commodities	142,357	137,960	153,800	158,150
Capital Expenditures	82,541	130,437	50,000	133,000
Total Expenditures	5,563,197	5,913,892	6,561,846	7,005,917

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fire Chief	1.00	1.00	1.00	1.00
Assistant Chief	1.00	1.00	1.00	1.00
Assistant Chief - Fire Marshal	0.00	0.00	1.00	1.00
Captain	3.00	3.00	2.00	3.00
Lieutenant	3.00	3.00	5.00	5.00
Firefighter	27.00	27.00	31.00	31.00
Executive Secretary	0.50	0.50	0.50	0.50
Fire Total	35.50	35.50	41.50	42.50

PROGRAM DESCRIPTION: To provide access to information and ideas for all.

ANALYSIS:

The Bettendorf Public Library offers the public a wide selection of traditional and innovative library materials in various formats, stimulating programs and events for patrons of all ages which encourage and support lifelong learning, access to innovative technologies, and a welcoming community space in which to meet and interact with their neighbors. Library staff provides: efficient lending and retrieval of materials; outstanding public programming; access to technology resources; the acquisition, processing and maintenance of a relevant collection of materials for public use- in physical/electronic/digital formats. The recently completed Creation Studio offers the community access to new and emerging technologies such as 3D printers that inspire interest in creativity, design and STEAM activities.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	Library operating & personnel expenditures per capita	\$83.28	\$81.47	\$83.00	\$83.00
		FTE's per 1000 population	0.90	0.90	0.90	0.90
		Number of items circulated	365,645	359,780	370,000	370,000
		Circulation per capita	9.2	9.10	10.00	10.00
		Number of visitors	209,631	212,719	220,000	220,000
		Visitation per capita	5.3	5.4	5.5	5.5
Premier place to live	Greater sense of community and participation	% of citizens surveyed rating overall quality of life in Bettendorf as good or	85%	77%	85%	85%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Grants & Contributions	1,833	1,725	13,527	2,000
Fees & Charges	23,305	18,170	13,000	18,000
Intergovernmental	97,256	96,053	91,124	94,500
General Fund	3,546,703	3,506,581	4,342,124	4,569,724
Total Revenue	3,669,097	3,622,529	4,459,775	4,684,224
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	2,063,992	2,080,265	2,306,560	2,468,657
Employee Benefits & Costs	817,212	768,611	866,605	943,849
Staff Development	25,521	22,895	35,610	34,910
Repair, Maintenance & Utilities	15,703	12,238	14,672	11,678
Contractual Services	277,379	294,365	412,556	429,358
Services & Commodities	48,209	46,977	411,886	397,886
Capital Outlay	421,081	397,178	411,886	397,886
Total Expenditures	3,669,097	3,622,529	4,459,775	4,684,224

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Director	1.00	1.00	1.00	1.00
Administrative Assistant	1.00	1.00	1.00	1.00
Library Manager	2.00	2.00	2.00	2.00
Circulation Supervisor	1.00	1.00	1.00	1.00
Children's Service Mgr.	1.00	1.00	1.00	1.00
Technical Services Coord.	1.00	1.00	1.00	1.00
Librarian	5.73	5.73	5.73	5.97
Student Liaison Librarian	1.00	1.00	1.00	1.00
LEAD Library Assistant	2.00	2.00	1.00	1.00
Lead Library Clerk	1.00	1.00	1.00	1.00
Library Clerk	14.25	14.25	13.78	13.60
Outreach Librarian	0.00	0.00	1.00	1.00
Outreach Assistant	0.00	0.00	0.00	1.00
Page (Union & Non-union, Maint. Page)	1.66	1.66	1.66	1.66
Maintenance Worker	1.00	1.00	1.00	1.00
Library Total	33.64	33.64	33.17	34.23

PROGRAM DESCRIPTION: To provide the Bettendorf community with parks facilities of the highest quality.

ANALYSIS:

Parks Maintenance activities have been put under the direction of the Public Works department. The division handles maintenance of 670 developed park acres as well as several other green areas owned by the City.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	Parks Maintenance expenditures per capita	\$34.57	\$34.57	\$36.91	\$37.35
	Have a balanced budget with adequate resources for services and reserves	Developed Park Acres	670	670	670	670
		Park Maintenance Expenditures per acre	\$2,029	\$2,029	\$2,179	\$2,205
Premier place to live	Top-quality facilities and programs for your leisure time	Park acres per 1,000 population	16.9	16.9	16.9	16.9
		% of citizens surveyed rating overall quality of life in Bettendorf as good or excellent	85%	88%	88%	88%
		% of citizens surveyed rating the quality of city parks as good or excellent	85%	83%	87%	87%

Budget Summary				
Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	1,249,529	1,359,727	1,459,625	1,477,257
Total Revenue	1,249,529	1,359,727	1,459,625	1,477,257
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	611,901	676,405	702,673	704,321
Employee Benefits & Costs	233,174	250,278	245,912	252,979
Staff Development	540	513	4,709	4,650
Repair, Maintenance & Utilities	186,720	227,112	268,877	267,379
Contractual Services	102,254	108,116	125,204	125,678
Services & Commodities	105,740	97,303	112,250	122,250
Capital Outlay	9,200	0	0	0
Total Expenditures	1,249,529	1,359,727	1,459,625	1,477,257

Authorized Positions				
	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Parks Manager	1.00	1.00	1.00	1.00
Construction Technician	1.00	1.00	1.00	1.00
Lead Equipment Operator	1.00	1.00	1.00	1.00
Equipment Operator	3.00	3.00	3.00	3.00
Parks Maintenance Specialist	1.00	0.75	1.00	0.98
Part-time/Seasonal	7.44	7.44	6.88	6.75
Parks Maintenance Total	14.44	14.19	13.88	13.72

PROGRAM DESCRIPTION: To manage Community Development initiatives through building inspection, permitting, code enforcement and traffic control divisions. To provide support to the Board of Adjustment, Planning & Zoning Commission and City Council on long- and short-range planning issues.

ANALYSIS: The Community Development Department oversees and enforces the codes and ordinances that govern how the City develops. The State Code requires that our zoning and subdivision ordinances promote the “health, safety, morals or general welfare of the community.” Priorities in FY 25/26 include: monument signs and electronic reader boards policy, City Center Motel resolution, FEMA homes acquisition, and a zoning ordinance update.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in an efficient manner with convenient access to users	Average days from application to permit (residential/commercial)	2/5	2/5	2/5	2/5
		Permits issued	4,127	4,178	4,300	4,300
Orderly growth and quality development	New development consistent with standards and plans	Valuation of new residential permits (calendar year)	59,600,641	74,161,148	80,000,000	80,000,000
		% of residents surveyed rating overall cleanliness and maintenance	81%	80%	85%	85%
Premier place to live in the Quad Cities	Residents & property owners recognizing and carrying out their responsibility with city property codes	Code enforcement cases (initiated/resolved)	1000/1000	1000/1000	1000/1000	1000/1000

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Permits	1,067,319	1,308,457	1,299,500	1,191,500
Special Assessments	36,187	12,176	11,500	11,500
Filing & App. Fees	208,471	173,447	225,000	184,000
General Fund	401,330	261,066	582,231	1,022,666
Total Revenue	1,713,307	1,755,146	2,118,231	2,409,666
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	1,013,959	1,108,392	1,226,426	1,363,162
Employee Benefits & Costs	394,137	424,410	486,158	534,433
Staff Development	21,019	24,254	48,300	54,800
Repair, Maintenance & Utilities	21,680	32,831	32,547	30,577
Contractual Services	247,777	155,089	309,300	412,094
Services & Commodities	14,735	10,170	15,500	14,600
Total Expenditures	1,713,307	1,755,146	2,118,231	2,409,666

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Director	1.00	1.00	1.00	1.00
Building Division Mgr.	1.00	1.00	1.00	1.00
Administrative Assistant	1.00	1.00	1.00	1.00
City Planner	2.00	2.00	2.00	2.00
Plans Examiner	0.00	0.00	1.00	1.00
Seasonal Planner	0.00	0.00	0.22	0.22
Combination Inspector	3.00	3.00	3.00	3.00
Seasonal Inspector	0.00	0.00	0.38	0.38
City Electrician	1.00	1.00	1.00	1.00

PROGRAM DESCRIPTION: Development and implementation of marketing and sales programs and work with prospective and existing firms to encourage their location or expansion within the City of

ANALYSIS: Special emphasis will be given to the Riverfront/Downtown, I-74, and the I-80 and Middle Road Corridors. Additionally, continued growth and expansion within the industrial park is desired, to the extent that land is available. Continued work on infrastructure improvements and utility burial is taking place to support future development as well. Riverfront development (west of I-74) is identified as a top priority for Council this year and pairs nicely with the City’s downtown development efforts. Other priorities include: I-80 and Middle Road Overlay District and continued developments in the TBK Bank Sport Complex area and the Middle Road Corridor.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	Expenditures per capita	\$5.17	\$3.97	\$4.09	\$4.03
	Retain & grow quality business and attract quality new businesses	Taxable sales	\$454 million	\$487 million	\$500 million	\$500 million
Growing current businesses & attracting new businesses	Expand retail opportunities – places to shop and dine for residents and guests	Hotel/Motel Tax Receipts	\$1,321,393	\$1,318,266	\$1,500,000	\$1,500,000
		Unemployment Rate	3.3%	3.3%	4.4%	4.0%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	201,971	155,273	159,768	157,570
Total Revenue	201,971	155,273	159,768	157,570
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	109,373	55,311	60,475	61,701
Employee Benefits & Costs	33,511	15,708	17,757	17,692
Staff Development	6,274	4,470	8,000	6,000
Contractual Services	52,402	79,448	65,936	66,077
Services & Commodities	411	336	7,600	6,100
Total Expenditures	201,971	155,273	159,768	157,570

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Assistant City Administrator/Economic Development Director	0.25	0.25	0.25	0.25
Administrative Assistant	0.10	0.10	0.10	0.10
Fire Total	0.35	0.35	0.35	0.35

PROGRAM DESCRIPTION: Liaisons between the City and the community providing access to public information through the City’s cable access channel when appropriate, printed materials, news releases, website, social, digital and news media. The City’s Communications Officials are a contact point for police and fire in emergency situations, records and schedules public meetings to be aired on the website and streamed on youtube, and oversees the very popular Bettendorf 101: City Citizens Academy. Additional, they push out original content over digital media to inform constituents of timely and pertinent City information.

ANALYSIS: The Community Engagement team continues to implement the City’s “Brand Guidelines” across all methods of City communications. The Brand Guidelines define the Bettendorf brand with consistent colors, fonts, logos, visuals and communication strategies. In FY 25/26, the team will be leading the effort to revamp the City’s website and train in crisis communications.

The City’s commitment to community engagement is best shown by the additional staff assigned to this effort. In FY 22/23 the City added a Community Engagement Manager and consolidated our social media efforts by reassigning an existing Social Media Coordinator from the Family Museum to the Communications team. In 2024, a Community Engagement Specialist was

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing	Provide services in an efficient manner with convenient access to users	Expenditures per capita	\$11.89	\$10.27	\$13.82	\$15.05
Premier place to live in the Quad Cities	Greater sense of community and participation	% of citizens surveyed rating the sense of community as good or excellent	58%	56%	60%	60%
		# of citizens completing the Bettendorf 101: City Citizens Academy	25	30	30	30
		# of social media followers	15,061	27,137	29,424	32,000
		# of social media videos produced	149	150	105	150

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
ANALYSIS: The Community Engagement team continues to	464,993	401,497	540,585	588,482
The City's commitment to community engagement is	464,993	401,497	540,585	588,482
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	304,733	274,026	326,914	363,306
Employee Benefits & Costs	112,426	103,562	125,551	136,085
Staff Development	4,036	-	5,000	5,000
Repair, Maintenance & Utilities	1,246	-	1,000	1,000
Contractual Services	34,092	20,362	70,620	71,591
Services & Commodities	8,460	3,547	11,500	11,500
Total Expenditures	464,993	401,497	540,585	588,482

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Assistant City Administrator/Economic Development Director	0.25	0.25	0.25	0.25
Community Engagement Manager	1.00	1.00	1.00	1.00
Public Information Officer	1.00	1.00	1.00	1.00
Social Media Coordinator	2.00	2.00	2.00	2.00
Community Engagement Total	4.25	4.25	4.25	4.25

PROGRAM DESCRIPTION: To provide policy direction and leadership, on behalf of the citizens, to the City government function. To serve as liaison on a variety of committees, boards, commissions and citizen groups on community issues.

ANALYSIS:

Top priorities:

Police Facility/City Hall/City Wide Space: Report, Referendum 2025
 Waste Water Treatment Plant Improvements
 Middle Road 4-Laning to I-80: Funding mechanism, direction
 West District Riverfront Development: Plan, Development Agreement, Funding
 Parks Master Plan Update

High Priorities:

Developer Contributions to Infrastructure
 Grant Capacity Development
 Green Bridge Development: Update, next steps
 Flood Prone Areas to Future Uses: plan, partnerships, etc
 Leach Park: Report, direction, funding
 Isle Upgrade Project

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23	FY 23/24	FY 24/25	FY 25/26
			Actual	Actual	Target	Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	Mean household cost of city services	\$2,820	\$2,866	\$3,020	\$3,050
	Have a balanced budget with adequate resources for services and reserves	General Fund balance as a % of expenditures	50.72%	54.99%	48.93%	51.36%
		% of General Fund levy limit used	70.7%	96.3%	96.3%	96.3%
Orderly growth & quality development	Sufficient resources to provide infrastructure and services to new developments	\$ spent on CIP projects across all funds	\$20.1M	\$29.4M	\$35.6M	\$42.3M
		% of debt limit used	54.9%	54.4%	47.6%	47.4%

Budget Summary				
Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	1,336,009	737,463	1,095,014	1,100,390
Total Revenue	1,336,009	737,463	1,095,014	1,100,390
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	105,560	111,948	123,832	119,426
Employee Benefits & Costs	15,637	16,239	17,983	19,791
Staff Development	18,332	23,738	33,600	28,150
Contractual Services	1,147,892	523,901	849,399	862,823
Services & Commodities	48,588	61,637	70,200	70,200
Total Expenditures	1,336,009	737,463	1,095,014	1,100,390

Authorized Positions				
	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Mayor	1.00	1.00	1.00	1.00
Ward Aldermen	5.00	5.00	5.00	5.00
At-Large Aldermen	2.00	2.00	2.00	2.00
Administrative Assistant	0.20	0.20	0.20	0.20
Fire Total	8.20	8.20	8.20	8.20

PROGRAM DESCRIPTION: Principal advisor to the Mayor & City Council in matters relating to City government operations. Provides professional leadership in the execution of policies and objectives adopted by the City Council. Develops and recommends alternative solutions to community problems for Council consideration and empowers employees to solve problems and make decisions that result in improved services for our citizens. The City Clerk's office is responsible for all legally required record keeping, recording, preparation of Council packets and public notices and ordinances and resolutions.

ANALYSIS: City surveys of residents indicate strong satisfaction with performance of the staff/council. Strong adherence to fiscal policies provides more than adequate reserves in all funds resulting in very good bond rating (AA+) from S&P.

The City Administrator oversees progress on all Council priorities. In January, 2023, the City appointed it's first ever Assistant City Administrator. The position was filled by the current Economic Development Director, who will continue to have responsibility for that department as well.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Have a balanced budget with adequate resources for services and reserves	General Fund balance as a % of expenditures	46.08%	51.20%	49.27%	50.27%
		% of General Fund levy limit used	70.7%	96.3%	96.3%	96.3%
Orderly growth & quality development	Sufficient resources to provide infrastructure and services to new developments	\$ spent on CIP projects across all funds	\$20.1M	\$29.4M	\$35.6M	\$42.3M
		% of debt limit used	54.9%	54.4%	47.6%	47.4%
Premier place to live	Greater sense of community and participation	% overall quality of services provided by Bettendorf	78%	77%	85%	85%
		How is the overall quality of life in Bettendorf?	85%	77%	85%	85%

Budget Summary				
Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	480,691	552,108	603,984	647,158
Total Revenue	480,691	552,108	603,984	647,158
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	298,067	369,631	388,980	398,096
Employee Benefits & Costs	83,864	100,879	105,131	118,907
Staff Development	20,552	27,141	27,600	27,600
Repairs, Mainenance & Utilities	220	-	500	500
Contractual Services	46,421	44,931	68,673	88,955
Services & Commodities	26,549	9,526	13,100	13,100
Capital Expenditures	5,018	0	0	0
Total Expenditures	480,691	552,108	603,984	647,158

Authorized Positions				
	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
City Administrator	0.84	0.84	0.84	0.84
Assistant City Administrator	0.50	0.50	0.50	0.50
Administrative Assistant	0.70	0.70	0.70	0.70
City Administration Total	2.04	2.04	2.04	2.04

PROGRAM DESCRIPTION: To coordinate and administer all City financial services including accounting, payroll, budgeting, purchasing, fixed assets, information processing and customer service billing and collection. Responsibilities included providing sound financial advice to City Administrator, Mayor, City Council and department heads, issuing and monitoring debt, cash and treasury management,

ANALYSIS: In June 2024 Finance completed the initial implementation of a new Enterprise Resource Planning (ERP) system.

For FY 25/26 new systems for utility billing, time & attendance and payroll will go live. Focus will be on leveraging the new systems to increase productivity and efficiency through automated workflows and integrations that are not possible in the legacy system. Council priorities focus on cybersecurity initiatives and grant writing opportunities. As always, Finance will play a supporting role in many other priorities led by other departments.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	General Fund expenditures costs per capita	\$730	\$771	\$839	\$877
	Have a balanced budget with adequate resources for services and reserves	Unreserved General Fund balance as a % of expenditures	46.08%	51.20%	50.91%	50.97%
		% of General Fund levy limit used	70.7%	96.3%	96.3%	96.3%
		Additional \$ levying capacity	\$10.3M	\$11.0 M	\$6.1M	\$6.3M
		Annual cost of property taxes, solid waste, sewer & storm water fees for a median value home	\$3,325	\$3,020	\$3,100	\$3,100
		Comparative ranking with 23 Iowa cities on the above cost	8th	9th	9th	9th
Orderly growth & quality development	Sufficient resources to provide infrastructure and services to new developments	100% assessed value, all property types (billions)	\$4.76B	\$4.97B	\$5.87B	\$6.02B
		Taxable value, all property types	\$2.82B	\$2.97B	\$3.02B	\$3.14B
		Levy rate/\$1,000 taxable valuation	\$12.65	\$12.65	\$13.11	\$13.11

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	841,861	826,152	948,872	965,618
Total Revenue	841,861	826,152	948,872	965,618
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	472,826	491,591	539,739	558,974
Employee Benefits & Costs	161,841	156,865	175,075	180,364
Staff Development	5,468	6,187	12,538	8,900
Repairs, Maintenance & Utilities	10,108	6,530	8,000	6,500
Contractual Services	141,954	152,824	168,720	184,680
Services & Commodities	20,210	12,155	16,300	23,700
Debt Service	29,454	0	28,500	2,500
Total Expenditures	841,861	826,152	948,872	965,618

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Finance Director	0.70	0.70	0.70	0.70
Manager of Accounting	0.72	0.72	0.72	0.72
Senior Accountant	0.73	0.73	0.73	0.73
Accountant – Budget/Procurement	0.92	1.00	1.00	1.00
Revenue Coordinator (allocated to utility funds)	0.00	0.00	0.00	0.00
Payroll Specialist	0.74	0.74	0.74	0.74
Revenue Clerk	0.00	0.00	0.00	0.00
Accounts Payable Clerk	0.80	0.80	0.80	0.80
Clerk	1.08	1.08	1.08	1.08
Finance Total	5.69	5.77	5.77	5.77

PROGRAM DESCRIPTION: Administration of legal services encompasses the representation of the City in litigation/regulatory/union matters, updating staff and elected officials on changes in the law, drafting and review of resolutions, ordinances, contracts and other documents, and providing advice on an as requested basis. In January of 2003, the City reestablished the Human Rights Commission. The legal department provides staffing for this function, except for initial investigation, which is contracted out.

PROGRAM DESCRIPTION: Administration of legal services encompasses the representation of the City in litigation/regulatory/union matters, updating staff and elected officials on changes in the law, drafting and review of resolutions, ordinances, contracts and other documents, and providing advice on an as requested basis.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality	Provide services in an efficient manner with convenient access to users	Expenditures per capita	\$9.14	\$10.81	\$12.08	\$11.43

Budget Summary				
Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	361,471	435,494	489,214	468,534
Total Revenue	361,471	435,494	489,214	468,534
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	259,542	297,842	316,750	331,861
Employee Benefits & Costs	70,248	85,214	92,072	96,090
Staff Development	4,596	6,335	6,000	6,000
Contractual Services	25,070	45,625	73,692	33,883
Services & Commodities	2,015	478	700	700
Total Expenditures	361,471	435,494	489,214	468,534

Authorized Positions				
	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
City Attorney	0.96	0.96	0.96	0.96
Administrative Assistant	1.00	1.00	1.00	1.00
Assistant City Attorney	0.50	0.50	0.50	0.50
Legal Total	2.46	2.46	2.46	2.46

PROGRAM DESCRIPTION: To provide personnel support to all City departments in employee related matters including: recruitment, selection, orientation, employee benefits, union issues, training and discipline.

ANALYSIS:

FY 25/26 is the second of four year of contracts with all collective bargaining units. The negotiations that took place in the fall of 2023 resulted in agreements that benefit all sides. In addition to another busy year of recruitment, in FY 25/26 we will working on the implementation of UKG Ready, an HR management software. UKG Ready will integrate with the City's new ERP and substantially improve HR processes.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Have a premier workforce that is well-trained and competitively compensated	% of new full-time employees retained > 12 months.	100%	100%	100%	100%
		Turn-over rate of full-time employees	4%	4%	4%	4%
		Average years of service	20.00	20.00	20.00	20.00
	Provide services in an efficient manner with convenient access to users	Average working days to complete recruitment	60	60	60	60
		Average working days to complete recruitment with testing required	75	75	75	75
	Have a balanced budget with adequate resources for services and reserves	Number of full-time equivalent employees per 1,000 population	9.19	9.15	9.50	9.50
		Hours paid to all staff	756,152	752,634	770,000	770,000
	Provide quality employee benefits	Net cost of healthcare related benefits provided	\$4,281,955	\$3,970,060	\$4,549,529	\$4,907,323
	Provide well managed property, casualty & workers compensation programs	Net cost of property, casualty & workers compensation premiums	\$926,944	\$1,456,951	\$704,205	\$1,542,437

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
ANALYSIS: FY 25/26 is the second of four	443,913	478,982	541,096	557,514
Total Revenue	443,913	478,982	541,096	557,514
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	236,490	242,415	279,410	294,564
Employee Benefits & Costs	79,891	84,353	106,131	111,487
Staff Development	8,892	13,943	17,857	16,000
Contractual Services	91,364	106,698	107,798	108,163
Services & Commodities	27,276	31,573	29,900	27,300
Total Expenditures	443,913	478,982	541,096	557,514

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
HR Director	0.88	0.88	0.88	0.88
HR Generalist	1.00	1.00	1.00	1.00
Administrative Assistant	1.00	1.00	1.00	1.00
Fire Total	2.88	2.88	2.88	2.88

PROGRAM DESCRIPTION: To provide in-house maintenance and custodial services to municipal buildings including: City Hall, Maintenance Center, Library, Family Museum, Community Center, Life Fitness Center and Splash Landing. In- house maintenance without custodial services is provided at the Fire Stations, Palmer Hills Golf Course and various other municipal facilities and out buildings.

ANALYSIS: As per the City's vision and core beliefs, it is the goal of Building Maintenance to provide all the city buildings with the most timely and professional response possible to the internal requests made by the occupants of any city building. Building Maintenance is called upon to repair, modify, add to or upgrade all aspect of the city buildings. When doing any upgrades to the buildings, we always look at the most energy efficient types of equipment.

It is the goal of the custodial staff to provide a clean and sanitary building for staff and the public. The custodians take care of the floors, restrooms, light bulbs and trash. Restrooms are kept stocked and fixtures cleaned. All this is done mostly after hours so the building staff and the public are not disrupted. In some of the buildings custodians work with an afterhours cleaning service to make sure they are completing what is required. Some custodians also do set-ups of tables and chairs for multiple events throughout their day and week.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in a customer friendly manner	Average working days to complete work order	1	1	1	1
	Provide services in an efficient manner with convenient access to users	Square Footage of facilities maintained	289,153	289,153	289,153	289,153
		Custodial costs per square foot (office/admin facilities)	\$1.99	\$1.72	\$2.00	\$2.00
		Maintenance cost per square foot (office/admin facilities)	\$3.01	\$3.39	\$3.50	\$3.50
Premier place to live in the Quad Cities	Greater sense of community and participation	% of citizens surveyed rating overall cleanliness and maintenance as good	81%	80%	85%	85%

Building Maintenance & Custodial

2025/26

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
General Fund	958,268	995,109	1,191,101	1,234,811
Family Museum	254,162	272,893	305,493	286,367
Palmer Hills Golf Course	116,529	77,530	95,800	95,800
Life Fitness Center	61,577	0	0	0
Splash Landing	53,505	536	0	0
Total Revenue	1,444,041	1,346,068	1,592,394	1,616,978
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	428,371	456,532	516,170	536,200
Employee Benefits & Costs	159,280	176,339	221,672	226,009
Staff Development	0	0	0	0
Repair, Maintenance & Utilities	612,410	511,593	621,017	621,201
Contractual Services	146,305	140,305	164,735	164,768
Services & Commodities	78,790	61,299	68,800	68,800
Capital Equipment	18,885	0	0	0
Total Expenditures	1,444,041	1,346,068	1,592,394	1,616,978

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Building Maint. Manager	1.00	1.00	1.00	1.00
Lead Maint. Worker	1.00	1.00	1.00	1.00
Maintenance Worker	2.00	2.00	1.00	1.00
Custodian	4.44	4.44	3.74	3.74
Bldg Maint. & Custodial Total	8.44	8.44	6.74	6.74

Gaming Revenue Fund

This fund accounts for revenues generated from gaming taxes imposed on riverboat gaming operations and the corresponding expenditure of funds authorized by the City Council. The City has used the revenues from gaming taxes for a variety of purposes since its inception in 1995, from expenditures for City Beautification, the City's Old Fashioned 4th of July celebration, Economic Development, capital projects and/or equipment and assisting the operations of some of the enterprise funds.

Major Revenue Sources

The City projects to receive \$1,400,000 in gaming taxes during FY 25/26 and remaining stable over the next several years. Also budgeted is \$25,000 in interest earnings.

Expenditures

In FY 25/26, the City projects to fund operating costs at the Family Museum, Palmer Hills Golf Course and Capital Projects. The following chart shows the details of the budget, the projected revenues and expenditures over the next five years and the allocation of expenditures between special projects, operating funding and capital funding.

Gaming	FY 2024/25	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
Fund Balance July 1	2,194,406	1,100,173	1,040,204	1,021,400	974,531	1,133,889
Revenues:						
Gaming Revenue, % change from previous year	-0.65%	2.56%	0.00%	0.00%	0.00%	0.00%
Gaming Revenue (1)	1,365,000	1,400,000	1,400,000	1,400,000	1,400,000	1,400,000
Revenues: Interest Income	31,000	25,000	25,000	25,000	25,000	25,000
Total Revenue	1,396,000	1,425,000	1,425,000	1,425,000	1,425,000	1,425,000
Expenditures:						
Total Transfer to General	-	-	-	-	-	-
Transfer to FMAS to supplement operating budget	638,233	709,969	743,804	771,869	790,642	820,140
Transfer to Vehicle replacement	-	100,000	100,000	100,000		
Transfer to Palmer Hills to supplement operating budget	50,000	50,000	50,000	50,000	50,000	50,000
Subtotal All funds non-CIP	688,233	859,969	893,804	921,869	840,642	870,140
Transfer to CIP	1,452,000	275,000	200,000	200,000	75,000	75,000
Economic Development Grant - MFG	350,000	350,000	350,000	350,000	350,000	350,000
Total ALL Expenditures	2,490,233	1,484,969	1,443,804	1,471,869	1,265,642	1,295,140
Fund Balance June 30	1,100,173	1,040,204	1,021,400	974,531	1,133,889	1,263,749

Downtown Improvements Fund

This fund accounts for revenues from General Corporate GO Bonds and transfers from other funds from a variety of sources including property taxes, Local Option Sales Taxes, Gaming taxes, Capital Projects. The funds are being used to make improvements to the City's downtown business district.

Major Revenue Sources

The City has budgeted interest and some miscellaneous revenue in FY 25/26.

Expenditures

In FY 25/26, the City projects to fund several projects in the downtown area, budgeted at about \$95,000. The budget anticipates a \$563,166 cash balance by the end of FY 25/26.

Downtown Improvements

Cash Flow

	Sources & Uses	Remaining Balance
Balance at 6/30/23	329,988.59	329,988.59
Interest earnings	13,298.53	343,287.12
Miscellaneous revenue	53,177.00	396,464.12
Transfer in - Sales Tax	95,000.00	491,464.12
Projects/Business Assistance	(142,898.06)	348,566.06
Balance at 6/30/24	348,566.06	348,566.06
Interest earnings	7,300.00	355,866.06
Miscellaneous revenue	100,000.00	455,866.06
Transfer in - Sales Tax	95,000.00	550,866.06
Projects/Business Assistance	(95,000.00)	455,866.06
Balance at 6/30/25	455,866.06	455,866.06
Interest earnings	7,300.00	463,166.06
Miscellaneous revenue	100,000.00	563,166.06
Transfer in - Sales Tax	95,000.00	658,166.06
Projects/Business Assistance	(95,000.00)	563,166.06
Balance at 6/30/26	563,166.06	563,166.06





SPECIAL REVENUE FUNDS

The Special Revenue Funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The funds in this category and their purpose are as follows:

Tax Increment Financing (TIF) Funds - These funds account for revenues generated by the City's TIF districts, which are used for urban renewal and development. Tax increment financing is a means of financing public improvement projects or economic development incentives for cities, counties and community colleges. Cities may utilize TIF for commercial, industrial and residential development. Local government investment in TIF areas enhances development and ultimately reaps additional property tax revenue for all local taxing jurisdictions. How does TIF work? A base year for the purpose of assessing taxable valuation is established in the year prior to issuing bonds for debt associated with the district. Any taxes imposed on this base valuation are still directed to the local taxing jurisdictions. In other words if the property in the pre-development is assessed at \$10,000, the local jurisdictions may continue to collect taxes based on the \$10,000 assessment. If improvements to the development add an additional \$10,000 in value, taxes are still collected on the added value but the taxes are directed towards the project rather than going to jurisdictions. TIF incentives can also be offered in the form of a TIF rebate of the new taxes generated by the improvement.

TIF development projects within Bettendorf include:

- | | |
|---------------------|------------------------|
| -RiversEdge | -CDCQC |
| -Fields Development | -The Bridges Lofts |
| -JJZ LLC | -MBGA |
| -Bett Industrial | -Middle & 80 LLC |
| -TBK Sports Center | -Ascentra Credit Union |
| -FG80 | -MFG |

Road Use Tax Fund - This fund accounts for all revenues received from the State of Iowa from gasoline taxes, license fees and weight taxes. These funds are distributed to cities on a per capita basis as Road Use Taxes.

Downtown Bettendorf Organization SSMID - Accounts for the proceeds generated by the Downtown Self Supported Municipal Improvement District (SSMID) tax, and spending as approved by the Downtown Bettendorf Organization (DBO).

Police Funds - These funds account for the Police Department's share of federal and state forfeited/seized assets; and donations to the Police Department. They include: Chaplain's Petty Cash, Drug/Seizure and Federal Drug/Seizure funds.

Library Funds - These funds account for the gift trust donations and fund raising efforts by the Library. They include: Library Open Access, Enrich Iowa, Inter-library Loan, Kakert Estate and Library Gift funds.

Park Funds - These funds account for revenues received from park donations and funding of special projects. They include: Park Donations, and the Hendrick's Gift funds.

Employee Benefits - Accounts for the property tax revenues collected to be used for the City's employee health insurance and pension costs.

CITY OF BETTENDORF
STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN FUND BALANCES
SPECIAL REVENUE FUNDS
FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes	4,417,125	4,492,363	213,096	1,087,236	1,116,640	29,404	2.70%
TIF revenue	3,201,729	3,545,483	3,326,588	3,603,844	4,077,651	473,807	13.15%
Other city taxes	115,828	130,086	-	400,177	414,476	14,299	3.57%
Special assessments	-	-	-	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	5,942,122	5,540,272	5,764,419	5,827,803	5,933,162	105,359	
Charges for services	-	-	-	-	-	-	-
Interest	(27,101)	112,523	214,860	118,955	95,510	(23,445)	-19.71%
Fines & forfeitures	-	-	-	-	-	-	-
Other	355,618	133,490	82,889	555,574	122,000	(433,574)	-78.04%
Total Revenue	14,005,321	13,954,217	9,601,852	11,593,589	11,759,439	165,850	1.43%
Expenditures:							
Public Safety	3,963	69,599	16,149	68,048	46,000	(22,048)	-32.40%
Public Works	3,270,714	3,338,041	3,832,432	4,295,277	4,467,716	172,439	4.01%
Culture & Recreation	92,067	79,013	100,343	104,100	73,900	(30,200)	-29.01%
Community & Economic Development	2,831,399	3,167,654	3,000,183	3,389,495	3,816,041	426,546	12.58%
General Government	-	-	-	-	-	-	-
Debt service	433,584	475,734	474,190	474,190	474,190	-	0.00%
Capital Projects	1,031,643	1,387,151	1,940,507	2,897,153	2,713,725	(183,428)	-6.33%
Total Expenditures	7,663,370	8,517,192	9,363,804	11,228,263	11,591,572	363,309	3.24%
Revenue over(under) expenditures	6,341,951	5,437,025	238,048	365,326	167,867	(197,459)	-54.05%
Financing sources (uses):							
Operating transfers in	19,730	52,666	29,777	173,772	174,331	559	0.32%
Operating transfers out	(4,889,436)	(4,597,124)	(261,746)	(1,356,116)	(1,411,529)	(55,413)	4.09%
Other financing sources	-	2,309	-	-	-	-	-
Proceeds from bonds	-	-	-	-	-	-	-
Financing sources (uses) net	(4,869,706)	(4,542,149)	(231,969)	(1,182,344)	(1,237,198)	(54,854)	4.64%
(under) expenditures and other financing	1,472,245	894,876	6,079	(817,018)	(1,069,331)	(252,313)	30.88%
Fund balances, beginning	3,351,703	4,823,948	5,718,824	5,724,903	4,907,885	(817,018)	-14.27%
Residual equity transfer in (out)	-	-	-	-	-	-	-
Adjustment for restatement	-	-	-	-	-	-	-
Fund balances, ending	4,823,948	5,718,824	5,724,903	4,907,885	3,838,554	(1,069,331)	-21.79%
Fund Balance % of Expenditures	62.95%	67.14%	61.14%	43.71%	33.12%	-10.60%	

Statement of Revenue, Expenditures & Changes

2025/26

Revenue	Adopted Budget	Adopted Budget	Adopted Budget	Adopted Budget
	2000 - Employee Benefits	2060 - Road Use Fund	Police & Fire Funds	Library Funds
40 - Property Taxes	904,230	-	-	-
41 - Other City Taxes	414,476	-	-	-
42 - Licenses And Permits	-	-	-	-
43 - Use Of Money	-	85,000	2,050	6,700
44 - Intergovernmental	23,041	5,865,000	25,000	-
45 - Charges For Services	-	-	-	-
46 - Special Assessments	-	-	-	-
47 - Miscellaneous Revenues	-	7,000	40,000	65,000
48 - Transfers In	-	150,000	-	-
Total Revenue	1,341,747	6,107,000	67,050	71,700
Expenditures				
41 - Public Safety	-	-	46,000	-
42 - Public Works	-	4,467,716	-	-
44 - Culture & Recreation	-	-	-	73,900
45 - Community & Economic Development	-	25,000	-	-
46 - General Government	-	-	-	-
47 - Debt Service	-	-	-	-
48 - Capital Projects	-	2,560,725	133,000	20,000
49 - Business Type	-	-	-	-
080 Transfers Out	1,341,747	-	-	-
Total Expenditures	1,341,747	7,053,441	179,000	93,900
Change in Fund Equity	+0	-946,441	-111,950	-22,200

Revenue	Adopted Budget	Adopted Budget	Adopted Budget	Adopted Budget
	Parks Funds	2400 - SSMID Downtown Area	TIF Funds	2720 - Bettendorf Fund
40 - Property Taxes	-	212,410	-	-
41 - Other City Taxes	-	-	4,077,651	-
42 - Licenses And Permits	-	-	-	-
43 - Use Of Money	1,700	-	-	60
44 - Intergovernmental	-	20,121	-	-
45 - Charges For Services	-	-	-	-
46 - Special Assessments	-	-	-	-
47 - Miscellaneous Revenues	-	-	-	-
48 - Transfers In	-	-	24,331	-
Total Revenue	1,700	232,531	4,101,982	60
Expenditures				
41 - Public Safety	-	-	-	-
42 - Public Works	-	-	-	-
44 - Culture & Recreation	-	-	-	-
45 - Community & Economic Development	-	208,200	3,582,341	500
46 - General Government	-	-	-	-
47 - Debt Service	-	-	474,190	-
48 - Capital Projects	-	-	-	-
49 - Business Type	-	-	-	-
080 Transfers Out	-	24,331	45,451	-
Total Expenditures	-	232,531	4,101,982	500
Change in Fund Equity	-1,700	+0	0	-440

Tax Increment Financing Funds:

These funds have been established for the receipt of tax revenues from the City's TIF districts. A brief description of each of the districts follows:

Rivers Edge TIF District

The TIF for this project was established to fund the City's share of bonding and development of an Event Center located in downtown Bettendorf. With the retirement of the bonds in 2015, and per the 2008 development agreement, the City will rebate annual taxes paid by the Isle on the north hotel through 2026. \$853,169 in TIF receipts are projected in FY 25/26.

Fields Development TIF District

The TIF for this project was established to rebate the taxes paid for the improvements to the Fields Development. For each lot in the development, the rebate is 10 years. \$990 in TIF receipts are projected for FY 25/26.

JJZ LLC TIF District

The TIF for this project was established to rebate the taxes paid for the improvements to the JJZ development area for 10 years beginning with FY 22/23. \$59,741 in TIF receipts are projected for FY 25/26.

Bett Industrial TIF District

The TIF for this project was established to rebate the taxes paid for the improvements to the industrial park area for 10 years beginning with FY 22/23. \$290,636 in TIF receipts are projected for FY 25/26.

TBK Sports Center TIF District

The TBK Sports Center TIF District was established in FY 16/17 to rebate taxes and pay debt service for improvements at the site of the brand TBK Sports Complex. Debt service payments in FY 25/26 will total \$474,190. Rebates will total \$173,866.

The Bridges Lofts TIF District

The TIF for this project was established to rebate the taxes paid for the improvements at the site of the dilapidated Twin Bridges Hotel for 20 years beginning with FY 2019/20. \$243,633 in TIF receipts are projected for FY 25/26.

MBGA TIF District

The TIF for this project was established to rebate the taxes paid for improvements related to commercial development adjacent the Bridges Lofts. \$218,383 in TIF receipts are projected for FY 25/26.

Middle & 180 LLC TIF District

The TIF for this project was established to rebate the taxes paid for improvements related to commercial development around the TBK Sports Complex. Rebates in FY 25/26 will total \$746,851.

Ascentra Credit Union TIF District

The TIF for this project was established to rebate the taxes paid for improvement at the site of the new Ascentra Credit Union headquarters. Rebates in FY 25/26 will total \$257,446.

CDCQC TIF District

The TIF for this project was established to rebate the taxes paid for the improvements at the site of the dilapidated The Lodge Hotel. \$601,272 in TIF receipts are projected for FY 25/26.

MFG TIF District

The TIF for this project was established to rebate 75% of taxes paid for improvements at the site of the expansion of the TBK Sports Complex, including Iron Tee Golf and indoor turf fields. The remaining 25% of incremental revenue will be retained by the City for public improvement projects in the area. Total TIF revenue in FY 25/26 will total \$65,903.

FG80 TIF District

The TIF for this project was established to rebate 75% of taxes paid for hotel, retail and restaurant projects adjacent to the sports complex expansion. The remaining 25% of incremental revenue will be retained by the City for public improvement projects in the area. Total TIF revenue in FY 25/26 will total \$115,902.

CITY OF BETTENDORF
STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN FUND BALANCES
TIF FUNDS
FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes							
TIF revenue	3,201,729	3,545,483	3,326,588	3,603,844	4,077,651	473,807	13.15%
Special assessments						-	
Licenses and permits						-	
Intergovernmental	74,665					-	
Charges for services						-	
Interest						-	
Fines & forfeitures						-	
Other						-	
Total Revenue	3,276,394	3,545,483	3,326,588	3,603,844	4,077,651	473,807	13.15%
Expenditures:							
Public Safety						-	
Public Works						-	
Culture & Recreation						-	
Community & Economic Development	2,649,160	2,962,183	2,792,466	3,153,426	3,582,341	428,915	13.60%
General Government						-	
Debt service	433,584	474,190	474,190	474,190	474,190	-	0.00%
Capital Projects						-	
Total Expenditures	3,082,744	3,436,373	3,266,656	3,627,616	4,056,531	428,915	11.82%
Revenue over(under) expenditures	193,650	109,110	59,932	(23,772)	21,120	44,892	-188.84%
Financing sources (uses):							
Operating transfers in	17,930	52,666	29,777	23,772	24,331	559	2.35%
Operating transfers out					(45,451)	(45,451)	
Other Financing Sources						-	
Proceeds from bonds						-	
Financing sources (uses), net	17,930	52,666	29,777	23,772	(21,120)	(44,892)	-188.84%
over (under) expenditures and other	211,580	161,776	89,709	-	-	-	0.00%
Fund balances, beginning	107,457	319,037	480,813	570,522	570,522	-	0.00%
Residual equity transfer in (out)						-	
Adjustment for restatement						-	
Fund balances, ending	319,037	480,813	570,522	570,522	570,522	-	0.00%
Fund Balance % of Expenditures	10.35%	13.99%	17.47%	15.73%	14.06%	-1.66%	-10.57%

Road Use Tax Fund

This fund accounts for all revenues received from the State of Iowa who shares revenues accumulated through motor vehicle registration fees, motor vehicle fuel taxes, and exise tax imposed on the rental of automobiles and a use tax on trailers. These funds are distributed to cities on a per capita basis as Road Use Taxes. Economic instability and fluctuating fuel costs can result in immediate fluctuations in revenues. Cities are only entitled to receive their share of the amount actually collected. Road use funds are available to finance City operations dealing with street maintenance, snow removal, construction, as well as providing funding for capital improvements dealing with streets.

Major Revenue Sources

The City projects it will receive \$5,865,000 in State shared revenues. These include the Road Use Tax and the Iowa Department of Transportation Bridge Maintenance Agreement. The increasing RUT receipts is part of a trend that was established by the state in 1989, when key legislation made numerous changes in the distribution and allocation of Road Use Taxes to cities, counties and the state. In 2015, Governor Branstad approved a bill increasing the tax on gasoline by \$0.10 per gallon. The increase generates between \$600,000 and \$700,000 in revenue for City of Bettendorf street projects.

Expenditures

As in past years, in FY 25/26 the City will continue to dedicate Road Use Tax receipts to improvement projects within the Road Use Fund. In FY 25/26 budgeted expenditures are \$7,053,441 including \$2,560,725 in road rehabilitation projects and capital equipment purchases.

Estimated Ending Fund Balance

The City estimates an ending fund balance of the Road Use Tax Fund to be \$2,220,850 or 31% of operating expenditures.

ROAD USE FUND

FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Intergovernmental	5,288,108	5,521,950	5,642,079	5,730,000	5,865,000	135,000	2.36%
Interest	(19,059)	86,778	178,002	100,000	85,000	(15,000)	-15.00%
Other	29,711	9,604	13,677	32,000	7,000	(25,000)	-78.13%
Total Revenue	5,298,760	5,618,332	5,833,758	5,862,000	5,957,000	95,000	1.62%
Expenditures:							
Public Works	3,270,714	3,338,041	3,832,432	4,295,277	4,467,716	172,439	4.01%
Community & Economic Development	27,961	21,239	25,716	25,000	25,000	-	0.00%
Debt service		1,544				-	
Capital Projects	998,209	1,377,730	1,919,152	2,827,153	2,560,725	(266,428)	-9.42%
Total Expenditures	4,296,884	4,738,554	5,777,300	7,147,430	7,053,441	(93,989)	-1.32%
Revenue over(under) expenditures	1,001,876	879,778	56,458	(1,285,430)	(1,096,441)	188,989	-14.70%
Financing sources (uses):							
Operating transfers in	1,800			150,000	150,000	-	
Operating transfers out						-	
Other financing sources		2,309	-			-	
Financing sources (uses), net	1,800	2,309	-	150,000	150,000	-	0.00%
over (under) expenditures and other	1,003,676	882,087	56,458	(1,135,430)	(946,441)	188,989	-16.64%
Fund balances, beginning	2,360,500	3,364,176	4,246,263	4,302,721	3,167,291	(1,135,430)	-26.39%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, ending	3,364,176	4,246,263	4,302,721	3,167,291	2,220,850	(946,441)	-29.88%
Fund Balance % of Expenditures	78.29%	89.61%	74.48%	44.31%	31.49%	-12.83%	-28.95%

City of Bettendorf, Road Use Fund

5-Year Summary

Revenues:	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
IDOT Forecasted Per Capita Disbursement	140.50	141.50	142.50	143.50	144.50
Road Use Tax	5,790,000	5,935,000	6,085,000	6,235,000	6,390,000
Other Intergovernmental	75,000	75,000	75,000	75,000	75,000
Use of money & miscellaneous	92,000	70,000	70,000	70,000	70,000
Transfers-in for Fire Suppression	150,000				
Total Revenues	6,107,000	6,080,000	6,230,000	6,380,000	6,535,000
Expenditures:	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
Roads, Bridges, Sidewalks	1,574,257	1,621,485	1,670,129	1,720,233	1,771,840
Street Lighting	260,000	260,000	260,000	260,000	260,000
Traffic Control & Safety	588,925	597,759	606,725	615,826	625,064
Snow Removal	1,062,501	1,073,126	1,083,857	1,094,696	1,105,643
Engineering	338,352	348,503	358,958	369,726	380,818
Street Cleaning	1,400	1,442	1,485	1,530	1,576
Other Public Works	642,281	655,127	668,229	681,594	695,226
Community Beautification	25,000	25,000	25,000	25,000	25,001
Capital Projects	2,560,725	1,755,000	1,845,000	1,505,000	1,720,000
Total all expenditures	7,053,441	6,337,441	6,519,384	6,273,605	6,585,167
Inc(dec) in fund balance	(946,441)	(257,441)	(289,384)	106,395	(50,167)
Ending fund balance	2,220,847	1,963,406	1,674,022	1,780,417	1,730,250
Fund balance %	31%	31%	26%	28%	26%

PROGRAM DESCRIPTION: Maintain vehicles and equipment in a safe and useful condition at all times. Make use of the trend analysis capabilities of the computerized fleet system, monitor and work efficiencies of the garage and continue to provide a preventative maintenance program for all departments.

ANALYSIS: The Engineering Division's long term objectives include GIS Development, Pavement and Storm Water Management, which are extremely important to the City's overall development. Engineering's duties includes CIP project design, project management for consultant design projects, inspection services for subdivisions and CIP projects along with providing technical assistance for most city departments in the form of project designs, construction administration, planning, code changes, maps, record information, etc. Street program will utilize the hot asphalt patching box for pothole repairs. The Snow and Ice Control Policy is bare pavement within 18 hours of an average snowfall event of 4-6". Public Works crews will continue to perform anti-ice procedures before snow removal events when possible. The Public Works Department provides snow and ice control on all City streets including US 67 within city limits. Public Works has a goal of sweeping the residential areas 4 times a year and the downtown (State and Grant Streets) 11 times a year. The Signs and Markings section will continue to use electronic software to inventory all city signs. The painting of white and yellow lines will be contracted as in the past.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Have a balanced budget with adequate resources for services & reserves	Road Use Fund fund balance as a % of expenditures	89.61%	74.48%	44.31%	31.49%
	Provide services in efficient manner with convenient access to users	Expenditures per capita	\$89.79	\$97.14	\$122.50	\$117.99
Orderly growth & Quality Development	Sufficient resources to provide infrastructure and services to new developments	Road Use Fund fund balance	4,246,263	4,302,721	3,167,291	2,220,850
		Road Use \$ spent on CIP projects and capital equipment	1,377,730	1,919,152	2,827,153	2,560,725

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Road Use Tax	5,521,949	5,642,079	5,730,000	5,865,000
Use of Money	86,778	178,002	100,000	85,000
Miscellaneous	11,913	13,677	32,000	7,000
Transfers-In	0	0	150,000	150,000
Total Revenue	5,620,640	5,833,758	6,012,000	6,107,000
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	1,366,071	1,464,718	1,631,216	1,728,449
Employee Benefits & Costs	514,808	551,982	602,188	631,572
Staff Development	10,901	15,060	22,190	19,165
Repair, Maintenance & Utilities	555,879	631,727	736,413	752,292
Contractual Services	322,427	592,353	648,620	682,088
Service & Commodities	567,954	576,593	654,650	654,150
Capital Outlay	212,952	80,557	972,153	605,725
Total Expenditures	3,550,992	3,912,990	5,267,430	5,073,441

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Public Works Director	0.45	0.45	0.45	0.45
Operations Manager	0.50	0.50	0.50	0.50
Admin Secretary	0.85	0.85	0.85	0.85
City Engineer	1.00	1.00	1.00	1.00
Assistant City Engineer	1.00	1.00	2.00	2.00
Civil Engineer	1.00	1.00	1.00	1.00
Engineering Tech	1.93	1.93	0.93	0.93
Inspector	4.00	4.00	5.00	5.00
GIS Technician	1.00	1.00	1.00	1.00
Seasonal Eng. Pro	0.53	0.53	0.53	0.53
Operations Coordinator	1.00	1.00	1.00	1.00
Engineering Coordinator	1.00	1.00	1.00	1.00
ROW Coordinator	1.00	1.00	1.00	1.00
Construction Supervisor	1.00	1.00	1.00	1.00
Operations Supervisor	0.50	0.50	0.50	0.50
Heavy Equipment Operator	2.00	2.00	2.00	2.00
Light Equipment Operator	7.00	7.00	7.00	7.00
Sign Technician	1.00	1.00	1.00	1.00
Surveyor	1.00	1.00	1.00	1.00
City Electrician	1.00	1.00	1.00	1.00
Traffic Technician	1.00	1.00	1.00	1.00
Seasonal Hvy. Eqp. Op.	0.67	0.67	0.72	0.72
Seasonal Street Sweeper	1.30	0.65	0.00	0.00
General Laborer	0.00	0.00	0.97	0.97
Admin/Finance	0.52	0.52	0.52	0.52
PW Road Use Total	32.25	118 31.60	32.97	32.97

Police & Fire Funds

These funds account for the Police Department’s federal and state forfeiture program and miscellaneous donations to the Police and Fire Departments. The primary purpose of the federal and state forfeiture program is to deter crime by depriving criminals of the profits and proceeds of their illegal activities and to weaken criminal enterprises by removing the mechanisms of crime. An ancillary purpose is to enhance cooperation among federal, state and local law enforcement agencies through the equitable sharing of forfeiture proceeds.

Financial Summary

Revenues in the Police & Fire Funds are projected to be \$67,050 FY 25/26. Operational expenditures are budgeted to be \$46,000, with an another \$133,000 spent on capital equipment such as Lucas Devices.

Estimated Ending Fund Balance

By the end of FY 25/26 the funds are estimated to have a balance of \$194,998.

POLICE & FIRE FUNDS FY 2021/22 through FY 2025/26

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/2025	
						Amount	Percent
Revenue:							
Property taxes							
Other city taxes							
Special assessments							
Licenses and permits							
Intergovernmental		17,230	24,184	50,000	25,000		
Charges for services							
Interest	(2,334)	7,358	6,101	3,800	2,050	(1,750)	-46.05%
Fines & forfeitures							
Other	133,351	29,258	8,089	133,000	40,000	(93,000)	-69.92%
Total Revenue	131,017	53,846	38,374	186,800	67,050	(119,750)	-64.11%
Expenditures:							
Public Safety	3,963	7,994	14,679	61,000	46,000	(15,000)	-24.59%
Public Works							
Culture & Recreation							
Community & Economic Development							
General Government							
Debt service							
Capital Projects	-	-	9,439	50,000	133,000	83,000	
Total Expenditures	3,963	7,994	24,118	111,000	179,000	68,000	61.26%
Revenue over(under) expenditures	127,054	45,852	14,256	75,800	(111,950)	(187,750)	-247.69%
Financing sources (uses):							
Operating transfers in							
Operating transfers out	-	(140,000)	(30,000)	-			
Proceeds from bonds							
Financing sources (uses), net over (under) expenditures and other	-	(140,000)	(30,000)	-	(111,950)	(187,750)	-247.69%
Fund balances, beginning	213,986	341,040	246,892	231,148	306,948	75,800	32.79%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, ending	341,040	246,892	231,148	306,948	194,998	(111,950)	-36.47%

Library Funds

These funds account for State of Iowa grants, miscellaneous donations and fund raising efforts by the Bettendorf Public Library.

Financial Summary

Revenues in the Library Funds are projected to be \$71,700. Expenditures are budgeted at \$93,900.

Estimated Ending Fund Balance

The remaining fund balance at the end of FY 25/26 is projected at \$424,161.

LIBRARY FUNDS

FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes							
Other city taxes							
Special assessments							
Licenses and permits							
Intergovernmental							
Charges for services							
Interest	(3,799)	12,082	18,910	10,635	6,700	(3,935)	-37.00%
Fines & forfeitures							
Other	192,556	94,628	61,123	95,574	65,000	(30,574)	-31.99%
Total Revenue	188,757	106,710	80,033	106,209	71,700	(34,509)	-32.49%
Expenditures:							
Public Safety							
Public Works							
Culture & Recreation	92,067	79,013	100,343	104,100	73,900	(30,200)	-29.01%
Community & Economic Development							
General Government							
Debt service							
Capital Projects	33,434	9,421	11,916	20,000	20,000	-	0.00%
Total Expenditures	125,501	88,434	112,259	124,100	93,900	(30,200)	-24.34%
Revenue over(under) expenditures	63,256	18,276	(32,226)	(17,891)	(22,200)	(4,309)	24.08%
Financing sources (uses):							
Operating transfers in							
Operating transfers out							
Proceeds from bonds							
Financing sources (uses), net over (under) expenditures and other	-	-	-	-	-	(4,309)	24.08%
Fund balances, beginning	414,946	478,202	496,478	464,252	446,361	(17,891)	-3.85%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, ending	478,202	496,478	464,252	446,361	424,161	(22,200)	-4.97%

Parks Funds

These funds account for revenues received from park donations and funding of special projects. They include: Park Donations, and the Hendrick’s Gift funds.

The Park Donations fund accounts for various contributions from outside sources that may not be budgeted or earmarked for a specific purpose.

The Hendrick’s Gift Fund is an endowment created by the Hendrick’s estate. Annual contributions are made by the estate. These contributions are restricted to be used for capital improvements for Bettendorf park facilities. The funds and projects are overseen by the Park Board.

Estimated Ending Fund Balance

\$150,000 of existing fund balance was transferred to the CIP fund in FY 23/24 to supplement park improvement projects. The projected remaining fund balance at the end of FY 25/26 is \$117,285.

PARK FUNDS FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes							
Other city taxes							
Special assessments							
Licenses and permits							
Intergovernmental							
Charges for services							
Interest	(1,879)	6,207	9,537	2,580	1,700	(880)	-34.11%
Fines & forfeitures							
Other						-	
Total Revenue	(1,879)	6,207	9,537	2,580	1,700	(880)	-34.11%
Expenditures:							
Public Safety							
Public Works							
Culture & Recreation							
Community & Economic Development							
General Government							
Debt service							
Capital Projects							
Total Expenditures	-	-	-	-	-	-	
Revenue over(under) expenditures	(1,879)	6,207	9,537	2,580	1,700	(880)	-34.11%
Financing sources (uses):							
Operating transfers in							
Operating transfers out			(150,000)	-	-	-	
Proceeds from bonds							
Financing sources (uses), net over (under) expenditures and other	(1,879)	6,207	(140,463)	2,580	1,700	(880)	-34.11%
Fund balances, beginning	249,140	247,261	253,468	113,005	115,585	2,580	2.28%
Residual equity transfer in (out)						-	
Adjustment for restatement						-	
Fund balances, ending	247,261	253,468	113,005	115,585	117,285	1,700	1.47%

Downtown Bettendorf Organization SSMID Fund

Accounts for the proceeds generated by the Downtown Self Supported Municipal Improvement District (SSMID) tax, and spending as approved by the Downtown Bettendorf Organization (DBO). The DBO was created in 2019 by downtown business owners. The business community overwhelmingly supported the creation of an additional tax on their own properties to generate funding for projects specific to downtown. The SSMID tax levies an additional \$2.75 per \$1,000 taxable value and will generate \$232,531 in FY 25/26. Projects and spending is at the discretion of the DBO.

**ECONOMIC DEVELOPMENT FUNDS & SSMID
FY 2021/22 through FY 2025/26**

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes	187,465	219,083	213,096	234,341	232,531	(1,810)	-0.77%
Other city taxes							
Special assessments							
Licenses and permits							
Intergovernmental							
Charges for services							
Interest						-	
Fines & forfeitures							
Other						-	
Total Revenue	187,465	219,083	213,096	234,341	232,531	(1,810)	-0.77%
Expenditures:							
Public Safety							
Public Works							
Culture & Recreation							
Community & Economic Development	154,278	184,232	182,001	210,569	208,200	(2,369)	-1.13%
General Government							
Debt service							
Capital Projects							
Total Expenditures	154,278	184,232	182,001	210,569	208,200	(2,369)	-1.13%
Revenue over(under) expenditures	33,187	34,851	31,095	23,772	24,331	559	2.35%
Financing sources (uses):							
Operating transfers in						-	
Operating transfers out	(17,930)	(52,666)	(29,777)	(23,772)	(24,331)	(559)	2.35%
Other financing sources						-	
Financing sources (uses), net	(17,930)	(52,666)	(29,777)	(23,772)	(24,331)	(559)	2.35%
over (under) expenditures and other	15,257	(17,815)	1,318	-	-	-	
Fund balances, beginning	3,115	18,372	557	1,875	1,875	-	0.00%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, ending	18,372	557	1,875	1,875	1,875	-	0.00%

Employee Benefits Fund

Accounts for the property tax revenues collected to be used for the City’s employee health insurance and pension costs.

Financial Summary

Cities are allowed to levy in a Special Revenue Fund, for contributions under the Federal Insurance Contributions Act (FICA), the Iowa Public Employees Retirement System (IPERS), the Municipal Fire and Police Retirement System of Iowa (MFPRSI) and certain other employee benefits. In FY 25/26 only a portion of the allowable levy will be used. The remainder is consolidated into the General Fund levy in order to maximize the amount available in the General Fund in future years.

Estimated Ending Fund Balance

The projected remaining fund balance at the end of FY 25/26 is projected at \$0.

EMPLOYEE BENEFITS FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/2025	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes	4,229,660	4,273,280	-	874,703	904,230	29,527	3.38%
Other city taxes	115,828	130,086	-	400,177	414,476	14,299	3.57%
Special assessments							
Licenses and permits							
Intergovernmental	81,746	1,092	-	25,995	23,041	(2,954)	-11.36%
Charges for services							
Interest							
Fines & forfeitures							
Other							
Total Revenue	4,427,234	4,404,458	-	1,300,875	1,341,747	40,872	3.14%
Expenditures:							
Public Safety							
Public Works							
Culture & Recreation							
Community & Economic Development							
General Government							
Debt service							
Capital Projects							
Total Expenditures	-	-	-	-	-	-	-
Revenue over(under) expenditures	4,427,234	4,404,458	-	1,300,875	1,341,747	40,872	3.14%
Financing sources (uses):							
Operating transfers in							
Operating transfers out	(4,427,234)	(4,404,458)	(51,969)	(1,300,875)	(1,341,747)	(40,872)	3.14%
Proceeds from bonds							
Financing sources (uses), net over (under) expenditures and other	(4,427,234)	(4,404,458)	(51,969)	(1,300,875)	(1,341,747)	(40,872)	3.14%
Fund balances, beginning	51,969	51,969	51,969	0	0	-	0.00%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, ending	51,969	51,969	0	0	0	-	0.00%





DEBT SERVICE FUND

Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of general obligation bonds. General obligation bonds are the most common type of bonds issued by a city. The taxable valuation of all real property located in the city is pledged to pay them.

There are two types of general obligation bonds: essential corporate purpose and general corporate purpose. Bonds issued for a general corporate purpose require a public election with a 60% majority vote unless they are issued for under \$700,000. Examples of general corporate purpose bonds include those issued for swimming pools, libraries, city halls, fire stations, and police stations. Bonds issued for an essential corporate purpose need only the approval of a resolution by a majority of the city council at an official meeting, following a published notice and hearing. Examples of essential corporate purpose bonds include those issued for street and bridge construction, refinancing of debt, park improvements and flood control.

The Statement of Net Assets from the City's Comprehensive Annual Financial Report accounts for general obligation debt backed by the full faith and credit of the City of Bettendorf. As of July 1, 2024 total general obligation debt in the Governmental Activities amounts to \$135,052,487.

The City currently has 19 general obligation bond issues outstanding as of July 1, 2025. The bonds have interest rates ranging from 1.00% to 5.00% and mature in varying annual amounts, with the final maturities due in the year ending June 30, 2044. A brief description of each of these issues is listed below:

- **JUNE 1, 2012, \$11,340,000 SERIES 2012A GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa1 from Moody's Investors Service.

- **MAY 7, 2013, \$10,685,000 SERIES 2013A GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa1 from Moody's Investors Service.

- **DECEMBER 1, 2015, \$9,585,000 SERIES 2015A GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 1, 2015, \$7,135,000 SERIES 2015B GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to refund the remaining June 1, 2018 through the June 1, 2026 maturities of the City's \$5,095,000 General Obligation Bonds, Series 2007B, dated May 15, 2007. The refunding is being conducted to achieve interest cost savings. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 22, 2016, \$10,345,000 SERIES 2016C GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 22, 2016, \$1,400,000 SERIES 2016D GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance various downtown improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **JUNE 28, 2017, \$3,180,000 SERIES 2017A GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance city infrastructure associated with the BettPlex project as specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **JUNE 28, 2017, \$2,195,000 SERIES 2017B GENERAL OBLIGATION URBAN RENEWAL ANNUAL APPROPRIATION BONDS**

Proceeds of these bonds will be used to finance a City Grant in accordance with the BettPlex development agreement. These bonds were rated Aa3 from Moody's Investors Service.

- **DECEMBER 28, 2017, \$10,350,000 SERIES 2017C GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 28, 2017, \$22,615,000 SERIES 2017D GENERAL OBLIGATION BONDS**

Proceeds of these bonds will be used to advance refund the remaining June 1, 2019 through the June 1, 2028 maturities of the City's General Obligation Bonds Series 2009A, the remaining June 1, 2019 through June 1, 2029 maturities of the City's General Obligation Bonds Series 2010A and the remaining June 1, 2019 through June 1, 2030 maturities of the City's General Obligation Bonds Series 2011A. The refunding is being conducted to achieve interest cost savings. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 4, 2018, \$10,935,000 SERIES 2019A GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan and improvements related to Forest Grove Park Phase III & IV. These bonds were rated Aa2 from Moody's Investors Service.

- **JANUARY 7, 2020, \$10,280,000 SERIES 2020A GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan, improvements related to Palmer Hills Golf Course Improvements and Downtown Improvements. These bonds were rated Aa2 from Moody's Investors Service.

- **SEPTEMBER 23, 2020, \$15,065,000 SERIES 2020B GENERAL OBLIGATION REFUNDING BONDS**

Proceeds of the Bonds will be used to refund in advance of their maturity, the June 1, 2023 through 2033 maturities of the City's General Obligation Bonds, Series 2014A, dated May 1, 2014. The refunding is being conducted to achieve interest cost savings. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 17, 2020, \$8,290,000 SERIES 2020C GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 31, 2022, \$13,810,000 SERIES 2022A GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 31, 2022, \$3,005,000 SERIES 2022B TAXABLE GENERAL OBLIGATION URBAN RENEWAL BONDS**

Proceeds of these notes will be used to economic development grants related to the expansion of sports tourism attractions near the TBK Sports Complex site. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 1, 2023, \$13,280,000 SERIES 2023A GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 1, 2024, \$13,605,000 SERIES 2024A GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated AA+ by S & P Global Service.

- **MARCH 1, 2025, \$15,745,000 SERIES 2025A GENERAL OBLIGATION BONDS**

Proceeds of these notes will be used to finance various public improvement projects specified in the City's Capital Improvement Plan. These bonds were rated AA+ by S & P Global Service.

SUMMARY OF BOND ISSUES:

General Obligation and TIF Revenue Debt outstanding as of July 1, 2025 consists of the following individual issues:

Descriptions	Date Of Issue	Amount Issued	Interest Rates	Outstanding July 1, 2025
Various Public Improvement	June 2012	11,340,000	2.00-3.125%	4,270,000
Various Public Improvements	May 2013	10,685,000	2.00-4.00%	4,590,000
Various Public Improvements	Dec. 2015	9,585,000	2.00-5.00%	5,135,000
Refunding	Dec. 2015	2,545,000	2.00-5.00%	340,000
Refunding	Dec. 2015	4,590,000	2.00-5.00%	685,000
Various Public Improvements	Dec. 2016	10,345,000	3.00-3.375%	5,975,000
Downtown Improvements	Dec. 2016	1,400,000	3.00-3.900%	800,000
City infrastructure/BettPlex project	Jun. 2017	3,180,000	2.00-3.00%	1,995,000
City Grant/BettPlex project	Jun. 2017	2,195,000	1.90-3.85%	1,545,000
TIF Debt/BettPlex project	Jun. 2017	4,900,000	5.00%	3,920,929
Various Public Improvements	Dec. 2017	10,350,000	3.000-3.125%	6,870,000
Refunding	Dec. 2017	5,685,000	4.00-5.00%	2,240,000
Refunding	Dec. 2017	390,000	4.00-5.00%	155,000
Refunding	Dec. 2017	390,000	4.00-5.00%	155,000
Refunding	Dec. 2017	370,000	4.00-5.00%	170,000
Refunding	Dec. 2017	7,320,000	4.00-5.00%	3,355,000
Refunding	Dec. 2017	8,460,000	4.00-5.00%	5,110,000
Various Public Improvements	Dec. 2018	9,105,000	4.00-5.00%	6,875,000
Forest Grove Park Phase II	Dec. 2018	1,830,000	4.00-5.00%	1,300,000
Various Public Improvements	Jan. 2020	10,280,000	2.125-5.00%	8,085,000
SRF Flood Buyout	Mar. 2020	450,000	2.25%	186,000
Refunding	Sep. 2020	15,065,000	1.00-1.50%	11,055,000
Various Public Improvements	Dec. 2020	8,290,000	2.00-5.00%	6,570,000
Various Public Improvements	Mar. 2022	13,810,000	2.00-5.00%	12,390,000
Economic Development	Mar. 2022	3,005,000	3.00-3.20%	2,645,000
Various Public Improvements	Mar. 2023	13,280,000	3.375-5.00%	12,510,000
Various Public Improvements	Mar. 2024	13,605,000	3.50-5.00%	13,540,000
Various Public Improvements	Mar. 2025	15,745,000	4.00-5.00%	15,745,000
Total General Obligation Bonds (incl. refunded bonds)				\$138,211,929

SUMMARY OF PRINCIPAL AND INTEREST MATURITIES:

Annual debt service requirements to service all outstanding indebtedness accounted for in the Governmental Activities as of July 1, 2025 are as follows:

Year ending June 30:	GO Bonds		Revenue Bonds	
	Principal	Interest	Principal	Interest
2026	11,251,000.00	5,102,501.02	224,902.77	249,287.07
2027	10,746,000.00	4,505,693.80	239,639.04	234,550.80
2028	11,561,000.00	4,080,368.80	254,752.39	219,437.45
2029	11,072,000.00	3,645,671.30	272,032.98	202,156.86
2030	10,497,000.00	3,228,083.80	289,857.35	184,332.49
2031-2035	42,092,000.00	11,146,452.78	1,759,851.40	611,097.80
2036-2040	26,147,000.00	4,778,091.25	879,893.50	72,393.63
2041-2044	10,925,000.00	872,897.50	-	
	134,291,000.00	37,359,760.25	4,329,393.46	1,773,256.10

LEGAL DEBT MARGIN:

The State of Iowa limits the amount of general obligation and tax increment financing debt that a City may issue. This limitation amounts to 5% of actual valuation of all property within the city limits. The last audited computation for the legal debt margin for the City of Bettendorf as of June 30, 2024 is computed as follows:

January 1, 2022 Full assessed valuation	4,966,999,282
Debt Limit (5% of full value)	248,349,964
Outstanding Debt Applicable to Limit	135,186,448
Debt Margin	113,163,516
% of Debt Limit Used 6/30/24	54.4%

CURRENT TRENDS AND ISSUES:

Budgeted property tax collections in the Debt Service Fund are \$14,859,631 for FY 2025/26 compared to \$14,296,762 for FY 2024/25. This is an increase of 3.94%. Coupled with existing fund balance, revenues from property taxes, interest earnings, and other city taxes total the amount necessary to support debt service principal and interest payments of \$16,353,501.

The City's overall debt is structured with a rapid payout of principal and decreasing total annual debt service requirements annually through FY 2043/44. The fund balance in this fund is projected to stay relatively stable. The City is currently working with our municipal advisor to identify opportunities and strategize methods for reducing the City's overall debt burden. The results of that study will be presented to City Council prior to their annual goal setting sessions in October.

CITY OF BETTENDORF
STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN FUND BALANCES
DEBT SERVICE FUND
FY 2021/22 through FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Property taxes	13,008,053	13,255,138	13,707,654	14,296,762	14,859,631	562,869	3.94%
Other city taxes	338,423	381,858	318,838	312,735	331,722	18,987	6.07%
Special assessments							
Licenses and permits							
Intergovernmental	253,642	243,144	349,810	293,944	257,967	(35,977)	-12.24%
Charges for services							
Interest	(12,872)	169,690	241,972	106,000	100,000	(6,000)	-5.66%
Fines & forfeitures							
Other	-	-	300,000				
Total revenue	13,587,246	14,049,830	14,918,274	15,009,441	15,549,320	539,879	4.17%
Expenditures:							
Public Safety							
Public Works							
Health & Social Services							
Culture & Recreation							
Community & Economic Development							
General Government							
Debt service:	28,395,577	13,736,566	14,849,671	15,123,397	16,365,770	1,242,373	8.21%
Capital Projects							
Total expenditures	28,395,577	13,736,566	14,849,671	15,123,397	16,365,770	1,242,373	8.21%
Revenue over(under) expenditures	(14,808,331)	313,264	68,603	(113,956)	(816,450)	(702,494)	616.46%
Financing sources (uses):							
Operating transfers in	-	-	-	-	45,451	45,451	
Operating transfers out							
Proceeds from bonds, net							
Other financing sources							
Other financing uses							
Financing sources (uses), net	-	-	-	-	45,451	45,451	
over (under) expenditures and other	(14,808,331)	313,264	68,603	(113,956)	(770,999)	(657,043)	576.58%
Fund balances, beginning	15,543,225	734,894	1,048,158	1,116,761	1,002,805	(113,956)	-10.20%
Residual equity transfer in (out)							
Fund balances, ending	734,894	1,048,158	1,116,761	1,002,805	231,806	(770,999)	-76.88%

Fiscal Year:	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
Taxable property value	3,063,429,058	3,197,794,666	3,311,408,857	3,422,243,483	3,521,475,537
Percentage increase from previous year	3.94%	4.39%	3.55%	3.35%	2.90%
Tax levy	4.85000	4.85000	4.85000	4.85000	4.65000
Debt Service Fund:					
Property taxes levied	14,857,631	15,509,304	16,060,333	16,597,881	16,374,861
Delinquent taxes	2,000	2,000	2,000	2,000	5,000
Commercial Rollback Back Fill	125,692	99,526	66,351	33,072	-
BPTC Back Fill	132,275	125,000	125,000		
Property tax replacements	325,422	325,000	325,000	325,000	325,000
Mobile Home taxes	3,200	3,200	3,200	3,200	3,200
Intergovernmental	3,100	3,100	3,100	3,100	3,964
Interest	100,000	60,000	50,000	50,000	50,000
Transfer in from MFG/FG80 TIF	45,451	225,000	450,000	459,000	468,180
Total revenues	15,594,771	16,352,130	17,084,984	17,473,253	17,230,205
Principal retirement & Interest	(16,353,501)	(16,135,230)	(17,444,054)	(17,259,316)	(16,933,757)
Total expenditures	(16,353,501)	(16,135,230)	(17,444,054)	(17,259,316)	(16,933,757)
Total expenditures & transfers out	(16,353,501)	(16,135,230)	(17,444,054)	(17,259,316)	(16,933,757)
Revenue & other financing sources over(under) expenditures and other financing uses	(758,730)	216,900	(359,070)	213,937	296,448
Beginning fund balance	996,804	238,074	454,974	95,904	309,841
Ending fund balance	238,074	454,974	95,904	309,841	606,290

PROGRAM DESCRIPTION: To provide financial management over the city’s general obligation debt, ensuring that procedures and policies as adopted by the City Council are implemented properly. The debt service covered in this program includes all Tax Increment Financing (TIF) debt issued by the city.

ANALYSIS: S&P Global assigned an “AA+” rating to Bettendorf in 2025. S&P stated “The rating reflects the city’s strong and growing economy, characterized by above-average income and wealth levels, and strong tax base. Very strong financial position and strong performance, with ample reserves. Very strong management and strong institutional framework. Very weak, but manageable debt profile, but minimal pension pressure.”

Deliberate and well reasoned decisions to maintain, improve and expand the City’s infrastructure network have resulted in a debt level that is higher than comparables. The City is currently working with our municipal advisor to identify opportunities and strategized methods to reduce the overall debt burden. The results of that work will be shared with Council prior to their goal setting sessions in the fall. We anticipate a debt reduction strategy will be a part of the FY 26/27 budget. The City plans to issue about \$11.3 million in G.O. Bonds during FY 25/26.

Strategic Plans, Objectives & Indicators						
Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Have a balanced budget with adequate resources for services and reserves	Property tax levy per \$1,000 assessed value for debt service	4.85000	4.85000	4.85000	4.85000
		Current G.O. bond rating	Moody’s, Aa2	S&P, AA+	S&P, AA+	S&P, AA+
		Legal debt margin ratio used	54.89%	54.43%	47.64%	47.42%
		Direct debt as a % of full assessed value	3.16%	3.22%	2.79%	2.69%
		Overlapping & direct debt as a % of full assessed value	4.37%	3.17%	3.77%	3.77%
		GO Debt per capita	\$3,452	\$3,563	\$3,675	\$3,648
		Direct debt per capita	\$3,852	\$4,100	\$4,187	\$4,129
		Debt service as a % of general governmental expenditures	19.35%	18.29%	17.94%	18.34%
		Total outstanding G.O. principal in the Debt Service Fund	\$116,524,698	\$117,951,448	\$118,196,000	\$116,275,000
		Total outstanding principal on TIF Bonds	\$4,329,393	\$4,132,002	\$3,920,929	\$3,696,026

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Estimate	FY 25/26 Budget
Property Taxes	13,255,138	13,707,654	14,296,762	14,859,631
Other City Taxes	385,064	318,838	312,735	331,722
Intergovernmental	239,938	349,810	293,944	257,967
Interest	169,690	241,972	106,000	100,000
Bond Premium	0	300,000	0	0
Transfer in/Other	0	0	0	0
Total Revenue	14,049,829	14,918,273	15,009,441	15,594,771
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Estimate	FY 25/26 Budget
Principal & Interest on bonds	13,736,566	14,849,671	15,123,397	16,365,770
Bond issuance costs	0	0	0	0
Transfer out to Other	0	0	0	0
Total Expenditures	13,736,566	14,849,671	15,123,397	16,365,770





CAPITAL PROJECT FUNDS

The Capital Funds account for resources used for the acquisition and construction of major capital equipment, facilities and infrastructure, except those financed by Proprietary Funds. The funds in this category are as follows:

Capital Projects Reserve – Accounts for the acquisition and construction of major capital facilities.

Vehicle Fund – Accounts for the purchase and replacement of vehicles currently owned by the City.

Technology Fund – Accounts for the replacement of technological systems, equipment, such as copiers, computers and telephone systems currently owned by the City.

CIP/LOT & Interest Fund – Accounts for the 40% of Local Option Sales Tax revenues and interest earnings applicable to capital projects. This revenue source funds most vehicle and technology replacements as well as important capital improvement projects not funded by debt.

George Thuenen Overpass Fund – Accounts for money received from Isle of Capri for the repair and maintenance of the overpass on George Thuenen Drive.

CITY OF BETTENDORF
STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN FUND BALANCES
CAPITAL PROJECTS FUNDS
FY 2021/22 - FY 2025/26

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Revenue:							
Property taxes							
Other city taxes	3,517,579	2,945,334	3,211,785	3,200,000	3,240,000	40,000	1.25%
Special assessments	1,667	1,667	1,667	2,000	2,000	-	0.00%
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	2,141,003	3,960,830	3,089,324	1,285,880	3,075,000	1,789,120	139.14%
Charges for services							
Use of money & property	(30,816)	504,144	814,196	536,500	382,750	(153,750)	-28.66%
Fines & forfeitures							
Miscellaneous	327,583	3,155,996	296,014	411,155	83,000	(328,155)	
Total revenue	5,957,016	10,567,971	7,412,986	5,435,535	6,782,750	1,347,215	41.15%
Expenditures:							
Public Safety							
Public Works							
Health & Social Services							
Culture & Recreation							
Community & Economic Development	-	-	3,000,000	-	-		
General Government							
Debt service	105,797	125,229	320,667	150,000	150,000	-	0.00%
Capital Projects	16,998,546	20,916,776	20,653,744	22,744,648	26,913,214	4,168,566	18.33%
Total expenditures	17,104,343	21,042,005	23,974,411	22,894,648	27,063,214	4,168,566	18.21%
Revenue over(under) expenditures	(11,147,327)	(10,474,034)	(16,561,425)	(17,459,113)	(20,280,464)	(2,821,351)	16.16%
Financing sources(uses):							
Operating transfers in	5,535,000	3,945,000	4,125,000	5,925,261	3,300,000	(2,625,261)	-44.31%
Operating transfers out	(3,336,490)	(3,629,861)	(4,160,000)	(4,948,261)	(3,352,500)	1,595,761	-32.25%
Proceeds from bonds	18,479,601	14,256,067	14,781,781	16,700,000	11,600,000	(5,100,000)	-30.54%
Bond discount							
Other financing sources	105,174	45,750	-	-	-	-	-
Proceeds from sale of capital assets	88,350	59,586	207,981	88,500	75,000	(13,500)	-15.25%
Financing sources(uses), net	20,871,635	14,676,542	14,954,762	17,765,500	11,622,500	(6,143,000)	-34.58%
Revenue and other financing sources over (under) expenditures and other financing uses	9,724,308	4,202,508	(1,606,663)	306,387	(8,657,964)	(8,964,351)	-2925.83%
Fund balances, beginning	9,939,042	19,663,350	23,865,858	22,259,195	22,565,582	306,387	1.38%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, endings	19,663,350	23,865,858	22,259,195	22,565,582	13,907,618	(8,657,964)	-38.37%

FY 2025/26

Revenue	4000 - Capital Projects	4010 - Vehicle Replacement Fund	4020 - Technology Replacement	4070 - CIP/Local Opt Tax & Int	4080 - Geo Thuenen Dr Overpass
40 - Property Taxes	-	-	-	-	-
41 - Other City Taxes	-	-	-	3,240,000	-
42 - Licenses And Permits	-	-	-	-	-
43 - Use Of Money	300,000	25,750	25,000	20,000	12,000
44 - Intergovernmental	3,075,000	-	-	-	-
45 - Charges For Services	-	-	-	-	-
46 - Special Assessments	2,000	-	-	-	-
47 - Miscellaneous Revenues	11,680,000	75,000	3,000	-	-
48 - Transfers In	2,050,000	1,000,000	250,000	-	-
Total Revenue	17,107,000	1,100,750	278,000	3,260,000	12,000
Expenditures					
41 - Public Safety	-	-	-	-	-
42 - Public Works	-	-	-	-	-
44 - Culture & Recreation	-	-	-	-	-
45 - Community & Economic Development	-	-	-	-	-
46 - General Government	-	-	-	-	-
47 - Debt Service	150,000	-	-	-	-
48 - Capital Projects	26,166,914	2,133,588	746,300	-	-
49 - Business Type	-	-	-	-	-
080 Transfers Out	0	-	150,000	3,202,500	-
Total Expenditures	26,316,914	2,133,588	896,300	3,202,500	-
Change in Fund Equity	-9,209,914	-1,032,838	-618,300	+57,500	+12,000

CITY OF BETTENDORF
FIVE YEAR COMMUNITY IMPROVEMENT PLAN
FY 2025/26 – 2029/30

INTRODUCTION

The City of Bettendorf has a significant investment in its streets, public facilities, city buildings, parks and other capital improvements. Preserving and upgrading these investments, along with planning for future infrastructure needs of the community represents an ongoing challenge, given existing revenue streams and the growth in demand for City services. In the past several years, the City Council has demonstrated a firm commitment to, and investment in the City's Community Improvement Plan.

The [Five-year Community Improvement Plan \(CIP\)](#) for the City of Bettendorf, Iowa (the City) anticipates projects to be undertaken during fiscal years 2025/26 through 2029/30. It has been designed in conjunction with the City's current *Pavement Management Plan, Land Use Plan, Comprehensive Plan, Parks & Recreation Master Plan, Bi-State Traffic Study, Thoroughfare Plan, Storm Water Management Plan, Parks Facilities Study and various Urban Renewal Plans*. These plans and studies form the basis for the City's Five-year Plan and play a vital role of identifying costs well in advance of the need for funding.

The purpose of this document is not to present a complete and detailed financial plan for each individual project listed on the CIP project list, but rather to outline the estimated cost, timing and anticipated revenue sources available for each of the projects. As the City prepares to undertake specific projects, the Mayor and City Council, in consultation with City Staff, will consider and implement specific financing options, hold the necessary public hearings and pass formal resolutions for each of the projects listed on the following pages.

This CIP is not a static document which fixes the community improvement projects which the City "must" complete during the next five years. Instead, it should be viewed as a planning document or guide to what the City "believes" it is able to accomplish in the near future, given the constraints placed upon the City by itself or other factors. As time passes, changes outside the control of the City may affect the timing and magnitude of the projects listed in this CIP. Therefore, the CIP will be reviewed annually during the budget process and updated as necessary to reflect the changed circumstances that may occur over time.

DEFINITION OF A CAPITAL IMPROVEMENT

A capital improvement results in a permanent addition to the City's assets resulting from the nonrecurring expenditure of public funds. This is accomplished through: 1) acquisition of property or easement; 2) construction; 3) renovation or replacement of physical asset of the community which extends its useful life or increases its usefulness or capacity, and 4) studies or surveys which are an integral part thereof. Such projects may include the expenditure of funds from sources other than the annual budget which are needed to render municipal services. Included in this definition should be any fixed equipment initially necessary to make a project functional such as furniture and fixtures for a new building or pumping equipment for a lift station

Capital improvements are large-scale endeavors in cost, size, and benefit to the community and typically have a service life in excess of ten years and cost in excess of \$25,000. This definition differs from capital expenditures, which are requested as part of the operating budget. A capital expenditure is a fixed asset, which will benefit current and future budget years, is of a tangible nature, has a value between \$5,000 and \$25,000, and typically has a service life of 10 years or less.

PROCEDURE

The City annually develops a five-year Community Improvement Program (CIP). The CIP:

- Plans development or rehabilitation of public property to protect it from deterioration, extend its useful life and preserve the community's prior investments;

- Anticipates land acquisition for open space, parks, streets, drainage ways and other community facilities;
- Anticipates property acquisition for assets with a useful life in excess of ten years and cost in excess of \$25,000; and
- Plans for public buildings, utilities, streets, park facilities and other physical property of the community.

The preparation and annual updating of the Capital Improvement Program is conducted annually with community involvement. The City undertakes a comprehensive process to insure that the interests of all City departments and agencies are represented. Each year City departments identify potential CIP projects on a Capital Project Budget Request Form, prioritize them for inclusion in the five-year plan, and identify corresponding funding sources.

The Finance department then compiles a complete listing of all the capital project requests submitted by the various City departments. This list is reviewed by City staff and department heads and is revised as needed to remain within the general guidelines set forth by the Mayor and City Council for debt policy. As part of the process financial analyses and projections are compiled to estimate fiscal capacity. An inventory of existing revenues is undertaken according to the type of revenue. Knowledge of past experiences and an awareness of trends in taxation, assessment and public expenditures for the city, and for units of comparable size and fiscal capacity, are also considered for the development and evaluation of the program proposals. Finally, a forecast of possible revenues from existing tax sources is made for the next five years.

This unified effort finally results in a proposed CIP document, which is presented for City Council's consideration. Through public hearings, the general public is encouraged to comment on the proposed CIP projects. Recommendations are reviewed by the City Council, which considers and adopts the annual program as a planning document to guide capital improvement decisions in the City for the following year. The final adopted project list is available on the City's website.

OBJECTIVES OF THE MAYOR AND CITY COUNCIL

It is the policy of the City of Bettendorf to develop, maintain, and revise, when necessary, a continuing Capital Improvements Program. The goal of the program is to provide the infrastructure and physical plant required by the City to respond to needs and demands of the citizens in the manner that makes the best use of the limited monies available and is consistent with the various legal requirements and policies of the City.

The Mayor and City Council have expressed a desire to accomplish these goals through:

- Placing a high priority to invest in the City's capital assets, streets/infrastructure, sewers, public facilities and parks to satisfy the current needs of our citizens and to accommodate the future planned growth of the City;
- Creating a balanced CIP Program covering broad spectrum of projects city-wide;
- Avoiding to burden future generations with infrastructure failure and inadequate public facilities;
- Evaluating the impact of the CIP plan on the operating budget;
- Maintaining/Improving the City's current bond rating while prudently managing the City's overall bonded indebtedness.

To help assist the Mayor and Council in determining the level of CIP projects to fund, they: 1) Evaluate citizen input received through Community Meetings, Citizen Advisory Committees and Surveys; 2) Participate in long range planning through goal setting established by the Mayor & Council, various boards and city staff; 3) Review the current Pavement Management Plan; and 4) Evaluate available revenue sources and the impact on the levy rate. In addition, the Mayor and Council annually review the City's "Debt Management Guidelines", included in the Debt Services Fund section of this document, which discloses the City's current bonded

indebtedness and projected creditworthiness. These guidelines consist of indicators that are calculated and reviewed by the City and its financial advisors as part of adopting its Five-Year Capital Improvements Program.

As part of the CIP process, a Debt Margin/Debt Levy Analysis spreadsheet is prepared detailing how bonding requirements, projected for the next five years will impact future budgets. These spreadsheets and analyses for FY 2025/26 - FY 2029/30 are included under the Debt Service section of this document.

Consideration is also given to State imposed debt limits for general obligation bonds and TIF bonds, per capita income expenditures and the long-term impact of the projects. A projection of probable revenues and maintenance costs for each proposed project to be financed with revenue bonds gives the City a fairly good idea of the amount of fees necessary to finance the project and the length of time for the bond maturity. A review of the associated operating costs for project proposals is also necessary to determine the amount and manner in which projects will be continuously managed and operated. The feasibility of alternative means by which the various proposed projects could be financed is also analyzed. This analysis entails knowing what alternatives are available and determining the best possible means of financing each project among the alternative methods.

REVENUE SOURCES

A distinction must be made between the revenue sources available for a CIP project and the method of financing used to provide some of those revenues. For this CIP, the primary revenue sources are anticipated to be General Obligation Bond Proceeds, Local Option Sales Tax Revenue, and Federal and State Grants. To a lesser extent the CIP relies upon Investment Earnings, Gaming Revenue from the Isle Casino, Unencumbered Fund Balances/Retained Earnings and other miscellaneous revenue sources. Each of these revenue sources is discussed briefly below with a chart of FY 25/26 Revenue Sources by Type displayed on the next page.

General Obligation Bonds

The primary source of funds to pay for the proposed CIP projects in this document will be through the issuance of General Obligation (G.O.) bonds. General Obligation bonds are backed by the full faith and credit and power of the City to levy general property taxes for repayment of the bonds. During FY 24/25, \$15.75 million in G.O. bonds will be issued for the City's Capital Project fund, primarily for infrastructure projects to be constructed during the 2025 construction season. The City anticipates an additional \$11.25 million in G.O. bonds to be issued in FY 25/26 for the 2026 construction season.

While the CIP relies heavily on G.O. bonds to provide funds with which to construct capital projects, there are several other types of bonds available to fund some of the CIP projects in future years. Primary among these other types are revenue bonds. In contrast to the use of the full faith and credit taxing power of the City used to repay G.O. bonds, revenue bonds are repaid from operating revenues generated by a facility for which the bonds are issued, such as the Sewer Utility or Storm Water Utility. Tax Increment Financing (TIF) revenue bonds are a variation of the revenue bond. With the TIF revenue bond, the revenue source for repayment of the bonds is the tax increment attributable to the increase in value of a specific project.

During the next five years the City anticipates to issue \$50 million in G.O. Bonds, \$18 million of Sewer G.O. or Revenue bonds. The G.O. Bonds will be used largely to finance infrastructure projects and the development of several City parks and recreation trails. Sewer bonds are anticipated to be issued largely to finance Bettendorf's share of improvements at the Waste Water Treatment Plant in Davenport and the expansion of the sewer infrastructure to keep up with development in the north east part of the City.

In addition to issuing the above mentioned bonds, the City will be responsible for its proportionate share of funding joint sanitary sewer improvements with the City of Davenport under an Administrative Consent Order

with the Iowa Department of Natural Resources. More than \$30 million in various projects have been identified in the upcoming 5 years of which Bettendorf is currently responsible for roughly \$7 million. Annual increases in user fees will be necessary to fully fund these projects.

Local Option Sales Tax Revenue

The City levies a one-cent local option sales tax, which became effective January 1, 1989 pursuant a referendum. As set forth in the referendum, sixty (60%) percent of the proceeds of the local option sales tax shall be used for property tax relief and forty (40%) percent of the proceeds of the local option sales tax shall be used for capital purchases or capital improvement projects such as, but not limited to, those outlined under the detailed project list included in this section.

For the fiscal year ended June 30, 2025, the one-cent local option sales tax is budgeted to generate approximately \$8.1 million for the City, with \$3.2 million (40%) allocated for capital purchases. City staff estimates that for the period covered by this CIP, the allocation of local option sales tax will be around \$1.2 million annually for capital projects listed in the CIP and the balance for other capital purchases including vehicle purchases and park improvements. These projects could be canceled or deferred in response to reduced revenue.

State and Federal Grants

Although the capital budget is financed primarily through bond proceeds and local option sales tax, the City actively pursues Federal and State Grants to leverage these funds. Federal and State aid is available for several of the projects listed in this CIP. Many grants require matching participation by the City through other revenue sources. For the five-year CIP, staff estimates that Federal & State Grants will generate approximately \$11 million of the total revenue stream.

Gaming Revenue

Gaming revenue received from the local casino has been available to the City since April 1995. For fiscal years FY 2025/26 - FY 2029/30, in an effort to keep user fees as low as possible, the city has allocated the majority of the gaming money it receives annually to supplement the operating budgets of several Enterprise Funds including the Family Museum and Palmer Hills Golf Course. \$825,000 of Gaming revenue is allocated to the five-year CIP.

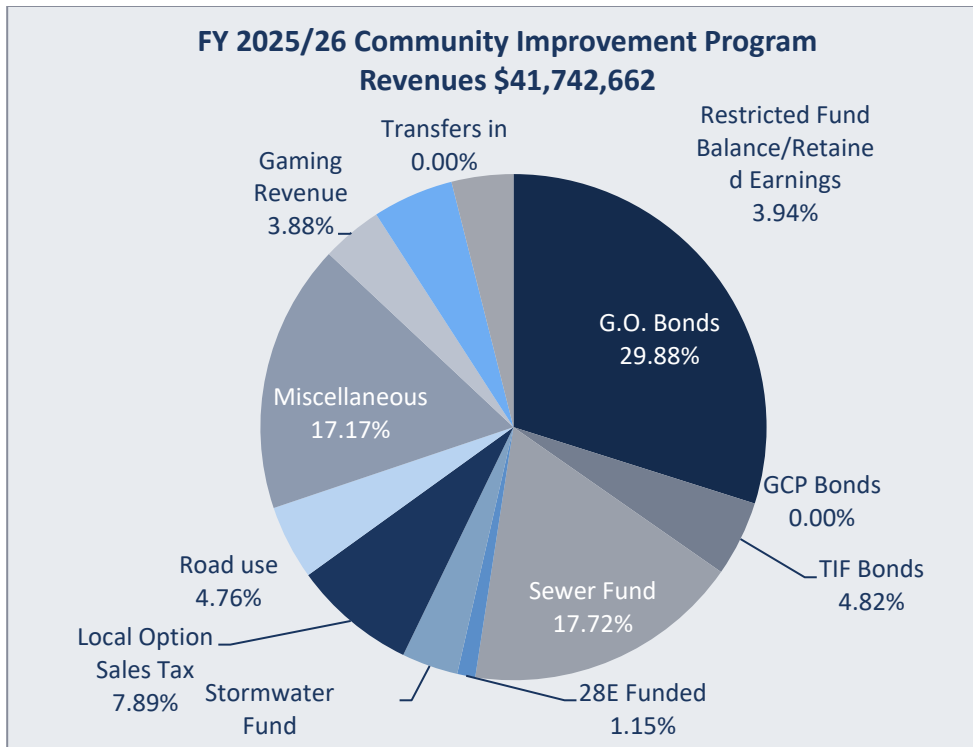
Going forward, the Council has emphasized its desire to work towards appropriating more gaming revenue towards the funding of "one-time" capital projects or the purchase of capital equipment verses "on-going" operating expenses. The City intends to reduce the reliance on gaming revenue to support the general operations of the City in case the gaming revenue stream declines at some future date.

Fund Balance/Retained Earnings

The Fund Balance in the City's Capital Project Fund is used to supplement other revenue sources in order to reduce bonding requirements. For FY 2025/26, approximately \$100,000 in fund balances in the Capital Project Fund will be carried forward from previous years and allocated towards current projects. The funds have been accumulating from unspent local option tax, interest income and unspent bond proceeds from previous years and will be allocated towards various projects listed in the FY 2025/26 CIP Plan.

Miscellaneous Revenue

The CIP also relies on a number of additional financing sources for particular CIP projects. Included among these sources of finance are contributions from other Cities, Economic Development Funds, Future Project Funds, private fund raising, interest income and TIF revenue from projects that were cash flowed from City funds. The use of these sources of revenue is limited to particular CIP projects. These revenue sources are projected to fund \$80,000 of projects in FY 25/26. These revenue sources do not fund a substantial portion of the proposed CIP projects.



CAPITAL EXPENDITURES

The FY 2025/26 Community Improvement Budget is an integral part of the City’s overall financial program. For FY 2025/26, capital project expenditures are projected to account for \$41,742,662 of the City’s total budget and are designated in seven major categories described below:

Municipal Facilities: For FY 2025/26 the allocation of capital funds for Municipal Facilities totals \$1,080,000.

Transportation and Infrastructure Projects: More than \$25.4 million has been allocated to “Transportation and Infrastructure” projects for FY 2025/26. The Middle Road Gateway Bridge and connecting trails is a large portion of this category.

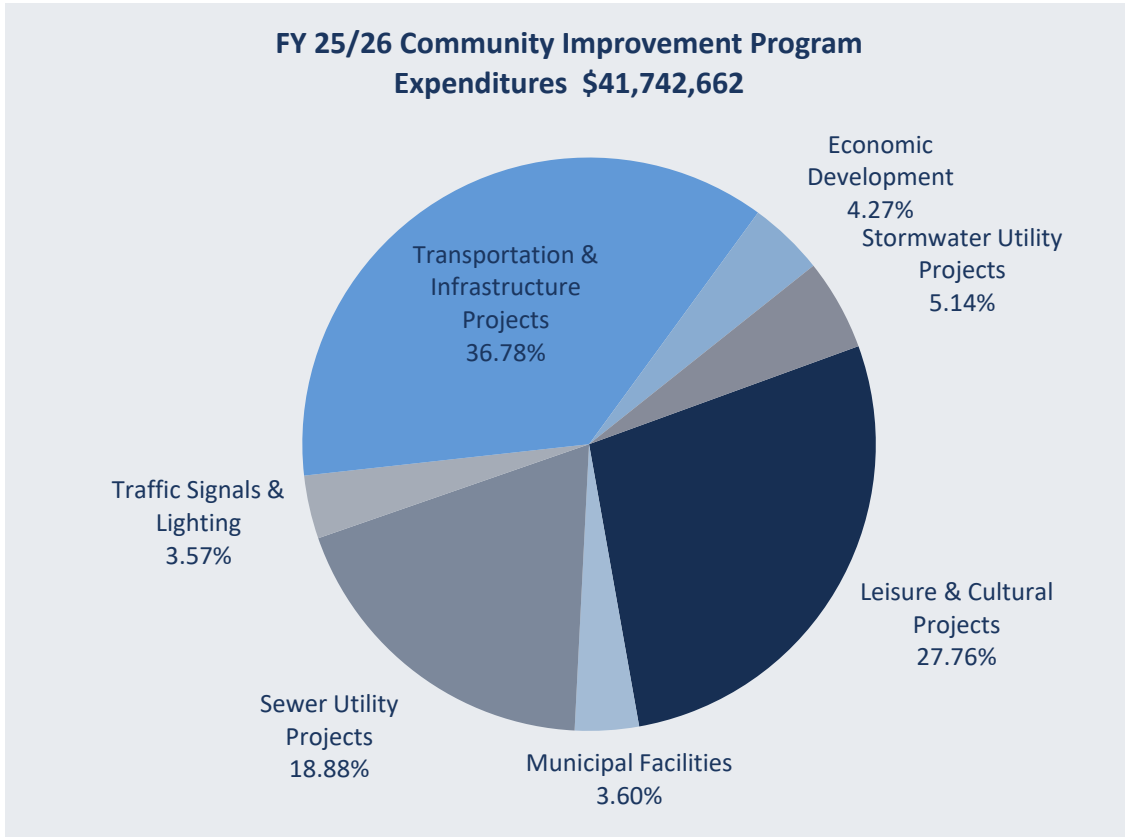
Leisure and Cultural Projects: \$835,000 has been budgeted for “Leisure & Cultural” projects for FY 2025/26. G.O. Bonds and Sales Tax revenue will be spent on park development and improvements such as playgrounds.

Sewer Utility Projects: Approximately \$10.4 million will be allocated for “Sewer Utility Projects” this year. Most of this total is for the construction of the Spencer Creek lift station that will serve the growth in the City’s north east.

Stormwater Utility Projects: The City’s Stormwater Utility Fund anticipates various storm water improvement projects totaling \$2,075,000 during the upcoming year.

Traffic Signals & Lighting: Capital outlay for traffic signals, street lighting, fiber optic cabling, and traffic signal & mast arm upgrades total \$1,030,000 for FY 2025/26. Projects include various replacement and construction of devices throughout the City including enhanced traffic monitoring cameras.

Economic Development Projects: More than \$905,000 of Economic Development Projects are planned throughout the City, the largest of which is the Duck Creek flood mitigation project funded by a hazard mitigation grant.



IMPACT OF CAPITAL PROJECTS ON FUTURE OPERATING BUDGETS:

A major component of preparing a fiscally sound Capital Improvement Program is to determine the amount and manner, in which projects will be managed, maintained and operated on an on-going basis. Each of the projects listed within the proposed Five-Year CIP Program will impact the City's operating budget to varying degrees. The chart below summarizes the impact that the proposed FY 2025/26 CIP will have on future operating budgets:

	Personnel	Operating	Total Impact
Comm. & Econ Development Projects, Road Use Fund, General Fund	30,000	50,000	85,000
PW Street Projects, Road Use Fund	30,000	100,000	130,000
Sidewalks, Road Use Fund		5,000	5,000
Undesignated Alleys, Road Use Fund		7,500	7,500
Traffic Signals & Monitoring, General Fund		100,000	100,000
Park Development, General Fund	50,000	50,000	100,000

A brief narrative summary of the projected impacts on the FY 2025/26 operating budget are outlined below. Please refer to the list of CIP projects at the end of this section as you proceed reading through the next several summary paragraphs.

Economic & Community Development projects:

The acquisition and demolition of homes along the Duck Creek flood plain will add a significant amount of mowing and greenspace maintenance for the Public Works and Parks Maintenance operations. Continued development of public spaces in the downtown will add significant maintenance costs for Public Works and Parks Maintenance.

Public Works projects:

The addition of the Middle Road Gateway Bridge and connecting trails will have the most significant impact on future operating budgets as maintenance of the bridge and trails, including snow removal, will be added to the City's workload.

Traffic Signal projects:

The expansion of the traffic network and improvements to signalization and video monitoring will continue to add operational costs such as software and hardware subscriptions.

Park and Recreation projects:

Continued development of the City's parks requires significant maintenance operations including, weeding, mowing and maintenance of landscaped areas and hardscaped surfaces. Staff will analyze the need for additional staffing or opportunities to contract this work to outside vendors.

Miscellaneous City-wide projects:

Most projects listed in this section are not anticipated to impact the current or future operating budgets of the City greatly. Maintenance dollars for all public facilities are allocated annually in the operating budgets for the general upkeep of buildings and equipment.

FY 2025/26 BOND ISSUES:

\$11.25 million of G.O. bonds will be issued during FY 25/26 to fund essential corporate purpose capital improvement projects listed in the City's Capital Improvement Plan for Transportation. In addition, the City will consider the issuance of \$12.4 million in G.O. debt through the State Revolving Loan Fund for sanitary sewer expansion in newly annexed land east of the current city limits. Additional debt may be needed in Sanitary Sewer fund to finance the costs of projects at the waste water treatment plant shared with Davenport, Riverdale and Panorama Park.

DEBT MARGIN & PROPERTY TAX DEBT LEVY ANALYSIS

Based on the January 2024 assessed valuation of real property in the City of Bettendorf an analysis of the current and projected legal debt margins and property tax debt levies for fiscal years 2025/26 through fiscal year 2029/30 was prepared based upon the proposed Five-Year CIP plan. That analysis is included under Debt Service section of this document. The analysis was conducted using the following assumptions:

- Taxable property values would increase 2.5%-3.9% annually after FY 2025/26;
- The legal debt limit of 5% of gross property value would not change;
- No additional General Obligation debt would be issued by the City outside of the Capital Improvement Plan;
- The Capital Improvement Plan debt would be financed for no more than 20 years using a level payment structure and projecting future interest rates using actual rates effective the Spring of 2025;
- Taxable valuations as a percentage of gross valuations would *average* 50% for the period covered by the CIP, across all property class types;
- The City's debt service levy rate would remain \$4.85 per \$1,000 of assessed valuation though FY 28/29, with the potential to be reduced beginning in FY 29/30.

Based on the results of this analysis, the goal of completing the CIP projects targeted for FY 2025/26 through FY 2029/30 while simultaneously meeting the Council's Debt Management Guidelines can be accomplished.

SUMMARY

The Mayor and Council are committed to addressing the current and future needs of the City while striving to improve the city's current bond rating and prudently managing the City's overall bonded indebtedness. [This Capital Improvement Program](#) was developed in accordance with the City of Bettendorf's adopted financial and management policies, and prioritization of capital needs. The program shows the City's tradition of citizen involvement in capital project planning and represents a continued commitment to sound long range financial planning and direction. This commitment will continue to challenge the management of the City in years to come.

CITY OF BETTENDORF
STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN FUND BALANCES
COMMUNITY IMPROVEMENT PROGRAM
FY 2021/22 - FY 2025/26

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Revenue:							
Property taxes						-	
Other city taxes						-	
Special assessments	1,667	1,667	1,667	2,000	2,000	-	0.00%
Licenses and permits						-	
Intergovernmental	2,141,003	3,960,830	3,089,324	1,285,880	3,075,000	1,789,120	139.14%
Charges for services						-	
Interest	(1,759)	344,033	535,869	390,500	300,000	(90,500)	-23.18%
Fines & forfeitures						-	
Other	323,601	3,029,629	295,724	245,000	80,000	(165,000)	
Total revenue	2,464,512	7,336,159	3,922,584	1,923,380	3,457,000	1,533,620	194.45%
Expenditures:							
Public Safety						-	
Public Works						-	
Health & Social Services						-	
Culture & Recreation						-	
Community & Economic Development			3,000,000			-	
General Government						-	
Debt service:	105,797	98,329	159,492	150,000	150,000	-	0.00%
Capital Projects	15,154,173	18,834,336	19,178,085	19,765,404	26,166,914	6,401,510	32.39%
Total expenditures	15,259,970	18,932,665	22,337,577	19,915,404	26,316,914	6,401,510	32.14%
Revenue over(under) expenditures	(12,795,458)	(11,596,506)	(18,414,993)	(17,992,024)	(22,859,914)	(4,867,890)	27.06%
Financing sources(uses):							
Operating transfers in	1,435,000	2,055,000	1,975,000	4,075,261	2,050,000	(2,025,261)	-49.70%
Operating transfers out	(500,000)	-	(700,000)	(800,000)	-	800,000	
Proceeds from bonds	18,479,601	14,256,067	14,781,781	16,700,000	11,600,000	(5,100,000)	-30.54%
Discounts						-	
Other Financing Sources	105,174	45,750	-			-	
Proceeds from sale of assets				13,500		(13,500)	
Financing sources(uses), net	19,519,775	16,356,817	16,056,781	19,988,761	13,650,000	(6,338,761)	-31.71%
Revenue and other financing sources over (under) expenditures and other financing uses	6,724,317	4,760,311	(2,358,212)	1,996,737	(9,209,914)	(11,206,651)	-561.25%
Fund balances, beginning	6,164,376	12,888,693	17,649,004	15,290,792	17,287,529	1,996,737	13.06%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, endings	12,888,693	17,649,004	15,290,792	17,287,529	8,077,615	(9,209,914)	-53.27%

Vehicle Fund

The City of Bettendorf provides vehicles to various City Departments in order to perform their duties. The vehicle fund provides for the long-term commitment of the Mayor, Council and management to adequately fund for these purchases. It is the City’s goal to maintain the size, quality and reliability of the fleet at a level that will allow our employees to perform their duties efficiently and effectively. Subsequently, it is the intention to plan for the replacement of vehicles to minimize the financial impact of significant purchases in any one budget year for the City of Bettendorf. A Vehicle Advisory Committee has been established to make recommendations to the City Administrator regarding vehicle replacement, change in fleet size, vehicle specifications, vehicle replacement funding levels, and any other concerns regarding city vehicles. The Committee is made up of representatives from most city departments and reviews all requests for new and replacement vehicles and recommends purchases to the City Administration during the budget process. As a part of this process, the committee has developed a recommended life for all types of vehicles as well as a grading review system for replacement based on age, maintenance costs, mileage and usefulness.

Revenue Sources

The major funding sources are transfers in from the General Fund, the Gaming Fund and the CIP/LOT Fund, with a small amount from the sale of vehicles no longer used.

Expenditures

The following pages show the historical expenditures and a five year plan with expected expenditures by department. There is also a listing of vehicles approved for purchase in FY 25/26.

VEHICLE REPLACEMENT FUND FY 2021/22 - FY 2025/26

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Revenue:							
Interest	(5,592)	43,515	57,357	40,000	25,750	(14,250)	-35.63%
Other		101,587		163,155		(163,155)	
Total revenue	(5,592)	145,102	57,357	203,155	25,750	(177,405)	-16672.46%
Expenditures:							
Debt service:		13,051	137,983	-		-	
Capital Projects	1,177,314	1,650,186	840,498	1,794,744	2,133,588	338,844	18.88%
Total expenditures	1,177,314	1,663,237	978,481	1,794,744	2,133,588	338,844	18.88%
Revenue over(under) expenditures	(1,182,906)	(1,518,135)	(921,124)	(1,591,589)	(2,107,838)	(516,249)	32.44%
Financing sources(uses):							
Operating transfers in	2,200,000	890,000	1,900,000	1,600,000	1,000,000	(600,000)	-37.50%
Operating transfers out		(38,000)	(150,000)	-	-	-	
Proceeds from bonds						-	
Discounts						-	
Other financing sources						-	
Proceeds from sale of assets	88,350	59,586	207,981	75,000	75,000	-	
Financing sources(uses), net	2,288,350	911,586	1,957,981	1,675,000	1,075,000	(600,000)	-35.82%
Revenue and other financing sources over (under) expenditures and other financing uses	1,105,444	(606,549)	1,036,857	83,411	(1,032,838)	(1,116,249)	-1338.25%
Fund balances, beginning	442,185	1,547,629	941,080	1,977,937	2,061,348	83,411	4.22%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, endings	1,547,629	941,080	1,977,937	2,061,348	1,028,510	(1,032,838)	-50.10%

Fund Balance Summary FY 2024/25 Thru FY 2029/30 Estimate

	25/26	26/27	27/28	28/29	29/30
	Estimate	Estimate	Estimate	Estimate	Estimate
Vehicle Fund:					
Fund Balance at July 1:	2,061,348	1,028,510	442,001	407,022	459,678
Revenues:					
Transfer In /Gaming Fund	100,000	100,000	100,000	0	0
Transfer In/Sales Tax	900,000	1,000,000	1,900,000	1,000,000	1,000,000
Transfer in/CIP		2,100,000			
Interest	25,750	25,750	25,750	25,750	25,750
Other					
Vehicle sales/misc	75,000	75,000	75,000	75,000	75,000
Total revenue	1,100,750	3,300,750	2,100,750	1,100,750	1,100,750
Expenditures:					
Total Vehicle Fund expenditures	2,133,588	3,887,259	2,135,729	1,048,094	960,420
Revenues over(under) exp	(1,032,838)	(586,509)	(34,979)	52,656	140,330
Fund balance at June 30	1,028,510	442,001	407,022	459,678	600,008
Other funds:					
Garbage/Recycling fund Recycling	1,502,509	235,000	-	-	-
Transit fund Transit	-	-	-	-	-
Drug Seizure Fund Drug	-	-	-	-	-
Sewer fund Sewer	214,807	-	650,000	-	-
Road Use fund Road use	605,725	250,000	340,000	-	315,000
Stormwater Utility storm	210,000	170,000	-	650,000	-
Garage fund Garage	-	-	-	-	-
Museum Museum	0	0	0	0	0
Golf enterprise fund Golf	72,500	225,000	0	80,000	250,000
Total all vehicle purchases	4,739,129	4,767,259	3,125,729	1,778,094	1,525,420

Department/Description	Replaces:		Request	Recommended	Notes
Vehicle Replacement Fund:					
Fire:					
SUV - 5yr lease from Enterprise	#21517	2016 Ford Explorer	21,000	21,000	
Total Fire			21,000	21,000	
Police: All new vehicles will be leased through Enterprise					
Patrol	#22102	2021 Ford Hybrid Explorer	24,940	24,940	All meet criteria for replacement. Budgeted amounts reflect a 3 yr lease through Enterprise.
Patrol	#22202	2022 Ford Hybrid Explorer	24,940	24,940	same as above
Detective	#21620	2016 Jeep Grand Cherokee	21,000	21,000	same as above
Detective	#21724	2017 Ford Explorer	21,000	21,000	same as above
Total Police			91,880	91,880	
Public Works:					
Pickup w/ plow - Engineering	#21514	2016 Ford F-250	70,000	70,000	past its useful life; showing signs of aging, rust, & corrosion. Vehicle will be sold.
Pickup w/ plow - Engineering	#21515	2016 Ford F-250	70,000	70,000	same as above
Pickup w/ plow - Streets	#21415	2015 Ford F-250	70,000	70,000	same as above
SUV (3 Yr Lease)	#21402	2014 Ford Explorer	15,000	15,000	past its useful life; at the cusp of needing major servicing, and is also showing signs of aging, rust, & corrosion. Vehicle will be sold or replace an older pool vehicle.
Total PW, net of Parks Maintenance			225,000	225,000	
Parks Maintenance:					
Mower	21918	19 GM4100-D T4 Groundsmaster	90,000	90,000	
Total Parks Maintenance			90,000	90,000	
Total Public Works			315,000	315,000	
Total Vehicle Replacement Fund			427,880	427,880	
Palmer Hills Golf Course:					
Progressive rough mower	#1101D	2011 Progressive Proflex 120B Pull Behind Mower	32,500	32,500	Trade in 2011 mower (2,500); net cost shown.
L6060 Kubota Tractor	N/A	New Request	40,000	40,000	This additional tractor is requested due to the increased number of rounds of golf. This addition will allow for two L6060s tractors w/ aerifiers and this L6060 tractor to run simultaneously, which will be advantageous when the first two are aerifying (8x/year), this addition can be used for rough mowing, so that Golf doesn't fall behind in that task.
Total Palmer Hills Golf Course			72,500	72,500	
Sewer:					
Mini-excavator	#21004	2010 JD 50D Mini-excavator	79,807	79,807	past its useful life; needs major hydraulic lines replaced & has some rust/corrosion. Vehicle will be sold.
Ford F-550	#21215	2012 Ford F-550 Super Duty	135,000	135,000	past its useful life; dump body is severely rusted & non-functional due to rust jacking, & crane is also non-functional. Vehicle will be sold.
Sewer Fund			214,807	214,807	
Stormwater					
Pickup w/ plow	#21407	2015 Ford F-250	70,000	70,000	past its useful life; showing signs of aging, rust, & corrosion. Vehicle will be sold.
Pickup w/ plow	#21501	2015 Ford F-350	70,000	70,000	same as above
Pickup w/ plow	#21513	2016 Ford F-250	70,000	70,000	same as above
Stormwater Fund			210,000	210,000	
Total Vehicle Requests			925,187	925,187	

Technology Fund

The City of Bettendorf provides technological equipment consisting of computers, software, hardware and network infrastructure, copiers radio systems and telephone systems to various City Departments in order to perform their duties. The technology fund provides for the long-term commitment of the Mayor, Council and management to adequately fund new and replacement technological equipment. The intention of the fund is to plan for new and/or future replacement of all technological equipment to minimize the financial impact of significant purchases in any one budget year. The information services division reviews all requests for new and replacement technological equipment and recommends purchases to City Administration during the budget process. As a part of this process, the information services division has developed a recommended life for all types of technological equipment based on years, maintenance cost and usefulness.

Revenue Sources

The major funding sources are transfers in from the General Fund, the Gaming Fund and the CIP/LOT Fund.

Expenditures

The following pages show the historical expenditures and a five year plan with expected expenditures by department and type equipment. There is also a listing of equipment approved for purchase in FY 25/26.

**TECHNOLOGY FUND
FY 2021/22 - FY 2025/26**

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Revenue:							
Interest	(2,492)	54,127	99,582	40,000	25,000	(15,000)	-37.50%
Other	3,982	24,780	290	3,000	3,000	-	
Total revenue	1,490	78,907	99,872	43,000	28,000	(15,000)	-153.11%
Expenditures:							
Debt service:		13,849	23,192			-	
Capital Projects	667,059	432,254	576,928	1,184,500	746,300	(438,200)	-36.99%
Total expenditures	667,059	446,103	600,120	1,184,500	746,300	(438,200)	-36.99%
Revenue over(under) expenditures	(665,569)	(367,196)	(500,248)	(1,141,500)	(718,300)	423,200	-37.07%
Financing sources(uses):							
Operating transfers in	1,900,000	1,000,000	250,000	250,000	250,000	-	0.00%
Operating transfers out	(42,300)	(132,861)	(250,000)	(150,000)	(150,000)	-	0.00%
Other financing sources						-	
Proceeds from sale of assets						-	
Financing sources(uses), net	1,857,700	867,139	-	100,000	100,000	-	0.00%
Revenue and other financing sources over (under) expenditures and other financing uses	1,192,131	499,943	(500,248)	(1,041,500)	(618,300)	423,200	-40.63%
Fund balances, beginning	609,543	1,801,674	2,301,617	1,801,369	759,869	(1,041,500)	-57.82%
Fund balances, endings	1,801,674	2,301,617	1,801,369	759,869	141,569	(618,300)	-81.37%

Five Year Fund Balance Analysis

	FY 25/26	FY 26/27	FY 27/28	FY 28/29	FY 29/30
	Estimate	Estimate	Estimate	Estimate	Estimate
Fund Balance at July 1	759,869	141,569	142,789	143,831	146,831
Revenues:					
Transfers In /General Fund/Gaming/Etc.	-	-	-	-	-
Transfer in/CIP(Sales tax)	250,000	355,000	180,000	400,000	400,000
Miscellaneous	3,000	3,000	3,000	3,000	3,000
Interest	25,000	25,000	25,000	25,000	25,000
Total revenue	278,000	383,000	208,000	428,000	428,000
IT New/Growth/Cybersecurity/Etc.	165,800	49,280	51,458	50,000	50,000
IT Life-Cycle Replacements	415,500	162,500	120,500	150,000	150,000
Departments New/Growth/Cybersecurity/Etc.	165,000	20,000	20,000	75,000	75,000
Carry Over from Prior Year					
Transfer to IT	150,000	150,000	15,000	150,000	150,000
Total Expenditures & Transfers Out	896,300	381,780	206,958	425,000	425,000
Revenues over(under) expenditures	(618,300)	1,220	1,042	3,000	3,000
Fund balance at June 30	141,569	142,789	143,831	146,831	149,831

FY 25 / 26			24/25	25/26	26/27	27/28
Department	Strategic Initiative	Total	Total	Total	Total	Total
Technology Fund (402-0243-480.70-74 --> 4020-0243-57074)		\$ 273,500	\$ 628,300	\$ 231,780	\$ 191,958	
Technology Fund - IT - New/Growth/Cybersecurity/Etc.		\$ 79,000	\$ 139,800	\$ 49,280	\$ 51,458	
OT / Traffic / Public Safety Network Rearchitecture & Upgrade						
Traffic & Public Safety Network Rearchitecture & Upgrade	Public Works	\$ 50,000	\$ 50,000			
Traffic & Public Safety Distribution/Aggregation Fiber Switches	Public Works					
IT / Business Network Rearchitecture & EoL Upgrade						
Library Hardware	All		\$ 20,000	\$ -	\$ -	
Intrusion Detection System / Network Detection & Response (IDS/NDR)						
	Finance/IT	\$ 18,000	\$ 19,800	\$ 21,780	\$ 23,958	
Microsoft 365 Backup (Baracuda/Veame/Veritas)						
Follow-Me-Printing (Papercut)	All	\$ 10,000	\$ 25,000	\$ 25,000	\$ 25,000	
Redunancy for NetMotion	All	\$ 1,000	\$ 25,000	\$ 2,500	\$ 2,500	
Technology Fund - IT - Life-Cycle Replacements		\$ 194,500	\$ 323,500	\$ 162,500	\$ 120,500	
Desktops - General						
Laptops - Office Worker (~50 total)	All	\$ 18,000	\$ 60,000	\$ 60,000	\$ 60,000	
Laptops - Fire Trucks (9 total)	Fire	\$ 40,000	\$ 20,000	\$ 20,000	\$ 20,000	
Laptops - Police Squad Car (~26 total) FY 25/26	Police	\$ -	\$ 156,000	\$ -	\$ 18,000	
Laptops - Touchscreen for Building Inspections [NEW EER]	Public Works	\$ 10,000				
Windows Servers						
EoL SQLAdmin3 and DR	Finance/IT	\$ 10,000	\$ -	\$ -	\$ -	
New VMHost Server for DR	Finance/IT	\$ 10,000				
Camera DVR System for Traffic & Police (Salient)	Multiple	\$ 12,000	\$ -	\$ -	\$ -	
Spare Server for DR	All	\$ 10,000				
Cisco IP Phones [As Need or Become EoL]						
Network Infrastructure / Cisco Network Gear Growth	Multiple	\$ 12,500	\$ 12,500	\$ 12,500	\$ 12,500	
Printers/Copiers/MFPs (ABS)						
Plotter Replacement	Multiple	\$ 15,000	\$ 15,000	\$ 10,000	\$ 10,000	
Technology Fund - Departments - New/Growth/EoL		\$ -	\$ 165,000	\$ 20,000	\$ 20,000	
Building Inspector Scheduling Solution						
Video Analytics Hardware/Software for BPD from Traffic Cams [FY25/26]	Community Development		\$ 5,000			
	Police		\$ 160,000	\$ 20,000	\$ 20,000	

CIP/LOT & Interest Fund

The City of Bettendorf allocates 40% of local option sales tax revenue and interest earnings to fund capital projects and equipment needs throughout the City. This fund was established to account for those revenues and transfers to other funds for capital projects as needed.

CIP / LOT & INTEREST FY 2021/22 - FY 2025/26

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Revenue:							
Property taxes							
Other city taxes	3,517,579	2,945,334	3,211,785	3,200,000	3,240,000	40,000	1.25%
Special assessments						-	
Licenses and permits						-	
Intergovernmental						-	
Charges for services						-	
Interest	(15,744)	45,195	89,847	50,000	20,000	(30,000)	-60.00%
Fines & forfeitures						-	
Other						-	
Total revenue	3,501,835	2,990,529	3,301,632	3,250,000	3,260,000	10,000	0.40%
Expenditures:							
Public Safety						-	
Public Works						-	
Health & Social Services						-	
Culture & Recreation						-	
Community & Economic Development						-	
General Government						-	
Debt service:						-	
Capital Projects						-	
Total expenditures	-	-	-	-	-	-	0.00%
Revenue over(under) expenditures	3,501,835	2,990,529	3,301,632	3,250,000	3,260,000	10,000	0.31%
Financing sources(uses):							
Operating transfers in						-	
Operating transfers out	(2,794,190)	(3,459,000)	(3,060,000)	(3,998,261)	(3,202,500)	795,761	-19.90%
Proceeds from bonds						-	
Discounts						-	
Other financing sources						-	
Proceeds from sale of assets						-	
Financing sources(uses), net	(2,794,190)	(3,459,000)	(3,060,000)	(3,998,261)	(3,202,500)	795,761	-19.90%
Revenue and other financing sources over (under) expenditures and other financing uses	707,645	(468,471)	241,632	(748,261)	57,500	805,761	-107.68%
Fund balances, beginning	1,877,022	2,584,667	2,116,196	2,357,828	1,609,567	(748,261)	-31.74%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, endings	2,584,667	2,116,196	2,357,828	1,609,567	1,667,067	57,500	3.57%

	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
	Projected	Projected	Projected	Projected	Projected
Fund Balance July 1	1,609,566	1,667,066	1,931,866	1,997,762	2,921,076
Revenues:					
Sales Tax Receipts, growth from previous year	1.25%	2.00%	2.00%	2.00%	2.00%
Sales Tax Receipts (40%)	3,240,000	3,304,800	3,370,896	3,438,314	3,507,080
Interest	20,000	25,000	25,000	25,000	25,000
Total Revenue	3,260,000	3,329,800	3,395,896	3,463,314	3,532,080
Transfers for capital purchases:					
Transfer to General Fund	-	-	-	-	-
Transfer to Debt Service	-	-	-	-	-
Transfer to Vehicle	900,000	1,000,000	1,900,000	1,000,000	1,000,000
Transfer to Technology to supplement equipment purchases	250,000	355,000	180,000	400,000	400,000
Transfer to Road Use for Capital Equipment					
Transfer to Family Museum (CIP projects)	-	-	-	-	-
Transfer to Palmer Hills/capital equip	72,500	195,000	-	75,000	200,000
Transfer to Palmer Hills/projects	110,000	30,000	215,000	30,000	30,000
Transfer to Downtown Improvement Fund	95,000	95,000	95,000	95,000	95,000
Sub-total transfers to all other funds	1,427,500	1,675,000	2,390,000	1,600,000	1,725,000
Total transfer to CIP for Projects	1,775,000	1,390,000	940,000	940,000	940,000
Total ALL Expenditures	3,202,500	3,065,000	3,330,000	2,540,000	2,665,000
Fund Balance June 30	1,667,066	1,931,866	1,997,762	2,921,076	3,788,156

George Thuenen Overpass Fund

The City of Bettendorf receives payments from the Isle Hotel & Casino for the repair and maintenance of the George Thuenen Overpass. This fund accounts for revenue and expenditures related to the maintenance of the overpass.

**GEORGE THUENEN OVERPASS
FY 2021/22 - FY 2025/26**

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Revenue:							
Property taxes						-	
Other city taxes						-	
Special assessments						-	
Licenses and permits						-	
Intergovernmental						-	
Charges for services						-	
Interest	(5,229)	17,274	31,541	16,000	12,000	(4,000)	0.00%
Fines & forfeitures						-	
Other						-	
Total revenue	(5,229)	17,274	31,541	16,000	12,000	(4,000)	-432.89%
Expenditures:							
Public Safety						-	
Public Works						-	
Health & Social Services						-	
Culture & Recreation						-	
Community & Economic Development						-	
General Government						-	
Debt service:						-	
Capital Projects			58,233			-	
Total expenditures	-	-	58,233	-	-	-	0.00%
Revenue over(under) expenditures	(5,229)	17,274	(26,692)	16,000	12,000	(4,000)	0.00%
Financing sources(uses):							
Operating transfers in						-	
Operating transfers out						-	
Proceeds from bonds						-	
Discounts						-	
Other financing sources						-	
Proceeds from sale of assets						-	
Financing sources(uses), net	-					-	
Revenue and other financing sources over (under) expenditures and other financing uses	(5,229)	17,274	(26,692)	16,000	12,000	(4,000)	0.00%
Fund balances, beginning	693,430	688,201	705,475	678,783	694,783	16,000	2.36%
Residual equity transfer in (out)							
Adjustment for restatement							
Fund balances, endings	688,201	705,475	678,783	694,783	706,783	12,000	1.73%



BUSINESS TYPE FUNDS

Enterprise Funds

The Enterprise Funds are utilized to account for operations and activities that are financed and operated in a manner similar to a private business, and where the costs of providing the service are expected to be financed through user charges.

Bettendorf has ten enterprise funds. They are:

Sewer Enterprise Fund

This fund accounts for the construction, operation and maintenance of the City's sanitary sewer system.

Solid Waste / Recycling

This fund accounts for the operation and maintenance of the City's solid waste collection system.

Family Museum of Arts and Sciences

This fund accounts for the operations and maintenance of the Bettendorf Family Museum.

Palmer Hills Golf Course

This fund accounts for the operations and maintenance of the City's municipal golf course.

Splash Landing

This fund accounts for the capital maintenance of the City owned aquatic center operated by the YMCA.

Storm Water Utility

This fund is used to account for the operations and maintenance of the City's storm water system.

Public Transit

This fund accounts for the operations and maintenance of the City's mass transit system.

QC Waterfront Convention Center

This fund accounts for the construction, operations and maintenance of the City owned Event Center, operated by the Isle Casino.

Internal Service Funds

The Internal Service funds account for the financing of goods or services provided by one department to other City departments on a cost reimbursement basis.

Employee Health Insurance Fund

The Employee Health Insurance Fund accounts for the health insurance premiums and claims for all City employees.

Risk Management Fund

The Risk Management Fund accounts for the property, casualty and workers compensation insurance for the City. An independent claims administrator performs all claim handling procedures.

Municipal Garage Fund

The Municipal Garage Fund accounts for the maintenance cost related to the vehicles and equipment of the City.

Information Services / GIS

This fund was established to account for services provide by the Information Services department to the rest of the City

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED
EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26
ENTERPRISE FUNDS

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Re-Estimate	Budget	Amount	Percent
Operating revenue:							
Intergovernmental	-	-	697,011	-	-		
Special assessments	-	-	-	-	-		
Permits and licenses	119,068	139,552	38,783	207,500	207,500	-	0.00%
Charges for services	15,961,238	16,510,063	16,775,904	17,604,753	18,239,104	634,351	3.60%
Other	571,484	458,154	74,078	73,600	73,600	-	0.00%
Total operating revenue	16,651,790	17,107,769	17,585,776	17,885,853	18,520,204	634,351	3.55%
Operating expenses:							
Salaries and benefits	6,568,038	6,180,572	6,607,694	7,792,144	8,203,498	411,354	5.28%
Supplies and services	6,796,104	7,637,571	7,619,092	7,653,323	7,838,641	185,318	2.42%
Depreciation	4,254,416	4,107,011	4,043,411	4,185,083	4,185,083	-	0.00%
Total operating expenses	17,618,558	17,925,154	18,270,197	19,630,550	20,227,222	596,672	3.04%
Operating income(loss)	(966,768)	(817,385)	(684,421)	(1,744,697)	(1,707,018)	37,679	-2.16%
Nonoperating income(expenses):							
Intergovernmental	1,041,075	969,063	1,538,448	1,208,402	1,134,097	(74,305)	-6.15%
Interest income	(65,712)	399,629	763,411	341,765	265,765	(76,000)	-22.24%
Interest expense	(751,168)	(785,237)	(448,457)	(792,175)	(902,193)	(110,018)	13.89%
(Loss) on disposal of assets	10,421	(1,562,198)	(239)	-	2,500	2,500	
Amortization	86,315	(5,170)	-	(10,000)	(10,000)	-	0.00%
Other financing sources	1,839,588	3,384,988	8,235,248	2,353,600	1,703,600	(650,000)	-27.62%
Net Income(loss)	1,193,751	1,583,690	9,403,990	1,356,895	486,751	(870,144)	-64.13%
Transfers in	3,084,763	3,784,678	8,229,437	1,970,331	2,036,027	65,696	3.33%
Transfers out	-	(1,430,840)	-	(150,000)	(150,000)	-	0.00%
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital							
Net income	4,278,514	3,937,528	17,633,427	3,177,226	2,372,778	(804,448)	-25.32%
Retained earnings, beginning	64,906,247	69,184,761	73,122,289	90,755,716	93,932,942	3,177,226	3.50%
Adjustments to retained earnings							
Retained earnings, ending	69,184,761	73,122,289	90,755,716	93,932,942	96,305,720	2,372,778	2.53%

	Adopted Budget	Adopted Budget	Adopted Budget	Adopted Budget
Revenue	5200 - Sewer Utility	5500 - Solid Waste/Recycling Ent	5550 - Family Museum	5600 - Palmer Hills Golf Course
40 - Property Taxes	-	-	-	-
41 - Other City Taxes	-	-	-	-
42 - Licenses And Permits	177,500	-	-	-
43 - Use Of Money	50,000	112,200	8,000	11,000
44 - Intergovernmental	-	-	-	-
45 - Charges For Services	6,431,499	3,608,274	1,386,200	1,444,500
46 - Special Assessments	-	-	-	-
47 - Miscellaneous Revenues	1,003,500	-	100	60,500
48 - Transfers In	-	-	1,334,969	232,500
Total Revenue	7,662,499	3,720,474	2,729,269	1,748,500
Expenditures				
41 - Public Safety	-	-	-	-
42 - Public Works	-	-	-	-
44 - Culture & Recreation	-	-	-	-
45 - Community & Economic Development	-	-	-	-
46 - General Government	-	-	-	-
47 - Debt Service	-	-	-	-
48 - Capital Projects	-	-	-	-
49 - Business Type	5,971,588	3,394,999	3,148,358	2,079,018
080 Transfers Out	50,000	50,000	-	-
Total Expenditures	6,021,588	3,444,999	3,148,358	2,079,018
Change in Fund Equity	+1,640,911	+275,475	-419,089	-330,518

	Adopted Budget	Adopted Budget	Adopted Budget	Adopted Budget
Revenue	5750 - Aquatic Center Fund	5800 - Storm Water Utility	5850 - Transit	5900 - QC Waterfront Convention
40 - Property Taxes	-	-	-	-
41 - Other City Taxes	-	-	-	-
42 - Licenses And Permits	-	30,000	-	-
43 - Use Of Money	-	55,000	7,065	302,500
44 - Intergovernmental	-	-	1,134,097	-
45 - Charges For Services	-	2,955,556	61,075	1,650,000
46 - Special Assessments	-	-	-	-
47 - Miscellaneous Revenues	-	500,000	42,600	622,000
48 - Transfers In	50,120	-	418,438	-
Total Revenue	50,120	3,540,556	1,663,275	2,574,500
Expenditures				
41 - Public Safety	-	0	-	-
42 - Public Works	-	-	-	-
44 - Culture & Recreation	-	-	-	-
45 - Community & Economic Development	-	-	-	-
46 - General Government	-	-	-	0
47 - Debt Service	-	-	-	-
48 - Capital Projects	-	-	-	-
49 - Business Type	50,120	2,183,143	1,892,424	2,388,717
080 Transfers Out	-	50,000	-	-
Total Expenditures	50,120	2,233,143	1,892,424	2,388,717
Change in Fund Equity	+0	+1,307,413	-229,149	+185,783

Sewer Enterprise Fund

This fund accounts for the operation and maintenance of the City's Sewer Utility including the revenue from usage fees, all operating costs (including depreciation), all capital projects and equipment and all bond issues. Increases to user fees are periodically considered to provide a revenue stream sufficient to cover debt retirement, anticipated capital expenditures and to maintain an adequate coverage ratio. The last rate change was effective April 2025 when the sewer usage rate was increased 5.43% from \$4.05 to \$4.27 per 100 cubic yards. A 5.39% increase to \$4.50 is planned for April 1, 2026. A sewer rate study is underway this summer to plan rates necessary to cover large sewer improvement and expansion projects on the horizon.

Financial Summary

The Sanitary Sewer Utility Fund has budgeted for \$6,612,499 in revenues and expenditures of \$5,420,374 for FY 25/26. Retained earnings are expected to be \$33,129,931 by fiscal year end mostly in the form of capital assets.

Debt Service

As of July 1, 2025 the City has \$3,640,000 of general obligation bonds and \$14,655,000 in revenue bonds, including a \$9.5 million State Revolving Fund loan, in the Sewer Enterprise Fund. The general obligation bonds are backed by the full faith and credit of the City of Bettendorf but paid through sewer utility revenue. Revenue bonds are supported and paid by user fees generated by the sewer utility.

The City currently has four general obligation bond issues and four revenue capital loan notes outstanding as of July 1, 2025. The bonds have interest rates ranging from 2.00% to 5.00% and mature in varying annual amounts ranging from \$60,000 to \$200,000 per issue, with the final maturities due in the year ending June 30, 2041. A brief description of these issues are listed below:

- **MAY 1, 2013, \$1,500,000 SERIES 2013A SEWER GENERAL OBLIGATION BONDS**

Proceeds from these bonds will be used to finance various sewer improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa1 from Moody's Investors Service.

- **DECEMBER 30, 2015, \$1,220,000 SERIES 2015B SEWER GENERAL OBLIGATION REFUNDING BONDS**

Proceeds from these bonds will be used to refund the June 1, 2019 through June 1, 2026 maturities of the City's General Obligation Bonds, Series 2008A, dated June 1, 2008. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 1, 2016, \$2,030,000 SERIES 2016B SEWER REVENUE CAPITAL LOAN NOTE**

Proceeds from these notes will be used to finance various sewer improvement projects specified in the City's Capital Improvement Plan.

- **DECEMBER 1, 2017, \$4,045,000 SERIES 2017 SEWER REVENUE CAPITAL LOAN NOTE**

Proceeds from these notes will be used to finance various sewer improvement projects specified in the City's Capital Improvement Plan.

- **DECEMBER 1, 2017, \$1,150,000 SERIES 2017D SEWER GENERAL OBLIGATION REFUNDING BONDS**

Proceeds from these bonds will be used to refund the June 1, 2021 through June 1, 2030 maturities of the City's General Obligation Bonds, Series 2011A, dated June 1, 2011. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 1, 2020, \$2,030,000 SERIES 2020 SEWER REVENUE CAPITAL LOAN NOTE**

Proceeds from these notes will be used to finance various sewer improvement projects specified in the City's Capital Improvement Plan.

- MARCH 1, 2022, \$2,425,000 SERIES 2022A SEWER GENERAL OBLIGATION BONDS**

Proceeds from these bonds will be used to finance various sewer improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- December 1, 2024, \$9,500,000 SERIES 2024 SEWER REVENUE CAPITAL LOAN NOTES (SRF)**

Proceeds from these bonds will be used to finance the construction of the Spencer Creek lift station and expansion of the sewer system north of I-80.

SUMMARY OF BOND ISSUES:

General Obligation and Revenue bonds outstanding as of July 1, 2025 consist of the following individual issues:

	Date Of Issue	Amount Issued	Interest Rates	Outstanding July 1, 2025
Sewer Improvements	May 2013	1,500,000	2.00-4.00%	645,000
Sewer Refunding	Dec. 2015	1,220,000	0.90-2.50%	180,000
Sewer Revenue Note	March 2016	2,030,000	3.60%	1,035,000
Sewer Revenue Note	Dec. 2017	4,045,000	3.70%	2,620,000
Sewer Refunding	Dec. 2017	1,150,000	2.50-4.00%	640,000
Sewer Revenue Note	March 2020	2,030,000	3.85%	1,500,000
Sewer GO Bonds	March 2022	2,425,000	2.00-5.00%	2,175,000
Sewer Revenue Note (SRF)	Dec. 2024	9,500,000	2.43%	9,500,000
TOTAL				\$18,295,000

SUMMARY OF PRINCIPAL AND INTEREST MATURITIES:

Annual debt service requirements to service all outstanding indebtedness accounted for as of July 1, 2025 are as follows:

Year ending June 30:	General Obligation Bonds		Revenue Notes	
	Principal	Interest	Principal	Interest
2026	475,000.00	137,950.00	765,000.00	371,234.68
2027	305,000.00	115,900.00	794,000.00	423,865.01
2028	325,000.00	102,350.00	820,000.00	396,362.30
2029	335,000.00	89,200.00	840,000.00	369,924.30
2030	350,000.00	75,600.00	871,000.00	342,848.30
2031-2035	875,000.00	228,125.00	4,488,000.00	1,279,019.20
2036-2040	800,000.00	98,850.00	3,211,000.00	632,543.50
2041-2045	175,000.00	5,250.00	2,866,000.00	234,500.00
Total	3,640,000.00	853,225.00	14,655,000.00	4,050,297.29

CURRENT TRENDS AND ISSUES:

Budgeted revenues from user fees are \$6,431,499 for FY 25/26 compared to \$6,040,463 for FY 24/25. The City is facing the need for about \$30 million of improvements to current sewer infrastructure and another \$15 million in expansion of the system. These costs are in addition to our share of improvements at the Waste Water Treatment Plant totaling about \$7 million. Bettendorf is a roughly 20% owner of the plant.

The following pages show:

- Statement of Revenue, Expenditures and Changes in Fund Balances, FY 21/22 through FY 25/26
- Cash Flow, FY 24/25 through FY 29/30
- Strategy Linked Performance Indicators

CITY OF BETTENDORF
 STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED
 EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26
 SEWER UTILITY FUND

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Special assessments							
Permits and licenses	85,043	111,003		177,500	177,500	-	0.00%
Charges for services	4,928,464	5,245,674	5,503,370	6,040,463	6,431,499	391,036	6.47%
Other	6,646	10,341	16,266	3,500	3,500	-	0.00%
Total operating revenue	5,020,153	5,367,018	5,519,636	6,221,463	6,612,499	391,036	6.29%
Operating expenses:							
Salaries and benefits	801,590	846,623	1,007,924	1,130,514	1,264,320	133,806	11.84%
Supplies and services	1,801,075	1,982,648	2,113,295	2,425,454	2,606,054	180,600	7.45%
Depreciation & Amortization	1,278,332	1,320,784	1,536,221	1,550,000	1,550,000	-	0.00%
Total operating expenses	3,880,997	4,150,055	4,657,440	5,105,968	5,420,374	314,406	6.16%
Operating income(loss)	1,139,156	1,216,963	862,196	1,115,495	1,192,125	76,630	6.87%
Nonoperating income(expenses):							
Interest income	(27,264)	197,891	314,331	100,000	50,000	(50,000)	-50.00%
Interest expense	(446,871)	(508,524)	(273,328)	(462,244)	(572,262)	(110,018)	23.80%
(Loss) on disposal of assets		221					
Amortization	48,857	(5,170)		(10,000)	(10,000)	-	0.00%
Capital grants & contributions	1,095,919	1,234,194	1,594,562	1,000,000	1,000,000	-	0.00%
Net Income(loss)	1,809,797	2,135,575	2,497,761	1,743,251	1,659,863	(83,388)	-4.78%
Transfers in							
Transfers out		-		(50,000)	(50,000)		
Net income	1,809,797	2,135,575	2,497,761	1,693,251	1,609,863	(83,388)	-4.92%
Retained earnings, beginning	23,383,683	25,193,480	27,329,056	29,826,817	31,520,068	1,693,251	5.68%
Adjustments to retained earnings						-	
Retained earnings, ending	25,193,480	27,329,056	29,826,817	31,520,068	33,129,931	1,609,863	5.11%

Combining Statement of Cash Flows	FY 2024/25	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
	Projected	Projected	Projected	Projected	Projected	Projected
Cash Flows from operating activities:						
Receipts from customers and users	5,938,247	6,323,935	6,731,665	7,161,997	7,617,729	8,110,160
Receipts from other operating revenue	181,000	181,000	181,000	181,000	181,000	181,000
Payments to suppliers	(2,425,454)	(2,621,054)	(2,712,791)	(2,807,739)	(2,906,009)	(3,007,720)
Payments to employees	(1,084,514)	(1,172,422)	(1,213,457)	(1,255,928)	(1,299,885)	(1,345,381)
Net cash provided by (used in) operating activities	2,609,279	2,711,459	2,986,417	3,279,331	3,592,834	3,938,059
Cash Flows from noncapital financing activities:						
Intergovernmental	-	-	-	-	-	-
Proceeds from interfund accounts	-	-	-	-	-	-
(Payments of) interfund accounts	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers (out)	(50,000)	(50,000)	-	-	-	-
Net cash provided by (used in) noncapital financing activities	(50,000)	(50,000)	-	-	-	-
Cash flows from capital and related financing activities:						
Purchase of capital assets (CIP)	(6,625,000)	(8,025,000)	(9,025,000)	(525,000)	(1,025,000)	(525,000)
Purchase of capital assets (Vehicles & other capital)	(81,809)	(214,807)	-	(650,000)	-	-
Wastewater Treatment Plant, Capital Equipment Fund	(253,028)	(831,440)	(3,544,560)	(2,188,000)	(289,363)	(311,790)
Wastewater Treatment Plant, Capital Reserve Fund	(38,128)	(41,735)	(43,822)	(46,013)	(48,314)	(50,729)
Wastewater Treatment Plant, P & I on Joint Use SRF Loans	(178,492)	(183,688)	(183,545)	(183,412)	(183,100)	(182,970)
Proceeds from sale of capital assets	-	-	-	-	-	-
Transfer-in from CIP	-	-	-	-	-	-
Proceeds from issuance of bonds	5,300,000	7,500,000	11,500,000	2,100,000	-	-
Payment on debt	(845,000)	(1,240,000)	(1,194,000)	(1,325,000)	(1,850,748)	(1,924,449)
Interest & bond issuance costs paid on debt	(398,656)	(509,185)	(726,874)	(765,430)	(1,025,794)	(964,843)
Net cash (used in) capital and related financing activities	(3,120,113)	(3,545,855)	(3,217,801)	(3,582,855)	(4,422,319)	(3,959,781)
Cash flows from Investing activities, interest received (paid)	100,000	75,000	75,000	50,000	50,000	50,000
Increase (decrease) in cash and cash equivalents	(460,834)	(809,396)	(156,384)	(253,524)	(779,485)	28,278
Cash & cash equivalents, beginning of year	5,028,948	4,568,114	3,758,718	3,602,334	3,348,810	2,569,325
Cash & cash equivalent, end of year	4,568,114	3,758,718	3,602,334	3,348,810	2,569,325	2,597,603
Target Cash Reserve	3,701,577	1,370,418	2,785,703	5,083,210	4,638,939	-
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	1,013,279	1,115,459	1,390,417	1,683,331	1,996,834	2,342,059
Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities:						
Depreciation	1,550,000	1,550,000	1,550,000	1,550,000	1,550,000	1,550,000
Amortization	-	-	-	-	-	-
Change in assets and liabilities:						
Receivables and due from other governments	-	-	-	-	-	-
Accounts and contracts payable and due to other governments						
Compensated absences and accrued liabilities						
Other post employment benefits obligation	21,000	21,000	21,000	21,000	21,000	21,000
Change in net pension liability	25,000	25,000	25,000	25,000	25,000	25,000
Change in deferred outflows						
Change in deferred inflows						
Net cash provided by (used in) operating activities	2,609,279	2,711,459	2,986,417	3,279,331	3,592,834	3,938,059

PROGRAM DESCRIPTION: Under the direction of the Public Works Director, responsible for the maintenance and repair of approximately 202 miles of sanitary sewer lines and three (3) sanitary lift stations. Under the direction of the Finance Director, responsible for financial management of the Sewer Enterprise fund including capital planning, debt management, rate development, customer billing and collection, and customer service.

ANALYSIS: The Public Works Department will continue to provide cleaning and inspection of the City's sewers through the use of a sewer cleaning truck and closed circuit TV (CCTC). It is the goal of the department to clean thirty (30) to fifty (50) miles of sewer main each year which allows maintenance every seven (7) to ten (10) years of the system. Public Works staff continues to respond to sewer related issues and Iowa One Call requests.

The Sanitary Sewer Operations program is funded by the Sewer Enterprise Fund. Revenues are generated from quarterly residential and commercial fees for usage based on water consumption fees. In 2025 a rate study will be completed to help the City Council and Management plan for several high cost projects. The City is a roughly 20% partner in the waste water treatment plant located in Davenport. The plant requires several critical upgrades totaling over \$30 million. Bettendorf's share is about \$7 million. In addition, Council is considering the annexation of land on our eastern border. The annexation would require about \$14 million in sewer

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23	FY 23/24	FY 24/25	FY 25/26
			Actual	Actual	Target	Target
Orderly growth & Quality Development	Effective sanitary & storm water management systems that are comprehensive & city wide	Miles of sanitary sewer	205	208	210	212
		Miles of sanitary sewer cleaned	34	40	45	45
	Sufficient resources to provide infrastructure and services to new developments	% of debt limit used	54.9%	54.4%	47.6%	47.4%

Budget Summary

Fees and Charges	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees and Charges	5,341,454	5,328,764	6,056,867	6,431,499
Use of Money	111,003	183,976	137,500	177,500
Miscellaneous	1,238,026	1,573,632	1,020,537	1,003,500
Total Revenue	6,690,483	7,086,372	7,214,904	7,612,499
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	810,364	768,316	782,889	846,265
Employee Benefits & Costs	223,574	239,607	340,716	365,507
Staff Development	2,695	4,964	6,500	6,500
Repairs, Maintenance & Utility	1,426,365	1,501,217	1,732,072	1,738,126
Contractual Services	2,849,279	3,384,286	2,279,634	2,393,077
Services & Commodities	45,237	43,650	43,851	49,851
Capital Outlay	154,956	212,604	0	0
Transfers Out	0	0	50,000	50,000
Total Expenditures	5,512,470	6,154,644	5,235,662	5,449,326

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Public Works Director	0.20	0.20	0.20	0.20
Public Works Operations Manager	0.15	0.15	0.15	0.15
-				
Operations Supervisor	0.15	0.15	0.15	0.15
Sewer Maintenance Manager	0.75	0.75	0.75	0.75
Admin Secretary	0.15	0.15	0.15	0.15
Heavy Equipment Operator	4.50	4.50	4.50	4.50
Light Equipment Operator	2.25	2.25	2.25	2.25
Admin/Finance	1.24	1.33	1.33	1.33
Sewer Total	9.39	9.48	9.48	9.48

Recycling/Solid Waste Management Fund

The Solid Waste Management Fund accounts for the operations for the City’s garbage, recycling, yard waste and bulky waste collection services. The City operates an automated garbage collection program that is paid for through user fees. Through this program the City has been able to offer a higher level of service and increase efficiencies in delivering the service. Residents are charged a fee based on the size of trash cart they choose to use, in addition to a monthly base fee. The City is also offering year-round bulky waste collection service that is available to all residents on their scheduled recycling days. The City continues to offer its yard waste program for a fee of \$1.60 per bag. The administrative goal of the fund is simply to break-even, to charge the citizens a user fee that will cover no more than annual expenses, capital equipment replacements and depreciation. This fee-based program will demand considerable monitoring in future years to ensure that user fees continue to cover expenses. After careful review of the costs associated with the program, the City Council approved a rate increase of 2% for all cart sizes effective April 1, 2024. Some customers will pay more this year as we continue to phase out 32 gallon carts. Going forward, annual increases of 2-3% will likely be required to maintain operations.

Garbage Fees

Size	Current Monthly Fee	Annualized	Monthly fee beginning 4/1/2025	Monthly fee beginning 4/01/2026	Monthly fee beginning 4/01/2027	Monthly fee beginning 4/01/2028	Monthly fee beginning 4/01/2029	Monthly fee beginning 4/01/2030
Percentage increase			2.00%	2.00%	2.00%	3.00%	3.00%	3.00%
32 gallon	13.92	167.08	14.20	14.49	14.78	15.22	15.68	16.15
65 gallon	18.51	222.16	18.88	19.26	19.65	20.24	20.84	21.47
95 gallon	23.14	277.73	23.61	24.08	24.56	25.30	26.06	26.84

Financial Summary

The fund is projected to earn \$3,608,274 in operating revenue and incur \$3,394,999 operating expenditures. Retained earnings are projected to be \$6,547,063 at year’s end.

The following pages show:

- Statement of Revenue, Expenditures and Changes in Fund Balances, FY 21/22 through FY 25/26
- Cash Flow, FY 24/25 through FY 29/30
- Strategy Linked Performance Indicators

**STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26
SOLID WASTE / RECYCLING**

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Special assessments							
Permits and licenses							
Charges for services	3,270,013	3,319,100	3,507,706	3,540,505	3,608,274	67,769	1.91%
Other	778	-	-			-	
Total operating revenue	3,270,791	3,319,100	3,507,706	3,540,505	3,608,274	67,769	1.91%
Operating expenses:							
Salaries and benefits	993,392	1,062,935	1,195,699	1,502,623	1,563,034	60,411	4.02%
Supplies and services	1,064,101	1,235,395	1,420,668	1,535,446	1,483,965	(51,481)	-3.35%
Depreciation	453,693	421,508	318,889	348,000	348,000	-	0.00%
Total operating expenses	2,511,186	2,719,838	2,935,256	3,386,069	3,394,999	8,930	0.26%
Operating income(loss)	759,605	599,262	572,450	154,436	213,275	58,839	38.10%
Nonoperating income(expenses):							
Intergovernmental						-	
Interest income	(22,411)	96,481	211,027	112,200	112,200	-	0.00%
Interest expense						-	
(Loss) on disposal of assets	10,201					-	
Amortization	-	-	-			-	
Other Financing Sources	-					-	
Net Income(loss)	747,395	695,743	783,477	266,636	325,475	58,839	22.07%
Transfers in						-	
Transfers out				(50,000)	(50,000)	-	
Net income	747,395	695,743	783,477	216,636	275,475	58,839	27.16%
Retained earnings, beginning	3,828,337	4,575,732	5,271,475	6,054,952	6,271,588	216,636	3.58%
Adjustments to retained earnings						-	
Retained earnings, ending	4,575,732	5,271,475	6,054,952	6,271,588	6,547,063	275,475	4.39%

Combining Statement of Cash Flows

	FY 2024/25	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
	Projected	Projected	Projected	Projected	Projected	Projected
Receipts from customers and users	3,540,505	3,608,274	3,670,400	3,759,230	3,867,657	3,979,337
Receipts from other operating revenue						
Payments to suppliers	(1,535,446)	(1,483,965)	(1,528,484)	(1,574,338)	(1,621,569)	(1,670,216)
Payments to employees	(1,457,873)	(1,518,284)	(1,579,015)	(1,642,176)	(1,707,863)	(1,776,178)
Net cash provided by (used in) operating activities	547,186	606,025	562,901	542,716	538,225	532,944
Cash flows from noncapital financing activities:						
Intergovernmental						
Proceeds from interfund accounts	-	-				
(Payments of) interfund accounts	-	-				
Transfers in	-	-				
Transfers (out)	(50,000)	(50,000)				
Net cash provided by noncapital financing activities	(50,000)	(50,000)				
Cash flows from capital and related financing activities:						
Purchase of capital assets	(1,805,422)	(1,502,509)	(235,000)	-	-	(1,083,333)
Proceeds from sale of capital assets						
Proceeds from bonds	-	-				
Repayment carts to Waste Commission	(77,663)	(77,663)				
Payment on debt	-	-				
Payment to issue debt						
Interest (paid) on debt	-	-				
Net cash (used in) capital and related financing activities	(1,883,085)	(1,580,172)	(235,000)	-	-	(1,083,333)
Cash flows from investing activities, interest received (paid)	112,200	25,000	25,000	25,000	25,000	25,000
Net increase (decrease) in cash and cash equivalents	(1,273,699)	(999,147)	352,901	567,716	563,225	(525,389)
Cash and cash equivalents:						
Beginning	4,648,951	3,375,252	2,376,105	2,729,005	3,296,721	3,859,946
Ending	3,375,252	2,376,105	2,729,005	3,296,721	3,859,946	3,334,557
Target Cash Reserve	3,277,672	1,985,125	1,804,632	1,861,091	3,002,905	3,063,481
Reconciliation of operating Income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	154,436	213,275	170,151	149,966	145,475	140,194
Adjustments to reconcile operating income(loss) to net cash provided by (used in) operating activities:						
Depreciation	348,000	348,000	348,000	348,000	348,000	348,000
Amortization	-	-	-	-	-	-
Change in assets and liabilities:						
Receivables and due from other governments	-	-	-	-	-	-
Accounts payable and due to other governments	-	-	-	-	-	-
Compensated absences and accrued liabilities	-	-	-	-	-	-
Other post employment benefits obligation	19,750	19,750	19,750	19,750	19,750	19,750
Change in net pension liability	25,000	25,000	25,000	25,000	25,000	25,000
Change in due to other governments						
Increase in deferred outflows of resources						
Increase in deferred inflows of resources						
Net cash provided by (used in) operating activities	547,186	606,025	562,901	542,716	538,225	532,944

PROGRAM DESCRIPTION: The Solid Waste program encompasses the collection and disposal of household garbage, recyclable items, yard waste, bulky waste and electronic waste.

ANALYSIS:

The City's solid waste services continue to meet residents' expectations of reliable, responsive and cost-effective service. The coordinated collection and proper disposal of garbage, bulky, recycling, electronic, and organic wastes are accomplished through exceptional teamwork and execution. Residents are well educated about the program through annual mailings and various media efforts. Popular services continue to be the 11 weeks that residents are not charged for yard waste stickers, curbside electronic waste collection, and the unlimited bulky waste residents are allowed to set out. The landfill tipping fee remains one of the lowest fees for a major metropolitan area in the state. Continued residential growth required a restructure and expansion of routes in 2023. Efforts continue to be made to maximize efficiencies with existing staffing levels. A revised solid waste ordinance was adopted in early 2022. Council approved a 2% increase in fees for FY 25/26.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23	FY 23/24	FY 24/25	FY 25/26
			Actual	Actual	Target	Target
Financially sound city providing quality services	Provide services in a customer friendly manner	% of citizens surveyed rating waste and recycling services as good or excellent	81%	77%	85%	85%
	Have a balanced budget with adequate resources for services & reserves	Change in fund balance	695,743	783,477	216,636	275,475
	Provide services in efficient manner with convenient access	Tons of garbage collected per account	0.19	0.19	0.20	0.20
Orderly growth & Quality Development	Managing growth: financial & service capacity, etc.	Number of garbage carts billed	58,650	59,134	60,000	60,000
		Tons of garbage collected	9,857	10,189	10,500	10,500
		Tons of recycling collected	2,704	2,624	2,800	2,800
	Sufficient resources to provide infrastructure and services to new	Solid Waste Fund fund balance as a percentage of expenditures	194%	206%	185%	193%
Premier place to live in the Quad Cities	Livable homes that are well-maintained and attractive	% of citizens surveyed rating the cleanliness of Bettendorf as good or excellent	81%	80%	85%	85%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees and Charges	3,381,067	3,507,706	3,540,505	3,608,274
Use of Money	96,481	211,027	132,000	112,200
Total Revenue	3,477,548	3,718,733	3,672,505	3,720,474
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	818,578	886,555	1,036,674	1,056,412
Employee Benefits & Costs	244,357	309,144	480,822	502,622
Staff Development	730	420	4,000	4,000
Repair, Maintenance & Utilities	997,238	1,065,796	1,037,654	1,061,958
Contractual Services	580,366	655,412	710,236	678,707
Services & Commodities	78,569	79,898	130,400	91,300
Total Expenditures	2,719,838	2,997,225	3,399,786	3,394,999

Authorized Positions

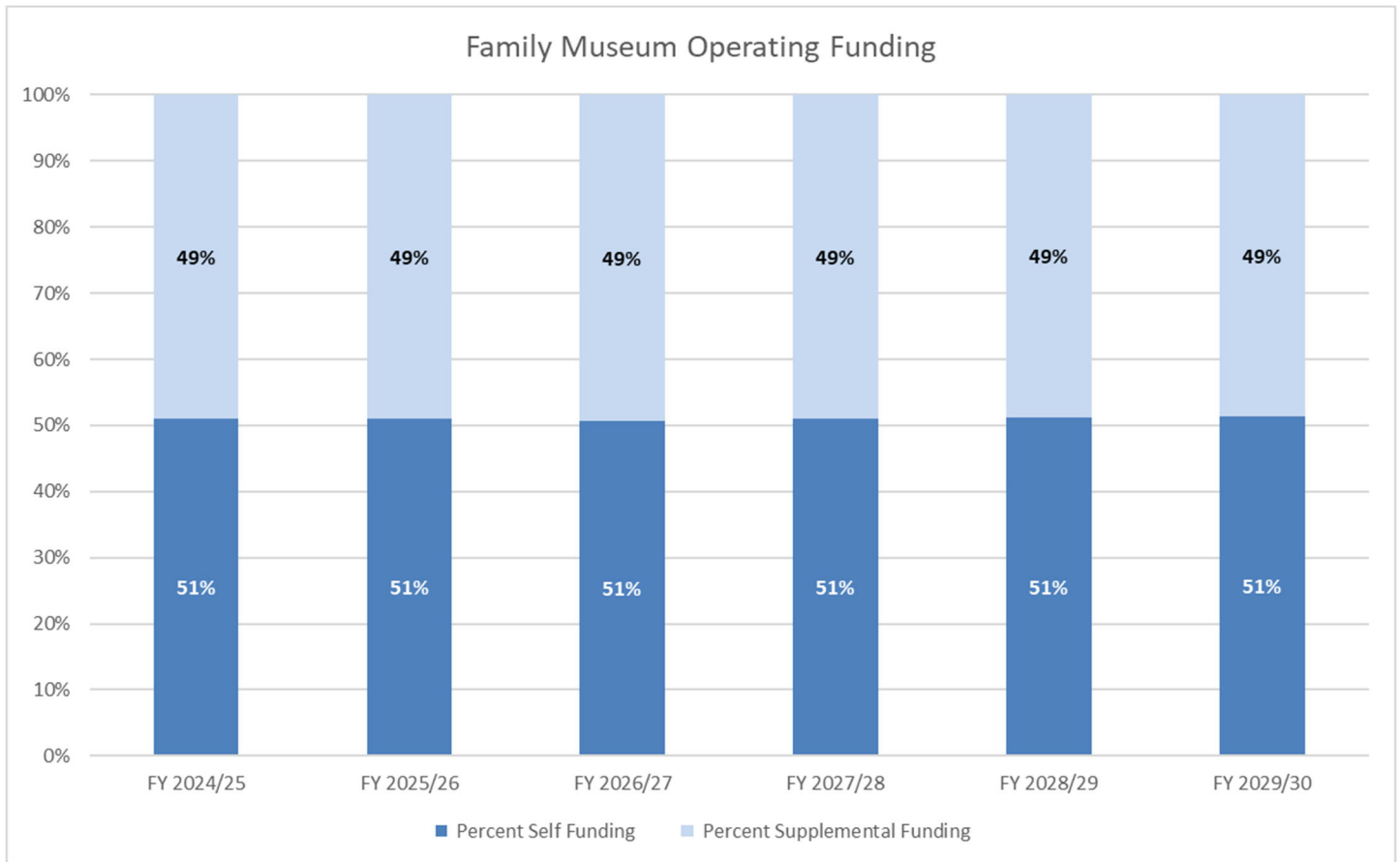
	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
PW Director	0.15	0.15	0.15	0.15
Oper. Mgr. Infrastruct.	0.20	0.20	0.20	0.20
Operations Supervisor	0.20	0.20	0.20	0.20
Lead Sanitation Worker	1.00	1.00	1.00	1.00
Sanitation Worker	9.00	9.00	10.00	10.00
Bulky Waste Laborer (111)	2.92	2.92	2.92	2.92
Bulky Waste Laborer (110)	0.00	0.00	0.00	0.00
PW General Laborer	0.00	1.94	0.97	0.97
Seasonal Yard Waste	2.16	0.00	0.00	0.00
Operations Coordinator	0.50	0.50	0.50	0.50
Admin/Finance	0.81	0.89	0.89	0.89
Solid Waste & Recycling Total	16.94	16.80	16.83	16.83

Family Museum

This fund accounts for the complete operations of a facility that provides for the cultural enrichment for the City and Quad Cities Community through operations of a family museum and teaching of the performing arts, visual arts and sciences. The facility opened its doors April 1, 1997, and at that time, the Enterprise Fund began to account for the total operations of the new facility. The Family Museum has been challenged to fund a minimum of 50% of the facility's total operating expenses (excluding depreciation and principal and interest on bonds) the remaining 50% will be subsidized through gaming revenues, property taxes and hotel/motel taxes. Because operations are currently subsidized, no significant change in retained earnings will occur, since operations will normally just break-even for reporting purposes annually.

Financial Summary

The Family Museum has budgeted \$3,148,358 in expenditures for FY 25/26. Revenues and other financing sources, including interest earnings and transfers-in are projected to be \$2,729,269. Budgeted revenues from user fees and other earned revenue generated from this facility are expected to meet 51% of general operating expenses in FY 25/26. The remaining 49% to cover operating expenses will come from revenues transferred from the General Fund and Gaming Fund.



The following pages show:

- Statement of Revenue, Expenditures and Changes in Fund Balances, FY 21/22 through FY 25/26
- Cash Flow, FY 24/25 through FY 29/30
- Strategy Linked Performance Indicators

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 FAMILY MUSEUM

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Special assessments							
Permits and licenses							
Charges for services	1,012,940	1,200,555	1,286,730	1,307,031	1,386,200	79,169	6.06%
Other	38,879	-	1,592	100	100	-	0.00%
Total operating revenue	1,051,819	1,200,555	1,288,322	1,307,131	1,386,300	79,169	6.06%
Operating expenses:							
Salaries and benefits	1,459,578	1,440,619	1,622,840	1,987,127	2,122,217	135,090	6.80%
Supplies and services	479,546	520,400	624,045	651,482	665,797	14,315	2.20%
Depreciation & Amortization	374,572	345,151	240,513	360,344	360,344	-	0.00%
Total operating expenses	2,313,696	2,306,169	2,487,398	2,998,953	3,148,358	149,405	4.98%
Operating income(loss)	(1,261,877)	(1,105,614)	(1,199,076)	(1,691,822)	(1,762,058)	(70,236)	4.15%
Nonoperating income(expenses):							
Interest income	289	4,660	16,478	9,500	8,000	(1,500)	-15.79%
Interest expense		-	(6)			-	
(Loss) on disposal of assets	220					-	
Amortization						-	
Other financing sources		5,000	35,235	650,000	-	(650,000)	
Net Income(loss)	(1,261,368)	(1,095,954)	(1,147,369)	(1,032,322)	(1,754,058)	(721,736)	69.91%
Transfers in	1,084,147	1,058,197	1,593,301	1,263,233	1,334,969	71,736	5.68%
Transfers out						-	
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital						-	
Net income	(177,221)	(37,757)	445,932	230,911	(419,089)	(650,000)	-281.49%
Retained earnings, beginning	2,468,439	2,291,218	2,253,461	2,699,393	2,930,304	230,911	8.55%
Residual equity, transfer in (out)						-	
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	2,291,218	2,253,461	2,699,393	2,930,304	2,511,215	(419,089)	-14.30%

Combining Statement of Cash Flows	FY 2023/24	FY 2024/25	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29
	Projected	Projected	Projected	Projected	Projected	Projected
Cash flows from operating activities:						
Receipts from customers & users	1,247,200	1,290,200	1,380,514	1,408,124	1,450,368	1,493,879
Receipts from other operating revenue	1,100	1,100	1,100	1,100	1,100	1,100
Payments to suppliers	(596,326)	(616,243)	(622,405)	(628,629)	(634,916)	(641,265)
Payments to employees	(1,710,287)	(1,834,402)	(1,907,778)	(1,984,089)	(2,043,612)	(2,104,920)
Net cash provided by (used in) operating activities	(1,058,313)	(1,159,345)	(1,148,570)	(1,203,494)	(1,227,060)	(1,251,206)
Cash flows from noncapital financing activities:						
Intergovernmental	-	-	-	-	-	-
Proceeds from interfund accounts	-	-	-	-	-	-
(Payments of) interfund accounts	-	-	-	-	-	-
Operating Transfers in	1,050,313	1,152,545	1,146,570	1,201,494	1,225,060	1,249,206
Operating Transfers (out)	-	-	-	-	-	-
Net cash provided by noncapital financing activities	1,050,313	1,152,545	1,146,570	1,201,494	1,225,060	1,249,206
Cash flows from capital and related financing activities:						
Purchase of capital assets	(510,000)	(650,000)	-	-	-	-
Capital grants, etc.	200,000	450,000	-	-	-	-
Transfers-in for CIP Projects	310,000	200,000	-	-	-	-
Transfers-in for Capital Equipment/Vehicles	-	-	-	-	-	-
Proceeds from bonds	-	-	-	-	-	-
Payment on debt	-	-	-	-	-	-
Interest (paid) on debt	-	-	-	-	-	-
Net cash provided by (used in) capital and related financing activities	-	-	-	-	-	-
Cash Flows from Investing Activities, interest received	8,000	6,800	2,000	2,000	2,000	2,000
Net increase in cash and cash equivalents	-	-	-	-	-	-
Cash and cash equivalents:						
Beginning	248,399	248,399	248,399	248,399	248,399	248,399
Ending	248,399	248,399	248,399	248,399	248,399	248,399
Reconciliation of operating (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	(1,471,657)	(1,572,689)	(1,577,113)	(1,632,037)	(1,655,603)	(1,679,749)
Depreciation	360,344	360,344	375,543	375,543	375,543	375,543
Amortization	-	-	-	-	-	-
Receivables & due from other governments	-	-	-	-	-	-
Prepaid items	-	-	-	-	-	-
Accounts payable & due to other governments	-	-	-	-	-	-
Claims payable						
compensated absences & accrued liabilities						
Other post employment benefits obligation	53,000	53,000	53,000	53,000	53,000	53,000
Decrease in pension liability						
Increase in deferred outflows of resources						
Increase in deferred inflows of resources						
Net cash provided by (used in) operating activities	(1,058,313)	(1,159,345)	(1,148,570)	(1,203,494)	(1,227,060)	(1,251,206)

PROGRAM DESCRIPTION: To inspire, connect, and strengthen our community by enriching the lives of our children today and expanding their capacity to shape their future. To engage families, caregivers, and teachers with children eight years and under in active play, learning experiences, and learning environments that spark curiosity, explore interests, foster potential, and nourish a

ANALYSIS:

Visitation to the Family Museum has recovered from sharp declines due to the pandemic. Families were slow to return to facilities like the Family Museum. In 2022 visitors were attracted to the newly installed "Luckey Climber." An exciting new, permanent exhibit, "On the Road," is currently being installed in the former traveling exhibit gallery. Traveling exhibits have become too cost prohibitive to continue. The new permanent exhibit has interactive elements related to the theme of an old-fashioned family road trip.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	On-site attendance from all sources	130,824	127,615	130,719	135,000
		# of member families	2,096	2,252	2,283	2,300
	Have a balanced budget with adequate resources for services and reserves	% of operating budget supported by earned revenue/private sources	57%	59%	52%	51%
Premier place to live	Top-quality facilities and programs for your leisure time	% of citizens surveyed rating access to quality of education as good or excellent	81%	78%	85%	85%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees & Charges	1,202,225	1,286,126	1,319,082	1,386,200
Use of Money	4,661	19,038	12,000	8,000
Grants & Donations	3,329	34,871	655,100	100
Transfers-In	1,058,196	1,593,301	1,263,233	1,334,969
Total Revenue	2,268,411	2,933,336	3,249,415	2,729,269
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	1,186,525	1,272,338	1,398,825	1,530,352
Employee Benefits & Costs	254,093	350,504	534,931	578,115
Staff Development	12,090	10,185	13,020	13,750
Repair, Maintenance & Utilities	454,727	358,463	483,825	483,820
Contractual Services	274,896	329,601	355,592	358,241
Services & Commodities	123,826	166,309	200,097	184,080
Total Expenditures	2,306,157	2,487,400	2,986,290	3,148,358

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Director	0.50	0.50	1.00	1.00
Administrative Assistant	1.00	1.00	1.00	1.00
Education Coordinator	2.72	2.72	2.72	2.72
Museum Educator	5.87	5.87	6.08	6.08
Exhibits Technician	1.88	1.88	1.88	1.88
Business Development Manager	1.00	1.00	1.00	1.00
Guest Services Assistant	2.13	2.13	2.13	2.13
Guest Services Coord.	1.00	1.00	1.00	1.00
Public Relations Coordinator	1.00	1.00	1.00	1.00
GSA Lead	1.00	1.00	1.00	1.00
GSA Lead – Volunteers	0.72	0.72	0.72	0.72
Floor Assistants	1.00	1.00	1.37	2.00
Maintenance Worker	1.00	1.00	1.00	1.00
Custodian	0.00	0.00	0.70	0.70
Admin/Finance	0.40	0.40	0.40	0.40
Family Museum Total	21.22	21.22	23.00	23.63

Palmer Hills Golf Course

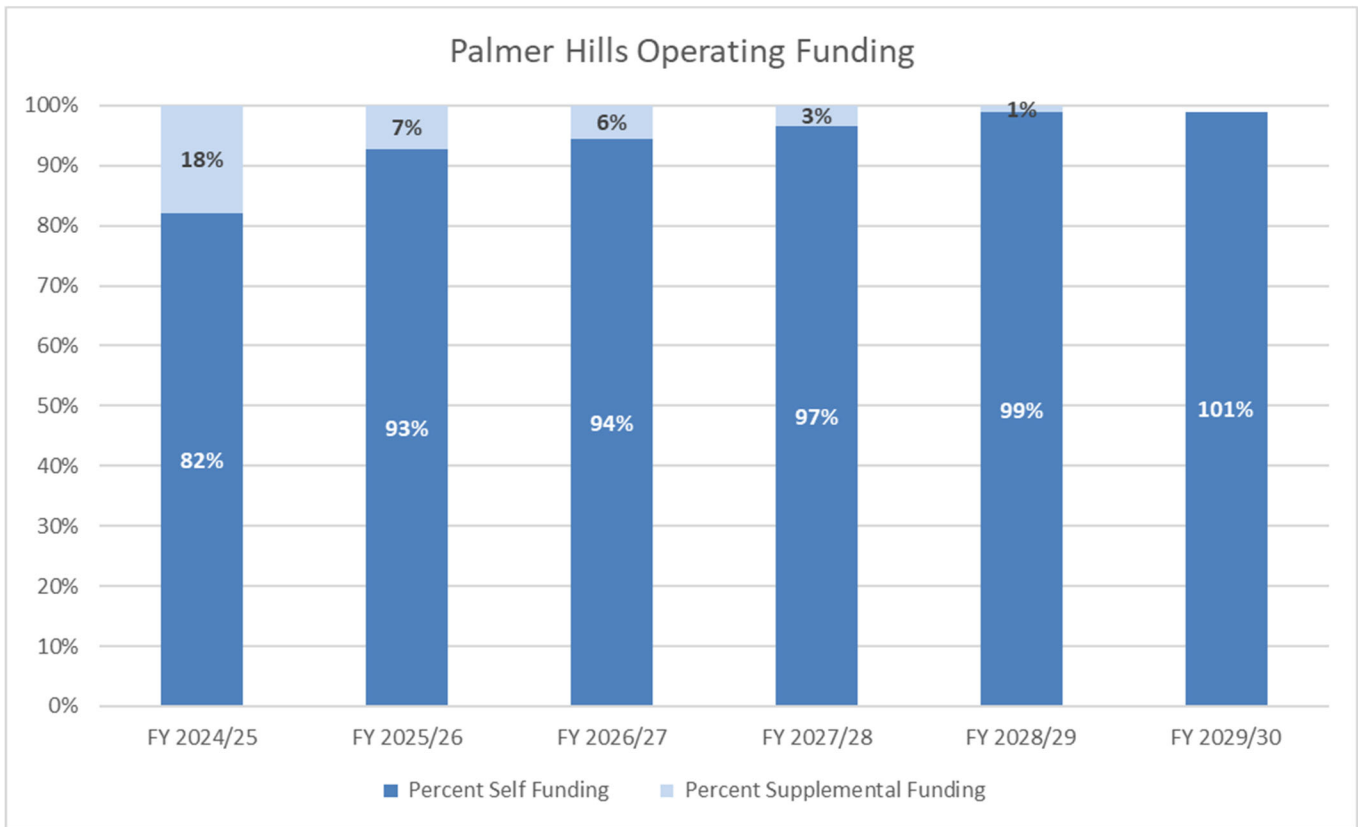
This fund currently accounts for the total operations of the City’s Municipal Golf Course including the revenue from user fees, all operating costs, including depreciation, and all capital projects and equipment. The fund was established as an Enterprise Fund effective 7/1/95 with the intent to manage the operations of the facility similar to that of a private business.

Financial Summary

Budgets for Palmer Hills have projected operating revenues at \$1,475,500 and expenditures at \$2,079,018. Retained earnings at the end of FY 25/26 are expected to decline to \$3,672,896.

The following pages show:

- Statement of Revenue, Expenditures and Changes in Fund Balances, FY 21/22 through FY 25/26
- Cash Flow, FY 24/25 through FY 29/30
- Strategy Linked Performance Indicators



STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 PALMER HILLS G.C.

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Special assessments							
Permits and licenses							
Charges for services	1,158,520	1,282,936	1,503,480	1,440,500	1,444,500	4,000	0.28%
Other	637,265	351,357	56,220	31,000	31,000	-	0.00%
Total operating revenue	1,795,785	1,634,293	1,559,700	1,471,500	1,475,500	4,000	0.27%
Operating expenses:							
Salaries and benefits	817,893	906,339	883,144	1,049,699	1,082,899	33,200	3.16%
Supplies and services	819,355	708,105	819,797	584,715	584,380	(335)	-0.06%
Depreciation	312,188	408,965	410,804	411,739	411,739	-	0.00%
Total operating expenses	1,949,436	2,023,409	2,113,745	2,046,153	2,079,018	32,865	1.61%
Operating income(loss)	(153,651)	(389,116)	(554,045)	(574,653)	(603,518)	(28,865)	5.02%
Nonoperating income(expenses):							
Interest income	(4,359)	3,518	19,772	12,000	11,000	(1,000)	-8.33%
Interest expense						-	
Gain (Loss) on disposal of assets	-	-	(239)	-	2,500	2,500	
Amortization						-	
Other Financing Sources						-	
Net Income(loss)	(158,010)	(385,598)	(534,512)	(562,653)	(590,018)	(27,365)	4.86%
Transfers in	167,256	217,070	429,855	280,000	232,500	(47,500)	-16.96%
Transfers out						-	
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital						-	
Net income	9,246	(168,528)	(104,657)	(282,653)	(357,518)	(74,865)	26.49%
Retained earnings, beginning	4,577,006	4,586,252	4,417,724	4,313,067	4,030,414	(282,653)	-6.55%
Residual equity, transfer in (out)						-	
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	4,586,252	4,417,724	4,313,067	4,030,414	3,672,896	(357,518)	-8.87%

Combining Statement of Cash Flows	FY 2024/25	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
	Projected	Projected	Projected	Projected	Projected	Projected
Cash Flows from Operating Activities:						
Receipts from customers and users	1,498,431	1,502,500	1,577,625	1,656,506	1,739,332	1,826,298
Receipts from other operating revenue						
Cash payments to suppliers	(830,215)	(587,880)	(599,638)	(611,631)	(623,864)	(636,341)
Cash payments to employees	(1,010,699)	(1,043,899)	(1,075,216)	(1,107,472)	(1,140,696)	(1,174,917)
Net cash provided by (used in) operating activities	(342,483)	(129,279)	(97,229)	(62,597)	(25,228)	15,040
Cash Flows from Noncapital Financing Activities:						
Proceeds from interfund accounts	-	-	-	-	-	-
Payments of interfund accounts	-	-	-	-	-	-
Operating transfers in	50,000	50,000	50,000	50,000	50,000	50,000
Operating transfers (out)	-	-	-	-	-	-
Net cash provided by noncapital financing activities	50,000	50,000	50,000	50,000	50,000	50,000
Cash Flows from Capital and Related Financing Activities:						
Purchase of capital assets	(230,000)	(185,000)	(255,000)	(215,000)	(110,000)	(280,000)
Transfers-in for CIP Projects	230,000	110,000	30,000	215,000	30,000	30,000
Transfers-in for Capital Equipment/Vehicles	-	72,500	195,000	-	75,000	200,000
Proceeds from sale of capital assets	-	2,500	30,000	-	5,000	50,000
Proceeds from bonds	-	-	-	-	-	-
Advances to other governments for future capital outlay						
Principal paid on bonds	-	-	-	-	-	-
Interest paid on bonds	-	-	-	-	-	-
Capital grants	-	-	-	-	-	-
Increase(decrease) in contracts payable	-	-	-	-	-	-
Equity transfer	-	-	-	-	-	-
Net cash provided by (used in) capital and related financing activities	-	-	-	-	-	-
Cash Flows from Investing Activities, interest received	12,000	11,000	5,000	5,000	5,000	5,001
Net increase in cash and cash equivalents	(280,483)	(68,279)	(42,229)	(7,597)	29,772	70,041
Cash and cash equivalents:						
Beginning	778,003	497,520	429,241	387,012	379,415	409,187
Ending	497,520	429,241	387,012	379,415	409,187	479,228
Reconciliation of Operating Income (Loss) to Net Cash						
Provided by (Used in) Operating Activities:						
Operating income (loss)	(784,322)	(571,118)	(539,068)	(504,436)	(467,067)	(426,799)
Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities:						
Depreciation	411,739	411,739	411,739	411,739	411,739	411,739
Change in assets and liabilities:						
(Gain) loss on disposal of assets	-	-	-	-	-	-
Receivables and due from other governments	-	-	-	-	-	-
Prepaid Items	-	-	-	-	-	-
Accounts payable and due to other governments	-	-	-	-	-	-
Compensated absences and accrued liabilities	-	-	-	-	-	-
Other post employment benefits liability						
Change in net pension liability						
Change in due to other governments						
Change in deferred outflows						
Change in deferred inflows						
Other post employment benefits obligation	30,100	30,100	30,100	30,100	30,100	30,100
Net cash provided by (used in) operating activities	(342,483)	79 (129,279)	(97,229)	(62,597)	(25,228)	15,040

PROGRAM DESCRIPTION: To provide a full service golf and restaurant experience that all citizens are proud to call their own.

ANALYSIS: In 2025 Palmer Hills is celebrating it's 50th year as the premier public golf course in the Quad Cities. Rounds played continue to exceed expectations. Between the resurgence in golf and the addition of new customers at The Forge 18-hole putting course, staff is very optimistic that Palmer Hills can return to self-sustaining operations. Beginning with the 2023 season operations of the Palmer Grill (Food & Beverage) have been contracted to a private vendor. For several years food & beverage operations have struggled to breakeven. The first two seasons under new management have been successful and the contract has been renewed for 2025.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in efficient manner with convenient access to users	Rounds played	39,105	42,697	43,000	43,000
		Acres Maintained	127	127	127	127
		Golf Maintenance Expenditures per acre	\$8,609	\$8,784	\$6,116	\$9,421
		Average minutes to complete 18 holes	256	256	256	256
	Have a balanced budget with adequate resources for services and reserves	Net revenue (cash basis)	(78,804)	212,066	(339,425)	(129,279)
		Net revenue per round	\$ (2.02)	\$ 4.97	\$ (7.89)	\$ (3.01)
Premier place to live	Top-quality facilities and programs for your leisure time	% of citizens surveyed rating overall quality of life in Bettendorf as good or excellent	85%	77%	85%	85%
		"Locals Love Us" Ranking	#1	#1	#1	#1

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees & Charges	1,282,935	1,440,460	1,441,500	1,444,500
Use of Money	3,518	19,772	12,000	11,000
Concessions & Resale	343,691	63,021	52,931	53,000
Miscellaneous	7,666	8,225	8,500	5,000
Transfers-In	217,070	429,855	280,000	232,500
Sale of Equipment	0	47,995	0	2,500
Total Revenue	1,854,880	2,009,328	1,794,931	1,748,500
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	734,639	703,617	751,142	780,390
Employee Benefits & Costs	171,702	179,528	281,217	292,334
Staff Development	5,777	5,362	10,925	10,175
Repairs, Maintenance & Utilities	500,392	483,049	504,485	493,611
Contractual Services	238,386	551,366	261,239	264,608
Services & Commodities	401,554	239,681	242,087	237,900
Capital Outlay	0	1,868	-	-
Transfers Out	(29,040)	(50,676)	-	-
Total Expenditures	2,023,410	2,113,795	2,051,095	2,079,018

Authorized Positions

Name	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Admin & Finance	0.67	0.67	0.47	0.47
Assistant Golf Pro	0.65	1.00	1.00	1.00
Equipment Technician	1.00	1.00	1.00	1.00
Food & Beverage Manager	1.00	0.00	0.00	0.00
Golf Course Manager	1.00	1.00	1.00	1.00
Golf Course Technician	1.00	1.00	1.00	1.00
Golf Professional	1.00	1.00	1.00	1.00
Parks Director			0.25	0.25
Part-time/Seasonal	17.03	9.90	9.90	9.90
Palmer Hills Golf Course	23.35	15.57	15.62	15.62

Splash Landing Aquatic Center

Until the spring of 2023, Splash Landing served as the City’s public outdoor aquatic facility. After two years of construction a new aquatic facility opened in May 2025. The new facility is a partnership with the local YMCA. The City will continue to own the amenity, but the YMCA will run operations. The costs of construction was split three ways. 1/3 from the City, 1/3 from the YMCA and 1/3 from private grants and donations. For its 1/3, the City has allocated the entirety of its American Rescue Plan Act funding and some other funds on hand. No tax dollars or new debt will be necessary to complete the project. The partnership will also save the City up to \$250,000 annually in operating costs. Operating costs in FY 25/26 are related to insurance premiums for the property.

**STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26
SPLASH LANDING**

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Operating revenue:							
Intergovernmental			697,011	-	-		
Special assessments							
Permits and licenses							
Charges for services	164,506	1,143	-	-	-	-	
Other	46,639	2,175	-			-	
Total operating revenue	211,145	3,318	697,011	-	-	-	
Operating expenses:							
Salaries and benefits	272,472	164,805	-			-	
Supplies and services	205,021	98,237	9,994	48,463	50,120	1,657	3.42%
Depreciation	167,440	153,377	-			-	
Total operating expenses	644,933	416,419	9,994	48,463	50,120	1,657	3.42%
Operating income(loss)	(433,788)	(413,101)	687,017	(48,463)	(50,120)	(1,657)	3.42%
Nonoperating income(expenses):							
Interest income			9,778	-	-	-	
Interest expense						-	
(Loss) on disposal of assets		(907,773)	-	-	-	-	
Amortization						-	
Capital Grants		883,334	5,652,494	-	-	-	
Net Income(loss)	(433,788)	(437,540)	6,349,289	(48,463)	(50,120)	(1,657)	3.42%
Transfers in	303,741	1,742,349	5,650,082	79,932	50,120	(29,812)	-37.30%
Transfers out						-	
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital						-	
Net income	(130,047)	1,304,809	11,999,371	31,469	-	(31,469)	-100.00%
Retained earnings, beginning	1,194,204	1,064,157	2,368,966	14,368,337	14,399,806	31,469	0.22%
Residual equity, transfer in (out)						-	
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	1,064,157	2,368,966	14,368,337	14,399,806	14,399,806	-	0.00%

Storm Water Utility

The Mayor and Council established a Storm Water Utility fund in August of 2003 to create a program for the oversight of storm water issues throughout the community. The primary emphasis of the program is the improvement of storm water quality through the execution of actions outlined in the six minimum control measures of the storm water discharge permit issued by the Iowa Department of Natural Resources, under the auspices of the National Pollutant Discharge Elimination System, Phase II. A user fee was implemented to pay for the program based on the property owner's Equivalent Runoff Unit (ERU). ERU is the area of the property that does not allow moisture to soak into the ground, such as roofs, driveways parking lots and patios. The fee was increased to \$5.80 from \$5.90 per ERU as of April 1, 2025. Additional fee increases are planned for each of the next several years to fund operating and significant capital improvement projects.

Financial Summary

The Storm Water Utility Fund is projected to receive \$2,955,556 in revenues from user fees and has budgeted \$1,853,212 in expenditures. The ending fund equity is expected to be \$20,740,624 at the end of FY 25/26.

As of July 1, 2025 the City has \$3,405,000 of general obligation bonds outstanding. The general obligation bonds are backed by the full faith and credit of the City of Bettendorf. As of July 1, 2024, \$3,835,000 of revenue bonds are outstanding.

The City currently has four general obligation bond issues outstanding as of July 1, 2025, including refunding bonds. In addition, the City has three revenue notes outstanding. The bonds have interest rates ranging from 2.00% to 5.00% and mature in varying annual amounts ranging from \$60,000 to \$200,000, with the final maturity due in the year ending June 30, 2043. A brief description of the issue is listed below:

- **MAY 1, 2013, \$1,500,000 SERIES 2013A STORM WATER GENERAL OBLIGATION BONDS**

Proceeds from these bonds will be used to finance various storm water improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa1 from Moody's Investors Service.

- **DECEMBER 30, 2015, \$1,225,000 SERIES 2015B STORM WATER GENERAL OBLIGATION REFUNDING BONDS**

Proceeds from these bonds will be used to refund the June 1, 2019 through June 1, 2026 maturities of the City's General Obligation Bonds, Series 2008A, dated June 1, 2008. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 1, 2016, \$2,030,000 SERIES 2016B STORM WATER REVENUE CAPITAL LOAN NOTE**

Proceeds from these notes will be used to finance various storm water improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 1, 2017, \$2,030,000 SERIES 2017 STORM WATER REVENUE CAPITAL LOAN NOTE**

Proceeds from these notes will be used to finance various storm water improvement projects specified in the City's Capital Improvement Plan. These bonds were rated Aa2 from Moody's Investors Service.

- **DECEMBER 1, 2017, \$1,350,000 SERIES 2017D STORM WATER GENERAL OBLIGATION REFUNDING BONDS**

Proceeds from these bonds will be used to refund the June 1, 2020 through June 1, 2029 maturities of the City's General Obligation Bonds, Series 2010A, dated June 1, 2010. These bonds were rated Aa2 from Moody's Investors Service.

- **MARCH 1, 2020, \$2,030,000 SERIES 2020 STORM WATER REVENUE CAPITAL LOAN NOTE**

Proceeds from these notes will be used to finance various storm water improvement projects specified in the City's Capital Improvement Plan.

- **MARCH 1, 2024, \$2,010,000 SERIES 2024 STORM WATER GENERAL OBLIGATION BONDS**

Proceeds from these bonds will be used to finance various storm water improvement projects specified in the City's Capital Improvement Plan. These bonds were rated AA+ from S&P Global Ratings.

General Obligation bonds and Revenue notes outstanding as of July 1, 2025 consist of the following individual issues:

	Date Of Issue	Amount	Interest	Outstanding July 1 2025
Storm Water Improvements	May 2013	1,500,000	2.00 – 4.00%	560,000
Storm Water Refunding	Dec. 2015	1,225,000	0.90 – 2.50%	185,000
Storm Water Revenue Notes	March 2016	2,030,000	3.60%	1,035,000
Storm Water Revenue Notes	Dec. 2017	2,030,000	3.70%	1,315,000
Storm Water Refunding	Dec. 2017	1,350,000	2.50-4.00%	620,000
Storm Water Revenue Notes	March 2020	2,030,000	3.65%	1,485,000
Storm Water Improvements	March 2024	2,010,000	3.00-5.00%	1,955,000
Total Bonds				7,155,000

Annual debt service requirements to service all outstanding indebtedness accounted for as of July 1, 2025 are as follows:

Year ending June 30:	General Obligation Bonds		Revenue Loan Notes	
	Principal	Interest	Principal	Interest
2026	485,000.00	145,300.00	310,000.00	137,147.50
2027	310,000.00	122,750.00	320,000.00	126,030.00
2028	330,000.00	110,450.00	330,000.00	114,547.50
2029	335,000.00	97,350.00	335,000.00	102,712.50
2030-2034	760,000.00	355,275.00	1,735,000.00	322,685.00
2035-2039	600,000.00	209,500.00	805,000.00	61,930.00
2040-2043	585,000.00	59,800.00		
Total	3,405,000.00	1,100,425.00	3,835,000.00	865,052.50

The following pages show:

- Statement of Revenue, Expenditures and Changes in Fund Balances, FY 21/22 through FY 25/26
- Cash Flow, FY 24/25 through FY 29/30
- Strategy Linked Performance Indicators

**STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26
STORM WATER UTILITY**

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Special assessments							
Permits and licenses	34,025	28,549	38,783	30,000	30,000	-	0.00%
Charges for services	2,547,662	2,667,057	2,620,965	2,863,279	2,955,556	92,277	3.22%
Other	85,961	17,414	-	-	-		
Total operating revenue	2,667,648	2,713,020	2,659,748	2,893,279	2,985,556	92,277	3.19%
Operating expenses:							
Salaries and benefits	326,358	411,431	596,627	615,646	618,058	2,412	0.39%
Supplies and services	235,927	309,871	275,226	364,578	365,154	576	0.16%
Depreciation & Amortization	940,751	787,807	850,541	870,000	870,000	-	0.00%
Total operating expenses	1,503,036	1,509,109	1,722,394	1,850,224	1,853,212	2,988	0.16%
Operating income(loss)	1,164,612	1,203,911	937,354	1,043,055	1,132,344	89,289	8.56%
Nonoperating income(expenses):							
Interest income	(15,180)	57,450	142,390	70,000	55,000	(15,000)	-21.43%
Interest expense	(304,034)	(276,713)	(174,289)	(329,931)	(329,931)	-	0.00%
(Loss) on disposal of assets						-	
Amortization	47,858	-	-			-	
Other Financing Sources	730,613	822,796	729,768	500,000	500,000	-	0.00%
Net Income(loss)	1,623,869	1,807,444	1,635,223	1,283,124	1,357,413	74,289	5.79%
Transfers in	444,272						
Transfers out				(50,000)	(50,000)		0.00%
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital							
Net income	2,068,141	1,807,444	1,635,223	1,233,124	1,307,413	74,289	6.02%
Retained earnings, beginning	12,689,279	14,757,420	16,564,864	18,200,087	19,433,211	1,233,124	6.78%
Adjustments to retained earnings							
Retained earnings, ending	14,757,420	16,564,864	18,200,087	19,433,211	20,740,624	1,307,413	6.73%

Combining Statement of Cash Flows

	FY 2024/25 Projected	FY 2025/26 Projected	FY 2026/27 Projected	FY 2027/28 Projected	FY 2028/29 Projected	FY 2029/30 Projected
Cash flows from operating activities:	\$.10(4/1/25) \$5.90	\$6.00	\$6.00	\$6.00	\$6.00	\$6.00
Receipts from customers and users	2,843,279	2,935,556	3,006,262	3,051,656	3,097,731	3,144,497
Receipts from other operating revenue	30,000	30,000	30,000	30,000	30,000	30,000
Payments to suppliers	(364,578)	(365,154)	(376,109)	(387,392)	(399,014)	(410,984)
Payments to employees	(588,646)	(591,058)	(614,700)	(639,288)	(664,860)	(691,454)
Net cash provided by (used in) operating activities	1,920,055	2,009,344	2,045,453	2,054,976	2,063,857	2,072,059
Cash Flows from Noncapital Financing Activities:						
Proceeds from interfund accounts	-	-	-	-	-	-
(Payments of) interfund accounts	-	-	-	-	-	-
Transfers in	-	-	-	-	-	-
Transfers (out)	(50,000)	(50,000)	-	-	-	-
Net cash provided by (used in) noncapital financing activities	(50,000)	(50,000)	-	-	-	-
Cash Flows from Capital and Related Financing Activities:						
Purchase of capital assets(CIP)	(1,922,000)	(1,500,000)	(4,100,000)	(950,000)	(1,050,000)	(900,000)
Purchase of capital assets(vehicles & equipment)	(201,832)	(210,000)	(170,000)	-	(650,000)	-
Transfer out to Palmer Hills	-	-	-	-	-	-
Proceeds from sale of capital assets						
Proceeds from Capital Grants			3,000,000			
Transfer in from other funds for Capital	-	-		-		-
Proceeds from bonds	-	-	-	-	-	-
Payment on debt	(745,000)	(795,000)	(630,000)	(660,000)	(670,000)	(530,000)
Interest & bond issuance costs paid on debt	(329,931)	(282,448)	(248,780)	(224,998)	(200,063)	(174,743)
Net cash provided by (used in) capital and related financing activities	(3,198,763)	(2,787,448)	(2,148,780)	(1,834,998)	(2,570,063)	(1,604,743)
Cash flows from investing activities, interest received	70,000	55,000	25,000	25,000	25,000	25,000
Increase(decrease) in cash and cash equivalents	(1,258,708)	(773,104)	(78,327)	244,978	(481,206)	492,316
Cash & cash equivalents, beginning of year	4,245,896	2,987,188	2,214,084	2,135,757	2,380,734	1,899,529
Cash & cash equivalents, end of year	2,987,188	2,214,084	2,135,757	2,380,734	1,899,529	2,391,845
Target Cash Reserve	1,534,001.00	5,613,982.24	2,309,168.05	3,053,531.38	2,097,852.58	2,364,891.50
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	1,023,055	1,112,344	1,148,453	1,157,976	1,166,857	1,175,059
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:						
Depreciation	870,000	870,000	870,000	870,000	870,000	870,000
Amortization	-	-				
Change in assets and liabilities:						
Receivables and due from other governments	-	-				
Accounts and contracts payable and due to other governments	-	-				
Compensated absences and accrued liabilities	-	-				
Other post employment benefits obligation	15,000	15,000	15,000	15,000	15,000	15,000
Change in net pension liability	12,000	12,000	12,000	12,000	12,000	12,000
Change in deferred outflows						
Change in deferred inflows						
Unearned revenue						
Net cash provided by (used in) operating activities	1,920,055	2,009,344	2,045,453	2,054,976	2,063,857	2,072,059

PROGRAM DESCRIPTION: With the advent of NPDES, Phase II, an unfunded mandate from the EPA requires the City to establish a proactive program of actions related to the management of storm water and collection systems throughout the City.

ANALYSIS: The Storm Water Utility was established in August 2003 to create a program for the oversight of storm water issues throughout the community. The primary emphasis of the program is improvement of storm water quality through the execution of actions outlined in the six (6) minimum control measures of the storm water discharge permit issued by the Iowa Department of Natural Resources, under the auspices of the National Pollutant Discharge Elimination System (NPDES) described in detail within the permit located on the City's website. In addition, the Storm Water Utility is responsible for providing revenues to pay for the personnel assigned to the program as well as actions required by the permit. The revenue source (fund) covers requirements of both daily operations and capital projects. Council has prioritized enforcement and maintenance of public and private detention ponds. An inventory of detention ponds is complete and planning is underway to upgrade all detention ponds to current best practices.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Have a balanced budget with adequate resources for services & reserves	Operating income	1,203,911	937,354	1,043,055	1,132,344
	Effective sanitary & storm water management systems that are comprehensive & city wide	CIP Expenditures	1.5M	770k	1.1M	1.8M
	Sufficient resources to provide infrastructure and services to new	% of debt limit used	54.9%	54.4%	47.6%	47.4%

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees and Charges	2,707,348	2,653,684	2,883,279	2,985,556
Use of Money	57,450	142,390	100,000	55,000
Miscellaneous	840,210	735,832	520,000	500,000
Total Revenue	3,605,008	3,531,906	3,503,279	3,540,556
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	396,239	446,356	403,531	410,884
Employee Benefits & Costs	104,257	150,271	185,308	192,274
Staff Development	1,618	8,174	15,294	14,900
Repairs, Maintenance & Utilities	875,443	936,567	1,023,057	997,050
Contractual Services	1,557,604	825,306	250,636	207,554
Services & Commodities	44,513	44,895	32,550	30,550
Transfers Out	0	0	50,000	50,000
Total Expenditures	2,979,674	2,411,569	1,960,376	1,903,212

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Public Works Director	0.15	0.15	0.15	0.15
Sewer Maintenance Manager	0.25	0.25	0.25	0.25
Public Works Operations Manager Infrastructure	0.15	0.15	0.15	0.15
Operations Supervisor	0.15	0.15	0.15	0.15
Erosion & Sediment Control	1.00	1.00	1.00	1.00
Engineering Tech	0.07	0.07	0.07	0.07
Heavy Equipment Operator	1.50	1.50	1.50	1.50
Light Equipment Operator	0.75	0.75	0.75	0.75
Admin/Finance	0.70	0.78	0.780	0.780
Storm Water Total	4.72	4.80	4.80	4.80

Public Transit

This fund accounts for the operations and maintenance of the mass transit system. The transit system is funded by Federal Transit Assistance, State of Iowa operating assistance and transfers from the General Fund. New, smaller buses were purchased in 2024. The change to smaller buses is resulting in significant savings on fuel and maintenance costs.

Financial Summary

The Transit Fund is targeting revenues of \$1,663,275 including grants of \$1,134,097 and transfer-in of \$418,438. Expenditures are projected to be \$1,892,424.

The following pages show:

- Cash Flow, FY 24/25 through FY 29/30
- Strategy Linked Performance Indicators

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 TRANSIT

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Special assessments							
Permits and licenses							
Charges for services	46,193	51,337	71,592	60,975	61,075	100	0.16%
Other	9,986	26,757	-	39,000	39,000	-	
Total operating revenue	56,179	78,094	71,592	99,975	100,075	100	0.10%
Operating expenses:							
Salaries and benefits	499,442	510,656	606,599	726,746	773,253	46,507	6.40%
Supplies and services	610,520	724,478	765,276	993,743	1,029,171	35,428	3.57%
Depreciation	89,385	86,544	85,313	90,000	90,000	-	0.00%
Total operating expenses	1,199,347	1,321,678	1,457,188	1,810,489	1,892,424	81,935	4.53%
Operating income(loss)	(1,143,168)	(1,243,584)	(1,385,596)	(1,710,514)	(1,792,349)	(81,835)	4.78%
Nonoperating income(expenses):							
Intergovernmental	1,041,075	969,063	1,538,448	1,208,402	1,134,097	(74,305)	-6.15%
Interest income	(639)	15,258	24,614	10,065	7,065	(3,000)	-29.81%
Interest expense			(834)			-	
Gain / (Loss) on disposal of assets		(17,052)				-	
Amortization						-	
Capital Grants	13,056	23,818	3,600	3,600	3,600	-	0.00%
Net Income(loss)	(89,676)	(252,497)	180,232	(488,447)	(647,587)	(159,140)	32.58%
Transfers in	515,388	428,740	556,199	347,166	418,438	71,272	20.53%
Transfers out						-	
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital							
Net income	425,712	176,243	736,431	(141,281)	(229,149)	(87,868)	62.19%
Retained earnings, beginning	36,481	462,193	638,436	1,374,867	1,233,586	(141,281)	-10.28%
Residual equity, transfer in (out)*							
Adjustment for restatement & contributed capital							
Retained earnings, ending	462,193	638,436	1,374,867	1,233,586	1,004,437	(229,149)	-18.58%

Combining Statement of Cash Flows

FY 2024/25	FY 2025/26	FY 2026/27	FY 2027/28	FY 2028/29	FY 2029/30
Projected	Projected	Projected	Projected	Projected	Projected

Cash flows from operating activities:

Receipts from customers and users	62,375	61,075	65,000	65,000	70,000	75,000
Receipts from other operating revenue	42,600	39,000	39,000	44,000	44,000	44,000
Payments to suppliers	(991,644)	(1,029,171)	(1,034,317)	(1,039,488)	(1,044,686)	(1,049,909)
Payments to employees	(697,768)	(741,753)	(756,588)	(771,720)	(787,154)	(802,897)
Net cash provided by (used in) operating activities	(1,584,437)	(1,670,849)	(1,686,905)	(1,702,208)	(1,717,840)	(1,733,807)
Cash flows from noncapital financing activities:						
Intergovernmental	1,208,402	1,134,097	1,200,000	1,200,000	1,200,000	1,200,000
Proceeds from interfund accounts	-	-	-	-	-	-
(Payments of) interfund accounts	-	-	-	-	-	-
Transfers in	347,166	418,438	425,000	475,000	525,000	550,000
Net cash provided by noncapital financing activities	1,555,568	1,552,535	1,625,000	1,675,000	1,725,000	1,750,000
Cash flows from capital and related financing activities:						
Purchase of capital assets	(890,601)	(16,000)	(16,000)	(16,000)	(16,000)	(16,000)
Capital grants	728,201	3,600	3,600	3,600	3,600	3,600
Proceeds from sale of capital assets	-	-	-	-	-	-
Cash flows from Lease transactions						
Transfers in for capital	-	-	-	-	-	-
Net cash provided by (used in) capital and related financing activities	(162,400)	(12,400)	(12,400)	(12,400)	(12,400)	(12,400)
Cash Flows from Investing Activities, interest received	15,065	10,065	7,065	1,000	1,000	1,000
Net increase in cash and cash equivalents	(176,204)	(120,649)	(67,240)	(38,608)	(4,240)	4,793
Cash and cash equivalents:						
Beginning	708,504	532,300	411,651	344,411	305,803	301,563
Ending	532,300	411,651	344,411	305,803	301,563	306,356
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	(1,688,822)	(1,775,234)	(1,791,290)	(1,806,593)	(1,822,225)	(1,838,192)
Adjustments to reconcile operating (loss) to net cash provided by (used in) operating activities:						
Depreciation	89,385	89,385	89,385	89,385	89,385	89,385
Change in assets and liabilities:						
Receivables and due from other governments	-	-	-	-	-	-
Accounts payable and due to other governments	-	-	-	-	-	-
Compensated absences and accrued liabilities	-	-	-	-	-	-
Other post employment benefits obligation	15,000	15,000	15,000	15,000	15,000	15,000
Change in net pension liability						
Change in deferred outflows of resources						
Change in deferred inflows of resources						
Net cash provided by (used in) operating activities	(1,584,437)	(1,670,849)	(1,686,905)	(1,702,208)	(1,717,840)	(1,733,807)

PROGRAM DESCRIPTION: Bettendorf's transit system (BT) plays an important role in the overall transit network in the Quad Cities. In the area as a whole, BT links to the Davenport (Citibus) and Rock Island (Metrolink) systems, City of Bettendorf proper transit is a means to manage congestion on busy thoroughfares and offers service beneficial to employers/employees, businesses, casual travelers, students, senior citizens, individuals with disabilities, and those in economically disadvantaged situations.

ANALYSIS: The Bettendorf Transit System works towards the Council goals of providing financially sound and quality city services to make Bettendorf a premier place to live in the Quad Cities. In May of last year City Council adopted a new transit route plan that combines two routes into one, reduces a route from two buses to one, and eliminates another route. The City will continue to utilize federal and state funds to offset the operational and capital costs of the transit system. The new transit routes are providing more convenient and connected routes, coupled with increased ridership. In FY 24/25 Transit staff will be focused on improving service delivery, and will also examine whether to conduct a study of additional cooperative efforts amongst the transit entities.

Federal grant revenue was up in recent years due to eligibility for some previously unapplied funding as well CARES Act and American Rescue Plan Act funding for COVID-19 related expenditures. Property taxes will have to make up for reduced federal and state funding going forward.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality	Have a balanced budget with adequate resources for services & reserves	Fare revenue as a % of expenditures	3.8%	3.2%	-3.0%	3.5%
		State & Federal Grants	1,041,075	969,063	919,598	1,165,165
	Provide services in efficient manner with convenient access to users	Total ridership	59,108	63,805	71,292	75,000
		Expenditures per rider	\$22.64	\$22.84	\$25.40	\$25.23

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees & Charges	51,337	55,463	62,375	61,075
Federal Grants	725,116	1,292,979	943,402	864,097
State Grants	243,967	245,469	265,000	270,000
Capital Grants	23,798	3,600	3,600	3,600
Miscellaneous	42,017	40,743	54,065	46,065
Transfers-In	428,740	556,199	347,166	418,438
Total Revenue	1,514,975	2,194,453	1,675,608	1,663,275
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	408,349	457,399	495,505	523,892
Employee Benefits & Costs	102,307	149,200	226,813	242,411
Staff Development	2,770	4,969	6,950	6,950
Repair, Maintenance, & Utilities	266,798	263,391	344,022	332,927
Contractual Services	479,615	519,225	661,885	707,888
Services & Commodities	78,516	63,005	75,737	78,356
Total Expenditures	1,338,355	1,457,189	1,810,912	1,892,424

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Public Works Director	0.00	0.00	0.00	0.00
Transit Manager	0.50	0.50	1.00	1.00
Operations Coordinator	0.50	0.50	0.50	0.50
Transit Driver	5.22	5.22	5.22	5.22
Sub Transit Driver	1.19	1.19	1.19	1.44
Admin/Finance	0.13	0.13	0.13	0.13
Public Transit Total	7.54	7.54	8.04	8.29

QC Waterfront Convention Center

This fund accounts for the construction, operations and maintenance of the QC Waterfront Convention Center (QCWCC) which is located downtown City of Bettendorf on State Street. The City of Bettendorf has entered into an agreement with the Isle of Capri, a local riverboat casino and hotel operator to manage the facility. Construction was completed and the QCWCC opened in February of 2009. Construction costs for the Center were funded partially by TIF Bonds issued by the City. In June of 2015, the Isle of Capri paid off the bonds. The funds generated by the TIF are now rebated back to the Isle of Capri rather than go towards the service of the debt.

Financial Summary

The budget is targeting revenues of \$2,574,500 and expenditures of \$2,388,717 in FY 25/26.

The following pages show:

- Cash Flow, FY 21/22 through FY 25/26

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 QC WATERFRONT CONVENTION CENTER

	FY 2021/22 Actual	FY 2022/23 Actual	FY 2023/24 Actual	FY 2024/25 Amended	FY 2025/26 Budget	Inc (Dec) over FY 2024/25	
						Amount	Percent
Operating revenue:							
Special assessments							
Permits and licenses							
Charges for services	1,535,108	2,384,487	2,282,061	2,352,000	2,352,000	-	0.00%
Other	(268,919)	2,969	-	-	-	-	
Total operating revenue	1,266,189	2,387,456	2,282,061	2,352,000	2,352,000	-	0.00%
Operating expenses:							
Salaries and benefits	496,350	640,581	694,861	779,789	779,717	(72)	-0.01%
Supplies and services	766,776	1,743,994	1,590,791	1,049,442	1,054,000	4,558	0.43%
Depreciation	551,516	552,407	601,130	555,000	555,000	-	0.00%
Total operating expenses	1,814,642	2,936,982	2,886,782	2,384,231	2,388,717	4,486	0.19%
Operating income(loss)	(548,453)	(549,526)	(604,721)	(32,231)	(36,717)	(4,486)	13.92%
Nonoperating income(expenses):							
Intergovernmental	-	-	-	-	-	-	
Interest income	3,852	24,371	25,021	28,000	22,500	(5,500)	-19.64%
Interest expense	-	-	-	-	-	-	
Gain / (Loss) on disposal of assets							
Amortization							
Other financing sources	-	415,846	219,589	200,000	200,000	-	0.00%
Net Income(loss)	(544,601)	(109,309)	(360,111)	195,769	185,783	(9,986)	-5.10%
Transfers in	-	-	-	-	-	-	
Transfers out	-	-	-	-	-	-	
Add depreciation on fixed assets acquired by grants restricted for capital acquisitions and construction that reduces contributed capital							
Net income	(544,601)	(109,309)	(360,111)	195,769	185,783	(9,986)	-5.10%
Retained earnings, beginning	14,932,213	14,387,612	14,278,303	13,918,192	14,113,961	195,769	1.41%
Residual equity, transfer in (out)						-	
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	14,387,612	14,278,303	13,918,192	14,113,961	14,299,744	185,783	1.32%

Internal Service Funds

The Internal Service funds account for the financing of goods or services provided by one department to other City departments on a cost reimbursement basis.

Employee Health Insurance Fund

The Employee Health Insurance Fund accounts for the health insurance premiums and claims for all City employees.

Risk Management Fund

The Risk Management Fund accounts for the property, casualty and workers compensation insurance for the City. An independent claims administrator performs all claim handling procedures.

Municipal Garage Fund

The Municipal Garage Fund accounts for the maintenance cost related to the vehicles and equipment of the City.

Information Services / GIS

This fund was established to account for services provide by the Information Services department to the rest of the City.

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26
INTERNAL SERVICE FUNDS

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Change from FY 24/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Permits and licenses							
Charges for services	7,612,823	8,291,430	10,192,649	11,467,154	12,120,733	653,579	5.70%
Other	469,458	391,030	-	-	-		
Total operating revenue	8,082,281	8,682,460	10,192,649	11,467,154	12,120,733	653,579	5.70%
Operating expenses:							
Salaries and benefits	4,575,453	5,390,401	6,465,747	7,223,680	7,679,789	456,109	6.31%
Supplies and services	3,568,066	3,694,531	3,907,851	4,436,224	4,629,944	193,720	4.37%
Depreciation	11,736	11,736	121,960	15,000	15,000	-	0.00%
Total operating expenses	8,155,255	9,096,668	10,495,558	11,674,904	12,324,733	649,829	5.57%
Operating income(loss)	(72,974)	(414,208)	(302,909)	(207,750)	(204,000)	3,750	-1.81%
Nonoperating income(expenses):							
Interest income	(29,479)	81,903	116,272	57,750	54,000	(3,750)	-6.49%
Interest expense							
(Loss) on disposal of assets							
Capital Grants							
Net Income(loss)	(102,453)	(332,305)	(186,637)	(150,000)	(150,000)	-	0.00%
Transfers in	25,000	132,861	331,969	150,000	150,000	-	0.00%
Transfers out	-	(50,000)	-	-	-		
Net income	(77,453)	(249,444)	145,332	-	-		
Retained earnings, beginning	2,607,143	2,529,690	2,280,246	2,425,578	2,425,578	-	0.00%
Adjustment for restatement & contribution	-	-	-	-	-		
Retained earnings, ending	2,529,690	2,280,246	2,425,578	2,425,578	2,425,578	-	0.00%

	Adopted Budget	Adopted Budget	Adopted Budget	Adopted Budget
	6830 - Municipal Garage	6840 - Risk Management	6860 - Employee Insurance	6880 - Information Services
Revenue				
40 - Property Taxes	-	-	-	-
41 - Other City Taxes	-	-	-	-
42 - Licenses And Permits	-	-	-	-
43 - Use Of Money	7,000	10,000	30,000	7,000
44 - Intergovernmental	-	-	-	-
45 - Charges For Services	2,174,871	1,542,437	5,658,226	2,120,599
46 - Special Assessments	-	-	-	-
47 - Miscellaneous Revenues	5,600	200,000	400,000	19,000
48 - Transfers In	-	-	-	150,000
Total Revenue	2,187,471	1,752,437	6,088,226	2,296,599
Expenditures				
41 - Public Safety	-	-	-	-
42 - Public Works	-	-	-	-
44 - Culture & Recreation	-	-	-	-
45 - Community & Economic Development	-	-	-	-
46 - General Government	-	-	-	-
47 - Debt Service	-	-	-	-
48 - Capital Projects	-	-	-	-
49 - Business Type	2,187,471	1,752,437	6,088,226	2,296,599
080 Transfers Out	-	-	-	-
Total Expenditures	2,187,471	1,752,437	6,088,226	2,296,599
Change in Fund Equity	+0	+0	+0	+0

Employee Health Insurance Fund

The Employee Health Insurance Fund accounts for the health insurance premiums and claims for all City employees. Annually the fund undergoes an actuarial certification. The last review stated that, “the reserves held at the end of the plan year, February 2025, and the accrual rates established for use in the plan year beginning March 1, 2025 are in accordance with accepted actuarial standards consistently applied, are based on actuarial requirements of the State of Iowa, make good and sufficient provisions for all unpaid claims and other actuarial liabilities under the terms of the plan and include appropriate provision for all actuarial items which ought to be established.” The City plans to work with the City’s independent claims administrator and to re-establish the Health Committee in hopes to find additional ways to save costs on future health insurance claims.

Financial Summary

In FY 25/26 the Employee Health Insurance fund is budgeted to breakeven with revenues of matching expenditures of \$6,088,226.

The following pages show:

- Health Insurance funding sources, FY 2021/22 – FY 2025/26
- Cash Flow, FY 2021/22 through FY 2025/26

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 EMPLOYEE INSURANCE FUND

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Permits and licenses							
Charges for services	4,224,899	4,605,373	5,077,335	5,658,977	6,058,226	399,249	7.06%
Other	140,374	188,676	-	-	-	-	-
Total operating revenue	4,365,273	4,794,049	5,077,335	5,658,977	6,058,226	399,249	7.06%
Operating expenses:							
Salaries and benefits	3,483,544	4,273,520	5,143,670	5,688,977	6,088,226	399,249	7.02%
Supplies and services	834,081	917,826	-	-	-	-	-
Depreciation							
Total operating expenses	4,317,625	5,191,346	5,143,670	5,688,977	6,088,226	399,249	7.02%
Operating income(loss)	47,648	(397,297)	(66,335)	(30,000)	(30,000)	-	0.00%
Nonoperating income(expenses):							
Interest income	(15,047)	36,912	66,103	30,000	30,000	-	0.00%
Interest expense							
(Loss) on disposal of assets							
Capital Grants							
Net Income(loss)	32,601	(360,385)	(232)	-	-	-	-
Transfers in			51,969				
Transfers out							
Net income	32,601	(360,385)	51,737	-	-	-	-
Retained earnings, beginning	1,397,178	1,429,779	1,069,394	1,121,131	1,121,131	-	0.00%
Retained earnings, ending	1,429,779	1,069,394	1,121,131	1,121,131	1,121,131	-	0.00%

Combining Statement of Cash Flows

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26
	Actual	Actual	Actual	Amended	Budget
Cash flows from operating activities:					
Receipts from customers and users	4,243,728	4,582,503	5,129,348	5,658,977	6,058,226
Receipts from other operating revenue	140,374	188,676	-	-	-
Payments to suppliers	(1,948,483)	(676,416)	(195,886)	-	-
Payments to claimants	(2,261,484)	(4,531,663)	(5,143,670)	(5,688,977)	(6,088,226)
Payments to employees					
Net cash provided by (used in) operating activities	174,135	(436,900)	(210,208)	(30,000)	(30,000)
Cash flows from noncapital financing activities					
Operating transfers in			51,970		
Operating transfers (out)					
Net cash provided by noncapital financing activities	-	-	51,970	-	-
Cash Flows from Investing Activities, interest received	(15,579)	36,426	62,843	30,000	30,000
Net increase in cash and cash equivalents	158,556	(400,474)	(95,395)	-	-
Cash and cash equivalents:					
Beginning	1,802,176	1,960,732	1,560,258	1,464,863	1,464,863
Ending	1,960,732	1,560,258	1,464,863	1,464,863	1,464,863
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	47,648	(397,298)	(66,335)	(30,000)	(30,000)
Change in assets and liabilities:					
Receivables and due from other governments	18,830	(41,630)	52,013	-	-
Prepaid items	-	-	-	-	-
Accounts payable and due to other governments	18,760	1,322		-	-
Claims payable	88,898	706	(195,886)		
Net cash provided by (used in) operating activities	174,136	(436,900)	(210,208)	(30,000)	(30,000)

City of Bettendorf
Health Insurance History and Funding Sources
FY 2025/26 Budget Review

	Actual	Actual	Actual	Budget	Re-Estimate	Budget
Fiscal Year	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2024/25	FY 2025/26
Medical/Dental/Vision Claims **	3,514,970	4,531,663	4,331,796	4,729,212	4,647,816	5,000,989
Less specific/aggregate stop loss recoveries	(31,426)	(258,144)	(142,581)			
Net Claims	3,483,544	4,273,519	4,189,215	4,729,212	4,647,816	5,000,989
Administration Fees	184,870	195,003	188,915	242,478	212,517	219,750
ACA fees & taxes	-	2,565	1,453	2,500	2,500	2,500
Broker fee	-	-	-			
Aggregate Premium	16,855	17,382	16,455	16,337	16,852	16,852
Specific Premium (\$90k 3/1/20)	457,057	499,580	537,258	574,700	583,044	623,135
Life/LTD/Accidental Death Premiums	147,669	146,797	155,868	165,000	165,000	165,000
Reinsurance Assessment	-	4,250	-	5,000	4,522	5,000
Other	27,528	43,699	51,909	40,000	51,139	50,000
Actuarial Fee	102	8,552	2,597	2,000	5,109	5,000
Total Expenses on Fiscal Year	4,317,625	5,191,347	5,143,670	5,777,227	5,688,499	6,088,226
Payments from Employee premium share, part-time employees, retirees, COBRA, interest earnings & reimbursements	(764,646)	(909,392)	(1,173,610)	(956,000)	(1,138,970)	(1,180,903)
Net to be provided by the City	3,552,979	4,281,955	3,970,060	4,821,227	4,549,529	4,907,323
Percentage change from previous year actual	0.15%	20.52%	-7.28%	21.44%	-5.64%	7.86%

The City's projected cost on medical, RX, vision & dental claims total \$5 million for the plan year. Unrestricted reserves of \$1 million are available in the Health Insurance fund balance to cover claims up to the maximum attachment point (125%), if needed.

Average annual increase in "Net provided by the City" over the last 6 years is 5.06%

Risk Management Fund

The Risk Management Fund accounts for the property, casualty and workers compensation insurance for the City. An independent claims administrator performs all claim handling procedures. The City has contracted the Iowa Communities Assurance Pool (ICAP) to provide property and liability insurance coverage for the City and Iowa Municipalities Workers' Compensation Association (IMWCA) to provide workers' compensation insurance.

Financial Summary

The Risk Management Fund is projected to breakeven with revenues matching expenditures of \$1,752,437. The projected ending fund balance is \$995,468.

The following pages show:

- Property, Casualty and Workers Compensation Premiums Five Year Premium Comparison
- Cash Flow, FY 2021/22 through FY 2025/26

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 RISK MANAGEMENT

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Permits and licenses							
Charges for services	926,896	926,944	1,688,852	1,679,771	1,742,437	62,666	3.73%
Other	310,926	178,456	-	-	-	-	
Total operating revenue	1,237,822	1,105,400	1,688,852	1,679,771	1,742,437	62,666	3.73%
Operating expenses:							
Salaries and benefits						-	
Supplies and services	1,183,060	1,082,530	1,705,631	1,692,521	1,752,437	59,916	3.54%
Depreciation						-	
Total operating expenses	1,183,060	1,082,530	1,705,631	1,692,521	1,752,437	59,916	3.54%
Operating income(loss)	54,762	22,870	(16,779)	(12,750)	(10,000)	2,750	-21.57%
Nonoperating income(expenses):							
Interest income	(7,789)	27,130	16,409	12,750	10,000	(2,750)	-21.57%
Interest expense						-	
(Loss) on disposal of assets						-	
Capital Grants						-	
Net Income(loss)	46,973	50,000	(370)	-	-	-	
Transfers in						-	
Transfers out		(50,000)				-	
Net income	46,973	0	(370)	-	-	-	
Retained earnings, beginning	948,865	995,838	995,838	995,468	995,468	-	0.00%
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	995,838	995,838	995,468	995,468	995,468	-	0.00%

Combining Statement of Cash Flows

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26
	Actual	Actual	Actual	Amended	Budget
Cash flows from operating activities:					
Receipts from customers and user	927,295	895,882	1,698,618	1,679,771	1,742,437
Receipts from other operating revenue	310,926	178,456	-	-	-
Payments to suppliers	(1,117,320)	(1,657,733)	(1,090,634)	(1,692,521)	(1,752,437)
Net cash provided by (used in) operating activities	120,901	(583,395)	607,984	(12,750)	(10,000)
Cash flows from noncapital financing activities:					
Proceeds from interfund accounts	-	(258)	-	-	-
Payments of interfund accounts	375	-	-	-	-
Operating transfers in	-	-	-	-	-
Operating transfers (out)	-	(50,000)	-	-	-
Net cash provided by noncapital financing activities	375	(50,258)	-	-	-
Cash flows from Investing activities, interest received (paid)	(8,135)	25,900	17,715	12,750	10,000
Net increase in cash and cash equivalents	113,141	(607,753)	625,699	-	-
Cash and cash equivalents:					
Beginning	1,024,057	1,137,198	529,445	1,155,144	1,155,144
Ending	1,137,198	529,445	1,155,144	1,155,144	1,155,144
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	54,762	22,870	(16,779)	(12,750)	(10,000)
Change in assets and liabilities:	-	-	-	-	-
Receivables and due from other governments	400	(31,062)	9,766	-	-
Prepaid Items	65,740	(542,283)	542,283		
Accounts payable and due to other governments		(32,920)	72,714		
Claims payable					
Net cash provided by (used in) operating activities	120,902	(583,395)	607,984	(12,750)	(10,000)

City of Bettendorf
Property, Casualty and Workers Compensation Premiums
Five Year Premium Comparison

City-Wide Insurance	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Budget	FY 24/25 Renewal	FY 25/26 Budget	% Change from FY 24/25	\$ Change from FY 24/25
Property including Contents	131,468	153,816	192,270	253,874	291,955	15.00%	38,081
General & Law Enforcement	136,496	156,111	195,139	175,836	193,420	10.00%	17,584
Auto (including physical damage) \$1000/\$2,500 deductible effective 7/1/10	108,062	121,530	151,913	163,862	180,248	10.00%	16,386
Public Official	27,547	29,633	37,041	31,144	34,258	10.00%	3,114
Excess	73,331	81,193	101,491	92,376	101,614	10.00%	9,238
Total Property	476,904	542,283	677,854	717,092	801,495	11.77%	84,403
Employee Dishonesty	1,007	1,007	1,007	1,007	1,007	0.00%	0
Flood Insurance	4,962	5,706	6,562	6,792	8,150	20.00%	1,358
Liquor Liability/Dram	7,470	1,100	1,265	644	708	10.00%	64
Other Risk	41,555			56,858	-	-100.00%	-56,858
Cyber Insurance		48,707	50,000	48,603	50,000	2.87%	1,397
Workers Compensation	529,598	507,905	558,696	591,025	620,576	5.00%	29,551
Total All Insurance	1,061,496	1,106,708	1,295,383	1,422,021	1,481,937	4.21%	59,916
Mod factor	0.81	0.77	0.89	0.89	0.80		

Municipal Garage Fund

The Municipal Garage Fund accounts for the maintenance cost related to the vehicles and equipment of the City. This fund is basically budgeted to break even. The goal of the fund is to charge back to the other City departments only the amount needed to cover operating expenses, including depreciation and any capital equipment.

Financial Summary

Operating budgets for the Municipal Garage Fund are set to breakeven with revenues matching expenditures of \$2,187,471. The ending fund balance is expected to be \$149,350.

The following pages show:

- Cash Flow, FY 2021/22 through FY 2025/26
- Strategy Linked Performance Indicators

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 MUNICIPAL GARAGE

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Permits and licenses							
Charges for services	1,501,926	1,766,309	2,111,002	2,100,981	2,180,471	79,490	3.78%
Other	2,002	4,102				-	
Total operating revenue	1,503,928	1,770,411	2,111,002	2,100,981	2,180,471	79,490	3.78%
Operating expenses:							
Salaries and benefits	479,866	494,009	603,711	687,596	717,282	29,686	4.32%
Supplies and services	1,154,964	1,232,721	1,449,523	1,405,385	1,455,189	49,804	3.54%
Depreciation	11,736	11,736	12,044	15,000	15,000	-	0.00%
Total operating expenses	1,646,566	1,738,466	2,065,278	2,107,981	2,187,471	79,490	3.77%
Operating income(loss)	(142,638)	31,945	45,724	(7,000)	(7,000)	-	0.00%
Nonoperating income(expenses):							
Interest income	(2,717)	6,728	17,539	7,000	7,000	-	0.00%
Interest expense						-	
(Loss) on disposal of assets						-	
Capital Grants						-	
Net Income(loss)	(145,355)	38,673	63,263	-	-	-	
Transfers in						-	
Transfers out						-	
Net income	(145,355)	38,673	63,263	-	-	-	
Retained earnings, beginning	192,769	47,414	86,087	149,350	149,350	-	0.00%
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	47,414	86,087	149,350	149,350	149,350	-	0.00%

Combining Statement of Cash Flows

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26
	Actual	Actual	Actual	Amended	Budget
Cash flows from operating activities:					
Receipts from customers and users	1,501,649	1,766,237	2,110,458	2,100,981	2,180,471
Receipts from other operating revenue	2,002	4,102			
Payments to suppliers	(1,069,875)	(1,244,827)	(1,468,065)	(1,405,385)	(1,455,189)
Payments to employees	(534,226)	(546,675)	(620,690)	(655,596)	(685,282)
Net cash provided by (used in) operating activities	(100,450)	(21,163)	21,703	40,000	40,000
Cash flows from noncapital financing activities:					
Transfers in	-	-	-	-	-
Transfers (out)	-	-	-	-	-
Net cash provided by noncapital financing activities	-	-	-	-	-
Cash flows from capital and related financing activities:					
Acquisition of property and equipment	-	-	(36,910)	-	-
Net cash provided by (used in) capital and related financing activities	-	-	(36,910)	-	-
Cash Flows from Investing Activities, interest received (paid)	(2,728)	6,681	17,854	7,000	7,000
Net increase in cash and cash equivalents	(103,178)	(14,482)	2,647	47,000	47,000
Cash and cash equivalents:					
Beginning	647,467	544,289	529,807	532,454	579,454
Ending	544,289	529,807	532,454	579,454	626,454
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	(142,638)	31,944	45,724	(7,000)	(7,000)
Adjustments to reconcile operating income(loss) to net cash provided by (used in) operating activities:					
Depreciation	11,736	11,736	12,044	15,000	15,000
Change in assets and liabilities:					
Receivables and due from other governments	(277)	(72)	(544)	-	-
Accounts payable and due to other governments	85,089	(12,105)	(17,773)		
Compensated absences and accrued liabilities	(2,352)	(13,748)	3,927		
Other post employment benefits obligation	(3,214)	(4,912)	3,374	32,000	32,000
Decrease in net pension liability	(305,995)	162,928	(25,049)		
Increase in deferred outflows of resources	6,170	1,741			
Increase in deferred inflows of resources	251,031	(198,675)			
Net cash provided by (used in) operating activities	(100,450)	(21,163)	21,703	40,000	40,000

PROGRAM DESCRIPTION: Maintain vehicles and equipment in a safe and useful condition at all times. Make use of the trend analysis capabilities of the computerized fleet system, monitor and work efficiencies of the garage and continue to provide a preventative maintenance program for all departments.

ANALYSIS:

Under direction of the Garage Manager, the Municipal Garage is a vital operation working directly and indirectly towards all city goals and objectives. Staff continues to provide maintenance and repairs to city vehicles from all departments. Our proven preventive maintenance program continues to hold down the number of breakdowns versus routine maintenance to below 40%. The hourly rate remains at \$80.00 per hour.

Our combined gasoline and diesel fuel usage has remained consistent with minor fluctuations over the past year. The budget includes projected increases for fuel usage and anticipated increased operating costs. Alternative fuel technologies are continually monitored and researched for proper fit for the City.

Staff continues to upgrade garage equipment and software as needed in order to keep up to date with the latest trends and technologies. The Garage fleet maintenance software, Computerized Fleet Analysis, has recently been updated to the most current version that has improvements recommend by our staff.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
Financially sound city providing quality services	Provide services in an efficient manner with convenient access to users	Number of preventative maintenance work orders	1,704	2,731	3,000	3,000
		Gallons of fuel purchased	171,403	183,577	<200,000	<200,000
		% of hours available billed to work orders	55%	66%	75%	75%
		Total maintenance expense per mile driven (not including PD and FD)	\$1.13	\$1.80	\$2.00	\$2.00

Budget Summary

Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees and Charges	1,766,309	2,098,545	2,095,381	2,174,871
Use of Money	6,731	17,537	7,975	7,000
Miscellaneous	4,102	12,458	5,600	5,600
Total Revenue	1,777,142	2,128,540	2,108,956	2,187,471
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	389,732	459,686	469,855	491,092
Employee Benefits & Costs	104,277	144,026	213,131	223,690
Staff Development	-	4,422	3,000	2,500
Repair, Maintenance & Utilities	271,562	211,492	352,100	289,100
Contractual Services	34,428	50,093	86,100	78,489
Services & Commodities	938,467	1,195,560	984,770	1,102,600
Total Expenditures	1,738,466	2,065,279	2,108,956	2,187,471

Authorized Positions

	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Public Works Director	0.05	0.05	0.05	0.05
Garage Manager	0.50	0.50	1.00	1.00
Mechanic	4.00	4.00	4.00	4.00
Garage Coordinator	1.00	1.00	0.00	0.00
Laborer	0.97	0.97	0.97	0.97
Admin/Finance	0.01	0.01	0.01	0.01
Garage Total	6.53	6.53	6.03	6.03

Information Technology

This fund was established to account for services provide by the Information Technology department to the rest of the City.

Financial Summary

Operating budgets for the IT fund are set to breakeven with revenue and expenditures of \$2,296,599. The ending fund equity balance is expected to be \$157,478.

The following pages show:

- Cash Flow, FY 2021/22 through FY 2025/26
- Strategy Linked Performance Indicators

STATEMENT OF REVENUE, EXPENDITURES & CHANGES IN RETAINED EARNINGS/FUND BALANCE FOR FY 2021/22 THROUGH FY 2025/26 INFORMATION SERVICES / GIS

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	Inc (Dec) over FY 2024/25	
	Actual	Actual	Actual	Amended	Budget	Amount	Percent
Operating revenue:							
Intergovernmental							
Permits and licenses							
Charges for services	959,102	992,804	1,315,460	2,027,425	2,139,599	112,174	5.53%
Other	16,156	19,796				-	
Total operating revenue	975,258	1,012,600	1,315,460	2,027,425	2,139,599	112,174	5.53%
Operating expenses:							
Salaries and benefits	612,043	622,872	718,366	847,107	874,281	27,174	3.21%
Supplies and services	395,961	461,454	752,697	1,338,318	1,422,318	84,000	6.28%
Depreciation			109,916			-	
Total operating expenses	1,008,004	1,084,326	1,580,979	2,185,425	2,296,599	111,174	5.09%
Operating income(loss)	(32,746)	(71,726)	(265,519)	(158,000)	(157,000)	1,000	-0.63%
Nonoperating income(expenses):							
Interest income	(3,926)	11,133	16,221	8,000	7,000	(1,000)	-12.50%
Interest expense			(2,151)			-	
(Loss) on disposal of assets						-	
Capital Grants						-	
Net Income(loss)	(36,672)	(60,593)	(251,449)	(150,000)	(150,000)	-	0.00%
Transfers in	25,000	132,861	280,000	150,000	150,000	-	0.00%
Transfers out						-	
Net income	(11,672)	72,268	28,551	-	-	-	
Retained earnings, beginning	68,331	56,659	128,927	157,478	157,478	-	0.00%
Adjustment for restatement & contributed capital						-	
Retained earnings, ending	56,659	128,927	157,478	157,478	157,478	-	0.00%

Combining Statement of Cash Flows

	FY 2021/22	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26
	Actual	Actual	Actual	Amended	Budget
Cash Flows from Operating Activities:					
Receipts from customers and users	959,103	992,801	1,315,460	2,027,425	2,139,599
Receipts from other operating revenue	16,156	19,796			
Payments to suppliers	(414,214)	(485,885)	(855,900)	(1,338,318)	(1,422,318)
Payments to employees	(585,403)	(723,105)	(744,506)	(806,107)	(833,281)
Net cash provided by (used in) operating activities	(24,358)	(196,393)	(284,946)	(117,000)	(116,000)
Cash Flows from Noncapital Financing Activities:					
Proceeds from interfund accounts	-	-	-	-	-
Payments of interfund accounts	-	-	-	-	-
Operating transfers in	25,000	132,861	280,000	150,000	150,000
Operating transfers (out)					
Net cash provided by noncapital financing activities	25,000	132,861	280,000	150,000	150,000
Cash Flows from Capital and Related Financing Activities:					
Acquisition of property and equipment	-	-	(112,639)	-	-
Net cash provided by (used in) capital and related financing activities	-	-	(112,639)	-	-
Cash Flows from Investing Activities, interest received	(4,083)	10,757	16,989	8,000	7,000
Net increase in cash and cash equivalents	(3,441)	(52,775)	(100,596)	41,000	41,000
Cash and cash equivalents:					
Beginning	557,275	553,834	501,059	400,463	441,463
Ending	553,834	501,059	400,463	441,463	482,463
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:					
Operating income (loss)	(32,746)	(71,109)	(265,519)	(158,000)	(157,000)
Depreciation/Amortization		32,277			
(Increase) in accounts and unbilled usage receivable	-	-	109,916	-	-
(Increase) in prepaid items	-	(6,832)	(85,881)	-	-
Increase (decrease) in accounts payable	8,776	(47,156)	(17,322)		
compensated absences and accrued liabilities	66,557	(51,823)	4,911	41,000	41,000
Other post employment benefits obligation	(7,972)	(7,240)	1,623	-	-
Decrease in net pension liability	(375,815)	212,177	(32,674)		
Increase in deferred outflows of resources	10,939	3,503			
Increase in deferred inflows of resources	305,902	(260,190)			
Net cash provided by (used in) operating activities	(24,359)	(196,393)	(284,946)	(117,000)	(116,000)

PROGRAM DESCRIPTION: The Information Technology Department is responsible for providing information technology and communication to all departments. The major activities of this division include coordinating the use of computers and other information systems throughout the City, developing and implementing security measures to protect the City's information systems, providing ongoing user training and keeping abreast of current technology.

ANALYSIS:
 IT will continue to be extremely busy making progress on the IT Strategic Plan. The plan identifies five strategic initiatives: Cybersecurity, Modern Workplace, Operational Excellence, Total Cost of IT and People & Culture. Successes to-date include, significant cybersecurity & network security improvements. In FY 25/26 IT will continue to be focused on the design and build-out of a newly re-architected network.

Strategic Plans, Objectives & Indicators

Council Goal	Objective	Indicator	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Target	FY 25/26 Target
sound city providing quality services	Provide services in a customer friendly	Average working days to complete work order	<1	<1	<1	<1
	Provide services in an efficient manner with	% of scheduled time systems are fully operational	99.00%	99.00%	99.00%	99.00%
	Have a balanced budget with adequate	IS fund ending fund balance	128,927	157,478	157,478	157,478
	resources for services and reserves	Technology replacement fund ending fund balance	2,301,617	1,801,369	759,869	141,569

Budget Summary				
Revenue	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Fees & Charges	992,801	1,298,057	2,018,112	2,120,599
Miscellaneous	30,929	33,624	27,000	26,000
Transfers In/Electronic Fund	132,861	250,000	150,000	150,000
Total Revenue	1,156,591	1,581,681	2,195,112	2,296,599
Expenditures	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
Salaries & Wages	513,892	559,698	591,978	610,839
Employee Benefits & Costs	108,980	158,668	242,399	253,642
Staff Development	4,300	12,893	12,100	9,800
Repair, Maintenance & Utilities	165,891	242,446	168,535	169,718
Contractual Services	229,737	554,562	1,122,000	1,207,000
Services & Commodities	60,904	39,573	52,600	45,600
Total Expenditures	1,083,704	1,567,840	2,189,612	2,296,599

Authorized Positions				
	FY 22/23 Actual	FY 23/24 Actual	FY 24/25 Amended	FY 25/26 Budget
IT Manager	1.00	1.00	1.00	1.00
Information Systems Analysts	4.00	4.00	4.00	4.00
Information Systems Total	5.00	5.00	5.00	5.00



SUPPLEMENTAL INFORMATION

The City of Bettendorf's accounting system generally records revenues when earned and expenses when incurred. Budget appropriations for the City of Bettendorf are, accordingly, also projected on this basis of accounting.

The City also recognizes encumbrances for budgetary purposes. For the City, encumbrances include supplies ordered but not yet received, and services contracted but not yet expended by the City. Encumbrances are charges against a budget or appropriation for accounting purposes. Accordingly, expenditures/expenses in this document include encumbered expenditures/expenses. Encumbrances do not lapse at year-end and provide authorization for expenditures/expenses for the following year.

The accounting system and the budget appropriation process are also structured in accordance with generally accepted accounting principles (GAAP). The accounts of the City of Bettendorf are organized and operated on the basis of funds and account groups. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements. Account groups are a reporting device to account for certain assets and liabilities of the governmental funds not recorded directly in those funds. The format includes basic fund types as follows:

Government Funds are used to account for the City's general government activities. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual, i.e., when they are "measurable and available." "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers all revenues available if they are collected within 60 days after year-end. Expenditures are recognized when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgements which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes, interest and special assessments are susceptible to accrual. Sales taxes collected and held by the state at year-end on behalf of the City are also recognized as revenue. Licenses and permits, fines and forfeitures, fees and refunds and other receipts become measurable and available when cash is received by the City and are recognized as revenue at that time.

Entitlements and shared revenues are recognized at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

Governmental Funds include the following fund types:

General Fund: This is the City's primary operating fund. It accounts for all financial resources of the City, except for those required to be accounted for in another fund.

Special Revenue Funds: These funds account for the proceeds of specific revenue sources (other than certain capital projects that are legally restricted to expenditures for specific projects).

Debt Service Fund: To account for the servicing of general long-term debt not being financed by a specific source.

Capital Projects Funds: are used to account for all resources used in the acquisition and construction of capital facilities and other capital assets, with the exception of those that are financed through proprietary funds.

Proprietary Funds are used to account for a government's ongoing organizations and activities which are similar to those often found in the private sector (business-type activities). The measurement focus is upon income determination, financial position, and cash flows. In accordance with Governmental Accounting Standards Board (GASB), the City has elected to apply all applicable Financial Accounting Standards Board (FASB) pronouncements.

Enterprise Funds are used to account for those operations that are financed and operated in a manner similar to private business or where the board has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

Internal Service Funds are used to Finance and account for services and commodities provided by designated departments or agencies to other departments and agencies of the City.

Fiduciary Funds account for assets held by the City in a trustee capacity or as an agent on behalf of others. Trust funds account for assets held by the City under the terms of a formal trust agreement.

Expenditures are classified by function. The term function refers to the major program areas by the Iowa Administrative Code. Classification provides information on the purposes or objectives of expenditures. Follows are the areas of classification and samples of expenditures to include:

Public Safety: This program's objective is to reduce the amount and effects of external harm to individuals and damage to property, and in general to promote an atmosphere of personal security from external events. Police, fire, and traffic signals are included in this program.

Public Works: This program provides satisfactory opportunities for a productive and enjoyable living for the citizens of Bettendorf both as individuals and as a community. Activities included in this program are Roads, Bridges, sidewalks, street lighting, traffic control, snow removal, highway engineering, street cleaning and other public works.

Culture & Recreation: This program promotes the general well-being of the City and encourages the fullest development of cultural and educational potentials of the citizens in the community. This program includes the activities of the Bettendorf Library, Community Center and the Parks and Recreation operations.

Community & Economic Development: This program provides for community and economic development and also includes city beautification, planning and zoning and housing & urban renewal.

General Government: This program provides for the functioning of the government and assures the general administration of the municipality. Activities included in this program are Mayor and

Council, general administration of the City, finance, risk management, health insurance, and building and grounds.

Business Type Activities: This program includes all enterprise funds and internal service funds. These programs include Sewer Enterprise, Family Museum, Garbage Collection & Recycling, Palmer Hills Golf Course, Life Fitness Center, Aquatic Center, Storm Water Enterprise, Transit, Employee Health Insurance, Risk Management and City Garage.

The City is required by the State of Iowa to appropriate funds for capital projects on a fiscal year basis. The Capital Projects section of this document includes descriptive information on each project with estimated costs and financing sources.

The maintenance of adequate cash reserves provides the City with flexibility and security and is an important factor considered by rating agencies and the underwriting community when reviewing City debt issuance. Along with maintaining the City's credit worthiness, such cash reserves provide the means to handle economic uncertainties, local disasters and other unanticipated financial hardships, as well as, meeting debt cash flow requirements. In addition to the designations noted below, fund balance levels will be sufficient to meet funding requirements for projects approved in prior years that are carried forward into the new year, debt service reserve requirements, reserves for encumbrances and other reserves or designations required by contractual obligations or generally accepted accounting principles. Deviation from the following general policies by Council may occur based on sound decisions and public interest. When such deviations are made, it shall be specifically noted and included within Council minutes.

Purpose

The reserve policy will help the city to accomplish six key objectives:

- Plan for contingencies
- Ensure cash availability when revenue is unavailable
- Maintain good standing with rating agencies
- Avoid unnecessary interest expenses
- Generate investment income
- Create a shared set of guidance for elected officials and staff

General Policies

- Cash reserves should not be used to finance routine operating expenses, which exceed budget levels. Routine operating expenses shall be defined as reasonably anticipated reoccurring annual expenditures.
- Cash reserves should not be used to finance capital improvement projects unless cash reserves have been specifically identified in the budget to finance such project.
- Excess cash reserves may be used to balance revenues and expenditures as long as the minimum cash reserve requirements of this policy are met, provided that said cash reserves may only be used to offset non-reoccurring expenditures.
- Revenues will equal or exceed expenditures for each budget year unless there are funds available in excess of the cash reserves requirements of this policy.
- The City's annual budget is considered balanced if the cash reserve requirements, the working capital requirements and the revenue and expenditure requirements of this policy have been met.

GASB 54

GASB 54 establishes the following five fund balance classifications: Non-spendable, Restricted, Committed, Assigned, and Unassigned. Fund Balance classifications assigned, unassigned, and committed are considered "unrestricted" fund balances. The order of spending will be as follows: restricted, committed, assigned and unassigned. Restricted funds shall be spent according to the purpose for which they were received. Unassigned funds shall always be spent after Committed and Assigned funds have been exhausted. The City Administrator and/or the Finance Director are authorized to assign fund balances according to specific factors involved. The City Council will have authority to commit fund balance.

Governmental Funds:**General Fund**

Reserves in the General Fund, the city's primary operating fund, will be measured by *unrestricted fund balance* as a percentage of expenditures. Fund balance is defined as the excess of assets over liabilities. The Governmental Accounting Standards Board (GASB) Statement No. 54 further defines five categories of fund balance:

- Non-spendable
- Restricted
- Committed
- Assigned
- Unassigned

The last three categories together comprise *unrestricted fund balance*. The use of unrestricted fund balance is either unconstrained or the constraints are self-imposed and could be lifted.

The City of Bettendorf will strive to maintain a minimum *unassigned fund balance* in the General Fund of 20% - 25% of all General Fund expenditures.

In addition, the city will strive to maintain *committed fund balance* of up to 10% all General Fund expenditures to serve as an "Emergency Reserve Fund."

Total *unrestricted fund balance* in the General Fund shall not exceed 35%. Unassigned fund balance in excess of 25% may be committed to the Emergency Reserve Fund only until committed fund balance reaches the 10% cap.

The Emergency Reserve Fund may be used at the discretion of the City Council to:

- Provide resources to make up for temporarily decreased revenues or the elimination of State revenue sources.
- Provide temporary resources in the event of an economic downturn while expenditure reductions are analyzed and implemented.
- Provide resources to meet emergency expenditures in the case of flood, fire, pandemic or other disaster identified by the City Council.

Road Use Tax Fund

Use of Road Use Tax revenue is restricted by Iowa Code to street and roadway maintenance expenditures. The city will strive to maintain a minimum restricted fund balance in the Road Use Tax Fund of 20% - 25% of all Road Use Tax Fund expenditures.

In addition, the city will strive to maintain *committed fund balance* of up to 15% all Road Use Tax Fund expenditures to serve as an "Emergency Reserve Fund."

Total fund balance in the Road Use Tax Fund shall not exceed 40%. Restricted and Unassigned fund balance in excess of 25% may be committed to the Emergency Reserve Fund only until committed fund balance reaches the 15% cap.

The Emergency Reserve Fund may be used at the discretion of the City Council to:

- Provide resources to make up for temporarily decreased revenues or the elimination of State revenue sources.
- Provide temporary resources in the event of an economic downturn while expenditure reductions are analyzed and implemented.

- Provide resources to meet emergency expenditures in the case of extreme winter weather, flood, fire, pandemic or other disaster identified by the City Council.

Capital Replacement Funds

The City may establish and maintain equipment replacement reserve funds to provide for the scheduled purchase of vehicles and equipment and will consider annually appropriating funds to it to provide for the timely upgrading and replacement of vehicles and equipment. The amount added to this fund by annual appropriation should be the amount required to maintain the fund at the approved level after credit for the sale of surplus equipment and interest earned by the fund. It is the City’s intent that the reserve fund replaces the City’s need to borrow funds for vehicle and equipment acquisitions.

Fund balances in the Vehicle Replacement Fund and Electronic Equipment Replacement Fund are considered *assigned* for those specific purposes. The city recognizes the need for maintaining a fund balance within these funds to respond to unexpected expenditures. However, fund balances shall not exceed \$500,000 unless a higher reserve is necessary to subsidize planned future expenditures. Further, annual allocations to the replacement funds should be at least equal to the annual depreciation expense of assets purchased by those funds.

Debt Service Fund

Use of resources within the Debt Service Fund are restricted for payment of principle and interest on the city’s general obligation debt. Fund balance in the Debt Service Fund shall not exceed \$500,000 unless additional reserves are need to subsidize the tax levy for future, temporary peaks in principle and interest. Additional fund balance may also be carried over in the event of a refunding issuance that requires proceeds to be held in escrow until the refunded bonds are callable.

Summary of Governmental Funds Fund Balance Targets

Fund Balance	Non-Spendable	Restricted	Committed	Assigned	Unassigned	Total Fund Balance
General			10%		20%-25%	30%-35%
Road Use		20%-25%	15%			35%-40%
Capital Repl.				<\$500,000*		
Debt Service		<\$500,000*				

*Maximum of \$500,000 unless additional funds are needed for planned future expenditures.

Business-Type Funds:

Business-Type funds account for operations that have a profit/loss aspect and use accounting methods similar to a private business. Unlike governmental funds, business-type funds report capital assets and long-term debt. Therefore, the difference between assets and liabilities is not equivalent to the fund balance reported in governmental funds and is not a useful measure for reserve policies.

Enterprise Funds

Enterprise funds account for programs that provide a good or service to the public in exchange for a fee and operations are intended to totally or largely self-supporting. A strong reserve policy, based on cash reserves, in these funds can help maintain a stable fee structure.

The City of Bettendorf has several enterprise funds. Operations in the three utility funds (Sanitary Sewer, Solid Waste, & Storm Water) are fully self-supporting. Other programs accounted for as enterprise funds (Family Museum, Palmer Hills Golf Course, Life Fitness Center, Splash Landing, Public Transit & Waterfront Convention Center) require operating support from other funds and therefore do not have the same

reserve requirements as the utility funds. Reserve targets for all enterprise funds will be measured by *cash balance, net of bond proceeds*.

Cash reserve targets (excluding bond proceeds) in the self-supporting utility funds shall be a minimum of 25% of annual operating revenue, plus up to 100% of accumulated depreciation on vehicles and capital equipment.

The city will strive to maintain cash reserves (excluding bond proceeds) in the enterprise funds requiring support from other funds equal to 15% of operating expenditures, net of depreciation. However, for funds rely on significant support from the General Fund may not consistently meet the 15% target.

Internal Service Funds

The city’s internal service funds account for the provision of goods or services by one organizational subunit to other subunits. The City of Bettendorf uses internal service funds to account for the costs of employee health insurance, risk & liability insurance, IT services, and the municipal garage. The costs are then passed on to the internal users of these services by department.

Reserves in the Employee Health Insurance Fund and the Risk Management Fund will be measured by *net position* (assets & deferred outflows, less liabilities & deferred inflows) as a percent of annual operating expenditures. The City will strive to maintain net position in these funds at a minimum of 25% of annual operating expenditures.

Reserves in the IT and Municipal Garage funds will be measured by cash balance in relation to total liabilities. The City will strive to maintain cash reserves equal to or greater than total liabilities in each of these funds. In addition, net position shall never fall below zero.

Summary of Business Type Funds Reserve Targets

Self-Supported Enterprise Funds	Cash (excluding bond proceeds) equal to 25% of annual operating revenue, plus up to 100% of accumulated depreciation
Subsidized Enterprise Funds	Cash (excluding bond proceeds) equal to 15% of annual operating expenditures
Employee Health Insurance & Risk Management Funds	Net position equal to 25% of annual operating expenditures
IT & Municipal Garage Funds	Cash equal to or greater than total liabilities, net position greater than zero

The purchasing function of the City of Bettendorf is organized and guided by the Values and Guiding Principles of Public Procurement, a document developed by the National Institute of Governmental Purchasing (NIGP) and the Chartered Institute for Purchasing and Supply. The document, available at www.nigp.org outlines six major values:

- Accountability
- Ethics
- Impartiality
- Professionalism
- Service
- Transparency

General Policy

The City of Bettendorf does not have centralized purchasing. Department Heads are responsible for facilitating the purchasing needs and policy compliance within their respective departments. The Finance Department will assist in coordinating the purchasing function of the City throughout all departments and will:

- Promote competitive purchasing and participation in cooperative and bulk purchasing with other organizations or governmental entities;
- Assist departments with planning, preparation of specifications, requests for information, invitations to bid, requests for proposals, bid openings, and will make bid recommendations and award bids, if requested;
- Assist in negotiating and administering purchase agreements, lease contracts and maintenance contracts in conjunction with the City's Legal Department.

Joint Purchasing Groups: City departments may make budgeted purchases directly from the State of Iowa Contracts and other approved Joint Purchasing Groups. To utilize these contracts or purchasing groups: (1) Submit a printed copy of the awarded bid to the Finance Department; (2) Reference the Joint Purchasing Group Contract number on the purchase order; (3) No further bids are required. These contracts should be used in conjunction with any terms, conditions and insurance language to meet standard City requirements. The following joint purchasing groups are approved for City purchases and do not require a separate bid process:

- State of Iowa Bids - IDAS <https://bidopportunities.iowa.gov/Home/AwardedContracts>
- OMNIA <https://public.omniapartners.com/contracts>
- Sourcewell <https://www.sourcewell-mn.gov/>
- Bi-State Regional Purchasing Council www.bistateonline.org
- AEA Purchasing www.aeapurchasing.org
- Federal Contracts Corp www.federalcontractscorp.com
- HGAC www.hgacbuy.org
- Naspo Value Point www.naspovaluepoint.org
- National Cooperative Purchasing Alliance www.ncpa.us
- National Purchasing Partners Gov <https://nppgov.com/>
- Keystone Purchasing Network www.thekpn.org
- Thomas Net www.thomasnet.com

The list of joint purchasing groups will periodically be updated and approved by City Council.

Purchase Orders

Purchase orders are required for purchases exceeding \$5,000 and for all Community Improvement Program Projects. Whenever possible, purchase orders should be approved, with authorized signatures, prior to placing the order for purchases. However, there may be times in which the city deviates from this policy based on sound decisions and public interest.

Purchasing Policy Thresholds

For all City Purchases and Contracts, unless otherwise required by law or otherwise noted in this policy:

BUDGETED PURCHASES

Purchase Amount	Who may authorize purchase	PO/RFP Requirements	Reviews Purchase Order for Budget and Policy Compliance	Purchase Order Approval
Budgeted Purchases up to \$5,000	Department head may authorize purchase	Purchase order recommended for all purchases over \$400. Two quotes are recommended.	Public Buyer jointly with Budget Manager	Two of three original signatures required: Manager of Accounting, Finance Director, City Administrator
Budgeted Purchases of \$5,000 - \$25,000	Department Head may authorize purchase	Purchase order required. Minimum of two proposals or quotes are required.	Public Buyer jointly with either Budget Manager or Finance Director	Two of three original signatures required: Manager of Accounting, Finance Director, City Administrator
Budgeted Purchases in excess of \$25,000	Purchase must be approved by city council	Council resolution and Purchase Order required. Minimum of two proposals or quotes are required.	Public Buyer jointly with either Budget Manager or Finance Director	Two of three original signatures required: Manager of Accounting, Finance Director, City Administrator

UNBUDGETED PURCHASES

Unbudgeted non-emergency Purchases up to \$10,000	City Administrator may authorize purchase	Purchase order required. Minimum of two proposals or quotes are required.	Public Buyer jointly with either Budget Manager or Finance Director	City Administrator jointly with one of two original signatures required: Manager of Accounting, or Finance Director
Unbudgeted non-emergency Purchases over \$10,000	Purchase must be approved by city council	Council resolution and Purchase Order required. Minimum of two proposals or quotes are required.	Public Buyer jointly with either Budget Manager or Finance Director	City Administrator jointly with one of two original signatures required: Manager of Accounting, or Finance Director
Unbudgeted emergency Purchases up to \$10,000	City Administrator may authorize purchase	Purchase Order required. No proposals or quotes required	Public Buyer jointly with either Budget Manager or Finance Director	City Administrator jointly with one of two original signatures required: Manager of Accounting, or Finance Director
Unbudgeted emergency Purchases over \$10,000	City Administrator may authorize purchase	Purchase Order required. No proposals or quotes required. Council must ratify purchase by resolution at next Council Meeting.	Public Buyer jointly with either Budget Manager or Finance Director	City Administrator jointly with one of two original signatures required: Manager of Accounting, or Finance Director

Emergency purchases are purchases that require immediate action to

- avoid a threat to the public health, welfare or safety; or
- address a need to protect the health, welfare or safety of persons occupying or visiting a public improvement or property located adjacent to the public improvement; or
- preserve critical services or programs of a city department; or
- address a need that is the result of events or circumstances not reasonably foreseeable.

Purchase Order Exceptions

- Insurable accident losses that have been reported to the City's insurance broker. Staff may use any of the available repair vendors recommended by the broker or currently used by the City for similar equipment.
- Monthly utility-related expenses.
- Library collections-related purchases (i.e.: books, DVDs, CDs, audiobooks, or other items available for checkout to patrons).
- Audit and bond issuance fees.
- Landfill charges
- Reimbursement of expenses to the Isle for operations of the QC Waterfront Convention Center
- Payments to the City of Davenport related to waste water treatment plant 28E agreement

This list may be revised by the Finance Department, when another purchase meets similar criteria.

Public Improvement Contracts - Horizontal Infrastructure

Competitive sealed bidding shall be used for Public Improvement Contracts that exceed the adjusted competitive bid threshold established in section 314.1B of the Iowa Code (See updated thresholds at: www.iowadot.gov/local_systems/publications/bid_limits.htm). This process shall consist of: Invitation for bids, public notice, bid opening, bid evaluation, bid acceptance, and bid award by Council resolution. Purchasing Policy Thresholds must be followed. For contracts under Iowa Code threshold, at least two competitive quotes are required.

Public Improvement Contracts - Vertical Infrastructure

Competitive sealed bidding shall be used for Public Improvement Contracts that exceed the adjusted competitive bid threshold established in section 314.1B of the Iowa Code (See updated thresholds at: www.iowadot.gov/local_systems/publications/bid_limits.htm). This process shall consist of: Invitation for bids, public notice, bid opening, bid evaluation, bid acceptance, and bid award by Council resolution. Purchasing Policy Thresholds must be followed. For contracts under Iowa Code threshold, at least two competitive quotes are required.

Contracted Professional Services

Departments are authorized to select vendors of professional services based upon expertise, as well as, price. While Requests for Proposals are encouraged, a Department Head may recommend a

particular professional service vendor to the Council without seeking multiple proposals, when the Department Head believes it is in the best interest of the City. Purchase Orders are required on all contracts in excess of \$5,000 and Council resolutions are required on contracts in excess of \$25,000.

Sole Source or Preferred Vendors

In the case of a sole source vendor or preferred vendor for the Quad-City region, a "Sole Source or Preferred Vendor Procurement Request" must be completed in detail and filed with the Public Buyer prior to approving and issuing a purchase order. Purchasing Policy thresholds must be followed. (Form Attached)

Procurement Cards

The procurement card program provides users with an effective and efficient way to purchase low-dollar routine maintenance and supply items, and to simplify and expedite the process of paying numerous vendors for these purchases while insuring compliance with purchasing policies and the policies and procedures of other internal service providers. Procurement card purchases must follow the purchasing procedures outlined within this policy and those stated in the Purchasing Card Program Policy.

Change Orders

The Department Head, or designee, will have the authority to approve change orders up to \$10,000 or 10% of the original contract amount, whichever is less. The City Administrator will have the authority to approve change orders up to \$25,000 or 20% of the original contract, whichever is less. The City Council will approve change orders exceeding \$25,000 or 20% of the original contract amount. In the case of change orders that are less than or equal to 10% of the original contract, with a max amount of \$5,000, the purchase order does not need to be signed off by the approved purchase order signers.

Conflicts of Interest

A City officer or employee shall conduct themselves in accordance with the Code of Iowa: Chapters 68B.22 Gifts, 68B.2A Conflict of Interest and 362.5 Interest in Public Contract. Iowa Code prohibits officials, employees, candidates, or their immediate family members from receiving or soliciting gifts from a person who is or is seeking to be a party to a sale, purchase, lease or contract with the city. Gifts from such restricted donors may be accepted only if they are worth \$3.00 or less. Additional exceptions can be found in Iowa Code Chapter 68B.22(4), as amended, but should not be exercised without the approval of the City Attorney.

The City of Bettendorf recognizes that debt is an important tool available to cities to finance necessary infrastructure and other public improvements desired by the community. Debt can impact a government's financial condition over the long term and can limit its flexibility to respond to changing service priorities, revenue inflows, or cost structures in the short term. Accordingly, this debt management policy will serve management and elected officials as a guide for managing the city's use of debt financing. There may be times in which the City Council deviates from policy based on sound decisions and public interest. These deviations will be noted in the City Council minutes.

Use of Debt

Debt shall only be used to finance capital improvement projects, firefighting equipment, participation in state or federal tax credit programs, or economic development projects as authorized by City Council. Debt shall not be used to fund recurring expenses unless associated with capital improvement projects and so provided in the bond indenture/resolution (hereinafter "bond documentation").

Pay-As-You-Go Funding of Capital Outlays

The city shall strive to limit debt and to fund projects on a pay-as-you-go basis when possible, but also recognizes debt financing equitably allocates the cost of projects to current and future beneficiaries of the projects.

Capital Planning

Debt issued for the purpose of funding non-emergency capital improvement projects shall not be authorized by the City Council unless the project has been included in the Five-Year Capital Improvement Plan (CIP). The City Council's adoption of the Five-Year Capital Improvement Plan (CIP) will serve as the City's intent to issue general obligation bonds in the future.

Debt Management

The Finance Director is primarily responsible for ensuring compliance with the terms and conditions described this policy. The Finance Director shall be assisted by other staff and officials when appropriate and at the Finance Director's discretion. The Finance Director shall also be authorized to retain and consult with advisors in order to carry out the duties and responsibilities of this policy. The Finance Director shall utilize such other professional service organizations as are necessary to ensure compliance, and the Finance Director shall provide training and educational resources to staff responsible for ensuring compliance with any portion of the requirements of this policy.

Debt Defined

For purposes of this policy "debt" is defined as: 1) any short-term or long-term debt obligation under the terms of a new or amended indenture/resolution, loan agreement, lease, or similar contract; 2) a direct purchase of City issued municipal security by an investor; 3) a direct loan by a bank, institution, or other individual or entity; 4) a lease or similar contract that operates as a vehicle to borrow money, or 5) a guarantee thereof.

General Obligation Debt Limits

The city will manage its debt program within the limits set by the State of Iowa. Additionally, the city will strive to limit total direct debt outstanding (net of refunding proceeds) to 4% of the City's total assessed value and has identified a target of total direct debt outstanding per capita of \$4,000.

Debt Service Levy Limits

The City will strive to limit the debt service property tax levy to 40% or less of the total property tax levy; however, City Council may adopt a levy that exceeds this limit for emergencies, changes in property tax

laws, approved bond referendums, avoidance of debt default, or other reasons or purposes deemed critical.

by the City Council. Additionally, stability and consistency in the property tax levy rate from one year to the next is desired. Adjustments to the levy are appropriate and should be made when tax revenues are projected to fall short or exceed the total amount of funding needed as determined by the City council in its annual review. In such case, deviations from the above threshold limitations may be necessary.

Revenue-Secured Debt Limits

The city may finance capital needs through the issuance of revenue-secured debt obligations. Prior to issuing revenue-secured debt obligations, the appropriate staff will develop financial plans and projections showing the feasibility of the planned financing, required revenues needed to support the planned financing, and the impact of the planned financing on ratepayers, property owners, city departments, and/or other affected parties. For new issues, the amount of revenue-secured debt obligations issued will be limited by the feasibility of the overall financing plan and should have a projected minimum revenue coverage ratio of at least 1.25 times annual debt service at issuance. The coverage ratio may be lower if financial projections show this to be in the best interest of the City, if permitted in the bond documentation, and if additional security features exist which mitigate the risk of a lower coverage ratio. Existing issues shall have a projected revenue coverage ratio that complies with the existing bond documentation.

Annually Appropriated Debt Obligations

The use of annually appropriated debt obligations for the purpose of circumventing the debt limits of this policy is prohibited. For property tax rebates or other liabilities that are contingent on the actions, revenues, or events that are beyond the City's control and which may delay or prevent the City from being required to make payment, the City's preferred practice will be to issue these debts as annually appropriation obligations.

Term of Debt will have a term that does not exceed the maximum term defined by State law

Debt will be structured for the shortest period consistent with a fair allocation of costs to current and future beneficiaries or users. General Obligation bonds will be limited to State law as to the length of debt. The city's standard terms for General obligation bonds is twenty years. All other debt instruments will match the payback period of the project.

Refunding bonds should not have a term that exceeds the remaining term of the refunded bonds. However, the term of the refunding bonds may be extended where a financial plan has determined this to be in the best interest of the city or to meet other financial goals of the city.

Principal Repayment Structure

To the extent possible, repayment of debt should be structured so as to rapidly pay down principal and should use a rapidly amortizing structure whenever possible. Long-term bonded debt should, as a general rule, be structured with level debt service payments; however, uneven payment structures are permissible in order to match debt service with projected revenues used to pay debt service. Long-term bonded debt, including refunding bonds, may also be structured to wrap around existing obligations or to achieve other goals of the City, as permitted by State law. Increasing payment structures, back loaded principal, balloon structures, or long periods of interest only payments should generally not be used. However, these structures may be used to wrap around existing obligations or where a financial plan has determined this to be in the best interest of the city.

Long Term Variable-Rate Debt

Generally, the City shall only use fixed rate debt instruments for long term financing. When appropriate, securities may be issued that pay a rate of interest that varies according to a pre-determined

index/formula or results from a periodic remarketing of the securities. Prior to issuing variable rate debt, the City shall

approve a plan to address interest rate risk associated with these instruments. The use of interest rate swaps in concert with variable rate debt to produce synthetic fixed rate debt is prohibited.

Lease-Purchase Obligations

The City may use lease-purchase obligations in lieu of general obligation or revenue bonded debt. Use of these instruments will be limited to specific projects or purposes and will not be utilized as a general practice for the financing of capital improvement projects. Uses of this type of obligation will be limited to those purposes specified in this policy.

Subordinate Lien Obligations

Subordinate lien financing structures, where appropriate, may be used based on the overall financing needs of the City, expected credit ratings, relative cost of a subordinate lien structure, and potential impacts on the City.

Lines of Credit

The City may enter into agreements with commercial banks or other financial entities for purposes of acquiring lines of credit that shall provide access to credit under terms and conditions as specified in such agreements. Before entering into any such agreements, a financial plan will be approved by the City Council to include plans for addressing long-term financing, method of repayment, interest rate risk, and any other potential risks. The line of credit should be established in compliance with any applicable State laws.

Bond Anticipation Notes

The City may choose to issue Bond Anticipation Notes (BANs) or similar structures as a source of interim financing. Before issuing such notes, a financial plan will be approved by the City Council to include plans for addressing long-term financing and interest rate risk. Use of these instruments will be limited to specific projects or purposes and will not be utilized as a general practice for the financing of capital improvement projects.

Tax and Revenue Anticipation Notes

Tax and Revenue Anticipation Notes will be used only on an emergency basis and will not be used as a general practice to finance ongoing operations. Before issuing such notes, a financial plan will be approved by the City Council including cash flow projections and stress testing of revenues and, if applicable, plans for addressing long-term operational or financial issues.

Finance Consultants and Service Providers

The Finance Director shall be responsible for establishing a solicitation and selection process for securing professional services that are required to develop and implement the City's debt program. The solicitation and selection process will comply with City requirements for such services as outlined in the City's Purchasing Manual.

Bond Counsel

The City Attorney's Office and the Finance Director will work together, in accordance with Purchasing Manual, to solicit, select, contract for, and oversee continuation of competent bond counsel services throughout the life of outstanding bonds.

Municipal Advisor (Financial Advisor)

A committee, including the Finance Director, shall make recommendations to the City Manager regarding the selection of municipal advisors to be employed and the duration of such employment. The time period

for employment may relate to an individual or a series of financings, or for a specified period of time. The municipal advisor shall be a registered independent advisor and in no case will the advisor's firm or affiliates be allowed to underwrite bonds for the City.

Other Service Providers

The Finance Director or the appropriate City staff shall solicit for providers of other services necessary to carry out the debt issuance activities of the City. Solicitation of these services may also be accomplished through Bond Counsel or the Municipal Advisor if the contract allows. The cost and perceived quality of service of the proposed service provider shall be used in the evaluation of these services. Potential service providers include:

- Disclosure Counsel
- Tax Counsel
- Issuer Counsel
- Paying Agent
- Escrow Agent
- Trustee Bank
- Verification Agent
- Printing Services
- Arbitrage Rebate and Yield Restriction Services
- Placement Agent
- Other

Competitive Sale

General Obligation new money bonds shall be issued by competitive sale. Any other debt issuance, including General Obligation refunding bonds, may be done through a competitive sale where it is determined that a competitive sale is the best method to achieve a lower interest cost and/or to effectively market the debt.

Negotiated Sale

Debt, except for General Obligation new money bonds, may be sold through a negotiated sale where it is determined to be the best method to achieve a lower interest cost and/or effectively market the debt. Such determination may be made on an issue by issue basis, for a series of issues, or for part or all of a specific financing program.

Private Placement

Debt may be sold through a private placement or limited public offering where it is determined to be in the best interest of the City. Private placements may be done with or without a placement agent. Solicitations for financing terms of a private placement shall be made through selection procedures developed by the Finance Director, consistent with the city's Purchasing Manual.

Debt Service Savings--Advance Refundings

The city may issue advance refunding bonds (as defined for federal tax law purposes) when legally permissible, prudent, and net present value savings equals or exceeds five percent. An analysis should be considered of the net present value savings of executing the advance refunding versus waiting to refund in the future considering potential interest rates and escrow costs.

Debt Service Savings--Current Refundings

The city may issue current refunding bonds (as defined for federal tax law purposes) when legally permissible, prudent, and the net present value savings equals or exceeds three percent.

Restructuring of Debt

The City may choose to refund outstanding indebtedness when existing bond covenants or other financial structures impinge on prudent and sound financial management. Savings requirements for current or advance refundings undertaken to restructure debt may be waived upon a finding that such a restructuring is in the overall best financial interest of the City.

Use of Rating Agencies

The Finance Director or appropriate staff of the issuing entity, in consultation with the City's municipal advisor, shall be responsible for determining whether or not a rating shall be requested on a particular issue, and which of the major rating agencies shall be asked to provide such a rating. Rating agencies shall be selected that are well established with investors.

Long-Term Rating Requirements

The City will strive to maintain a Moody's bond rating of 'Aa2' or higher for its General Obligation Unlimited Tax (GOULT) bonded indebtedness. The City will strive to maintain a Moody's rating of 'Aa2' or higher for its revenue bonded indebtedness.

Use of Credit Enhancement

Credit enhancement (letters of credit, bond insurance, surety bonds, etc.) may be used when such credit enhancement proves cost-effective. Credit enhancement may be used to improve or establish a credit rating on a debt obligation even if such credit enhancement is not cost effective if the use of such credit enhancement meets the city's debt financing goals and objectives.

Continuing Disclosure, Post Issuance Compliance and Covenants

The city shall have a Post Issuance Compliance Policy, administered by the Finance Director that shall ensure a system has been established to meet any post issuance compliance requirements related to debt. These requirements may include:

- Compliance with federal tax code
- Compliance with other State and Federal law
- Continuing disclosure requirements
- Bond indenture requirements and covenants

The city shall also maintain a Bond Disclosure policy to ensure that the City complies with the provisions included in its continuing disclosure certificates and that all applicable debt disclosures for new and existing debt are accurate and complete. Before any debt is incurred, the proposed offering documents shall be presented to, and reviewed by, the City's Finance Director to ensure that all required disclosures are being made.

Derivative Products

The City, as a practice, will not use derivative products (e.g. swaps, hedges, etc.) in financing transactions.

Investment of Bond Proceeds

Bond proceeds, including reserve funds, shall be invested in accordance with the City's Investment Policy, the bond documentation requirements, and State and Federal law.

Annual Reporting

The Finance Director shall provide the City Administrator and City Council an annual long-term debt disclosure report within 180 days after the fiscal year-end regarding the City's outstanding debt and debt program. The report should include measures of debt related to the limits stated in this policy, a list of any potential upcoming debt issues and a summary of any material events that have occurred.

CIP Budget Guidelines

As part of the annual budget process city staff will prepare a 5-year Community Improvement Program, or CIP, to identify capital projects to improve the city's infrastructure and respond to priorities of the Mayor and City Council. The city will complete all capital improvements in accordance with the adopted 5-Year CIP

except for emergency capital improvements which are deemed necessary by the City staff and approved individually by the City Council.

In general, projects should be identified on the basis of long-range projected needs rather than on immediate needs in order to minimize future maintenance, replacement and capital costs. Ongoing operating costs associated with the capital improvement will be projected and included as a part of the budget submission in the capital Improvement budget.

Estimated costs and anticipated revenue sources will be identified for each project for each of the 5-year plan. The CIP will be developed to ensure the city remains within the limits set by the Debt Management Policy. Alternative revenue sources will be sought and used as available to assist in financing capital improvement projects and reduce reliance on debt financing. Alternative revenue sources include, but are not limited to: local option sales tax, intergovernmental revenue, state and federal grants, riverboat gaming revenue, investment earnings and other miscellaneous revenue sources.

A "Capital Improvement Project Worksheet" will be completed and attached to the final resolution adopted by Council for every CIP project to be completed within the City. The worksheet will identify estimated total project costs including, but are not limited to: the contract bid amount, % of retainage, outside engineering costs, in-house engineering fees, and any contingency amounts. Total budgeted dollars allocated for the project will then be amended to properly reflect this new projected project cost. In accordance with the city's purchasing policy, purchase orders must be issued for all CIP projects.

Operating Budget Guidelines

The City Administrator and Finance Director will compile and submit to the City Council a balanced budget by the first week of February each year. The balanced budget will pay for all current expenditures with current revenues whenever possible and existing fund balance as needed and approved by the City Council. Future year forecasts of revenues and expenditures will be presented when possible. Future forecasting will help facilitate annual budget decisions from a five-year planning perspective.

The operating budget for the city will be developed and established to deliver service levels which are consistent with the citizens' willingness to pay and the city's available resources. Budget decisions to reduce service levels or eliminate programs will be based on citywide priorities established by the Mayor and City Council. The city will encourage citizen involvement in the annual budget decision-making process through public hearings, informal meeting, budget briefs and related informational efforts.

New service levels will be considered when additional revenues or offsetting reductions of expenditures are identified, the new services fall within the broad framework of the city operation, or when such services are mandated by the State of Iowa or the federal government. Budget decisions to add new service levels will be based on citywide priorities established by the Mayor and City Council.

The operating budget will emphasize productivity of human resources in providing services, efficient use of available revenue sources, and quality of services to be provided. Employees are one of the city's most valuable resources and are essential to the delivery of high quality, efficient services.

The operating budget will provide funding for the ongoing maintenance and replacement of fixed assets and equipment. These expenditures will be funded from current revenues transferred to the Vehicle Replacement Fund or Technology Fund, or from user fees generated in the Enterprise Funds. New capital equipment requests under \$25,000 will also be funded out of current revenues for all funds. Capital leases will be kept to a minimum, especially if subject to referendum. The capitalization threshold for all fixed assets will be established at a minimum of \$5,000 in accordance with federal requirements for governments that are recipients of federal awards.

Gaming Revenue will generally be appropriated towards the funding of capital projects and equipment, or "one-time" priorities identified by the Mayor and Council. With the approval of the City Council, Gaming Revenue can be used to offset operating deficits in the city's enterprise funds. However, the city does not intend to become reliant on gaming revenue to support the general operations of the city due to the volatility of the revenue source. The exact appropriation of gaming revenue will annually be determined through the budget process.

The City will maintain a budgetary control system to monitor its adherence to the approved operating budget. All departments will have access to on-line monthly expense and revenue reports comparing actual revenues and expenditures to budgeted amounts. The Mayor and Council will be provided similar reporting on a quarterly basis. Each year the City will revise current year expenditure projections during the succeeding year's budget preparation process and a final time prior to the state's May 31st deadline for budget amendments.

The city will compile an annual Budget Plan document that will be made available to the general public, bonding and financial consultants, and any other interested citizens and organizations. The Budget document will be submitted to GFOA for their consideration in their "Distinguished Budget Presentation Award" program.

Revenue policies establish standards and guidelines that support stable, efficient and fair revenue streams. This policy will guide Bettendorf management and elected officials based in seven essential components.

- Revenue Goals
- Non-recurring and volatile revenue sources
- New revenues and changes to revenues
- Revenue estimating
- Property Taxes
- User Fees and enterprise funds
- Grants

Revenue Goals

- The City of Bettendorf will strive to maintain a diverse and stable revenue mix to minimize the impact of fluctuations in any single revenue source. Property taxes remain the city's most stable revenue source, however, the city will continually seek out new sources of revenue to diversify the revenue mix.
- The City of Bettendorf will strive to ensure that revenue is derived in a fair and equitable manner. Generally, services with a citywide benefit shall be financed with revenue from a broad base such as property taxes and state aid. Service that benefit only those who choose to use the service shall be financed by user fees and charges related to the level of service.
- The city will strive to maintain a revenue mix that encourages growth and keeps Bettendorf economically competitive.

Non-Recurring and Volatile Revenue Sources

Non-recurring revenues can introduce instability to the city's financial framework. One-time or special purpose revenues will be utilized to fund one-time expenditures such as capital projects, debt reduction or the building of reserves. Such revenue sources will not be used for ongoing personnel, operating or maintenance costs.

Above normal growth in volatile revenue sources should be treated similarly to non-recurring revenues. The city defines volatile revenue sources as those with the potential to vary by more than 5% from year to year. These revenues will be identified and contingency plans identified in the budget.

New Revenues and Changes to Revenues

In an effort to diversify the revenue mix and reduce the city's reliance on traditional revenue sources, the city will continue to seek out new revenue streams or changes to existing streams. New revenue opportunities should be analyzed by the following features:

- Stability of the revenue source over its expected life
- Suitability to the program or purpose it is intended to fund
- Fair and equitable distribution of the revenue burden on the community
- Acceptability to the community
- Impact on economic competitiveness relative to other communities
- Cost of administering the revenue
- Effect on private economic decisions

Revenue Estimating

Revenue estimates will be based on an objective and analytical process. The city favors conservative revenue estimates, but not so conservative that unnecessary budget balancing measures are taken, such as raising taxes or cutting services.

Revenues shall be objectively estimated at a level to fund estimated expenditures. However, revenues may exceed expenditures to meet reserve targets or if specific revenues, such as bond proceeds, are carried over to fund multi-year projects. Additionally, surplus fund balances may supplement revenues in order to fund estimated expenditures, one-time drawdowns, or capital project expenditures that were funded in previous years.

When feasible, multi-year forecasting will be prioritized to help identify potential future shortfalls and provide management and elected officials sufficient time to react strategically.

Property Taxes

Property taxes represent the largest, most stable revenue source for the City of Bettendorf. Property tax revenues will be established through a tax levy rate which will not exceed limits established by the State of Iowa. Property tax revenues will be used by the city to fund current operations and debt service of programs that provide a general benefit to the community. The city will strive to minimize property tax levy increases by developing additional revenue sources and expanding and diversifying the city's tax base through new residential and commercial development.

User Fees and Enterprise Funds

User fees are an important supplement to property taxes and other taxes in the city's General Fund and the primary revenue source for the city's enterprise funds. Generally, the city intends user fees to recover the full or partial cost of services that largely benefit individuals who choose to use them. User fees in the General Fund will be maintained at a level which will not inhibit participation by all.

The City of Bettendorf's enterprise funds shall attempt to pay for the full cost of providing its service to the public through user fees and other revenue specific to the program. Full cost will include all operating, capital outlay, debt service, and depreciation expense.

Several enterprise funds require supplemental funding from property taxes, sales taxes and gaming revenue. These programs shall strive to maximize user fee revenue in an effort to minimize reliance on supplemental funding.

At least once annually, the city will review and revise user fees to ensure they keep pace with the full cost of providing the service.

Grants

The City of Bettendorf will seek out, apply for and effectively administer federal, state and other grants that address the city's priorities, policy objectives, and provide a positive benefit to the city. Prior to accepting grant funding, management and elected officials will ensure all matching funds and long-term costs are fully understood and available in the budget.

The Investment Policy of the City of Bettendorf shall apply to all operating funds, bond proceeds and other funds; and all investment transactions involving operating funds, bond proceeds and other funds accounted for in the financial statements of the City. Each investment made pursuant to this Investment Policy must be authorized by applicable law and this written Investment Policy.

The investment of bond funds or sinking funds shall comply not only with this Investment Policy, but also be consistent with any applicable bond resolution.

This Investment Policy is intended to comply with Iowa Code Chapter 452.

Upon passage and upon future amendment, if any, copies of this Investment Policy shall be delivered to all of the following:

- The Mayor, City Council and all city officials to which the Investment Policy applies.
- All depository institutions or fiduciaries for public funds of the city.
- The auditor engaged to audit any fund of the city.
- Third parties assisting with or facilitating the investment of city funds.

Delegation of Authority

The Finance Director shall be deemed Treasurer of the City for the purpose of this document. Investment opportunities will be analyzed and proposed by the Finance Director and reviewed and agreed upon by the City Administrator and/or the City Attorney. Only the Finance Director may invest public funds for the City of Bettendorf. The Finance Director may authorize the Manager of Accounting to conduct daily investment transactions under his/her direction and control.

All contracts or agreements with outside persons investing public funds, advising on the investment of public funds, directing the deposit or investment of public funds or acting in a fiduciary capacity for the City shall require the outside person to notify the City in writing within thirty days of receipt of all communications from the Auditor of the outside person or any regulatory authority of the existence of a material weakness in internal control structure of the outside person or regulatory orders or sanctions regarding the type of services being provided to the City by the outside person.

The records of investment transactions made by or on behalf of the City are public records and are the property of the City whether in the custody of the City or in the custody of a fiduciary or other third party.

The Finance Director shall establish a written system of internal controls and investment practices. The controls shall be designed to prevent losses of public funds, to document those officers and employees of the City responsible for elements of the investment process and to address the capability of investment management. The controls shall provide for receipt and review of the audited financial statement and related report on internal control structure of all outside persons performing any of the following for the City of Bettendorf:

- Investing public funds.
- Advising on the investment of public funds.
- Directing the deposit or investment of public funds.
- Acting in a fiduciary capacity for this public body.
- A Bank, Savings and Loan Association or Credit Union providing only depository services shall not be required to provide an audited financial statement and related report on internal control structure.
- The Finance Director is covered under the Public Employee Dishonesty Bond of the City.

Objectives

The primary objectives, in order of priority, of all investment activities involving the financial assets of the City shall be the following:

- Safety: Safety and preservation of principal in the overall portfolio is the foremost investment objective.
- Liquidity: Maintaining the necessary liquidity to match expected liabilities is the second investment objective.
- Return: Obtaining a reasonable return is the third investment objective.

Prudence

The Finance Director of the City, when investing or depositing public funds, shall exercise the care, skill, prudence and diligence under the circumstances then prevailing that a person acting in a like capacity and familiar with such matters would use to attain the above investment objectives. This standard requires that when making investment decisions, the Finance Director shall consider the role that the investment or deposit plays within the portfolio of assets of the City and the investment objectives stated above. Short-term trading gains and losses may be realized to restructure the City's portfolio of assets if it is in the best interest of the City to do so.

The Finance Director shall request competitive investment proposals for comparable credit and term investments from investment providers.

Instruments Eligible for Investment

Assets of the City may be invested in the following:

- Interest bearing savings accounts, interest bearing money market accounts, and interest bearing checking accounts at any bank, savings and loan association or credit union in Scott County or an adjoining Iowa county. Each bank must be on the most recent Approved Bank List as distributed by the Treasurer of the State of Iowa or as amended as necessary by notice inserted in the monthly mailing by the Rate Setting Committee. Each financial institution shall be properly declared as a depository by resolution of the Council of the City of Bettendorf. Deposits in any financial institution shall not exceed the limit approved by the City Council.
- Obligations of the United States government, its agencies and instrumentality's.
- Certificates of deposit and other evidences of deposit at federally insured Iowa depository institutions approved and secured pursuant to Chapter 453.
- Iowa Public Agency Investment Trust (IPAIT).
- Prime bankers' acceptances that mature within 270 days of purchase and that are eligible for purchase by a Federal Reserve Bank.
- Commercial paper or other short-term corporate debt that matures within 270 days of purchase and is rated within the two highest classifications as established by at least one of the standard rating services approved by the superintendent of banking.
- Repurchase agreements, provided that the underlying collateral consists of obligations of the United States government, its agencies and instrumentality's and the City takes delivery of the collateral either directly or through an authorized custodian.
- An open-end management investment company registered with the Securities & Exchange Commission under the Federal Investment Company Act of 1940, 15 U.S.C. Section 80 (a) and operated in accordance with 17 C.F.R. Section 270.2a-7, whose portfolio investments are limited to those instruments individually authorized in this Investment Policy.

All instruments eligible for investment are further qualified by all other provisions of this Investment Policy, including investment maturity limitations and diversification requirements.

Prohibited Investments and Investment Practices

Assets of the City shall not be invested in the following:

- Reverse repurchase agreements.
- Futures and options contracts.
- Zero-Coupon Bonds.

Assets of the City shall not be invested pursuant to the following investment practices:

- Trading of securities for speculation.
- Pursuant to a contract providing for the compensation of an agent or fiduciary based upon the performance of the invested assets.
- If a fiduciary or other third party with custody of public investment transaction records of the City fails to produce requested records when requested by this public body within a reasonable time, the City shall make no new investment with or through the fiduciary or third party and shall not renew maturing investments with or through the fiduciary or third party.

Investment Maturity Limitations

Operating Funds must be identified and distinguished from all other funds available for investment. Operating Funds are defined as those funds which are reasonably expected to be expended during a current budget year or within fifteen months of receipt.

All Investments authorized in this policy are further subject to the following investment maturity limitations:

- Operating Funds may only be invested in instruments authorized in this Investment Policy that mature within three hundred ninety-seven (397) days.
- The Finance Director may invest funds of the City that are not identified as Operating Funds in investments with maturities longer than three hundred ninety-seven (397) days. However, all investments of the City shall have maturities that are consistent with the needs and use of the City.

Diversification

Investments of the City are subject to the following diversification requirements:

Prime bankers' acceptances:

- At the time of purchase, no more than ten percent (10%) of the investment portfolio of the City shall be invested in prime bankers' acceptances, and
- At the time of purchase, no more than five percent (5%) of the investment portfolio of the City shall be invested in the securities of a single issuer.

Commercial paper or other short-term corporate debt:

- At the time of purchase, no more than ten percent (10%) of the investment portfolio of the City shall be in commercial paper or other short-term corporate debt;
- At the time of purchase, no more than five percent (5%) of the investment portfolio of the City shall be invested in the securities of a single issuer, and
- At the time of purchase, no more than five percent (5%) of all amounts invested in commercial paper and other short-term debt shall be invested in paper and debt rated in the second highest classification.

Where possible, it is the policy of the City to diversify its investment portfolio. Assets shall be diversified to eliminate the risk of loss resulting from over concentration of assets in a specific maturity, a specific issuer, or a specific class of securities. In establishing specific diversification strategies, the following general policies and constraints shall apply:

- Portfolio maturities shall be staggered in a way that avoids undue concentration of assets in a specific maturity sector. Maturities shall be selected which provide stability of income and reasonable liquidity.
- Liquidity practices to ensure that the next disbursement date and payroll date are covered through maturing investments, marketable U.S. Treasury bills or cash on hand shall be used at all times.
- Risks of market price volatility shall be controlled through maturity diversification so that aggregate price losses on Instruments with maturities approaching one year shall not be greater than coupon interest and investment income received from the balance of the portfolio.

Safekeeping and Custody

All invested assets of the City involving the use of a public funds custodial agreement, as defined in Section 452.10, shall comply with all rules adopted pursuant to Section 452.10C. All custodial agreements shall be in writing and shall contain a provision that all custodial services be provided in accordance with the laws of the State of Iowa.

All invested assets of the City eligible for physical delivery shall be secured by having them held at a third party custodian. All purchased investments shall be held pursuant to a written third party custodial agreement requiring delivery versus payment and compliance with all rules set out elsewhere in this section of this Investment Policy.

Ethics and Conflict of Interest

The Finance Director and all officers and employees of the City involved in the investment process shall refrain from personal business activity that could conflict with proper execution of the investment program, or which could impair their ability to make impartial investment decisions.

Reporting

The Finance Director will submit periodic investment reports to the City Council that reflect the current portfolio in terms of maturity, rates of return and summarizes all investment revenue that was earned during the reporting period and compare the investment results with the budgetary expectations. Market value adjustments on the portfolio will be recorded quarterly in compliance with GASB #31.

Investment Policy Review and Amendment

This Investment Policy shall be reviewed periodically. Notice of amendments to the Investment Policy shall be promptly given to all parties noted in The Scope Section of this policy.

The City will establish and maintain a high standard of accounting practices and procedures which adhere to the concept of full and open public disclosure of all financial activity. The accounting system will be maintained on a basis consistent with Generally Accepted Accounting Principles (GAAP).

Financial statements reported on a modified accrual basis of accounting will be presented to the City Council on a regular basis. Budget vs. actual updates will be presented to the Mayor and City Council on a quarterly basis.

The City's independent public accounting firm will issue an audit opinion regarding the financial statements of the City. This annual audit will be made available to the general public, bonding and financial consultants, and any other interested citizens and organizations.

The Comprehensive Annual Financial Report and accompanying audit opinion will be completed and submitted to the City Council by December 31st following the close of the preceding fiscal year. The City's Comprehensive Annual Financial Report will be submitted annually to GFOA for their consideration in the "Certificate of Achievement for Excellence in Financial Reporting" program.

28 E Agreement---A formal agreement between two or more governmental entities to jointly provide a service or to establish a new governmental entity to accomplish a purpose.

Account Number---The 14-digit number assigned to a budget line-item account identifying the fund, department, program, function, and expenditure object. For example: The account number 001-0301-410.11-01 identifies the fund 001 (general fund), the department and program 0301 (police administration), the function 410 (public safety), and the object 11-01 (full time salaries and wages).

Accrual Basis---A basis of accounting in which transactions are recognized at the time they are incurred, as opposed to when cash is received or spent.

ACH---Automated Clearing House, a network for processing electronic financial transactions.

Activity---Departmental efforts which contribute to the achievement of a specific set of program objectives; the smallest unit of the program budget.

AFSCME---American Federation of State, County and Municipal Employees; the union representing many of the City's employees.

Annualize---Using revenues or expenditures that occurred during the year and calculation their effect for a full year. As an example, a \$25 cost that occurs quarterly will have an annual cost of \$100.

Appropriation---A legal authorization to incur obligations and to make expenditures for specific purposes.

AS/400---The City's accounting software package.

Assessed Valuation---The valuation set upon real estate, utilities, and certain personal property by the Assessor as a basis for levying property taxes.

Assessment Ratio---The ratio at which the tax rate is applied to the tax base.

Asset---Resources owned or held by a government which have monetary value.

Audit---an official inspection of an individual's or organization's accounts, typically by an independent body.

Authorized Positions---Employee positions, which are authorized in the adopted budget, to be filled during the year.

Available (Undesignated) Fund Balance---This refers to the funds remaining from the prior year which are available for appropriation and expenditure in the current year.

Balanced Budget--- pays for all current expenditures with current revenues whenever possible and existing fund balance as needed and approved by the City Council.

Bi-State Regional Commission---The local agency offering a forum for intergovernmental cooperation, delivery of regional programs and assistance in planning and project development.

Bond---A long term IOU or promise to pay. It is a promise to repay a specified amount of money (the face amount of the bond) on a particular date (the maturity date). Bonds are primarily used to finance capital projects.

General Obligation (GO) Bond---This type of bond is backed by the full faith, credit, and taxing power of the government.

Revenue Bond---This type of bond is backed only by the revenues from a specific enterprise or project, such as a sewer utility.

Bond Refunding---When new bonds are issued to buy back outstanding bonds in order to save money due to a decrease in interest rates. *Current* refunding is for bonds that are callable or may be bought back by the City. *Advanced* refunding is issuing debt and investing that money into escrow in order to buy back bonds when they do become callable to realize debt savings due to lower interest rates.

Budget---A plan of financial activity for a specified period of time (fiscal year) indicating all planned revenues and expenses for the budget period.

Budget Amendment---A change from the original budget. Also, the forms filed by departments with the Finance Department to request and justify such changes.

Budget Calendar---The schedule of key dates which the City of Bettendorf follows in the preparation and adoption of the budget.

Budget Message---The letter of transmittal from the City Administrator to the Mayor, City Council and Citizens of the City of Bettendorf which summarizes the most important aspects of the budget and any changes from previous fiscal years.

Budgetary Basis---This refers to the basis of accounting used to estimate financing sources and uses in the budget. This generally takes one of three forms: GAAP, cash, or modified accrual.

Budgetary Control---The control or management of a government in accordance with the approved budget for the purpose of keeping expenditures within the limitations of available appropriations and resources.

CAFR---Comprehensive Annual Financial Report is the report summarizing the City's financial operations as of the fiscal year end. The report is issued in accordance with GAAP, which prescribes a basis of accounting that differs from the budget basis of accounting (cash basis).

Capital Budget---A plan of revenues and expenditures to improve facilities, equipment, and other infrastructure of the City's for a defined period of time.

Capital Expenditures---Payments of cash used acquire assets or improve the useful life of existing fixed assets.

Capital Improvements---Expenditures related the to the acquisition, expansion, or rehabilitation of an element of the government's physical plant; sometimes referred to as infrastructure.

Capital Improvements Program (CIP)---A plan for capital outlay to be incurred each year over a fixed number of years to meet capital needs arising from the government's long-term needs.

Capital Outlay---Fixed assets which have a value of \$5,000 or more and have a useful economic lifetime of more than one year; or assets of any value if the nature of the item is such that it must be controlled for custody purposes as a fixed asset.

Capital Project---Major construction, acquisition or renovation activities which add value to a government's physical assets or significantly increase their useful life. Also called capital improvements.

Cash Basis---A basis of accounting in which transactions are recognized only when cash is increased or decreased.

Channel 9---The public information cable TV channel serving the citizens of Bettendorf.

Charges for Services---A collection of accounts used to capture revenue related to services provided by the City, such as, sewer usage, solid waste pick-up and public transit.

Collective Bargaining Agreement---A legal contract between the employer and a verified representative of a recognized bargaining unit for specific terms and conditions of employment (e.g., hours, working conditions, salary, fringe benefits and matters affecting health and safety of employees).

Community Protection Program---This program's objective is to provide for the safety and welfare of the community through response to calls for service, enforcement of laws and preventive education.

Contingency---A budgetary reserve set-aside for emergencies or unforeseen expenditures not otherwise budgeted.

Contracted Part Time---Part time employees contracted and paid through an employment agency.

Contractual Services---Services rendered to a government by private firms, individuals, or other governmental agencies. Examples include professional consulting services and construction contracts.

Core Beliefs---Value based principles which define specific performance standards and guide behavior and actions. Core beliefs tell how the City conducts business.

Cost-of-living-adjustment (COLA)---An increase in salaries to offset the adverse effect of inflation on compensation.

Credit Rating---A formal evaluation of credit history and capability of repaying obligations. The bond ratings assigned by Moody's Investors Service, Standard & Poor's, and Fitch Ratings.

Debt Limitation---By state constitution, requires that no city may become indebted in an amount exceeding 5% of the actual value of taxable property within its jurisdiction. This applies to general obligation debt, which is backed by the full taxing power of the city. The limit does not apply to debt of revenue or special assessment bonds.

Debt Margin---The difference between the debt limit and the applicable outstanding debt.

Debt Service---The cost of paying principal and interest on borrowed money according to a predetermined payment schedule.

Deferred Compensation---Income deferred until retirement age.

Deficit---The excess of an entity's liabilities over its assets or the excess of expenditures or expenses over revenues during a single accounting period.

Department---The basic organizational unit of government which is functionally unique in its delivery of services.

Depreciation---Expiration in the service life of capital assets attributable to wear and tear, deterioration, action of the physical elements, inadequacy, or obsolescence.

Disbursement---The expenditure of monies from an account.

Distinguished Budget Presentation Awards Program---A voluntary awards program administered by the Government Finance Officers Association to encourage governments to prepare effective budget documents.

E-governance---A term applied the ability of governments to deliver services and information to the public via technology driven tools such as the Internet and electronic banking.

Employee (or Fringe) Benefits---Contributions made by a government to meet commitments or obligations for employee fringe benefits. Included are the government's share of costs for Social Security and the various pension, medical and life insurance plans.

Encumbrance---The commitment of appropriated funds to purchase an item or service. To encumber funds means to set aside or commit funds for a specified future expenditure.

Enterprise Fund---A fund established to finance and account for the acquisition, operation, and maintenance of governmental operations, which are predominantly self-supporting by user fees.

Excise---A tax applying to a specific industry or good. An example would be the Hotel/Motel tax.

Expenditure---The payment of cash on the transfer of property or services for the purpose of acquiring an asset, service or settling a loss.

Expense---Charges incurred (whether paid immediately or unpaid) for operations, maintenance, interest, or other charges.

Fiduciary Fund---used in governmental accounting to report on assets held in trust for others.

Fiscal Policy---A government's policies with respect to revenues, spending, and debt management as these relate to government services, programs, and capital investment. Fiscal policy provides an agreed-upon set of principles for the planning and programming of government budgets and their funding.

Fiscal Year---A twelve-month period designated as the operating year for accounting and budgeting purposes in an organization. For the City of Bettendorf, the fiscal year begins July 1st and ends June 30th.

Fixed Assets---Assets of long-term character that are intended to continue to be held or used, such as land, buildings, machinery, furniture, and other equipment.

FMAS---Family Museum of Arts and Sciences

FTE---Full Time Equivalent

Full Faith and Credit---A pledge of a government's taxing power to repay debt obligations.

Full-Time Equivalent Position (FTE)---A part-time position converted to the decimal equivalent of a full-time position based on 2,080 hours per year. For example, a part-time typist working for 20 hours per week would be the equivalent to .5 of a full-time position.

Function---A group of related activities aimed at accomplishing a major service or regulatory program for which a government is responsible (e.g., public safety).

Fund---A fiscal entity with revenues and expense, which are segregated for the purpose of carrying out a specific purpose or activity.

Fund Balance---The excess of the assets of a governmental fund over its liabilities, reserves, and carryover.

FY---Fiscal Year

GAAP---Generally Accepted Accounting Principles. Uniform minimum standards for financial accounting and recording, encompassing the conventions, rules, and procedures that define accepted accounting principles.

Gaming Revenue---Revenues generated from gaming taxes imposed of gambling operations of the local Isle of Capri Casino.

GASB---Government Accounting Standards Board is the authoritative body that establishes the accounting principles and rules for governmental entities.

GASB 34---The GASB statement establishing new financial reporting requirements. When implemented it created new information and restructured information that governments present. The new requirements make annual reports more comprehensive and to understand and use.

GFOA---Government Finance Officers Association of the United States and Canada.

GIS---Graphical Information System.

Goal---A statement of broad direction, purpose or intent based on the needs of the community. A goal is general and timeless.

GOULT---General Obligation, Unlimited Tax Bond. A municipal bond backed by the pledge of the issuer to raise taxes without limit to service the debt.

Governmental Fund Types---Are the following:

General Fund---the chief operating fund and is used to account for all tax receipts and other receipts that do not have to be reported by law or contractual agreement in some other fund. The General Fund provides for all the general operating disbursements and the fixed charges and capital improvement costs that are not paid through other funds.

Special Revenue Funds---funds utilized to account for receipts derived from specific sources that are usually required by law or regulation to be accounted for in separate funds, such as the road use fund, tax increment financing fund and drug seizure/forfeiture fund.

Debt Service Fund---used to report accumulations of resources to meet current and future long-term debt service requirements such as capital lease obligations, bond principal, interest, and related costs.

Capital Projects Fund---are utilized to record resources for the acquisition and construction of major capital facilities, except those financed through enterprise funds.

Grants---A contribution by a government or other organization to support a particular function. Grants may be classified as either operational or capital, depending upon the grantee.

Human Development---Program to promote the general well-being of the City and to encourage the fullest development of cultural and educational potentials of the citizens and the community.

IDNR---Iowa Department of Natural Resources

Infrastructure---The physical assets of a government such as streets, water, sewer, public buildings, and parks.

Interest---Compensation paid or to be paid for the use of money.

Inter-fund Transfers---The movement of monies between funds of the same governmental entity.

Intergovernmental Revenue---Funds received from federal, state, and other local government sources in the form of grants, shared revenues, and payments in lieu of taxes.

Internal Services Charges---The charges to user departments or funds for internal services provided by another government agency, such as the City garage, or insurance funded from a central pool.

Internal Service Fund---established to account for any activity that provides goods or services to other funds, departments or agencies of the primary government and its component units, or to other governments, on a cost-reimbursement basis.

IPERS---Iowa Public Employees Retirement System is the pension system the covers all full-time, part-time, and most temporary employees except for full-time firefighters and police officers.

IS---Information Services

IT---Information Technology

LAN---Local Area Network

Levy---To impose taxes for the support of government activities.

LFC---Life Fitness Center

Licenses and Permits---A collection of accounts used to capture revenue related to liquor licenses, electrical permits, mechanical permits or building permits, etc. issued by the City.

Line Item---See Account Number.

Line-item Budget---A budget prepared along departmental lines that focuses on what is to be purchased.

Long-term Debt---Debt with a maturity of more than one year after the date of issuance.

Major Fund---Governmental or enterprise fund reported as a separate column in the basic fund financial statements and subject to a separate opinion in the independent auditor's report.

Mill---The property tax rate, which is based on the valuation of property. A tax rate of one mill produces one dollar of taxes on each \$1,000 of assessed property valuation.

Mission Statement---The Mission for the City of Bettendorf defines the purpose of the organization.

Modified Accrual---The accrual basis of accounting adapted to the governmental fund-type measurement focus. Revenues are recognized in the period in which they became available and measurable. Some expenditures are recognized on an accrual basis, others on a cash basis.

Moody's Investors Service---One of several national investor services that independently rate the creditworthiness of issuer's bonds. Their rating opinion is an assessment of the ability and willingness of an issuer of debt to make full and timely payments of principal and interest on the debt security over the course of its maturity schedule. The rating influences the interest rates bid for the bonds, thus having an economic impact on a project's ultimate cost.

Net Budget---The legally adopted budget less all inter-fund transfers and interdepartmental charges.

Net Position---The excess of assets over liabilities in business type funds or government-wide statements, reserves, and carryover.

NPDES---National Pollutant Discharge Elimination System

Object of Expenditure---An expenditure classification, referring to the lowest and most detailed level of classification, such as electricity, office supplies, asphalt, and furniture.

Objective---Something to be accomplished in specific, well-defined, and measurable terms and that is achievable within a specific time frame.

Obligations---Amounts which a government may be legally required to need out of its resources. They include no

Operating Expenses---The cost for personnel, materials and equipment required for a department to function.

Operating Revenue---Funds received as income to pay for ongoing operations.

Output Indicators---A unit of work accomplished, without reference to the resources required to do the work, for example, number of permits issued, number of trash collections made, or number of burglary arrests made. Output Indicators do not reflect the effectiveness or efficiency of the work performed.

Performance Indicators---Specific quantitative and qualitative measures of work performed as an objective of specific departments or programs.

Personal Services---Expenditures for salaries, wages, and fringe benefits of a government's employees.

Policy & Administration---Program to provide for the functioning of the government and to assure the general administration of the City.

PPB---See Program Performance Budget.

Principal---The face amount of a bond, exclusive of interest.

Proceeds from Sale of Assets---A collection of accounts used to capture revenue received from the sale of the City's assets, such as, buildings and/or equipment.

Program---A group of related activities performed by one or more organizational units for the purpose of accomplishing a function for which the government is responsible.

Program Performance Budget---A method of budgeting whereby the services provided to the residents are broken down in identifiable service programs or performance units. A unit can be a department, a division, or a workgroup. Each program has an identifiable service or output and objectives to effectively provide the service. The effectiveness and efficiency of providing the service by the program is measured by performance indicators.

Proprietary Funds---are largely supported through user fees. They include the following:

Enterprise Funds---are utilized to finance and account for all resources used in the acquisition, operation and maintenance of governmental facilities and services that are supported by user charges, such as a golf course or wastewater utility.

Internal Service Funds---are used to account for the financing of goods and services provided by one department or agency to other departments or agencies within the government, on a cost reimbursement basis: for example, the Municipal Garage operation, the Employee Health Insurance fund, and the Vehicle Replacement Fund.

Purpose---A broad statement of the goals, in terms of meeting public service needs, that a department is organized to meet.

QCWCC---Quad Cities Waterfront Convention Center

Referendum---The principal or practice of referring measures passed upon or proposed by the legislative body to the body of voters, or electorate, for approval or rejection.

Reserve---An account used either to set aside budgeted revenues that are not required for expenditure in the current budget year or to earmark revenues for a specific future purpose.

Resolution---A special or temporary order of a legislative body; an order of a legislative body requiring less legal formality than an ordinance or statute.

Resources---Total amounts available for appropriation including estimated revenues, fund transfers and beginning balances.

Retained Earnings---Earnings retained by the City for reinvestment in operations.

Revaluation---Every odd year the state reviews residential and commercial property values to determine if assessed values should be changed from those submitted from the assessor.

Revenue---Sources of income financing the operations of government.

Revenue Bonds---Issued to finance municipal enterprises such as parking facilities, utility operations, stadiums, and solid waste facilities; that is, revenue generating operations with incomes sufficient to retire indebtedness.

RFP---Request For Bid

Rollback---is a mechanism in the state law, which limits the state growth of taxable valuation by class (residential, commercial, industrial, and agricultural) to 4% per year. Assessed valuations are “rolled back” to reflect no more than a 4% increase.

RUT---Road Use Tax

SMART21---distinction given to 21 communities world wide by the Intelligent Community Forum, an information technology think tank. Smart21 communities are honored for implementing broadband and information technology-based strategies to attract leading-edge businesses, spur job creation and economic growth, and improve the delivery of government services.

Special Revenue Fund---A fund used to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specific purposes.

Tax Increment---the amount of taxable value in excess of the base or beginning value of the property located within a defined district. The consolidated tax rate applied to the excess is remitted to the City for urban renewal and economic development purposes with the exception of the debt service and property, plant and equipment levies of all the jurisdictions with taxing authority in the district.

Tax Levy---The resultant product when the tax rate per one thousand dollars is multiplied by the tax base. The amount of revenue from taxes required to fund the government.

Tax Rate---The dollar per thousand rate determined by the City, through the budget process, that is applied to the taxable value. The result of the tax levy revenue necessary to run the City.

Taxable Valuation---The percentage of assessed valuation cities may collect taxes on. Determined by the process of property tax equalization and rollback.

Taxes---Compulsory charges levied by a government for the purpose of financing services performed for the common benefit of the people. This term does not include specific charge made against particular persons or property for current or permanent benefit, such as special assessments.

TIF---Tax Increment Financing.

TIF District---A defined area of development in which property is eligible to be taxed in excess of the base value of the property. The excess taxable value is known as a tax increment as defined previously.

Transfers In/Out---Amounts transferred from one fund to another to assist in financing the services for the recipient fund.

Unencumbered Balance---The amount of an appropriation that is neither expended nor encumbered. It is essentially the amount of money still available for future purposes.

Unreserved Fund Balance---The portion of a fund’s balance that is not restricted for a specific purpose and is available for general appropriation.

User Charges (Fees)---The payment of a fee for direct receipt of a public service by the party who benefits from the service.

Use of Money---A collection of accounts used to capture revenue received from interest/dividends.

Vision Statement---The Vision Statement for the City of Bettendorf outlines what Bettendorf wants in the future. Our preferred future is defined in value-based principles that can guide policies, decisions, and operations.

WOW Project—A dynamic, stimulating, and inspiring project that builds the brand and creates a buzz among citizens, visitors, elected-officials, and employees.